



MINUTES OF THE MEETING OF THE BAROSSA COUNCIL

held on Tuesday 20 August 2024 commencing at 5.30pm
in the Council Chambers, 43-51 Tanunda Road, Nuriootpa.

MINUTES

Welcome and Acknowledgement of Country by Mayor Bim Lange declared the meeting open at 5.30pm.

1. ATTENDANCE RECORD

1.1 Members Present

Mayor Bim Lange, Crs John Angas, Don Barrett, David de Vries, Tony Hurn, Kathryn Schilling, Cathy Troup, Jane Evans, Bruce Preece, Jess Greatwich, Rick Lane and Heidi Thompson

Apologies

Nil

Not Present

Nil

Leave of Absence

Nil

2. CONFIRMATION OF MINUTES

2.1 Minutes of previous meetings – for confirmation:

MOVED Cr de Vries

That the Minutes of the Council meeting held on Tuesday 16 July 2024 at 5.30pm, as circulated, be confirmed as true and correct records of the proceedings of those meetings.

SECONDED Cr Schilling

CARRIED 2022-26/484

2.2 Matters arising from previous minutes

2.2.1 FINAL REPORT AND GOVERNMENT RESPONSE TO THE REVIEW OF THE EMERGENCY MANAGEMENT ACT 2004 **24/58129**

The final report on the review of the *Emergency Management Act 2004* and the Governments Response are hereby tabled for information.

As the reforms are progressed they will be assessed and supported as required.

3. PROCEDURAL ITEMS

3.1 Petitions

Nil

3.2 Deputations/Visitors to the meeting

Nil

3.3 Notice of Motion

Pursuant to Section 75 of the *Local Government Act 1999*, Cr Barrett disclosed a general Conflict of Interest in the matter Item number 3.3 – Lyndoch Courts – Cr Rick Lane. He declared a general conflict of interest in that one of his granddaughters will receive a benefit namely exclusive use of two netball courts directly in front of the clubrooms – should the motion pass. Cr Barrett advised he will stay in the meeting, not take part in the debate and will not vote on the matter.

Cr Heidi Thompson entered the meeting at 5.35pm.

3.3.1 LYNDOKH COURTS - CR RICK LANE **24/79782**

MOVED Cr Lane

That Council amend resolution 2022-26/351 being:

From:

MOVED Cr de Vries:

That Council having received and reviewed final stakeholder feedback and noting prior community engagement when the master plan was first developed:

- (1) Endorse the responses and actions highlighted to the feedback as provided in Table 1 – Final Engagement Submissions within this report.

- (2) Approve the amended Option 3 masterplan as presented at Attachment 1 noting there will be design changes and amendments as the detailed design proceeds.
- (3) Proceed with vegetation removal between Barossa Valley highway and the main oval and clearing of newly purchased allotment where the second oval shall be situated upon planning approval.
- (4) Proceed to develop a landscape and tree replacement program.

SECONDED Cr Preece

CARRIED 2022-26/351

To:

That Council having received and reviewed final stakeholder feedback and noting prior community engagement when the master plan was first developed:

- (1) Endorse the responses and actions highlighted to the feedback as provided in Table 1 – Final Engagement Submissions within this report except that the two new courts closest to the clubrooms shall be for exclusive use by netball services only with line marking and secondary infrastructure reflecting this single targeted use and that Council review these service levels after 12 months of full operation.
- (2) Approve the amended Option 3 masterplan as presented at Attachment 1 noting there will be design changes and amendments as the detailed design proceeds.
- (3) Proceed with vegetation removal between Barossa Valley highway and the main oval and clearing of newly purchased allotment where the second oval shall be situated upon planning approval.
- (4) Proceed to develop a landscape and tree replacement program.

SECONDED Cr Preece

CARRIED 2022-26/485

PURPOSE

To debate the notice of motion put forward by Cr Lane to revert two of the new courts at Lyndoch to specific netball services.

REPORT

Cr Lane has brought forward a notice of motion to amend a prior motion from Council which articulates the reasons for the change and best possible mix of service provision at the new facility.

The proposal will not change the costing estimates and is consistent with the original designs. As outlined by Cr Lane it results in tennis not losing any of its current access to 6 courts but continues to provide significant upgrades to the tennis facilities as well as cater for netball needs and potential for hosting of regional events for all sporting codes including tennis, netball, cricket, and football.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Notice of Motion 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Infrastructure

Goal

7. Community infrastructure planning is aligned to both current and the future needs of the community

Strategies

- 7.1. Build on sound asset management practices to deliver sustainable services to ensure that infrastructure is adequate to support the community.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.

Corporate Plan

CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)

Legislative Requirements

Regulation 12 (1) of the Local Government (Procedures at Meetings) Regulations 2013

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Outlined in report.

COMMUNITY ENGAGEMENT

Extensive community engagement has occurring since 2016 on this project and continues to as construction proceeds.

3.4 Questions with Notice

Nil

4. MAYOR

4.1 Mayor's Report

MOVED Cr de Vries

That the Mayor's report be received.

SECONDED Cr Hurn

CARRIED 2022-26/486

5. COUNCILLORS' REPORTS

Nil

6. MATTERS FOR INFORMATION

- 6.1 Northern and Yorke Local Government Association - Minutes of Special Meeting of 17 July 2024
- 6.2 Ombudsman Office Investigation - 18a Elizabeth Street Drainage Matter - No Administrative Error
- 6.3 Audit and Risk Committee Meeting Minutes of 20 June 2024
- 6.4 Gawler River Floodplain Management Authority Update
- 6.5 Williamstown and Lyndoch Landcare Group Inc
- 6.6 Barossa Australia - 2023/2024 Funding Agreement – Tourism Performance Activity Report
- 6.7 Sister Cities Advisory Committee - Minutes
- 6.8 Correspondence from Minister Champion, Minister for Planning - Call in for Impact Assessment of Tweedies Gully Tourism and Winery Development
- 6.9 2024-2025 Action Plan for Disability Access and Inclusion Plan

7. DEBATE REPORTS

7.1 Office of the Mayor and CEO

7.1.1 REVOCATION OF THE AUSTRALIAN CITIZENSHIP CEREMONIES POLICY 24/50194

MOVED Cr Barrett

That Council revoke the Australian Citizenship Ceremonies Policy as per Attachment 1.

SECONDED Cr Lane

CARRIED 2022-26/487

PURPOSE

To seek Council's endorsement to revoke the Australian Citizenship Ceremonies Policy as per Attachment 1, as Citizenship Ceremonies are governed by the Australian Citizenship Ceremonies Code (the Code) which follows the legislative requirements of the *Australian Citizenship Act 2007*. The Code sets out the legal and other requirements for conducting citizenship ceremonies as well as the roles and responsibilities for those involved in citizenship ceremonies and therefore determines the Council policy obsolete..

REPORT

Background

In August 2019 the Code was updated which required Council to provide a policy position on certain requirements but namely dress code.

On 18 February 2020, at the Ordinary Council meeting, the Australian Citizenship Policy was endorsed (Resolution No. 2018-22/27).

The Code is reviewed regularly to ensure that information is up to date. The current version of the Code was published in December 2022 which does not require Councils to have a Citizenship Policy. This has also been verified directly with the Citizenship & Multicultural Affairs Division, Immigration Group under the Department of Home Affairs.

Discussion

The conduct of Citizenship Ceremonies is the last but important step to becoming an Australian Citizen. Ceremonies are conducted by a presiding officer under the authority of the relevant Minister. The Mayor, Deputy Mayor and Chief Executive Officers are authorised.

There are three legal requirements under the Citizenship Act that must be strictly adhered to when conducting citizenship ceremonies:

1. An authorised presiding officer
2. Reading the preamble
3. The pledge of commitment Authorised presiding officer It is a legal requirement that the presiding officer is authorised by the Australian Government minister

responsible for citizenship matters. Authorisation is given to Australian citizens only and is specific to a position or person.

The Code is structured in four parts, providing relevant responsibilities and advice for before, during and after the ceremony. This is prefaced with a quick guide, outlining the key ceremony information and background.

Council, in conducting its Citizenship Ceremonies, follows the legislative and suggested requirements and responsibilities as outlined in the Code.

Summary and Conclusion

Council is now requested to revoke this policy as it has no bearing on the way Council conducts its Citizenship Ceremonies which is governed under federal legislation and the Code.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Australian Citizenship Ceremonies Policy - approved by Council on 18 February 2020 

Supporting references

[Australian Citizenship Act 2007](#)

[Australian Citizenship Regulation 2016](#)

[Australian Citizenship Ceremonies Code](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Nil

7.1.2 REVOCATION OF THE COMPLAINT HANDING PROCESS UNDER THE CODE OF CONDUCT FOR COUNCIL MEMBERS AND CODE OF CONDUCT FOR COUNCIL MEMBERS 24/50356

MOVED Cr de Vries

That Council revoke the Complaint Handling Process under the Code of Conduct for Council Members as per Attachment 1.

SECONDED Cr Troup

CARRIED 2022-26/488

PURPOSE

Council is asked to formally revoke the Complaint Handling Process under the Code of Conduct for Council Members as per Attachment 1 as it has now been replaced by the Elected Members Behavioural Management Policy and Process.

REPORT

Background

In the last term of the State Parliament, significant reforms to the integrity and behaviour management laws applying to Council Members under the Act where enacted by the Parliament. These legislative changes were Gazetted by the Minister for Local Government from 17 November 2022.

Pursuant to Section 262B of the *Local Government Act 1999* and Regulation 16 of the *Local Government (Transitional Provisions) Regulations 2021* Council adopted the Model Local Government Association Behavioural Management Policy on 28 November 2022, until Council had adopted its own Policy by the day designated by the Minister for Local Government under Regulation 16.

Furthermore, Council adopted the Strategic Policy Platform and Expected Behavioural Norms of the Council 2022-2026 on 28 November 2022 and has now reviewed and endorsed the document at its Ordinary Council meeting held on the 19 March 2024.

Council endorsed the updated Barossa's Elected Members Behavioural Management Policy and Process after public consultation, via resolution 2022-26/412

Discussion

As Council has now endorsed its own Elected Members Behavioural Management Policy and Process, the Complaint Handling Process under the Code of Conduct for Council Members is now obsolete.

Summary and Conclusion

Council is asked to formally revoke the Complaint Handling Process under the Code of Conduct for Council Members as per Attachment 1 as this has now been replaced by the Elected Members Behavioural Management Policy and Process.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Complaint Handling Process under the Code of Conduct for Council Members 

Supporting references

[Code of Conduct for Council Members - as Gazetted 29 August 2013](#)

[Elected-Members-Behavioural-Management-Policy-Approved-16-April-2024](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Section 262B – Local Government Act 1999

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Nil

7.1.3 ADOPTION OF REVISED 2024-2044 COMMUNITY PLAN AND UPDATED 2024-2028 SUPPORTING CORPORATE PLAN **24/80695**

MOVED Cr de Vries

That Council having:

- Reviewed the consultation responses and recommended amendments and being satisfied the vision does not need amendment;
- Reviewed the amended 2024-2044 Community Plan incorporating other typographic and minor updates;
- Reviewed the supporting 2024-2028 Community Plan Review – Research and Investigations Report; and
- Complied with the legislative requirements under Section 50 and Section 122 of the *Local Government Act 1999*:

(1) Adopt the 2024-2044 Community Plan as presented at Attachment 1 (clean version) and designate it a Strategic Management Plan pursuant to Section 122(8) of the *Local Government Act 1999*.

- (2) Adopt the 2024-2028 Corporate Plan as presented at Attachment 2 and authorise the Chief Executive Officer to review and update this plan on an ongoing basis and that updates to the plan be reported to Council on an annual basis as part of the annual business planning and budgeting processes.
- (3) Repeal the Advocacy Plan 2020-2024.

SECONDED Cr Troup**CARRIED 2022-26/489****PURPOSE**

To consider and review the work undertaken, consultation responses and to adopt the revised Community Plan 2024-2044 and supporting Corporate Plan 2024-2028.

REPORTIntroduction

The Councils' Community Plan is its highest-level guiding and aspirational strategic management plan. Council determines strategic management plans that are the subject of Section 122(8) of the *Local Government Act 1999*, which the Community Plan is so declared.

Under the Local Government Act any strategic management plans Council must undertake a comprehensive review within 2 years after each general election, that being November 2024.

Discussion

The current analysis, update and redrafting of the Community Plan 2024-2044 constitutes a comprehensive review. Other strategic management plans to be reviewed are the Long-Term Financial Plan which is reviewed annually as part of the Annual Business Plan and Budget processes and the Infrastructure and Asset Management Plans (IAMP), which are currently being redrafted and will be presented to Council in the new financial year for review and comment before undertaking a further public consultation on the IAMP.

Works undertaken to date in accordance with the Community Plan Review Project Plan, include:

- Three workshops with Council to explore strategic thinking for the future, vision, values and other priorities for Council.
- Establishment of a staff reference group and various meetings and staff engagement.
- Analysis of the current policy framework priorities of State and Commonwealth Governments.
- Analysis of existing policy frameworks of other relevant bodies namely Reginal Development Australia.
- Reference to the suite of Council or community strategic work undertaken in the past 18-24 months including the Local Economic Development Plan, Growth and Investment Strategy, Barossa Water Security Strategy, Corporate Plan and the Regional Public Health and Wellbeing Plan.
- Environmental scan and strengths, opportunities, and challenges analysis.
- Review of industry and population analysis and trends.
- Legislative review.
- Community consultation.

A detailed analysis document has been developed from these investigations to inform the review and update the Community Plan and is provided at [Attachment 3](#).

The revised Community Plan is at [Attachment 1](#). It is recommended that as part of the review, the Advocacy Plan be repealed. The Advocacy Plan has not been used actively and the Community Plan provides guidance on key activities and what role Council will play with the various strategies and actions in support of delivering upon the Community Plan.

The integration of our planning frameworks continues, and the Community Plan is supported by the Corporate Plan, which is Council's administrative and service level document, this too has been updated and provided at [Attachment 2](#). This is not the subject of consultation but will be provided as the revised Community Plan heavily integrates with the Corporate Plan.

Consultation has now been undertaken and the submission are provided at [Attachment 4](#), the analysis of responses and recommended actions for Council to consider are also provided in this attachment.

Other amendments to the plan are minor wording and typographical matters and aligning the budget estimates to the adopted Long-Term financial plan.

Summary and Conclusion

The draft Community Plan and support Corporate Plan is now tabled for adoption by Council.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Community Plan 2024-2044 - For Adoption 
Attachment 2	Corporate Plan 2024-2025 - For Adoption 
Attachment 3	Community Plan Review - Research and Information Paper 
Attachment 4	Community Consultation Outcomes - Report and Data 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage



Community and Culture



Infrastructure



Health and Wellbeing



Business and Employment

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.
2. The history of our region including aboriginal sites is reflected in our streetscapes and our historic buildings are maintained for future generations.
3. We take a proactive approach in responding to key environmental challenges such as climate change, water security and waste management.
4. The Barossa fosters community resilience, connection and wellbeing through its social planning, recreation, safety, education, preventative health and social strategies especially for our youth and vulnerable people.
5. We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.
6. The Barossa maintains and develops infrastructure that meets the needs of the region and is efficient.
7. Community infrastructure planning is aligned to both current and the future needs of the community
8. To have a connected and safe transport network that meets the needs of our community
9. Our community has fair and equitable access to the resources and services they need to lead a safe, healthy, inclusive and connected lifestyle
10. Our region enjoys the benefits of sustainable community groups, networks and facilities that encourage everybody to participate in the community.
11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.
12. We are a visitor destination of choice
13. The Barossa is competitive and in a strong position to attract both private and public investment in the development of new and existing businesses, services and industry.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.
- 1.2. Support tourism development that is sensitive to the natural environment and ensures that the unique character of the rural landscape is appropriately managed and promoted.
- 1.3. Build on the conservation of the region's natural heritage including bush eco-systems, grassy woodlands, agricultural landscapes and recreational green spaces.
- 2.1. Continue to maintain streetscapes that reflect the character and heritage of the region and facilitate opportunities to repurpose or find alternative uses of built heritage.
- 2.2. Ensure clearly defined townships are maintained to manage residential and commercial development that is sensitive to the natural environment and areas of historical significance.

- 3.1. Support community based sustainability initiatives to help reduce the Barossa's contribution to the climate crisis and build on the capacity of local residents and industry to mitigate negative impacts.
- 3.2. Collaborate with partners and our community to support innovative approaches to waste minimisation, and increase reuse and recycling opportunities.
- 3.3. Ensure long term confidence in the Barossa's capacity to access water to meet its industrial, domestic and environmental needs.
- 4.1. Build on a strong sense of community pride with active community groups and individuals participating in local decision making and community building activities.
- 4.2. Continue creating strong and sustainable community networks, and support young people to actively participate in the community and develop the leaders of the future.
- 4.3. Embrace place-making principles when developing community infrastructure and regulate planning and development in public spaces and active recreation.
- 5.1. Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.2. Create places where people want to live and plan for the future in a coordinated, affordable, appropriate and proactive way.
- 5.3. Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.
- 5.4. Recognising and celebrating the community successes and learning from opportunities.
- 6.1. Advocate for and identify funding opportunities that support the development of community, cultural, health and other facilities and infrastructure to meet personal and commercial needs of residents and businesses.
- 6.2. Continue to ensure that infrastructure considers place-making is inclusive and accessible for all.
- 6.3. The use of new and emerging technologies, alternative and renewable materials where appropriate and cost effective will be trailed.
- 7.1. Build on sound asset management practices to deliver sustainable services to ensure that infrastructure is adequate to support the community.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.
- 8.1. Support opportunities to increase community transport and access to services and facilities.
- 8.2. Ensure a high quality road, shared paths and footpath network throughout the Barossa in partnership with all levels of government.
- 9.1. Work towards combating loneliness and social isolation and ensuring that people enjoy a sense of inclusion and feel connected.
- 9.2. Promote a healthy community through a planned approach to public health, and sustainable access to allied, primary and mental healthcare services and facilities.
- 10.1. Children and young people are supported to feel safe and to engage, thrive and feel empowered within the community.
- 10.2. Advocate for and encourage services that ensure equity and support inclusion and at risk members of the community.
- 10.3. Build on the capacity of community members to participate in cultural, creative, recreational, sporting and learning opportunities.

- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.
- 11.2. Support proactive population growth that is incremental, well managed and is backed up by local planning and development opportunities.
- 11.3. Promote the Barossa as a place for business's to thrive, invest, innovate, take measured risks and prosper.
- 12.1. Encourage and support the sector to further promote and develop tourism experiences including ecological, cultural and agricultural tourism.
- 12.2. Support economic development and destination awareness through events, festivals, creative enterprise and attractions.
- 12.3. Provide experiences and infrastructure that continue to support the needs of the tourism market.
- 13.1. Foster small business and industry confidence and growth that translates into innovation and strong employment figures.
- 13.2. Attract investment for new and innovative industries, and facilitate business growth by supporting local industry and their capacity to compete for government contracts.

Corporate Plan

BS13 Strategic/Legislative Planning and Reporting - Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting. Transparency and accountability regarding Council activity and expenditure provided

Legislative Requirements

Section 50 and 122 of the Local Government Act 1999

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

The Community Plan outlines summarised strategic financial matters.

The review, research and consultation has been primarily undertaken internally with one external hosted workshop.

Implementation into our business activities, reporting systems and the like will be undertaken within existing resources.

The Community Plan assesses risk through a measured and strategic approach supporting by sound administrative planning and execution of services as outlined in the Corporate Plan.

COMMUNITY ENGAGEMENT

Already undertaken and concluded as presented on Attachment 4 to this report.

**7.1.4 REVIEW OF ECONOMIC DEVELOPMENT, EVENTS, TOURISM SERVICES - OUTCOME 1
- RESTRUCTURE CORPORATE SERVICES AND BUSINESS INNOVATION
24/80830**

MOVED Cr Schilling

That Council, acknowledging that further structural and budget information is to be presented at a later date, support the early realignment of responsibilities to better manage the strategic needs of Council and the community, implementation of the Local Economic Development Plan, growth and maturity in event activation and general economic development:

- (1) Restructure the Corporate Services and Business Innovation Directorate as outlined in this report and pursuant to Section 100 of the Local Government Act create the office of Deputy Chief Executive which shall be combined with the restructured role of Director, Corporate Services and Business Innovation and instruct the Chief Executive Officer to proceed with the proposed structural change.
- (2) Concur with the Chief Executive's proposed appointment of the current Director, Corporate Services and Business Innovation to the combined role of Deputy Chief Executive Officer and Director, Corporate Services, Strategy, and Innovation.
- (3) Pursuant to Section 99, having been consulted on the structure and noting the proposal does not alter the general structure to a significant degree, endorse that the Executive Leadership Team members are those occupying the positions of:
 - a. The Director, Corporate Services, Strategy and Innovation and Deputy Chief Executive Officer (growth and changes associated with the current Director Community Services and Business Innovation).
 - b. The Director, Infrastructure and Environmental Services (no amendment to role or activity of directorate)
 - c. The Director, Development and Community Services (no amendment to role or activity of directorate).
 - d. Chief Executive Officer, Office for the Mayor and CEO (various changes to this role to integrate with the Deputy Chief Executive Officer and Director, Corporate Services, Strategy and Innovation.

SECONDED Cr de Vries

CARRIED 2022-26/490

PURPOSE

To support the early realignment of Tourism Services and economic development activities within the Corporate Services and Business Innovation Directorate pending finalisation of structural planning arising from an independent review of Economic Development, Events, Communications and Marketing, Customer Experience and Tourism Services.

REPORT

Background

As part of the approved Corporate Plan and Council's and the executive team's commitment to continuous improvement, ongoing review of service levels and optimisation of the CEO's sustainability and capacity, a review of our tourism, events, economic development, and other strategic services has been undertaken.

Introduction

Whilst we continue to work through the final details to present to Council there are some clear and early structure changes that should be considered, and one clear outcome is recommended for immediate adoption.

Discussion

As the proposal and changes require consideration and consultation with Council, as a formal requirement, this report addresses the first recommendation being to appoint a Deputy Chief Executive Officer and combine the role with the Director, Corporate Services and Business Innovation. The recommendation going forward is to expand the footprint of this Directorate to have oversight of:

- Strategic legislative planning and reporting, whilst some of this was present in the directorate previously there are gaps in the current resourcing that need to be resolved.
- Using the work and relationships in place through our Local Economic Development Plan to better define internally and externally what area of Council is responsible for overarching development and growth in economic development, event activation and strategic planning.
- Whilst some of these roles bridge all areas of the organisation, currently there is no single Directorate that is responsible for translating strategic investigations on matters, policy issues, community needs and wants of both social and hard infrastructure, across the organisation.
- The Local Economic Development Plan has been adopted for some two years, however resourcing and structure to support the plan has not been assessed and is also a strategic gap.

The clear intent of the past two business cases for reform, tabled and approved by the prior Council, focussed on service provision. The current environment is seeing greater emphasis on continuing to better integrate strategic need analysis with operational outcomes. A successful example of this is The Big Project, but we need to do it on a wider basis. Presently the ad hoc nature of strategy development, despite the greatest intent of the executive whilst also navigating and extremely busy investment cycle, requires addressing.

The driver to establish the office of the Deputy Chief Executive Officer whilst reforming the Director's role is to address the above strategic issues and play to the strengths of the organisation and individuals within it. A revised job specification for the new role and Chief Executive Officer's role is at Attachment 1.

The nexus between the current Director's role and the Deputy Chief Executive Officer, is that structurally Council has two clear delivery arms, Development and Community Services and Infrastructure and Environmental Services. The current role of Director, Corporate Services and Business Innovation is mainly focussed on the cross-organisation services, human resources, risk, information services, procurement,

property, finance, enterprise technology, business process and technology innovation, customer support and now has assumed the first arm of economic services (tourism services). The new direction will properly integrate our disparate economic and event activation activities and strategic planning in one directorate. The Chief Executive Officer will continue and will be able, once the full solution is implemented, to reduce the operational support provided to the organisation.

It is ultimately considered that as the organisation expands with normal growth plus Concordia in the mid to long term, a fourth strategic directorate will be required, however at this time, and with the aid of hindsight, a fourth directorate is not warranted at this time. However, to support the early realignment of Tourism Services and economic development activities within the Corporate Services and Business Innovation Directorate and to address the ongoing workload challenges experienced at CEO level, the structural changes discussed in this report are recommended for support.

Further to the above, Officer's would like to flag that the preliminary results of structural planning arising from the independent review of Economic Development, Events, Communications and Marketing, Customer Experience and Tourism Services, whilst subject to further internal consultation, indicate there is a resourcing need to support the Deputy CEO/Director role with a new Senior Manager who will have direct carriage of core strategy, economic activation and innovation functions and an economic development officer along with staff undertaking the broader functions. The nature of these roles is still being assessed. As we work through this model it may need to be implemented over a period to allow the budget to support it, however further advice will be shared via a presentation to Council at an upcoming workshop,

A high-level organisational structure of the current recommended change, along with the indicative role of Senior Manager is presented at Attachment 2.

Summary and Conclusion

The early realignment of Tourism Services and economic development activities within the Corporate Services and Business Innovation Directorate pending finalisation of structural planning arising from an independent review of Economic Development, Events, Communications and Marketing, Customer Experience and Tourism Services has now taken place. Whilst the formal review of these functions is still underway, the recommendation is to support the establishment of the Deputy Chief Executive Officer position and combine with the current Director Corporate Services and Business Innovation to commence addressing the future needs of our growing community as it faces complex challenges:

- Strategic direction opportunities and shortfalls in the organisation.
- Better invest in and deliver upon the Local Economic Development Plan.
- Better engagement with our partners, industry, and stakeholders at all levels, ensuring clear responsibilities within the organisation.
- Reduce (not remove) operational needs being addressed by the Chief Executive Officer.
- Invest in long-term thinking strategy and policy to grow on the success of The Big Project vision and bring it to the next level in the organisation and embed it as a critical future pathway.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Position Descriptions 
Attachment 2 Revised Executive Structure Diagram 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Business and Employment

Goal

11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.
12. We are a visitor destination of choice
13. The Barossa is competitive and in a strong position to attract both private and public investment in the development of new and existing businesses, services and industry.

Strategies

- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.
- 11.2. Support proactive population growth that is incremental, well managed and is backed up by local planning and development opportunities.
- 11.3. Promote the Barossa as a place for business's to thrive, invest, innovate, take measured risks and prosper.
- 12.1. Encourage and support the sector to further promote and develop tourism experiences including ecological, cultural and agricultural tourism.
- 12.2. Support economic development and destination awareness through events, festivals, creative enterprise and attractions.
- 12.3. Provide experiences and infrastructure that continue to support the needs of the tourism market.
- 13.1. Foster small business and industry confidence and growth that translates into innovation and strong employment figures.
- 13.2. Attract investment for new and innovative industries, and facilitate business growth by supporting local industry and their capacity to compete for government contracts.

Corporate Plan

- CS10 Economic Development - Facilitating the economic well-being and quality of life of the local businesses and the community
- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.
- CS21 Tourism - Provision of a range of tourism services and business and economic development support. This includes managing the nationally accredited

- Barossa Visitor Centre; development and maintenance of tourism resources both digital and printed.
- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims
- BS13 Strategic/Legislative Planning and Reporting - Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting. Transparency and accountability regarding Council activity and expenditure provided

Legislative Requirements

Section 99 and 100 of the Local Government Act 1994

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

There are no financial or resource impacts directly related to the appointment of a combined Deputy Chief Executive Officer and Director role. There will be resourcing needs to better support the above direction through a senior manager and economic development officer, these are being specified presently but will be in the order of \$250K per annum. This has been factored into the updated long term financial plan that is being presented as part of other reports to this agenda and is sustainable within the plan, addressing a raft of opportunities and risks outlined in this report. In summary, those risks and opportunities go to Council's work health and safety requirements; strategic risk such as planning for the future in an ever and rapidly changing world; not losing the momentum built up over the last 8 years for The Big Project, which is no longer resourced as it was for planning and strategy; and, better regional, State and national advocacy.

As outlined in agenda item 7.1.2 Updated Long Term Financial Plan – 2024-2025 to 2033-2034 the very preliminary estimated have been included in this update. The long-term financial plan outcomes in full are detailed in the updated report. The relevant outcomes and indicators are:

2024-25 Original Budget	Approved LTFP and Original Budget \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
Operating Surplus / (Deficit)	(437)	(493)	(56)	
Borrowings at 30 June 2025	40,605	38,599	2,006	
Net Cash at 30 June 2025	39	93	54	
Operating Surplus Ratio 3 Year rolling	0.0%	0.0%	0.0%	

Net Financial Liabilities	93.6%	88.8%	4.8%	
Asset Renewal Funding Ratio	129.4%	128.0%	(1.4%)	

10 Year Long Term Financial Plan	Approved LTFP \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
Operating Surplus / (Deficit) - Cumulative Result at 30 June 2034	11,188	13,383	2,195	
Borrowings at 30 June 2034	2,144	3,778	(1,634)	
Net Cash at 30 June 2034	29	817	788	
Operating Surplus Ratio 3 Year rolling	3.5%	4.1%	0.6%	
Net Financial Liabilities at 30 June 2034	11.8%	13.0%	(1.2%)	
Asset Renewal Funding Ratio – Ave	105.6%	108.8%	3.2%	

COMMUNITY ENGAGEMENT

Nil recommended or required.

7.1.5 UPDATED LONG TERM FINANCIAL PLAN - 2024-2025 TO 2033-2034 24/81138

MOVED Cr Hurn

That Council having reviewed the updated Long Term Financial Plan indicating sound financial sustainability, based on the current service levels and policy positions of Council, endorse the plan as presented at Attachment 1 and note the first quarter budget review will update the actual budget lines to align to this plan and Council decisions post budget adoption.

SECONDED Cr de Vries

CARRIED 2022-26/491

PURPOSE

To review and endorse an update to the Long Term Financial Plan (LTFP) for the 2024-2025 to 2033-2034 years.

REPORT

Introduction

The LTFP is normally reviewed annual, however due to the nature of the current budget and material changes already endorsed, or proposed within this agenda, it was deemed necessary to update the plan to ensure Council has the full picture of the current and long-term budget. The purpose of the review, notwithstanding it was recently reviewed and adopted in June, is to reflect material changes to date, to ensure a revised budget position can support the amendments or anticipated changes in this agenda and the future estimates remain sound, at this early stage of the budget cycle and is good prudential management practice.

Discussion

The updated LTFP is provided at the Attachment in summary it has catered for the following changes already approved by Council, the estimated and actual 2023-24 financial results, or, proposed in this agenda at other agenda items.

Amendments approved to date are:

- Concordia planning which is cost neutral with the grant received paying 100% of those costs (\$399,746 grant and expenditure).
- Nuriootpa Bowling Club tree removal and footpath works (\$60,000).
- Barossa Creative Industry Centre preliminary works and ongoing service provision needs (\$100,000).
- Legal costs associated with a Supreme Court matter (\$7,000).

Items outlined in this agenda following that are embedded in this update are:

- Restructure of Corporate Services and Business Innovation Directorate.
- Barossa Park – Lyndoch Recreation Park works.
- Neldner Street sealing.

Anticipated material changes:

- Cyber security investment needs estimated at \$27K.
- Business continuity plan and disaster recovery planning updates estimated at \$10,000.
- Barossa Creative Industries Centre estimated at 10% base increase due to passage of time for grant assessment and escalation of costs however later spending of those costs due to delays in the grant assessment and funding agreement.

2023-2024 financial estimates and known results to date:

- Operating position is forecast at this time, pending still significant end of year work to be undertaken at \$1.981M better than budget, subject especially to depreciation, however depreciation outcome will not affect the ending cash balance and borrowings.
- Cash balance at 30 June 2024 \$2.825M better than originally budgeted.
- Borrowings at 30 June 2024 \$8.658M better than originally budgeted (noting \$6.3M was carried forward in capital expenditure so net borrowings can be considered in the order of \$2.358M better than budgeted).

What does this translate to in terms of key indicators:

- Operating position of Council resulted in more available cash and less borrowings at 30 June 2024.
- This impacts the overall borrowings required in the LTFP as it reduces the interest bill.
- The net financial liabilities with the above actual and anticipated budget changes reduces significantly by 4.8% down to 88.8%.
- Net borrowings reducing by \$2.006M based on a performance outcome for capital of 92% spend of budget, we normally perform around the 80%-85%.

Further with Council borrowing program significant work has been undertaken to manage cash flows weekly and ensure they are managed to minimise interest exposures. To date this strategy, and an early payment of \$2.059M on 1 July of Financial Assistance Grants, has resulted in anticipated interest savings for 2024-25 against the budget of \$138K.

The LTFP is showing all indicators being within set and legislative standards for the 2023-24, 2024-25 and the whole of the plan and overall, the financial position and sound health of the organisations finances based on current service levels and Council policy positions.

This review will also be presented to the Audit and Finance Committee for review at their next meeting.

Summary and Conclusion

The LTFP has been reviewed due to material changes since the adoption in June 2024 and is now presented for review and adoption, and also to inform Council on the service and structural matters presented further into this agenda.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Updated Long Term Financial Plan 2023-24 to 2033-34 - August 2024



Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage



Community and Culture



Infrastructure



Health and Wellbeing



Business and Employment

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.
2. The history of our region including aboriginal sites is reflected in our streetscapes and our historic buildings are maintained for future generations.
3. We take a proactive approach in responding to key environmental challenges such as climate change, water security and waste management.
4. The Barossa fosters community resilience, connection and wellbeing through its social planning, recreation, safety, education, preventative health and social strategies especially for our youth and vulnerable people.
5. We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.
6. The Barossa maintains and develops infrastructure that meets the needs of the region and is efficient.
7. Community infrastructure planning is aligned to both current and the future needs of the community
8. To have a connected and safe transport network that meets the needs of our community
9. Our community has fair and equitable access to the resources and services they need to lead a safe, healthy, inclusive and connected lifestyle
10. Our region enjoys the benefits of sustainable community groups, networks and facilities that encourage everybody to participate in the community.
11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.
12. We are a visitor destination of choice
13. The Barossa is competitive and in a strong position to attract both private and public investment in the development of new and existing businesses, services and industry.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.
- 1.2. Support tourism development that is sensitive to the natural environment and ensures that the unique character of the rural landscape is appropriately managed and promoted.
- 1.3. Build on the conservation of the region's natural heritage including bush eco-systems, grassy woodlands, agricultural landscapes and recreational green spaces.
- 2.1. Continue to maintain streetscapes that reflect the character and heritage of the region and facilitate opportunities to repurpose or find alternative uses of built heritage.

- 2.2. Ensure clearly defined townships are maintained to manage residential and commercial development that is sensitive to the natural environment and areas of historical significance.
- 3.1. Support community based sustainability initiatives to help reduce the Barossa's contribution to the climate crisis and build on the capacity of local residents and industry to mitigate negative impacts.
- 3.2. Collaborate with partners and our community to support innovative approaches to waste minimisation, and increase reuse and recycling opportunities.
- 3.3. Ensure long term confidence in the Barossa's capacity to access water to meet its industrial, domestic and environmental needs.
- 4.1. Build on a strong sense of community pride with active community groups and individuals participating in local decision making and community building activities.
- 4.2. Continue creating strong and sustainable community networks, and support young people to actively participate in the community and develop the leaders of the future.
- 4.3. Embrace place-making principles when developing community infrastructure and regulate planning and development in public spaces and active recreation.
- 5.1. Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.2. Create places where people want to live and plan for the future in a coordinated, affordable, appropriate and proactive way.
- 5.3. Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.
- 5.4. Recognising and celebrating the community successes and learning from opportunities.
- 6.1. Advocate for and identify funding opportunities that support the development of community, cultural, health and other facilities and infrastructure to meet personal and commercial needs of residents and businesses.
- 6.2. Continue to ensure that infrastructure considers place-making is inclusive and accessible for all.
- 6.3. The use of new and emerging technologies, alternative and renewable materials where appropriate and cost effective will be trailed.
- 7.1. Build on sound asset management practices to deliver sustainable services to ensure that infrastructure is adequate to support the community.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.
- 8.1. Support opportunities to increase community transport and access to services and facilities.
- 8.2. Ensure a high quality road, shared paths and footpath network throughout the Barossa in partnership with all levels of government.
- 9.1. Work towards combating loneliness and social isolation and ensuring that people enjoy a sense of inclusion and feel connected.
- 9.2. Promote a healthy community through a planned approach to public health, and sustainable access to allied, primary and mental healthcare services and facilities.
- 10.1. Children and young people are supported to feel safe and to engage, thrive and feel empowered within the community.
- 10.2. Advocate for and encourage services that ensure equity and support inclusion and at risk members of the community.

- 10.3. Build on the capacity of community members to participate in cultural, creative, recreational, sporting and learning opportunities.
- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.
- 11.2. Support proactive population growth that is incremental, well managed and is backed up by local planning and development opportunities.
- 11.3. Promote the Barossa as a place for business's to thrive, invest, innovate, take measured risks and prosper.
- 12.1. Encourage and support the sector to further promote and develop tourism experiences including ecological, cultural and agricultural tourism.
- 12.2. Support economic development and destination awareness through events, festivals, creative enterprise and attractions.
- 12.3. Provide experiences and infrastructure that continue to support the needs of the tourism market.
- 13.1. Foster small business and industry confidence and growth that translates into innovation and strong employment figures.
- 13.2. Attract investment for new and innovative industries, and facilitate business growth by supporting local industry and their capacity to compete for government contracts.

Corporate Plan

- BS5 Enterprise Risk - Strategic and operational risk assessment, control and monitoring; internal control and audit; business continuity and disaster recovery planning; organisational emergency management; insurance portfolio management; and Work Health Safety system coordination
- BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting
- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Section 122 of the Local Government Act

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Outlined in the report and the attachment.

COMMUNITY ENGAGEMENT

Nil required or recommended, the LTFP has already been consulted upon.

7.2 Corporate Services and Business Innovation

7.2.1 EVENT MANAGEMENT POLICY

24/43005

MOVED Cr de Vries

That Council:

- (1) Endorse a phase of public consultation in relation to the draft Event Management Policy, in accordance with Council's Public Consultation Policy; and
- (2) Requires Officers to bring the draft policy back to Council following the conclusion of public consultation for consideration and adoption subject to any written submissions being received.

SECONDED Cr Schilling

CARRIED 2022-26/492

PURPOSE

To seek Council approval to undertake a public consultation process in relation to the proposed draft Event Management Policy.

REPORT

Background

Council's current Event Management Policy was first adopted in 2014 and minor amendments were further adopted in 2019.

Discussion

Since the current policy was adopted, facilities and venues have been developed and improved, leading to a great interest in conducting events within The Barossa Council region. There has been an increased demand in conducting large events which has necessitated a review and redesign of Council's Event Management framework.

The Event Management policy has undergone a full review and rewrite to set a new framework for the ongoing facilitation and management of both externally led and Council led events in public places and is provided at [Attachment 1](#).

The draft Event Management Policy seeks to achieve the following objectives:

- Ensure the implementation of responsible event management practices, including sustainable resource use, safety measures, fairness and equity, and adherence to ethical standards, to foster positive and well-managed events.
- Foster community engagement and inclusivity facilitating events that celebrate and reflect the diverse cultures, traditions, and identities within the community, promoting a sense of unity and shared celebration.

- Promote economic growth and sustainability by facilitating events that support local businesses, and attract significant local, state, national, and international events that stimulate sustainable tourism, further driving economic growth through increased visitation and overnight stays.

The policy has undergone consultation with key internal stakeholders to ensure that the proposed settings holistically address the needs of all functional areas of Council.

The Policy will be supported by a suite of documents including detailed event classification guidelines, event application and approval forms and formal terms and conditions agreements, providing granular detail on specific conditions of use, roles and responsibilities, financial obligations, event planning requirements, and marketing and promotion parameters.

Summary and Conclusion

Council is now asked to endorse the draft Event Management Policy for public consultation.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 Draft Event Management Policy - Version Released for Community Consultation - August 2024 
- Attachment 2 Communications Plan - Event Management Policy 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Community and Culture

Goal

- The Barossa fosters community resilience, connection and wellbeing through its social planning, recreation, safety, education, preventative health and social strategies especially for our youth and vulnerable people.
- We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.

Strategies

- Build on a strong sense of community pride with active community groups and individuals participating in local decision making and community building activities.
- Continue creating strong and sustainable community networks, and support young people to actively participate in the community and develop the leaders of the future.
- Embrace place-making principles when developing community infrastructure and regulate planning and development in public spaces and active recreation.

- 5.1. Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.3. Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.

Corporate Plan

- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.
- CS12 Facility and Community Land - Management of buildings, maintenance and occupancy, including inspections and advice to enable safe, accessible, fit for purpose and well managed community facilities, office spaces and community land

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

The proposed policy seeks to manage both organisational and stakeholder risks associated with the planning and delivery of events in public places, along with the use of Council infrastructure and assets, whilst providing a framework for fairness, equity and transparency.

COMMUNITY ENGAGEMENT

To facilitate formal consultation in accordance with requirements under the *Local Government Act 1999*, a Community Engagement and Consultation Plan has been developed and is attached ([Attachment 2](#)) for information.

Public consultation will take place between Wednesday 28 August and Wednesday 18 September 2024.

A raft of opportunities will be made available for the provision of feedback including the Policy being made available at Council's Principal Office and on Council's website, and advertisements being placed in local papers inviting community feedback during the 21-day period.

The draft Policy will be brought back to council for endorsement at the conclusion of the public consultation period subject to any written submissions being received.

7.2.2 BAROSSA ARTS FESTIVAL POST FESTIVAL REPORT**24/58958****MOVED** Cr Greatwich

That Council receives the 2024 Barossa Arts Festival Post-Event Report and notes the key findings and outcomes when considering future requests for sponsorship support of this event.

SECONDED Cr Angas**CARRIED 2022-26/493****PURPOSE**

To provide a comprehensive post-festival report for the 2024 Barossa Arts Festival in accordance with adopted sponsorship approval conditions for this event.

REPORTBackground

At the Council meeting on 17 October 2023 Council agreed to the following in regard to Barossa Arts Festival Sponsorship Request:

"That Council:

- (1) Provide sponsorship funds of \$30,000 for the 2024 Barossa Arts Festival contingent upon the following conditions:*
 - a. That the event does not include the proposed immersive lights trail unless a major sponsor is identified to cover the full operational costs of this activity.*
 - b. That additional sponsorship funds of at least \$40,000 (separate to funds source for the immersive light trail) are secured by 30 November 2023 to ensure the financial sustainability of the festival.*
 - c. That the sponsorship funds are paid after 30 November 2023.*
 - d. That Council is exempt from paying participation fees when registering for an event in the program.*
 - e. That Council is recognised in all relevant media, promotional and publications as a key sponsor which shall include the use of Council's logo.*
 - f. That Council is provided with an event management plan, as per Council's Event Management Framework and the event organiser provides evidence of the holding of \$20 million Public Liability Insurance.*
 - g. That a comprehensive post-festival report is submitted within 3 months of the festival's conclusion. The report should include information on visitor numbers, ticket sales, financial results, marketing outcomes, and profit plans for reinvestment in the 2026 Festival.*
- (2) That Council provides in-kind support, valued at \$5,200, limited to:*
 - a. The Barossa Visitor Centre will serve as a central collection point for participating businesses to collect and install their own corflute signs and*

act as an information Hub for the event, as part of Council's standard Tourism Services.

- b. Council will waive venue hire fees for the CWA Hall, Tanunda Town Square, Barossa Regional Gallery, and Bethany Reserve.*
- c. Officers will assist with creating a tear off event program.*
- d. The Barossa Visitor centre and Regional Gallery will collaborate and create a Twilight Makers Market as part of the festival program."*

Introduction

The month-long 2024 Barossa Arts Festival celebrated both local talents and artists from Adelaide and regional SA, fostering connections and showcasing the Barossa as a vibrant hub of creativity and community spirit.

In accordance with item 1(g) of Council's resolution pertaining to the provision of sponsorship for the 2024 Barossa Arts Festival, a Post-Event Report has been submitted to Council by the Event Organiser and is provided at Attachment 1.

It should be noted that data in the post-event report has not been independently verified.

Discussion

As noted at the 7 October 2023 Council meeting, the 2024 Barossa Arts Festival objective was to create a benefit to businesses within the Barossa region in the tourism and accommodation sector, as well as creative industries business engagement, and establish new connections between artists and local businesses including an increase in visitation. The event aimed to support community engagement and wellbeing, with a focus on accessibility, via marketing and the offering of a variety of creative practices available and inclusive to all ages, abilities, and cultures to attract a vast audience.

The Event Organiser sought to demonstrate to the community the breadth of art, diversifying beyond visual arts through extensive event programming, marketing, and networking. The delivery of strong and consistent branding along with a visual presence and a commendable website, was evident throughout the month-long event as well as the lead up to the event.

The Barossa Arts Festival was designed to captivate and inspire a diverse audience with its vibrant celebration of creativity, talent, and cultural expression. The festival target audience was aimed at various ages, backgrounds, and interests, with the primary target audience being aged 35-65 which included a mix of Artists and Art enthusiasts, families and children, local residents, seniors and retirees and cultural explorers. It was noted at the 7 October 2023, Council meeting that an estimated attendance of 10,000 was expected, however the Event Organiser's report notes 1,760 confirmed attendances with an estimated 3000-4000 attendees for the arts and sculpture trail. Whilst understanding that this is not the only indicator of the success of an event, particularly given that only a small number of events were actually ticketed events, consideration should be given to the implementation of tools to collect more accurate attendance data if the festival is to continue to seek funding support from Council in the future.

The Event Organiser and Council were provided with Localis Mobility Data from Barossa Australia for the month of April 2024 (see *Attachment 2*). A summary of the results is provided below:

- Barossa's monthly average occupancy for April 2024 was 57% which is an 8% decrease when compared to April 2023 and 29% decrease on April 2022.
- Length of stay in April 2024 was 3.3 days which is 15% less than April 2023.
- April 2024 had approximately 32,045 overnight visitors which is a decrease of 5.8% compared to April 2023 and 35% decrease on April 2022.

When reviewing the data, please note that April 2023 was a Vintage festival year (inflating visitor numbers) and the current economic challenges including rising operating costs, high interest rates, low consumer sentiment and low recovery in international visitation levels that are impacting visitation and spend.

Whilst event deliverables were clearly defined in the Council resolution, the scale of the event programming placed pressure on the comparatively small team of event organisers and volunteers to deliver outcomes that met their vision. This created higher than anticipated demand on Council resources to assist in the delivery of various elements of the festival. Post-event analysis suggests Council's in-kind costs were underestimated, resulting in a significantly higher resourcing impact on Council staff.

To improve the feasibility of the event moving forward, officers recommend review of the current management structure which relies on an overarching event organising committee with no paid Event Manager. Given the scale of the event, governance arrangements would also benefit from further review to ensure clearly defined delegation processes and communication channels to ensure efficiency and clarity.

Officers recognise the importance of providing future opportunities for skills-based capacity building for local artists and note potential opportunities for improved collaboration and provision of in-kind support from other Council departments, in line with Council's Draft Event Management Framework. There are opportunities to maximise return on investment, facilitate growth and to enhance the event's reputation to uplift the event to attract new audiences and target markets. By addressing these opportunities, an Arts Festival could achieve a more streamlined, professional, and impactful event that enhances the overall success, visitor experience and economic return for the region.

Summary and Conclusion

In summary, based on the ambitious nature of the event and the outcomes that were delivered, the Barossa Arts Festival presented a regional community opportunity and collaboration between artists and local businesses.

An Arts festival has the potential to not only enrich our cultural landscape but can also play a significant role in growing our visitor economy and showcasing the Barossa as a destination known for more than just our exceptional wines.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 BAF 2024 Post Event Presentation FINAL 
- Attachment 2 Barossa Australia - Localis Report - April 2024 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTSCommunity Plan

Community and Culture

Goal

5. We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.

Strategies

- 5.1. Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.4. Recognising and celebrating the community successes and learning from opportunities.

Corporate Plan

- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Prior to the Event Organiser securing Council sponsorship support the event was subject to significant budget restrictions, which were further exacerbated by several unsuccessful grant applications. Council Officers expressed concerns at the time based on the significant risks associated with the proposed scope of the program, the length of the festival and the funding projections that were provided.

Attachment 1 provides an overview of outcomes achieved as a result of Council's financial and in-kind contribution to the event. It is noted that the event would not have been financially sustainable without Council's support, which may give rise to further financial, reputational and operational risks should the event continue on in future years under the current operating model.

COMMUNITY ENGAGEMENT

Community consultation

7.2.3 ANNUAL REPORT ON THE INTERNAL REVIEW OF COUNCIL DECISIONS 2023/2024 24/59284

MOVED Cr de Vries

That Council receives and approves the annual report on the Internal Review of Council Decision applications received in the 2023/24 financial year and the Statement of Resources for the application received in 2022/23, as required under Section 270(8) of the *Local Government Act 1999*.

SECONDED Cr Lane

CARRIED 2022-26/494

PURPOSE

Council is asked to receive and approve the annual report on the Internal Review of Council Decision applications for the financial year as is required under the *Local Government Act 1999*.

REPORT

Background

Section 271(1) of the *Local Government Act 1999* (the Act) requires a Council to establish procedures for the review of decisions of:

- (a) the council;
- (b) employees of the council;
- (c) other persons acting on behalf of the council.

Section 279(8) of the Act further states:

"A Council must, on an annual basis, initiate and consider a report that relates to –

- (a) the number of applications for review made under this section; and*
- (b) the kinds of matters to which the applications relate; and*
- (c) the outcome of applications under this section; and*
- (d) such other matters as may be prescribed by the regulations."*

Additionally, Council's Internal Review of Council Decisions Process (the Process) requires this report is submitted to Council each year to include an attached Statement of Resources and a summary of how the outcomes have been used to improve Council's customer service, policies and processes.

Introduction

In financial year 2023/24 no applications for Internal Review under Section 270 were received.

Discussion

In the annual report on Internal Review of Council Decisions for 2022/23, Council was advised that an application for Internal Review under Section 270 was received between 1 July 2023 and 30 June 2023.

The application was in relation to Council Decision 2022-26/78 carried on January 24, 2023, for stormwater upgrade works for 18A Elizabeth Street Tanunda and was still in

progress during the 2023/24 financial year and as such, the final Statement of Resources associated with this review is included in this report.

Following the independent review of the 24 January 2023 decision of Council, and considering the findings of the independent reviewer, Council reaffirmed the decision of 24 January 2023 at the 19 March 2024 Council meeting.

Summary and Conclusion

Council is asked to receive and approve the annual report on the Internal Review of Council Decisions 2023/24 and the Statement of Resources for the application received in 2022/2023.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Statement of Resources 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Business and Employment

Goal

11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.

Strategies

- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.

Corporate Plan

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

As per Attachment 1.

COMMUNITY ENGAGEMENT

Community engagement is not required for this matter.

7.2.4 REVIEW RISK APPETITE STATEMENTS**24/79715****MOVED** Cr Hurn

That Council having acknowledged the feedback provided by the Risk and Audit Committee recommending a secondary financial risk statement relating to fraud and corruption, resolves to retain the existing risk appetite statements noting that fraud and corruption risks are broadly captured along with other financial risks within the current adopted financial risk statements, and a comprehensive suite of policies and processes clearly define Council's zero tolerance to Fraud and Corruption and how this risk is mitigated in practice.

SECONDED Cr Schilling**CARRIED 2022-26/495****PURPOSE**

To consider the merits of adopting a secondary financial risk statement focused on fraud and corruption.

REPORTBackground

Risk Appetite Statements were endorsed by Council in May 2024.

Introduction

The Risk and Audit Committee, as per minutes from the June 2024 meeting, has recommended that a secondary financial risk statement be included relating to fraud and corruption.

Risk appetite levels were determined for each risk category through a workshop exercise involving Council's Executive Leadership Team and Elected Members using an ordinal scale of four risk appetite levels: averse, cautious, accepting and open. In this order, the risk appetite levels provide an indication of an increasing willingness to take on or retain risk.

Averse	Cautious	Accepting	Open
- Well established & effective controls in place - Very little appetite for decisions or activities that may increase level of risk	- Controls are in place or being developed - Activities closely monitored - Preference for safer options with little opportunity for adverse exposure	There is an acceptance of the existing level of risk and all options that improve performance will be considered where reasonable protections can be implemented	- Activities are new, innovative & challenge existing practice - Willing to take risk to achieve improved outcomes - Risk is monitored & responded to as appropriate

Discussion**Risk Appetite Statements**

The tables below contain the Risk Appetite Statements for each of Council's risk categories. These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

SERVICE DELIVERY		
Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment		
	Level	Risk Appetite Statement
	Open	Council strives to innovate, ensure continuous improvement principles are embedded and pursue reasonable reform of service delivery to achieve improved service standards and levels. Council is therefore open to risks arising from pursuit of these objectives where there are long term benefits for Council or the community, (e.g. trialling innovative designs, materials, etc.). ▲ Where legislative requirements or standards exist, Council will accept risk only where appropriate controls are in place and effective. ▼ Council will take a more cautious approach to delivery of critical services and infrastructure (e.g. internal IT services and systems, community wastewater and road infrastructure) and will ensure that effective measures are in place to minimise disruption to those services.

SUSTAINABILITY & ENVIRONMENT		
Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.		
	Level	Risk Appetite Statement
	Open	Council promotes service provision that appropriately manages its environment. Councils' general appetite is open in relation to innovation and alternatives in its approach to managing sustainability and environment. The Council prioritises environmentally friendly practices and strives to protect and preserve the natural resources within its jurisdiction. ▼ Council is adverse to any activities that could have significant or long-term negative impacts on the environment (such as the North Para River system) or lands and sites of indigenous, sacred or significant European heritage. ▲ Council accepts that there may be some risk associated with opportunities to develop sustainable solutions and will explore these options in the interests on long-term sustainability as long as efforts to offset any environmental harm are in place.

FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan

	Level	Risk Appetite Statement
	Cautious	Council will align financial resources to its articulated vision and strategies and strive for ongoing financial sustainability. As such, Council takes a cautious approach to financial risks, considering the current maturity of the organisation and aims to avoid any actions that could have a negative impact on its long-term financial sustainability. ▲ Council will take a less conservative approach and is prepared to accept risks where there is a high level of confidence in financial projections and evidence to support a business case. Likewise, Council is also willing to explore opportunities to invest to help support innovation where potential benefits are likely to be realised.

PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community

	Level	Risk Appetite Statement
	Accepting	Council acknowledges the difficulty in engaging the right people to ensure that our desired outcomes are achieved. Council strives to ensure that contemporary people systems are implemented and accept some degree of risk in order to support the vision and strategies and promote innovation, continuous improvement, accountability and safety. ▲ Council will, however, be open where there is a dividend to the community and staff that doesn't have a negative impact on the safety and wellbeing of people or the organisation's culture, (e.g. encouraging innovation/ new ideas, improving wellbeing, outsourcing and providing flexible/remote working arrangements etc.) ▼ In consideration of Council's commitment to the safety and wellbeing of its workers (employees, volunteers and contractors) and community, Council will take a more cautious approach and not put the health, safety or wellbeing of any person at risk and will work within regulatory boundaries. (Note that this also extends to provision of essential services.)

In response to Council's Risk and Audit Committee recommendation, Council could contemplate a secondary financial risk statement to further strengthen Council's commitment and approach to managing these risks.

Draft Secondary Financial Risk Statement:

▼ Council is **adverse** to any activities relating to financial risk associated with fraud and corruption. Council is committed to implementing stringent measures to prevent, detect, and respond to any fraudulent activities or corrupt practices that could result in financial losses or damage to the Council's reputation.

Advantages of adopting a secondary statement:

- Increased Trust: Strengthens trust in the Council's financial management.
- Regulatory Compliance: Supports compliance with relevant laws and regulations.

Disadvantages of adopting a secondary statement:

- Duplication: Council already maintains a heavily documented strong stance against fraud and corruption with a number of existing measures in place to mitigate these risks. As such, the draft risk statement could be viewed as duplicating Council's already established position as it relates to fraud and corruption.
- Resource impact: Council has a Fraud and Corruption Policy 14/21783, Public Interest Disclosure Policy CD/22/19 and Public Interest Disclosure Process CD/22/20 in place as it relates to the Public Interest Disclosure Act 2018, Public Interest Disclosure Regulations 2019, Local Government Act 1999, Independent Commission Against Corruption Act 2012 and ICAC Public Interest Disclosure Guidelines. These policies and processes clearly define Council's zero tolerance to fraud and corruption and how this risk is mitigated in practice.
- Risk Statement Granularity: The introduction of a specific risk statement for fraud and corruption deviates from the current approach whereby specific risks are grouped into overarching risk categories and granular risks are identified under those categories within supporting Strategic and Operational Risk Registers and addressed via relevant controls and treatments such as policy and process.

Summary and Conclusion

The decision to adopt a secondary financial risk statement should be based on a balanced consideration of its potential benefits and resource implications. To ensure ongoing alignment with the broader methodology utilised to set Council's risk appetite at Risk Category level, and based on the depth of Council's risk assessment, control and treatment measures for fraud and corruption, it is recommended that Council acknowledge the feedback provided by the Risk and Audit Committee but resolve to retain the existing risk appetite statements with no further inclusions.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTSCorporate Plan

BS5 Enterprise Risk - Strategic and operational risk assessment, control and monitoring; internal control and audit; business continuity and disaster recovery planning; organisational emergency management; insurance portfolio management; and Work Health Safety system coordination

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Risk considerations are covered in the body of this report.

COMMUNITY ENGAGEMENT

Not required.

7.2.5 GOVERNANCE STRUCTURE AND TERMS OF REFERENCE FOR AUDIT AND RISK COMMITTEE

24/49126

MOVED Cr de Vries

That Council having reviewed the report and material:

- (1) Approve the amendments to the Audit and Risk Committee governance model, subject to comment by the Audit and Risk Committee.
- (2) Appoint Cr Angas to the Audit and Risk Committee for a further 6 months concluding on the 31 December 2024, or, concluding at the appointment of the additional independent member.
- (3) Approve implementation of the amended terms of reference upon the appointment of an additional independent member by Council.
- (4) Approve sitting fees for the year commencing 1 July 2024 for the Independent Chair, \$670, and Independent Members, \$435, per meeting and authorise the Chief Executive Officer to update the sitting fees budget for the 2024-25 financial year.

SECONDED Cr Troup

CARRIED 2022-26/496

PURPOSE

To review the governance structure of the Audit and Risk Committee and approve a revised fully independent member base for the Committee and an updated fee structure.

REPORTBackground

Since the inception of the legislative changes over a decade ago Council has enacted the requirement to, firstly, establish and appoint members to the Audit Committee, and now, establish the Audit and Risk Committee with a mixed governance model of three independent members, comprising the Chair and two other members of the Audit and Risk Committee.

A report provided to Council to appoint a replacement for Cr Preece upon his resignation from the Committee at its meeting of 19 December 2023 resulted in the appointment of Cr Angas to 30 June 2024 pending a review of the governance model and potentially moving to a fully independent skills-based model.

This work has been undertaken and is now presented for adoption.

Introduction

The proposed governance model and updated Terms of Reference aligning to revised legislative functions of the Committee and the recommended independent model are at Attachment 1.

Discussion

The Audit and Risk Committee is a critical committee designed to ensure oversight, primarily of Councils financial, strategic, risk and operating environments. In order to carry out its functions, Committee members require technical expertise in areas including financial management, accounting, risk, governance, and strategy.

Legislatively the Committee is required to have a majority of independent members. Other critical legislative framework requirements for the Committee are:

- To provide independent assurance and advice to the Council on accounting, financial management, internal controls, risk management and governance matters.
- That members of the Committee must have skills and experience relevant to the functions of the Committee.
- That there must be between 3 and 5 members.

Upon reviewing the future governance structure, the two key legislative intents are independence and skills-based. Based on the independence requirements of the law, it is recommended that Council move to a fully independent Committee. It is recommended that the model be changed to four members with full independence. Four members has been recommended on the following basis:

1. It provides a reasonable balance of members to ensure efficient running of the Committee and allows for a variety of skills to be brought to the Committee.
2. It is legislatively compliant.
3. With challenges in seeking necessary skills sets in the community it is considered a reasonable position to achieve appointment of four (or three) suitably qualified independent members. Traditionally calls for independent members has seen limited applications; this is due to the limited financial payment for being a member and a small field of those available with the necessary skill sets.

Assessing the Local Government guidance document and State Board appointments the following is a summary of their systems and guidelines:

State

The information in this summary is the Department of the Premier and Cabinet – Government Boards and Committees – Guidelines for Agencies and Board Members, see link provided. Where a Board is required to appoint a committee:

- It shall have easy access to the Chief Executive, senior finance person of the organisation, the Board and Auditors.
- Ensure that members have the skills and willingness to serve on these committees.
- The selection process should be merit based and begin with a board member specification.

The framework provides no specific advice about independence, but makes it very clear about management of any conflicts and ensuring Board and Committee members are exercising independent decision making and advice.

Local Government Association Guidelines

The relevant paper is provided at [Attachment 2](#). In summary the guidance fundamentally just reflects the legislative framework and provides little guidance on structural governance recommendations.

Other Councils

Undertaking a sample review of Council committees, the following table summarises the basic governance structure of each.

Council	Member Status	Number of Members
LGA of SA	3 Independent members one being the chair 1 LGA Board Representative	4
Port Adelaide Enfield	3 Independent members one being the chair 2 Council Members	5
Adelaide Plains Council	3 Independent members one being the chair Mayor and Deputy Mayor	5
Alexandrina Council	3 Independent members one being the chair Mayor and one Council Member	5
City of Charles Sturt	3 Independent members one being the chair Mayor and Deputy Mayor	5
City of Prospect	3 Independent members one being the chair Mayor and one Council Member	5
Light Regional Council	3 Independent members one being the chair 2 Council Members	5
Mount Barker Council	4 Independent members one being the chair 1 Council member	5

Town of Gawler	3 Independent members one being the chair Mayor and one Council Member	5
City of Salisbury	3 Independent members one being the chair 2 Council Members	5

Summary of Investigations and Implementation

Whilst the above analysis continues to lean to a mixed model of independent members and Councilors, it remains that the overall recommendation to Council be an independent model as outlined in the earlier analysis. A good benchmark may also be to think about State and Commonwealth Government structure, based on research undertaken, there are no sitting members of parliament that are known to be sitting on Audit and Risk Committees for Departments and entities of State or Commonwealth Government.

Implementation would involve the following:

- Support for the model subject to Audit and Risk Committee review.
- Engage with Audit and Risk Committee for comment.
- Writing a specification for members.
- Calling for new position that will become available.
- Appoint new position.

This work will take some time to achieve, and it is recommended therefore that Cr Angas, subject to his willingness, be appointed to 31 December 2024 or until a new independent member is appointed. At that time, it will be recommended that Cr Thompson also complete her appointment.

Funding Impact

At present the sitting fees for independent members is as follows (excluding GST):

- Independent Chair \$600
- Independent Member \$390
- Councillor \$0

These fees have not been increased since the inception of this Council. To ensure we remain competitive in the market it is recommended they be adjusted for the last two years of inflation based on the June Adelaide inflation figures for 2023 and 2024. The last time they were increased was in the 2021-22 financial year from \$595 for Independent Chair and \$385 for Independent Members. Proposed new fees would therefore be:

Member	Base Rate 21-22	CPI June 2023	CPI June 2024	Rate for 24-25 (rounded)
Independent Chair	\$600	6.9%	4.5%	\$670
Independent Member	\$390	6.9%	4.5%	\$435
Councillor	\$0	6.9%	4.5%	\$0

With the above rates the estimated financial impact of one additional member is \$1,740 based on four meetings per annum. The actual estimated impact for 2024-25

for this additional member will be either \$870 if two meetings attended, or \$1,305 if three meetings attended (dependent on when appointed).

The additional rates for existing members will result in a budget impact of \$640 on the condition there are only four meetings per annum.

Summary and Conclusion

Having undertaken the review of the governance model for committees it is recommended Council moves towards an independent model and amend the sitting fees as outlined in the above analysis.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 Audit and Risk Committee Terms of Reference - August 2024 
- Attachment 2 Local Government Association Audit and Risk Committee
Guidance Paper 

Supporting references

[The Department of the Premier and Cabinet \(dpc.sa.gov.au\)](https://dpc.sa.gov.au)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims
- BS5 Enterprise Risk - Strategic and operational risk assessment, control and monitoring; internal control and audit; business continuity and disaster recovery planning; organisational emergency management; insurance portfolio management; and Work Health Safety system coordination

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.

Corporate Plan

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims
- BS5 Enterprise Risk - Strategic and operational risk assessment, control and monitoring; internal control and audit; business continuity and disaster recovery planning; organisational emergency management; insurance portfolio management; and Work Health Safety system coordination

Legislative Requirements

Section 41 and 126 of the Local Government Act

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Outlined in the body of the report.

COMMUNITY ENGAGEMENT

Community consultation is not required or recommended for this matter.

7.2.6 MONTHLY FINANCE REPORT AS AT 31 JULY 2024

24/80202

MOVED Cr Angas

That Council receive and note the Monthly Finance Report as at 31 July 2024 as provided at Attachment 1.

SECONDED Cr Greatwich

CARRIED 2022-26/497

PURPOSE

The monthly finance report provides information on the financial performance and position of Council, including information on material financial transactions.

REPORT

The Monthly Finance Report as at 31 July 2024 is attached. The report has been prepared comparing actuals to the original adopted budget for 2024-25.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Monthly Finance Report Council July 2024 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting

Legislative Requirements

Local Government (Financial Management) Regulations 2011, Regulation 9(1)(b) LGA information paper no.25 – Monitoring Council Budget Performance.

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

To enable Council to make effective and strategic financial decisions, a monthly high level financial report is provided.

COMMUNITY ENGAGEMENT

Community consultation was part of the original budget adoption process in June 2024, as per legislation. This report is advising Council of the monthly finance position compared to that budget.

7.2.7 SUPPORT FOR 2025 VINTAGE FESTIVAL 24/80768

MOVED Cr Greatwich

That Council approve funding support for the 2025 Vintage Festival of \$35,000 plus in-kind support and authorise the Chief Executive Officer to transfer \$10,000 from the Tour Down Under sponsorship budget (account 4150-1340-63186) to the Community Events budget (account 2005-1340-63188) on condition of:

- receiving a report of outcomes post the conclusion of the festival including economic and social indicators and performance;
- meeting the target of 10% revenue generation; and
- continuing engagement of Council officers, as delegated by the Chief Executive Officer, on the development of the event program, risk management and operational event management as part of the relevant management committee.

SECONDED Cr Preece

CARRIED 2022-26/498

PURPOSE

To review request for funding support for the 2025 Vintage Festival.

REPORT

Background

The Vintage Festival is a foundation biennial event celebrating the Barossa cultural heritage, wine, food and community spirit. The event is well known by members.

Introduction

The event Directors, who are engaged by Barossa Australia, have written to Council to outline a partnership proposal and request for increased funding support of \$45,000; the correspondence is at Attachment 1.

Discussion

The Vintage Festival is completely aligned with Council's strategic direction, and it has provided extensive support over decades. Council has budgeted \$25,000 plus in-kind support for the event. This level of support was provided for the 2023 event.

The 2023 event was a catalyst for investment from visitors to the Barossa of \$14.8M. This level of support was provided for the 2023 event, there are further outcomes outlined in the correspondence.

By way of comparison recent event support for larger regional based events has been in the order of \$30,000 to \$40,000 (State Swimming event \$40,000 plus capital upgrades, \$30,000 for 2024 Tour Down Under, \$35,000 for State Country Championships, and \$30,000 for the Barossa Arts Festival). The Tour Down Under was budgeted at \$30,000 this year but due to its anniversary Council will receive a discount of approximately 50%. Pending final billing, the estimated fee for Tour Down Under is \$17,500 and the unspent funds could fund a once off increase to Council's contribution to the Barossa Vintage Festival to achieve better commercialisation and revenue streams to ensure a viable long-term model.

Upon assessment of the proposal and historical support for similar regional events, it is recommended Council support a moderate increase for the 2025 Vintage Festival to take Council's contribution to \$35,000 plus in-kind support. The proposal outlines:

- The Vintage Festival overview, themes, and aims.
- Alignment with the strategic direction of Council including celebrating our history and heritage, job creation, events, community inclusion and engagement, and brand reputation.
- Council will be acknowledged as a Premier Partner and associated marketing outcomes are identified in the package and includes VIP Access and complimentary tickets to selected events. These will be managed in accordance with Council's statutory requirements under the Gifts and Benefits legislation and relevant policy.

Summary and Conclusion

The Barossa Vintage Festival partnership proposal and supporting documents are clearly aligned to Council's strategic objectives and can be funded from existing budget allocation. It is recommended that additional support be provided consistent with investments of like regional events over the past few years.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Barossa Vintage Festival - Partnership Proposal 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan

Community and Culture



Business and Employment

Goal

5. We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.
12. We are a visitor destination of choice

Strategies

- 5.1. Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.2. Create places where people want to live and plan for the future in a coordinated, affordable, appropriate and proactive way.
- 5.3. Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.
- 5.4. Recognising and celebrating the community successes and learning from opportunities.
- 12.1. Encourage and support the sector to further promote and develop tourism experiences including ecological, cultural and agricultural tourism.
- 12.2. Support economic development and destination awareness through events, festivals, creative enterprise and attractions.

Corporate Plan

- CS6 Community - To help the prosperity and wellbeing of the community. Community grants programs. Support for community groups – networking, advice, input to The Big Project
- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.

Legislative Requirements

Section 123 of the Local Government Act

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

There will be no resourcing and financial impacts if the proposed recommendation is supported due to savings in the Tour Down Under budget outcomes.

Risk is managed in accordance with our event processes and Council Officer inclusion on the Vintage Festival management committee.

COMMUNITY ENGAGEMENT

Nil required or recommended.

7.2.8 VARIATION TO DELEGATIONS REGISTER - UPDATES TO LEGISLATION**24/80858****MOVED** Cr Troup

That Council in exercise of the power contained in section 44 of the *Local Government Act 1999*, the powers and functions under the following Acts and specified in the proposed Instruments of Delegation contained in Attachment 1 of the report entitled "Variations to Delegations Register – Updates to Legislation" are hereby delegated from 20 August 2024, to the position of Chief Executive Officer except where otherwise indicated in the Attachment, subject to the conditions and limitations specified in each proposed Instrument of Delegation:

- a. *Disability Inclusion Regulations 2019*
- b. *Environment Protection Regulations 2023*
- c. *Instrument B – Instrument of Delegation Under the Planning, Development and Infrastructure Act 2016, Regulations, Planning and Design Code and Practice Directions of Powers of a Council as a Relevant Authority*

SECONDED Cr Lane**CARRIED 2022-26/499****PURPOSE**

To provide Council with an opportunity to consider updated and new provisions identified through legislative amendments for delegation to the Chief Executive Officer under various legislation.

REPORTBackground

Council has powers and functions that must be performed under a range of legislation. In most cases, the relevant Acts grant these powers and functions directly to Council. The ways in which Council may exercise its powers and functions are:

- when the Council itself exercises the power or function at a formally constituted meeting; and
- where the legislation enables it, a power or function may be delegated to a Council employee, in most cases being the Chief Executive Officer.

Delegations enable Council to apportion its powers and functions to the Chief Executive Officer (CEO) who in turn may sub-delegate to Council staff who have the relevant expertise and experience to improve the efficiency and timeliness of carrying out Council's decisions.

From time to time, legislation upon which Council's delegations are based change, requiring Council to review its relevant delegations on a periodic basis. Council may review its delegations at any time.

Introduction

In early 2020, the Local Government Association (LGA) advised councils it was undertaking a comprehensive review of the delegations' templates and revised its approach to the service offered to councils. The resulting framework established a

simpler and contemporary approach that will improve ease of use, reduce legal risk, and enhance flexibility for Council.

Each power and function now consist of a short description only, replacing the historic approach which substantially replicated the text of the legislation. This framework also expands the number of delegable provisions across Acts that were not previously included as part of the delegations.

Discussion

The statutory power of delegation under section 44 of the *Local Government Act 1999* enables the delegation of the statutory powers and functions vested or conferred on a council. Other statutory delegation powers permit the delegation of powers or functions vested in a council in a particular capacity (eg as a relevant authority under the *Safe Drinking Water Act 2011* or an enforcement agency under the *Food Act 2001*). A column providing for the capacity in which the Council is acting is included in the tables of delegable statutory powers and functions. This is to assist Governance Officers to identify the powers and functions which are relevant to the Council and which the Council wants to delegate. It will also assist Council in ensuring the correct powers of delegation are referenced in the instrument of delegation.

The framework is not intended to provide a compliance manual for delegates exercising statutory functions and powers. Providing guidance as to the legal requirements for the valid exercise of that delegated power or function is not the purpose of an instrument of delegation or sub-delegation. The purpose is to record formally the delegation of statutory functions or powers. The delegate or sub-delegate is responsible for exercising the delegated power or function lawfully. This requires compliance with:

- any conditions or limitations on the delegation;
- any statutory requirements which apply to the exercise of the power or function; and
- relevant principles of administrative law.

Updates

Periodic updates to legislation are facilitated by the LGA and their legal partners at Norman Waterhouse Lawyers.

In this periodic update of delegations there have been changes to three pieces of legislation being:

Disability Inclusion Regulations 2019

- New power to prepare a report on the operation of a disability access and inclusion plan

Environment Protection Regulations 2023

- Amendment from 2009 to 2023 legislation

Instrument B – Instrument of Delegation Under the Planning, Development and Infrastructure Act 2016, Regulations, Planning and Design Code and Practice Directions of Powers of a Council as a Relevant Authority

- New provisions relating to planning consent

- Power to provide notice via SA Planning portal
- Amended numbering in legislation

Summary and Conclusion

Council is now asked to review and endorse the delegations as at Attachment 1.

The delegations within this report do not detail the entirety of the delegation framework, only those provisions that have been identified as additional powers and functions not previously recognised as delegable or updates have been made to the wording of the delegation.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Amendments to the Delegations Register - 20 August 2024 

Supporting references

No further supporting references.

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Under Section 44(1) of the *Local Government Act 1999* a council may delegate a power or function vested or conferred under this or another Act, and it may be made to an employee of the council, a council committee, or an authorised person.

Council's Delegations Register is available on Council's website.

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Risk mitigation is provided through the effective management of the delegation's processes and ensuring the CEO is aware of their responsibilities.

The risk of having ineffective or invalid delegations is minimised as the delegations being considered have been recommended by the LGA, who have engaged lawyers to ensure they are correctly set out with appropriate terminology. It is imperative that delegations are validly made as consequences of ineffective or invalid delegations include:

- the exercise of power may fail – i.e. the decision made may be liable to being overturned by a court;
- the cost of a successful challenge to a decision made without lawful delegation will likely be borne by the Council; and
- where the unlawful exercise of the power has caused loss or damage the Council may be liable for such loss or damage.

It is Council's decision as to whether it delegates any specific power, or not, under any legislation, except where otherwise directed. Section 44(3) of the *Local Government Act 1999* also specifies Council decisions that cannot be delegated.

COMMUNITY ENGAGEMENT

Employees are informed through established internal procedures of any variation to instruments of delegations that affect their position.

Council's Register of Delegations is made available to the public via Council's website www.barossa.sa.gov.au as required by the *Local Government Act 1999*.

7.3 Infrastructure and Environment Services

7.3.1 NELDNER ROAD - REQUEST TO UPGRADE CURRENT LEVEL OF SERVICE CLASSIFICATION **24/40328**

MOVED Cr de Vries

That Council:

- (1) With reference to The Barossa Council "Infrastructure Asset Management Plan (IAMP) Transport", the service level classification for Neldner Road, Tanunda, from Basedow Road to Magnolia Road, be increased to have the following road asset assessment rating scores:
 1. Road Commercial Priority - Score 0 (No Commercial importance)
 2. Road Social Priority - Score 5 (Medium/High Social importance)
 3. Road Tourist Priority - Score 0 (No Tourist importance)
 4. Road hierarchy - Class 4 – (Local Connector Road, connecting activity nodes)
- (2) Approves that the unsealed section of Neldner Road, Tanunda, a distance of approximately 970 metres, be upgraded with two coat bituminous spray seal to the approved level of service allocation of rural sealed road surface, with additional capital upgrade expenditure of \$350,000 funded by bringing forward funds from the rural road acceleration budget for the 2025-26 financial year.
- (3) Authorise the Chief Executive Officer to amend the budget to facilitate this additional works, noting the works will be undertaken in the second half of the financial year with a completion date targeted for by the end of April 2025.

SECONDED Cr Preece

CARRIED 2022-26/500

PURPOSE

To seek Council's consideration and approval for amending the allocated level of service classification and capital road upgrade of Neldner Road, Tanunda.

REPORT

Background

Requests from the community to seal Neldner Road go back to at least May 1997 when Council received a petition with 221 signatures for the road to be upgraded to a sealed surface.

The notion of upgrading Neldner Road, Tanunda, has subsequently been discussed at numerous Council meetings over the ensuing years, with some of the most recent meeting resolutions summarised below:

- At the 17 September 2019 Council meeting, it was resolved that a future report be provided regarding several possible road upgrades, including Neldner Road.
- At the 15 October 2019 Council meeting, a report was received, and it was resolved to upgrade two roads as part the 2020/21 FY capital works road upgrade program. Neldner Road was not included, scoring a priority of greater than 8 for the roads considered.
- At the 21 December 2021 Council meeting, it was resolved to upgrade three roads as part of the Accelerated Rural Seal Upgrade Project. Neldner Road was not included, scoring a priority of 9 out of 11 for the rural roads considered.
- At the 19 March 2024 Council meeting, it was resolved that Council note a petition containing 40 signatories requesting Neldner Road to be sealed. It was requested a further report with updated data on Neldner Road be brought back to Council within 6 months for assessment.

Introduction

Neldner Road, Tanunda, is a rural sheeted road for the section approximately 970 metres in length, traversing an approximate north south direction between the existing seal extent near Basedow Road to Magnolia Road, Tanunda. Refer Attached general locality plan.

The Barossa Council "Infrastructure Asset Management Plan (IAMP), Transport" outlines service level classifications for all roads across the Council area, defined in terms of Community Levels of Service and Technical Levels of Service. The maintenance interventions of Council roads are determined from the rated score on the measures of road assessment:

- Road Commercial Priority
- Road Social Priority
- Road Tourist Priority
- Road Hierarchy

Council's road asset management database currently identifies the section of Neldner Road as a rural unsealed road with No Commercial Priority, Some Social Priority and No Tourist Priority classifications. However, the road's Social Priority is demonstrated to be Medium/High due to the multi school and recreation precinct in Magnolia Road and Research Road, which draws traffic along Neldner Road from

the south.

The classifications of No Commercial Priority and No Tourist Priority continue to be appropriate as currently recorded.

The below table highlights the existing and proposed level of service scores for Neldner Road:

Service Level	Existing	Proposed
Road Commercial Priority	Nil	Nil
Road Social Priority	Some	Medium/high
Road Tourist Priority	Nil	Nil
Road Hierarchy	Class 5, Local access road, less than 5 dwellings	Class 4, Local connector road, connecting activity nodes

Any change to the existing road asset classification or level of service requires approval of the Elected Members.

Discussion

The unsealed section of Neldner Road is currently graded as required to maintain a road surface that provides a safe operational Level of Service.

Over the years, at least two petitions and much correspondence and numerous complaints have been received from local residents and road users concerning Neldner Road, with requests for the road to be sealed. The complaints have included the perceived low level of service provided on the road, dust issues, loose material, potholes, and road safety.

Council records indicate that Neldner Road was last re-sheeted with compacted rubble in 2016, with numerous interventions in the interim including regular road grading maintenance and the placement of roadside delineation posts.

Council measured traffic counts on Neldner Road in 2018, 2022 and 2024 with the following data recorded:

Vehicle Traffic Count	May 2018	March 2022	May 2024
Average daily traffic count -			
5 day (Monday to Friday)	74 vehicles	147 vehicles	103 vehicles
7 day	61 vehicles	118 vehicles	84 vehicles
Morning peak - 8am – 9am	25 vehicles	32 vehicles	28 vehicles
Afternoon peak - 3pm – 4pm	12 vehicles	26 vehicles	25 vehicles

Over the past six years an increase in the number of vehicles accessing Neldner Road can be demonstrated, which appears to have stabilised over at least the last 2 years. A degree of statistical variation in the traffic count numbers can be expected due to variations in the road access demand. Future increase in the traffic counts on Neldner Road may be experienced as a result of the recently expanded recreation precinct with the new Rugby facility. The issue of dust whilst noted is not a determinant for asset management classification and has not, nor will be taken into account for any future requests.

Neldner Road is used as an alternative route to Menge Road to traverse between Basedow Road and Magnolia Road, especially by vehicles accessing the Tanunda Primary School and Faith College located east of Tanunda. Peak road use is recorded on school days for a short period at the morning school start and afternoon school end times. The road acts as an alternative route to the area, avoiding the school peak time traffic congestion experienced at the Murray Street / Menge Road / Magnolia Street routes and their associated road intersections.

The State Government Location SA Map Viewer identifies road crash data from 2018 to end of 2022 on the State Roads. There are no road crashes recorded on Neldner Road. However, there been an increase in road safety concerns expressed by local property owners in recent years.

There is considered some warrant to seal Neldner Road in terms of the proposed road hierarchy and related service level expectations. The southern connecting road – Thiele Road - was sealed from Basedow Road to Bethany Road in 2015.

Sealing of Neldner Road will reduce annual operational grading maintenance costs for the road but will increase renewal capital upgrade costs over time to keep the road pavement at an appropriate safe level of service for the proposed asset level of service.

Summary and Conclusion

An increase of the Social Priority score on Neldner Road, from Basedow Road to Magnolia Road, to a Medium/High score is justifiable in terms of the demonstrated road access.

The sealing upgrade of Neldner Road is justifiable in terms of increased social propriety and demonstrated connectivity use to the various school and recreation activity nodes from the southern Barossa region.

The proposed extent of upgrade of Neldner Road is from the end of the existing seal near the Basedow Road end to Magnolia Road - approximately 970 metres - with a formed compacted quarry rubble base and two-coat bituminous spray seal width of 7 metres, plus 1 metre unsealed shoulders either side. The projected cost of this upgrade work is estimated to be \$350,000.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Neldner Road - General Locality Plan 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Infrastructure

Goal

7. Community infrastructure planning is aligned to both current and the future needs of the community

Strategies

- 7.1. Build on sound asset management practices to deliver sustainable services to ensure that infrastructure is adequate to support the community.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.

Corporate Plan

- CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Any change to the levels of service or upgrade associated with Council roads will require a commensurate increase/decrease in the necessary capital road upgrade and operational road maintenance budgets.

The provision of a sealed upgrade to Neldner Road for approximately 970 metres of the road with compacted quarry rubble and 2 coat bitumen spray seal would have an estimated road capital budget cost of approximately \$350,000. It is proposed we fund this work from the \$750,000 rural acceleration projects budget for the 2025-26 year, it meets the purpose of these funds as the road is a rural road classification.

As outlined in agenda item 7.1.2 Updated Long Term Financial Plan – 2024-2025 to 2033-2034 this project has been included in the update. The long-term financial plan outcomes in full are detailed in the updated report. The relevant outcomes and indicators are:

2024-25 Original Budget	Approved LTFP and Original Budget \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
Operating Surplus / (Deficit)	(437)	(493)	(56)	
Borrowings at 30 June 2025	40,605	38,599	2,006	
Net Cash at 30 June 2025	39	93	54	

Operating Surplus Ratio 3 Year rolling	0.0%	0.0%	0.0%	
Net Financial Liabilities	93.6%	88.8%	4.8%	
Asset Renewal Funding Ratio	129.4%	128.0%	(1.4%)	

10 Year Long Term Financial Plan	Approved LTFP \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
Operating Surplus / (Deficit) - Cumulative Result at 30 June 2034	11,188	13,383	2,195	
Borrowings at 30 June 2034	2,144	3,778	(1,634)	
Net Cash at 30 June 2034	29	817	788	
Operating Surplus Ratio 3 Year rolling	3.5%	4.1%	0.6%	
Net Financial Liabilities at 30 June 2034	11.8%	13.0%	(1.2%)	
Asset Renewal Funding Ratio – Ave	105.6%	108.8%	3.2%	

COMMUNITY ENGAGEMENT

The IAMP has previously been presented for community review and the new versions are to be presented for Council review in September with consultation to then be undertaken with the community.

7.3.2 LYNDOCH RECREATION PARK PROJECT SCOPE AND COSTING UPDATE 24/78842

MOVED Cr de Vries

That Council receive and note the update report and having reviewed the Long Term Financial Plan as presented in the agenda at agenda item 7.1.5 - Updated Long Term Financial Plan – 2024-2025 to 2033-2034 lift the ceiling cost of the project to that identified in the upper estimate (\$44,017,755 noting the increase is funded from additional third party sources and Council allocation) outlined in the report conditional on budget performance and market outcomes and that the specifications are not altered to increase the scope without Council approval.

SECONDED Cr Preece

CARRIED 2022-26/501

PURPOSE

To provide an update regarding the scope and costings for the Lyndoch Recreation Park Development and seeking endorsement of changes.

REPORT

Background

The Big Project is Council's long term, intergenerational strategy for community infrastructure redevelopment. Its strategic vision extends for a target period of 35 years and touches upon four key areas of service:

- Sport and recreation
- Culture, the arts, heritage, and history
- Aquatics
- Cycling, adventure and leisure

The Lyndoch Recreation Park (LRP) redevelopment is one of the first phase priorities.

With the securing of the additional land the opportunity to build a full regional facility was enabled. At Council's Ordinary Meeting on 7 February 2024, the updated masterplan and subsequent demolition and vegetation removal was approved allowing for submission for Development Approval. Planning approval was granted on 1 April 2024 post public consultation and Barossa Assessment Panel endorsement.

At Council's Special Meeting on 21 February 2024, the reimagined LRP Council and State Partnership Redevelopment Project and associated Council contribution of \$20M was approved allowing works to commence. At Council's Ordinary meeting on 21 March 2024 and raise to the budget ceiling of \$2,000,000 was approved.

Introduction

As the project has been progressing at an extremely fast pace with detailed design being developed with input from our Managing Contractor (Built) and our design team consisting of iEDM, Dash, Walbridge & Gilbert, Lucid and Landskap there have been a number of updates and reviews made to the original approved design and associated budgets. We have finalised 95% of the tenders and have soft landscaping as the remaining tender to be completed.

Discussion**Scope and Design Changes**

As the project is being delivered under a fast-tracked methodology with the engagement of a Managing Contractor, trade package detailed design is occurring in parallel at a fast pace. This has resulted in some additional inclusions and design changes from the original masterplan previously presented and approved. The changes are outlined in detail within the design plans attached and also summarised below:

- Site Services
 - Increase in transformer capacity from 750kva to 1mva and additional distribution boards and cabling to support event overlay
 - With the requirements for event overlay infrastructure requirements is being developed concurrently with the design and construction of the clubrooms it has resulted in additional cabling, distribution boards and transformer augmentation.
 - Transformer augmentation required additional \$250,000 against budget
 - Additional electrical for event infrastructure in the order of \$360,000
- Floor Plans
 - Lower – Canteen & Storage Areas
 - Adjustment to canteen fitout to suit the requirements of the clubs and also ensure useability for different event types and scales.
 - Minor amendment to netball office to ensure space is adequate to undertake match day duties
 - Upper – Kitchen/Coffee Station
 - Rearrangement of kitchen layout to maximise efficiency of the space
 - Addition of a Coffee Station in the area adjacent to the kitchen for functions requiring less services enabling the kitchen to remain closed
 - Upper – Audio Visual Provision
 - AV/Television provision to main building including backbone cabling, Televisions and Simple speaker setup
 - Cost of approximately \$75,000
 - External Cladding
 - Stone re-selected based on procurement preferences and availability
- Site Plan:
 - Soft Landscaping
 - Has been refined to ensure alignment with Gather Round overlay requirements.
 - Design vs Original budget saw an increase of \$1.1M
 - Changes to Northern Area Levels
 - Redesign of the northern area to better support little athletics requirements.
 - Scoreboard
 - The supply and install of a digital scoreboard which was not included in the original budget numbers.
 - Cost of circa \$100,000.

Budget Status

With the vast majority of trade packages now complete the following table identifies the best-case scenario and best based risk scenario outcomes. Ultimately officers continue to work to the approved budget however to complete the work property including properly landscaping it is estimated the range of cost will be from \$41.458M to \$44.018M. The upper limit assumes all remaining trade reserve and contingencies will be required, were as the lower limit assumes none of these reserve and contingencies will be required. Additional revenues and contributions have been achieved to offset \$150,000 of this expenditure with discussions underway from a third party for another \$500,000. The ultimate additional contribution required is between \$1.250 to \$1.368M and as outlined below in the financial assessment this has been factored into the updated long term financial plan and represents a 3.26% change to the upper limit authority. Council's application for Commonwealth funding is still pending and is currently under assessment. Full updated estimates are provided at Attachment 3.

<u>Lyndoch Estimates August 2024</u>					
	Remaining Contingencies / Trade Reserves Used				
	Lowest Estimate				Upper Estimate
	0%	25%	50%	75%	100%
Budget*	42,000,000	42,000,000	42,000,000	42,000,000	42,000,000
Additional Contributions					
- SACA/SANFL - 750Lux Lighting	143,000	143,000	143,000	143,000	143,000
- Tennis - 150lux Lighting New Courts	7,000	7,000	7,000	7,000	7,000
- Other Pending Contribution - PA/Siren System/Other	500,000	500,000	500,000	500,000	500,000
Total Budget With Additional Contributions	42,650,000	42,650,000	42,650,000	42,650,000	42,650,000
Forecast	41,457,852	41,981,835	42,801,624	43,325,607	44,017,755
Current Position (Deficit) / Surplus	1,192,148	668,165	(151,624)	(675,607)	(1,367,755)
Value Management Target	0	0	58,877	88,316	117,755
Revised Position (Deficit) / Surplus	1,192,148	668,165	(92,746)	(587,291)	(1,250,000)
<u>Budget Funding Sources To Date</u>					
State Contribution - DPC	20,000,000	20,000,000	20,000,000	20,000,000	20,000,000
State Grant - Office for Rec and Sport	500,000	500,000	500,000	500,000	500,000
PA/Syren System Contribution	500,000	500,000	500,000	500,000	500,000
Third Party Contributions	450,000	450,000	450,000	450,000	450,000
Released funding from LRCIP R4	891,075	891,075	891,075	891,075	891,075
Total Funding Sources	22,341,075	22,341,075	22,341,075	22,341,075	22,341,075
Net Council Contribution	19,116,777	19,640,760	20,460,549	20,984,532	21,676,680
Revised Budget Range - August 2024	41,457,852	41,981,835	42,801,624	43,325,607	44,017,755
Revised Budget Range With Further Value Management - August 2024	41,457,852	41,981,835	42,742,746	43,237,291	43,900,000

Summary and Conclusion

The Lyndoch Recreation Park project continues to move at significant pace and has reached a level of reasonable final certainty as to cost and delivery timeframes. Design is practically complete, and all trade packages are all issued. At this time based on all reserves and contingencies being utilised will result in some increased

cost of 3.26% expected and should be provisioned for to ensure the completion of the facility to the target standard.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Lyndoch Recreation Park - LANDKSAP 01 
Attachment 2	Lyndoch Recreation Park - DASH 02 
Attachment 3	Current Financial Projects by Trade Package 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Community and Culture



Infrastructure



Health and Wellbeing



Business and Employment

Goal

4. The Barossa fosters community resilience, connection and wellbeing through its social planning, recreation, safety, education, preventative health and social strategies especially for our youth and vulnerable people.
6. The Barossa maintains and develops infrastructure that meets the needs of the region and is efficient.
7. Community infrastructure planning is aligned to both current and the future needs of the community
9. Our community has fair and equitable access to the resources and services they need to lead a safe, healthy, inclusive and connected lifestyle
10. Our region enjoys the benefits of sustainable community groups, networks and facilities that encourage everybody to participate in the community.
11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.
12. We are a visitor destination of choice

Strategies

- 4.1. Build on a strong sense of community pride with active community groups and individuals participating in local decision making and community building activities.
- 4.2. Continue creating strong and sustainable community networks, and support young people to actively participate in the community and develop the leaders of the future.

- 4.3. Embrace place-making principles when developing community infrastructure and regulate planning and development in public spaces and active recreation.
- 6.2. Continue to ensure that infrastructure considers place-making is inclusive and accessible for all.
- 7.1. Build on sound asset management practices to deliver sustainable services to ensure that infrastructure is adequate to support the community.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.
- 9.1. Work towards combating loneliness and social isolation and ensuring that people enjoy a sense of inclusion and feel connected.
- 10.1. Children and young people are supported to feel safe and to engage, thrive and feel empowered within the community.
- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.
- 12.1. Encourage and support the sector to further promote and develop tourism experiences including ecological, cultural and agricultural tourism.
- 12.2. Support economic development and destination awareness through events, festivals, creative enterprise and attractions.
- 12.3. Provide experiences and infrastructure that continue to support the needs of the tourism market.

Corporate Plan

CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)

Legislative Requirements

Section 123 Local Government Act

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

As outlined in agenda item 7.1.5 Updated Long Term Financial Plan – 2024-2025 to 2033-2034 the increase to the ceiling expenditure for this project has been included. The long-term financial plan outcomes in full are detailed in the updated report. The relevant outcomes and indicators are:

2024-25 Original Budget	Approved LTFP and Original Budget \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
Operating Surplus / (Deficit)	(437)	(493)	(56)	
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Asset Renewal Funding Ratio	129.4%	128.0%	(1.4%)	

10 Year Long Term Financial Plan	Approved LTFP \$'000	Revised LTFP \$'000	Change – Positive / (Negative) \$'000	Indicator
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Operating Surplus Ratio 3 Year rolling	3.5%	4.1%	0.6%	
Net Financial Liabilities at 30 June 2034	11.8%	13.0%	(1.2%)	
Asset Renewal Funding Ratio – Ave	105.6%	108.8%	3.2%	

COMMUNITY ENGAGEMENT

Extensive consultation and engagement have been undertaken since 2016 and most recently in the second half of 2023 and early 2024 and is ongoing with stakeholders through the construction phase.

7.4 Development and Community Services

7.4.1 BAROSSA ASSESSMENT PANEL - COMMENCEMENT OF A PROCESS TO APPOINT INDEPENDENT MEMBERS AND ADOPTION OF TERMS OF REFERENCE 24/58205

MOVED Cr Hurn

That Council:

- (1) Authorises the Director, Development and Community Services to advertise an Expression of Interest for appointment of members to the Barossa Assessment Panel, pursuant to the *Planning, Development and Infrastructure Act 2016* and *Planning, Development and Infrastructure (General) Regulations 2017* for the next term of the Barossa Assessment Panel, 1 January 2025 – 31 December 2026, having regard to the need for accreditation (or eligibility for accreditation) pursuant to this legislation.
- (2) Appoints a selection panel for the purpose of conducting interviews of candidates for independent membership of the Barossa Assessment Panel, comprising the Director, Development and Community Services, Manager – Development Services and the Mayor, Crs de Vries, Angas and Evans and to make recommendation to the Council regarding the suitability of candidates for appointment to the Barossa Assessment Panel for the new term.
- (3) Sets the remuneration fee for members of the Barossa Assessment Panel (excluding the Council members) for the period 1 January 2025 – 31 December 2026 as follows:

Presiding Member	\$550 per meeting
Members	\$400 per meeting

SECONDED Cr Preece

CARRIED 2022-26/502

PURPOSE

To seek Council resolution to commence the process of appointment of Independent Members to the Barossa Assessment Panel for a new term of two years, commencing 1 January 2025 until 31 December 2026, to adopt new Terms of Reference of the Panel, to revoke the appointment of Cr Evans and Cr Hurn as the Elected Member and Deputy Elected Member respectively of the Barossa Assessment Panel and to increase the sitting fees.

REPORT

Background

The Council must appoint members to the Barossa Assessment Panel in accordance with the provisions of the *Planning, Development and Infrastructure Act 2016* (the PDI Act) and the Regulations thereunder. The PDI Act provides that the membership must comprise not more than five members, one of which may be a member of a Council.

Introduction

The current term of the Independent Panel members concludes on 31 December 2024. Taking account of the lead time to undertake an expression of interest and to interview candidates, it is recommended that Council commences this process at this time in understanding that final appointment will not take place until late 2024 and the new Panel will not be formed until January 2025.

Discussion

Pursuant to Section 83 of the *PDI Act*, Council must determine:

- a) The membership of the Assessment Panel, being not more than five members, only one of which may be a Member of a Council;
- b) The terms of office of Members;
- c) Conditions of appointment of Members or the method by which those conditions will be determined (including as to their remuneration);
- d) The appointment of Deputy Members;
- e) Who will act as the Presiding Member of the Panel.

Council Assessment Panels form part of the planning consent process in the South Australian Planning system. Decisions regarding applications involving public representation or non-delegated assessment are decided by the Panel.

The current Panel members comprises:

Presiding Member	Mr Michael Wohlstadt
Independent Members	Mr Grant Hewitt and Ms Susan Giles
Deputy Independent Member	Mr Graham Burns
Council Member	Cr Jane Evans
Deputy Council Member	Cr Tony Hurn

The current term of the Independent Panel members concludes on 31 December 2024 and the Council Members term concludes on 10 November 2026, which aligns with the date of the term of Council members elected as Council representatives pursuant to the *Local Government Act 1999*.

It is recommended that Council adopt new Terms of Reference contained in Attachment 1. The Terms of Reference are proposed to be amended to enable:

- a) Council Members may be removed at discretion of Council;
- b) The dissolution of the Barossa Assessment Panel in the event that a Regional Assessment Panel is constituted by authority of the Minister pursuant to Section 84 of the *Planning, Development and Infrastructure Act 2016*.

It is proposed that Council revoke the appointment of Cr Evans and Cr Hurn as the Elected Member and Deputy Elected Member respectively of the Barossa Assessment Panel. It is recognised there are inherent tensions posed for Council Members in having to make decisions on development applications under a defined legislative process which may conflict with the members role in representing their constituents. It is suggested this tension is best addressed through no longer having representation of Elected Members on the Panel.

In addition, the South Australian Government released the Housing Roadmap on 10th July 2024. The Housing Roadmap includes recommendation that Councils form regional assessment panels to provide for more consistent planning decisions and to better use scarce planning resources. The Housing Roadmap suggests the Minister will consider establishing regional assessment panels under authority. In event of such outcome, the Terms of Reference have been amended to enable the dissolution of the Panel in event that a regional assessment panel is established.

It is proposed that an expression of interest process commence to appoint the Presiding Member and Independent Members as soon as possible to invite suitable applicants to apply for appointment to the Barossa Assessment Panel for the new term that will commence on 1 January 2025.

A subsequent report will be presented to the new Council in December 2024, to recommend the preferred candidates for appointment to the Panel, with a proposed commencement date of the new Panel on 1 January 2025.

It is proposed that a selection panel be appointed to evaluate the applications received, prior to making recommendation to Council. In this regard, it is recommended that the selection panel comprise the Director, Development and Community Services, Manager, Development Services and no more than two Elected Members.

Council has set the sitting fee for remuneration on the Barossa Assessment Panel at \$500 for the Presiding Member and \$350 for Independent Members. Staff have benchmarked the sitting fees against other Councils and have found the average across Panels in the State is in order of \$600 for the Presiding Member and \$450 for Independent Members. It is therefore recommended the sitting fee for the Presiding Member increase to \$550 and for Independent Members to \$400.

Summary and Conclusion

It is proposed to commence the process for appointment of the Panel. It is proposed that Council resolve to commence the expression of interest and appoint a selection panel for the purpose of evaluating suitable applicants and making recommendation for appointment from 1 January 2025, that will be the subject of a future report to Council.

The current sitting fee for the Presiding Member of \$500 and Independent Members of \$350 has been benchmarked against other Panels and it is recommended the current sitting fee for the Presiding Member be increased to \$550 and for Independent Members to \$400.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Barossa Assessment Panel Terms of Reference Proposed 

Supporting references

[Accredited professionals scheme | PlanSA](#)

[Assessment panels | PlanSA](#)

[South-Australias-Housing-Roadmap-10-July-2024.pdf \(treasury.sa.gov.au\)](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.

Corporate Plan

- CS14 Heritage - Support of the heritage network (museums, historical societies), including running events for these and access to historical records and archives. The heritage of the Barossa is internally and externally recorded and provides access to historical records is made available to the community
- CS15 Land Use and Development - Assessment of development applications for construction, alteration or demolition of buildings, and the division of land and changes in land use.

Legislative Requirements

Planning, Development and Infrastructure Act 2016

Planning, Development and Infrastructure (General) Regulations 2017

Planning, Development and Infrastructure (Accredited Professionals) Regulations 2019

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Council is responsible for the costs and liabilities associated with the activities of the Panel. The existing budget allocation associated with operation of the Barossa Assessment Panel is \$18,600. With the addition of a fifth independent Panel member and increases in sitting fees of \$50 per meeting for both the Presiding Member and Independent Members, the budget allocation is subject to increase to \$25,800.

COMMUNITY ENGAGEMENT

Not required.

**7.4.2 UPDATED ISSUES PAPER ENGAGEMENT SUMMARY REPORT - 2023 CONSULTATION -
BAROSSA GROWTH AND INFRASTRUCTURE INVESTMENT STRATEGY
24/59190**

MOVED Cr Angas

That Council receives the updated Issues Paper and Engagement Summary Report and Appendix A, prepared by URPS, dated 29 May 2024, contained within Attachment 1.

SECONDED Cr Hurn

CARRIED 2022-26/503

PURPOSE

To seek Council endorsement of an updated Issues Paper and Engagement Summary Report in relation to the 2023 Growth and Infrastructure Investment Strategy to include 154 electronic surveys absent from the Appendix A, endorsed by Council on 19 September 2023.

REPORT

Background

Council endorsed the Issues Paper Engagement Summary Report, Version 2, dated 1 September 2023, prepared by URPS for the Growth and Infrastructure Investment Strategy and Character Area Review consultation undertaken from 1 May – 30 June 2023 for public release at the Council meeting of 19 September 2023.

Discussion

Following approval of the public release of the Issues Paper Engagement Summary Report, staff identified in January 2024 that 154 electronic surveys associated with the 2023 consultation had been absent from Appendix A contained within the Council endorsed agenda item from 19 September 2023.

Importantly, the consultants that prepared the report, URPS, had received and considered all the contents of the 154 electronic surveys, but that during final compilation of the Appendix A, the electronic surveys were absent and therefore Council was not provided with a copy of them.

It is of critical importance that all participants in the 2023 consultation can see that their verbatim feedback is reflected within the full extent of feedback received during the consultation captured within Appendix A that was considered as part of the Issues Paper Engagement Summary Report and ultimately endorsed by Council.

As the 2024 consultation commenced on 7 February 2024, the update to the Appendix was deferred until such time that the consultation period had concluded, to avoid any confusion between the earlier consultation and the new consultation. The Appendix is therefore attached and presented for endorsement at this time.

Summary and Conclusion

This report seeks Council endorsement of the updated Issues Paper and Engagement Summary Report and Appendix A, prepared by URPS, dated 29 May 2024, contained within Attachment 1.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.
2. The history of our region including aboriginal sites is reflected in our streetscapes and our historic buildings are maintained for future generations.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.
- 2.2. Ensure clearly defined townships are maintained to manage residential and commercial development that is sensitive to the natural environment and areas of historical significance.

Corporate Plan

CS15 Land Use and Development - Assessment of development applications for construction, alteration or demolition of buildings, and the division of land and changes in land use.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Discussed within body of report.

7.4.3 DOG AND CAT MANAGEMENT (CAT MANAGEMENT) AMENDMENT BILL 2024**24/62449****MOVED** Cr Angas

That Council endorse the draft submission prepared in response to the proposed amendments to the *Dog and Cat Management Act* to improve cat management contained within Attachment 1.

SECONDED Cr Evans**CARRIED 2022-26/504****PURPOSE**

To seek Council endorsement of the draft submission prepared in response to the proposed amendments to the *Dog and Cat Management Act* which seek to improve cat management.

REPORTBackground

At the June Council meeting, Council endorsed a submission drafted by staff in response to a review and proposed amendments to the *Dog and Cat Management Act* (The Act). Recently, Council has been invited to further review, and draft a submission, in regard to further amendments to the Act which seek to improve cat management.

Introduction

Council, and the community, have been provided the opportunity to comment on the numerous proposed amendments to the Act, relating to the management of cats. Staff have drafted a Submission which includes comments and further suggestions (Attachment 1).

An Explanatory guide has been supplied by the Dog and Cat Management Board which forms Attachment 2.

Discussion

The intent of the proposed amendments are to help Councils manage cats within their Council area. The proposed amendments also seek to assist other agencies, outside of Council, with the management of cats.

There have been various proposed amendments to the Act, relating to:

- Interpretation changes;
- The powers to destroy cats;
- Powers to seize and detain cats;
- Procedures following the seizure of a cat;
- Destruction and disposal of a seized cat; and
- Notification to the owner of a dog or cat.

Ultimately, the ongoing management of cats within our community will need to be determined as part of a proposed public consultation process, and a future Elected Member workshop. This may also include the need to re-draft Council's current cat By-law to enable appropriate management.

Summary and Conclusion

The *Dog and Cat Management Act 1995* is a key piece of legislation that contributes to the ongoing management of dogs and cats to ensure the safety and enjoyment of pet ownership in our community.

Council's submission reflects Council's suggested position on the proposed amendments and offer further suggestions.

It is recommended that Council endorse the proposed amendments to the Dog and Cat Management Act to improve cat management contained within Attachment 1

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- | | |
|--------------|---|
| Attachment 1 | Draft Submission Dog and Cat Management Act to improve cat management  |
| Attachment 2 | Explanatory Guide Cat Bill - Dog and Cat Management Board  |

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan

Health and Wellbeing

Goal

9. Our community has fair and equitable access to the resources and services they need to lead a safe, healthy, inclusive and connected lifestyle

Strategies

- 9.2. Promote a healthy community through a planned approach to public health, and sustainable access to allied, primary and mental healthcare services and facilities.

Corporate Plan

- CS1 Animals - Management of animal issues including attacks, harassment, complaints, lost companion animals, registration, cage hire and collection, wandering animals, breeders

Legislative Requirements

Dog and Cat Management Act 1995

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Not required – this has been undertaken by the Dog and Cat Management Board.

Cr Thompson left the meeting at 6:51pm.

Cr Thompson returned to the meeting at 6:55pm.

7.4.4 BAROSSA GROWTH AND INFRASTRUCTURE INVESTMENT STRATEGY - 2024 CONSULTATION SUMMARY **24/79546**

MOVED Cr Angas

That Council receives the Consultation Summary Report, prepared by URPS, dated 8 August 2024, contained in Attachment 1, and authorises its public release for information, noting no policy decisions have been made and further work is to be undertaken.

SECONDED Cr de Vries

CARRIED 2022-26/505

PURPOSE

To present the Consultation Summary for the Growth and Infrastructure Strategy consultation undertaken from 7 February to 1 May 2024 for endorsement and public release.

REPORT

Introduction

Council endorsed the Draft Growth and Infrastructure Investment Strategy for public consultation at the Council Meeting on 19 December 2023. Public consultation was authorised for period of 4 weeks from 7 February, but was further extended during the consultation period until 1 May 2024.

Discussion

The consultation was undertaken in accordance with the Communications Plan approved on 19 December 2023. The consultation was promoted as follows:

- Letter to participants that participated in the earlier consultation;
- Media release;
- Council website;
- Your Say Barossa
- Advertisement in The Leader, Courier and Bunyip;
- The Mark;
- Facebook.

Council received extensive feedback during the consultation period. The extension of the consultation period was warranted as well in excess of 50% of the total feedback was received after the first four weeks of the consultation period.

The Consultation Summary Report is contained in Attachment 1. All verbatim feedback is contained within the Supplement Report in Attachment 2. Feedback was received in two main ways, one through a survey developed by The Barossa Council and the other through written submissions.

Comments were also received on Council's Facebook posts. The Facebook comments were not considered consultation feedback, however, they have been included for information within the Supplement Report.

The Table below summarises the extent of feedback.

Activity	Description
Survey	- A survey was developed by the Barossa Council and was made available online at yoursay.barossa.sa.gov.au or in hard copy. 467 surveys were completed. - Individual survey responses are provided in Supplement Report Appendix A.
Written submissions	88 written submissions were received during the public consultation period. Of these, two submissions were signed by groups of people, representing 28 and 45 individuals. - Another six written submissions were received after consultation closed. One confidential submission was received. - Written submissions are provided in Supplement Report Appendix B and summary of submissions table in Supplement Report Appendix C.

Tanunda, Lyndoch, Nuriootpa and Angaston/Penrice had the most interest.

Across the survey responses and written submissions received, the following themes were raised most in feedback.

Rural and heritage character	Opposition generally related to a desire to protect the rural and heritage character, charm and lifestyle of the Barossa – which was stated as the key reason people choose to live, visit or invest.
Development outside town boundaries	Opposition to directions which proposed development beyond township boundaries in Angaston, Nuriootpa and Tanunda. People perceived this as an expansion of the township boundary in variance to the Character Preservation Act. People want to limit sprawl and protect rural land and character.
Tanunda Tourism Accommodation Rezoning	Mixed views on rezoning this land. Some supporting the need for more quality large scale accommodation. Others objecting to development of rural land.

Angaston and Nuriootpa Strategic Employment Zone Expansions	Strong opposition to these rezonings. People objected to the loss of rural land, expanding township boundaries and impacting local character.
Council reserves for development in Lyndoch	Strong opposition to “selling” Council land for development. People stated these reserves are used and very important for biodiversity.
Three storeys on main streets	Many opposed or were concerned about the impact of three storey heights limits on main streets and the impact to the character of towns. People did support main street and public realm and shop front improvements.
Infill	Mixed views on infill within townships. Many want to limit infill, oppose reducing block sizes or are concerned about the homogenous quality of new housing. They want to retain rural charm and character. Some stated that there is existing capacity for growth within current zoning or that growth should be focused at Concordia. Others support infill to improve housing supply and diversity with a preference for this to be within township boundaries so as not to expand into valuable rural land.
Character Preservation Act	Many expressed the need for Council (the Strategy) to adhere to the principles of the Act, to strengthen design and character policies in the Planning and Design Code, and to fast track the Strategic Review of the Barossa Character Area.
Protect agriculture (inc. vineyards)	Those opposed to township expansion or residential development adjacent rural land, are concerned about the loss or fragmentation of production land, or interface issues that are already impacting the viability of agriculture.
Stormwater	Some raised concerns about the impact of urban growth on already struggling stormwater systems particularly in Lyndoch and Tanunda.
Utilities	Concerns were raised that many smaller towns do not have access to potable water or reliable phone or internet services.
Getting around	Improvements are desired to pedestrian and cycling networks and public transport across the Barossa. People want safe connections to schools and across main streets. People support improved cycleway connections between Lyndoch and Williamstown.
Acceptance of growth	Those that support the draft Strategy directions believe it will help address the shortage of residential and workforce housing, will support tourism and business growth and rezonings will provide investment certainty. Towns where feedback indicated more openness for growth than others (noting there was still opposition were: • Nuriootpa – because it is seen as a regional centre • Williamstown and Mount Pleasant – because they are seen as needing upgrades and services
Council amalgamation	An interest in Council amalgamation (eg. to match the Barossa GI) was expressed.
Zoning information	Some expressed frustration at details not being provided about what the zoning types or planning language was proposing.

All persons that participated in the consultation, together with persons who participated in the 2023 consultation, will be informed of the release of the Consultation Summary to close the feedback loop. The Consultation Summary will also be released on Council's website and through Council's Facebook channel.

Summary and Conclusion

Following endorsement of the Consultation Summary, staff will be exploring how the strategy can respond to the consultation feedback. A further confidential Council workshop is planned for October 2024, prior to the final strategy being prepared and presented to Council for endorsement prior to end of the year.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Draft Strategy Consultation Summary Report - Barossa Growth and Infrastructure Investment 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

1. The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.
2. The history of our region including aboriginal sites is reflected in our streetscapes and our historic buildings are maintained for future generations.

Strategies

- 1.1. Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.
- 2.2. Ensure clearly defined townships are maintained to manage residential and commercial development that is sensitive to the natural environment and areas of historical significance.

Corporate Plan

CS15 Land Use and Development - Assessment of development applications for construction, alteration or demolition of buildings, and the division of land and changes in land use.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Discussed within body of report.

7.4.5 GAWLER GROWTH STRATEGY - DRAFT SUBMISSION**24/80014****MOVED** Cr Preece

That Council endorse the draft submission prepared in relation to the Gawler Growth Framework contained within Attachment 1.

SECONDED Cr Angas**CARRIED 2022-26/506****PURPOSE**

To consider and endorse a draft submission on the Town of Gawler Growth Framework which has been released for public consultation.

REPORTIntroduction

The Town of Gawler have prepared three related planning strategies that have recently been released for public consultation:

- Gawler Growth Framework;
- Gawler Integrated Transport Strategy; and
- South Rural Areas Discussion Paper

The strategies seek to '*build a vision for the town which will plan for the town's growth, including housing, businesses, infrastructure, access to services and more*'.

The intent of the consultation is to inform Councils submission to the Greater Adelaide Regional Plan (GARP).

Discussion

The Town of Gawler has drafted three planning strategies to inform the future vision for growth within Gawler.

The most important part of the Gawler Growth Framework document, as it relates to The Barossa Council, is the relationship between Concordia and the Town of Gawler. As such, staff focus has been on reviewing this document in detail and preparing the attached submission in Attachment 1.

Council's draft submission has focussed on the following two key themes:

- Transport and connectivity with Concordia
- Concordia as retail/commercial centre

The remaining two documents relate to the future transport strategy for the township and the growth of the Southern Rural Area, in and around Evanston and Kudla. It should be noted that Council's Manager- Engineering Services has been liaising directly with the Town of Gawler on the Transport Strategy.

Summary and Conclusion

The draft submission focusses on the elements of Gawler's Growth Framework that are likely to have most impact or be of most interest to The Barossa Council.

If endorsed, the submission will be taken into consideration by the Town of Gawler and forms part of their submission to the GARP.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Gawler Growth DRAFT response Final 

Supporting references

Nil.

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Infrastructure



Business and Employment

Goal

6. The Barossa maintains and develops infrastructure that meets the needs of the region and is efficient.
7. Community infrastructure planning is aligned to both current and the future needs of the community
11. The Barossa has a strong local economy that adapts, innovates and thrives on change and strives for a diverse industry base that provides a sustainable range of business and job opportunities for people.

Strategies

- 6.2 Continue to ensure that infrastructure considers place-making is inclusive and accessible for all.
- 7.2. Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.
- 11.1. Work closely with State Government, Federal Government and other key stakeholders to support economic growth, development and job creation.
- 11.2. Support proactive population growth that is incremental, well managed and is backed up by local planning and development opportunities.

Corporate Plan

CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)

Legislative Requirements

Local Government Act 1999

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Community consultation is being undertaken by the Town of Gawler.

8. CONFIDENTIAL REPORTS

Nil

9. URGENT OTHER BUSINESS

Nil

10. NEXT MEETING

Tuesday 17 September 2024 at 5.30pm

11. CLOSURE

Mayor Lange declared the meeting closed at 7.05pm.

Confirmed at Council Meeting on 17 September 2024

Date:.....

Mayor:.....