



MINUTES OF THE MEETING OF THE BAROSSA COUNCIL

held on Tuesday 18 March 2025 commencing at 5.30pm
in the Council Chambers, 43-51 Tanunda Road, Nuriootpa.

MINUTES

Welcome and Acknowledgement of Country by Mayor Bim Lange who declared the meeting open at 5.30pm.

1. ATTENDANCE RECORD

1.1 Members Present

Mayor Bim Lange, Crs John Angas, Don Barrett, David de Vries, Tony Hurn, Kathryn Schilling, Cathy Troup, Jane Evans, Bruce Preece, Jess Greatwich, Rick Lane and Heidi Thompson

Apologies

Nil

Not Present

Nil

Leave of Absence

Nil

2. CONFIRMATION OF MINUTES

2.1 Minutes of previous meetings – for confirmation:

MOVED Cr Hurn

That the Minutes of the Council meeting held on Tuesday 18 February 2025 at 5.30pm, as circulated, be confirmed as true and correct records of the proceedings of those meetings.

SECONDED Cr de Vries

CARRIED 2022-26/640

2.2 Matters arising from previous minutes

Nil

3. PROCEDURAL ITEMS

3.1 Petitions

Nil

3.2 Deputations/Visitors to the meeting

Volunteer Recognition - Trevor Miller

Mayor Lange welcomed Trevor Miller has recently resigned from our Community Transport Program after 25 years to the meeting.

After 25 years of volunteering, we would love to say a huge thank you to Trevor Miller for his incredible contribution.

He's clocked up a massive 1,640 hours and travelled 44,440km, basically a lap around the world, completing 263 trips over his 25 years.

A die-hard Port Adelaide supporter and a friendly face to all, he was always up for a chat and ready to lend a hand.

We've had nothing but glowing reports about his driving and he'll be hugely missed by not only the community but the team in the office as well.

Deputation – Mary Morris

Mayor Lange welcomed Mary Morris, on behalf of Hansborough & Districts Resident's Group to address the Chamber regarding the Twin Creek Wind Farm to the meeting.

3.3 Notice of Motion

Nil

3.4 Questions with Notice

3.4.1 QUESTIONS ON NOTICE – COUNCILLOR PREECE - VARIOUS MATTERS 25/20377

MOVED Cr de Vries

That Council receive and note the response and that the question and response be placed in the minutes.

SECONDED Cr Barrett

CARRIED 2022-26/641

PURPOSE

To consider questions on notice provided in accordance with the Local Government Act by Cr Preece at the 18 March meeting of Council.

QUESTION AND RESPONSE**Question**

In regards to Barossa Park at Lyndoch who will control it and how much will the up keep be per year?

Response

Council controls and manages the site, as tabled at Council meetings over several years and covered in the various reports presented and approved regarding the funding, business case, prudential report, budget, scope, and arrangements with the State. Those using the site, be it clubs with ongoing planned utilisation or one-off ad hoc hirers, are managed through Council lease and licence policy. Specific assets at the site (such as certain sheds and/or buildings) may be under a lease arrangement with a local stakeholder club or group, who then can manage that asset at their discretion in terms of utilisation and hire arrangements subject to Council conditions. The State, as co-investor, will have access to the site for events like Gather Round.

The annual cost across the site is estimated in the plans already tabled and approved by Council, prior to approval of the project. The information is public and contained in the business case tabled and approved by Council. The current estimated increase in cost, excluding depreciation (that is the cash cost), is \$255,989 in year 1 for a total estimated cost in 2025-26 (the first full year) of \$352,122 and escalating annually with inflation. The following link provides the independently developed business case tabled and approved by Council in February 2024.

Question

There have been a number of dog attacks on residents recently what is the council doing to protect residents while walking in Parks and Gardens and on our footpaths?

Response

The fundamental principle of any animal ownership is the responsible management by owners. Reported attack incidents year to date in 2024-25 (12) are down on 2023-24 (15) of which 3 are person related and 9 animal to animal related. Any attacks reported are provided the highest priority response. Attacks are investigated and where the level of evidence meets the legislative standard anything from fines, dangerous dog or destruction orders are sought.

Question

When will council start work on Coulthard Reserve to rejuvenate it?

Response

There are no projects approved for Coulthard Reserve by Council or Nuriootpa Centennial Park Authority as known by Councillors therefore there is no start date nor assets identified for renewal. The area is a dry land native and passive recreation area and services are provided to that level service. If Council or the NCPA approve works in its budgets it will be scheduled in the normal annual program works.

Question

As council has various sites with water tanks for Ratepayers to draw down for firefighting ETC does council see the need to increase more Water Tanks?

Response

Three emergency tanks were previously identified as necessary to support community without potable water, whilst they can be used for firefighting purposes that is not their primary purpose. Council is not responsible for water supply in South Australia. These investments were fully funded by the Commonwealth through a prior drought assistance program.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

[LYNDOCH RECREATION PARK PRECINCT REDEVELOPMENT AND EXPANSION](#)

4. MAYOR**4.1 Mayor's Report**

The Mayor addressed the Chamber with news that Council has received an award from the South Australian Cricket Association (SACA) celebrating the achievements of our local cricket community. This year, The Barossa Council & The Barossa & Light Cricket Association have been nominated under the prestigious 'Community Partnership of the Year' category. Congratulations to all!

MOVED Cr Evans

That the Mayor's report be received.

SECONDED Cr Lane

CARRIED 2022-26/642

5. COUNCILLORS' REPORTS

Nil

6. MATTERS FOR INFORMATION

- 6.1 Approval of the Community Engagement Charter Amendment
- 6.2 Interim Report - Commonwealth Parliamentary Inquiry into Local Government Sustainability
- 6.3 Northern and Yorke Local Government Association - Minutes of Meeting of 21 February 2025
- 6.4 Overview of South Australia's New Biodiversity Bill 2025
- 6.5 Successful Grant Notification - The Rex and Community Energy Upgrades Fund Round 1
- 6.6 Proposed Regional Landscape Levy for 2025-26
- 6.7 Sister City Update - Grapevine Delegation visit to the Barossa For The Vintage Festival April 2025
- 6.8 Release of Local Government Association of South Australia Draft Strategic Plan
- 6.9 Deputation - Twin Creek Wind Farm Development - Additional Information

7. DEBATE REPORTS

7.1 Office of the Mayor and CEO

7.1.1 MANAGEMENT OF DISCRETIONARY RESERVE BALANCES 25/17077

MOVED Cr de Vries

That Council approve the treatments outlined in Attachment 1 and authorise the Chief Executive Officer to give effect to those treatments, on condition where the funds are released to an organisation they agree it will be utilised for its foundation purposes and shall consult with relevant prior group representative, and thereby increase the budget (net of any revenues received in 2024-25 financial year) by \$75,022.

SECONDED Cr Troup

CARRIED 2022-26/643

PURPOSE

To consider and approve a process of finalising discretionary reserve balances held on Council Statement of Financial Position as equity.

REPORT

Background and Introduction

The Barossa Council prior to August 2014 had over 40 section 41 committees that had various roles and operations. After undertaking an extensive engagement, research and review project it was recommended and accepted that the section 41 model of service delivery would be ceased for a raft of reasons outlined in an extensive paper to Council at its meeting of 19 August 2014.

As part of the reform process and how the council operated budgets at that time there were funds still being held in reserve, the result of either prior underspends in budgets allocated to the committees, fundraising, gifts and donations or commercial activity. These funds were either returned to some committees, but the majority were quarantined to support future projects. There are still funds remaining some 10 years later and effectively:

- Due to time and inflation the purchasing power of these funds is diminishing.
- The purpose of funds should be applied to various projects under The Big Project which have not and which is consistent with the adopted recommendations in 2014.
- Others like the Barossa Cookery Book are an ongoing program.

Discussion

The quarantining of the funds for future projects and activities is now over 10 years since the decision of Council. Continuing to quarantine the funds is counterproductive to the purchasing power they have and is administrative burdensome.

Noting the intent of the background has been honoured it is prudent to bring the reserves to a conclusion for the majority. This is proposed to be achieved in two ways:

1. Where the funds remain available and can be forwarded to an appropriate organisation they shall be drawn down and invoiced in the 2024-25 financial year, with the requirement for those groups to acquit the funds when they have been exhausted through a report on what they funds have been used for.
2. Allocate funds to ongoing and or completed projects mainly under the auspice of The Big Project.

An analysis has been undertaken of all community reserve balances and presented at Attachment 1.

It should be noted that reserves that are statutory or required by accounting standards shall remain, that is the asset revaluation reserve, development fund, reserves associated with waste and wastewater management, and the accumulated surpluses will remain as ongoing reserves.

The current balances of general reserves is \$773,177. Of this amount:

1. \$75,022 is proposed to be returned to identify groups subject to consultation with those groups. This will require a budget amendment and approval by Council.
2. \$109,822 will remain in reserves as either an ongoing program, no identifiable group or no other investment has occurred to credit the reserve to; the

reserves that fall into this class are the Barossa Cookery Book, Curdnatta Recreation Park Reserve and the Tanunda Town Committee Reserve.

3. The balance of funds will be applied to past, current and future projects already identified and funded.

The treatments are outlined in Attachment 1.

Summary and Conclusion

With the quarantining of past funds now extending past 10 years it is prudent to resolve the remaining balances and close the accounts to preserve purchasing power and reduce administrative needs.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Reserve Information and Treatments Proposed for Resolution of Balances 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting

Legislative Requirements

Section 123 of the Local Government Act

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

A budget expenditure net of any 2025-26 revenue of \$75,022 will be required to transfer funds as outlined in Attachment 1.

This will have a minor impact on the operating position of Council and increase the operating deficit by the above amount but will have no substantial impact on the net financial liabilities of Council.

COMMUNITY ENGAGEMENT

Engagement under the Redefining Community Committees was undertaken in support of the disbanding of the Section 41 Committees. Where funds are proposed to be returned to relevant organisations engagement with them will be undertaken post Council direction.

7.1.2 AUSTRALIAN LOCAL GOVERNMENT ASSOCIATION FEDERAL ELECTION PLATFORM 25/20232

MOVED Cr Angas

That Council having reviewed the correspondence from ALGA support the Federal Election Platform proposed and that the Mayor write to the President expressing our support.

SECONDED Cr Troup

CARRIED 2022-26/644

PURPOSE

To review and endorse the Australian Local Government Association (ALGA) Federal Election Platform.

REPORT

I have received correspondence as provided at the Attachment seeking support of the ALGA Federal Election Platform "Put Our Communities First". The full platform link is also provided in the report below in supporting references.

The relevance of the requests is to better support community needs in infrastructure, housing supply and emergency management.

The requests are understood to be supplementary to existing funding programs and are based on cross State needs, not specific local needs.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Australian Local Government Association Federal Election Campaign Correspondence 

Supporting references

[Federal Election Campaign Resources – Australian Local Government Association](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS13 Strategic/Legislative Planning and Reporting - Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting. Transparency and accountability regarding Council activity and expenditure provided

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Nil

COMMUNITY ENGAGEMENT

Nil

**7.1.3 COMMUNITY INFRASTRUCTURE DEVELOPMENT - BAROSSA RAMS RUGBY CLUB
INCORPORATED CAPITAL CONTRIBUTION - LOAN FUNDING
25/20270**

MOVED Cr de Vries

That Council having reviewed the financial model and position of the Barossa Rams Rugby Club:

- (1) Approve a Local Government Finance Authority Community Loan of \$300,000 over a maximum period of 10 years.
- (2) Authorise the Mayor and Chief Executive Officer to sign seal and execute any relevant documentation to give effect to part 1 of this resolution including the requisite loan funding agreement, application, debenture documentation and statutory declaration to the Local Government Finance Authority.

SECONDED Cr Evans

CARRIED 2022-26/645

PURPOSE

To consider advancing access to a community loan through the Local Government Funding Authority to support the development of The Barossa Council Rugby facility.

REPORT

Background

The Barossa Rams Rugby Club (BRRC) has worked extensive with Council in achieving one of the high priority phase 1 projects under The Big Project. Indeed, their commitment to assisting fund the project was a key benefit in seeking government funding support for the new development at the rear of the Rex and adjacent to the Tanunda Primary School. Strategically this investment was also critical in the ability to development Barossa Park.

Discussion

The Club during the planning and development phases have contributed both financially and in-kind to set up the new facility that will bring social and community benefit and tourism spending when clubs visit. The club also made a commitment to support the capital construction cost through a community loan facility. The club has now written to Council seeking to access a community loan of \$300,000, see Attachment 1 which also includes clarification of their committees support and approval.

Officers have worked with the club to assist with modelling their financial accounts and understanding the loan types available and how they function with the Local Government Finance Authority.

The proposal is consistent with The Big Project financial estimates and budget settings. The loan funds support the committed cash contribution to the Rugby development.

Council is alerted that community borrowings are in essence access to our sectors borrowing capacity, but should they not be paid by the club, the liability falls to Council. In terms of Councils financial indicators, the borrowing costs and repayments in terms of principal and interest are neutral. They are neutral as the interest and principal owed is reimbursed to Council over the life of the loan, and in terms of the balance sheet the loan (being a liability) is offset by a debt owed to Council (an asset) and these values balance off to zero each financial year.

A due diligence assessment has been undertaken and financial model developed and that is provided at [Attachment 2](#). We are in receipt of multiple years of financial information, and this is reflected in the financial model. With the facility already operating well beyond expectations the revenue growth factored into the model is considered conservative. The financial model demonstrates capacity to repay the funds over the requested 10-year loan period. There is one further step that the club needs to take to access the loan in accordance with Policy and that is to enter into a loan agreement with Council which will be completed once the loan is approved, and the payment schedule and final interest rate are known. The draft agreement is at [Attachment 3](#).

The loan is in alignment with clause 3.2.2 of the Treasury Management Policy. Eligibility criteria under 3.2.2.8 are met with significant fit out, furniture and other club related costs already borne by the club to set up the site for use. They also are paying a lease and licence fee in alignment with the Lease and Licence Policy.

Summary and Conclusion

The club has and continues to strongly support and the community with The Big Project and the long-term benefits that brings the club and community. Having demonstrated capacity to service the borrowings it is recommended to support the Club's request.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Barossa Rams Correspondence and Committee Approval 
Attachment 2	Financial Model 
Attachment 3	Community Loan Agreement 
Attachment 4	Community Loan Balance as at 7 March 2025 

Supporting references

Treasury Management Policy - [THE BAROSSA COUNCIL](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)
- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.

- CS12 Facility and Community Land - Management of buildings, maintenance and occupancy, including inspections and advice to enable safe, accessible, fit for purpose and well managed community facilities, office spaces and community land
- CS19 Social Inclusion - Advocate and work in collaboration with core service providers to ensure vulnerable people have increased access and inclusion.
- CS20 Sport and Recreation - Provide a broad range of sporting, recreational and leisure facilities/ services/programs at a range of facilities, parks and open space areas
- BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting

Legislative Requirements

Local Government Act 1999 sections 121, 122, 123

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

There are no impacts on Councils key financial indicators as outlined in the body of the report.

With this loan community loan funding and those anticipated in the future will reach 3.59% of revenue well under the maximum amount of 7.5%. The calculations and current position of community loans is presented at [Attachment 4](#).

COMMUNITY ENGAGEMENT

The current budget and long-term financial plan anticipate revenue from this source to assist with The Big Project implementation, and thus was consulted upon as part of the annual business plan and budget and long-term financial plan processes completed in June 2024. Extensive engagement was undertaken on The Big Project through its planning, prioritisation, and master planning processes.

7.1.4 COMMUNITY INFRASTRUCTURE DEVELOPMENT - BAROSSA DISTRICT FOOTBALL AND NETBALL CLUB INCORPORATED (INCLUDING LYNDOKH CRICKET CLUB) CAPITAL CONTRIBUTION- LOAN FUNDING
25/20289

MOVED Cr de Vries

That Council having reviewed the financial model and position of the Barossa District Football and Netball Club Incorporated (Including Lyndoch Cricket Club) (the Entity):

- (1) Approve a Local Government Finance Authority Community Loan of \$200,000 over a maximum period of 10 years on condition the relevant Committees endorse the loan.
- (2) Authorise the Mayor and Chief Executive Officer to sign seal and execute any relevant documentation to give effect to part 1 of this resolution including the requisite loan funding agreement, application, debenture documentation and statutory declaration to the Local Government Finance Authority.

SECONDED Cr Lane

CARRIED 2022-26/646

PURPOSE

To consider advancing access to a community loan through the Local Government Funding Authority to support the development of The Barossa Council Barossa Park – Lyndoch facility.

REPORT

Background

The Entity, and broader community, has worked extensive with Council in achieving one of the high priority phase 1 projects under The Big Project – Barossa Park - Lyndoch. Indeed, their commitment to assisting fund the project was a key benefit in seeking government funding support for the new development as a collaborative community development with shared funding for the precinct.

Discussion

The Entity during the planning and development phases have contributed both financially and in-kind to set up the new facility that will bring social and community benefit and tourism and economic development outcomes. The Entity also made a commitment to support the capital construction cost through cash and a community loan facility. The Entity has written to myself outlining their next steps for approval but will seek a community loan of \$200,000. Final certification from the respective Committees will be undertaken in the near future and as part of implementation of Councils decision evidence will be sought before finalising any loan. However due to the advanced nature of the facility and Entity conversations and only 3 months remaining until the end of the financial year, it is timely to consider a request and if satisfied approve with conditions so as to progress the final components under administrative delegation.

Officers have worked with the Entity to assist with modelling their financial accounts and understanding the loan types available and how they function with the Local Government Finance Authority.

The proposal is consistent with The Big Project financial estimates and budget settings. The loan funds support the committed cash contribution to the development.

Council is alerted that community borrowings are in essence access to our sectors borrowing capacity, but should they not be paid by the Entity, the liability falls to Council. In terms of Councils financial indicators, the borrowing costs and repayments in terms of principal and interest are neutral. They are neutral as the interest and principal owed is reimbursed to Council over the life of the loan, and in terms of the balance sheet the loan (being a liability) is offset by a debt owed to Council (an asset) and these values balance off to zero each financial year.

A due diligence assessment has been undertaken and financial model developed and that is provided at [Attachment 1](#). We are in receipt of multiple years of financial information, and this is reflected in the financial model. With the facility already operating well beyond expectations the revenue growth factored into the model is considered conservative. The financial model demonstrates capacity to repay the funds over the requested 10-year loan period. There is one further step that the club needs to take to access the loan in accordance with Policy and that is to enter into a loan agreement with Council which will be completed once the loan is approved, and the payment schedule and final interest rate are known. The draft agreement is at [Attachment 2](#).

The loan is in alignment with clause 3.2.2 of the Treasury Management Policy. Eligibility criteria under 3.2.2.8 are met with significant fit out, furniture and other club related costs already borne by the club to set up the site for use. They also are paying a lease and licence fee in alignment with the Lease and Licence Policy.

Summary and Conclusion

The club has and continues to strongly support and the community with The Big Project and the long-term benefits that brings the club and community. Having demonstrated capacity to service the borrowings it is recommended to support the entities request.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 Financial Model 
- Attachment 2 Community Loan Agreement Draft 
- Attachment 3 Community Loans Balance as at 7 March 2025 

Supporting references

Treasury Management Policy - [THE BAROSSA COUNCIL](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)

- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.
- CS12 Facility and Community Land - Management of buildings, maintenance and occupancy, including inspections and advice to enable safe, accessible, fit for purpose and well managed community facilities, office spaces and community land
- CS19 Social Inclusion - Advocate and work in collaboration with core service providers to ensure vulnerable people have increased access and inclusion.
- CS20 Sport and Recreation - Provide a broad range of sporting, recreational and leisure facilities/ services/programs at a range of facilities, parks and open space areas
- BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting

Legislative Requirements

Local Government Act 1999 sections 121, 122, 123

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

There are no impacts on Councils key financial indicators as outlined in the body of the report.

With this loan community loan funding and those anticipated in the future will reach 3.59% of revenue well under the maximum amount of 7.5%. The calculations and current position of community loans is presented at Attachment 3.

COMMUNITY ENGAGEMENT

The current budget and long-term financial plan anticipate revenue from this source to assist with The Big Project implementation, and thus was consulted upon as part of the annual business plan and budget and long-term financial plan processes completed in June 2024. Extensive engagement was undertaken on The Big Project through its planning, prioritisation, and master planning processes.

7.1.5 2025 SMALL TOWNS CONFERENCE - KAPUNDA**25/20461****MOVED** Cr Barrett

That Council receive and note the correspondence and support Light Regional Council with their hosting of the event through reasonable in-kind support including hosting a tour where the organisers identify one and attendance of relevant officers and Elected Members at the conference.

SECONDED Cr de Vries**CARRIED 2022-26/647****PURPOSE**

Recently I attended a briefing on the hosting of the 2025 Small Towns Conference in Kapunda and have also now received the correspondence at Attachment 1. I write to table the information and determine what support Council may provide.

REPORT

The information provided at the Attachment outlines the general conference aims.

I understand from the Chief Executive Officer that some relevant staff from Community Development are likely to attend and support the event in that way.

Other activities are planned to visit locations of interest to delegates and we can support that once the organisers identify what activities / locations they wish to view.

It is my view that we support the event through in-kind support such as access to our VIC services support or hosting a tour such as outlining The Big Project strategy or other components of interest.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Correspondence 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

There are no financial impacts and resource impacts are not expected to be of any materiality. If a tour is taken up by Light Regional Council some support for hosting, locations and attendance by myself and a senior officer would be the extent of the investment.

COMMUNITY ENGAGEMENT

Nil recommended or required.

7.2 Corporate Services, Strategy and Innovation

7.2.1 MONTHLY FINANCE REPORT AS AT 28 FEBRUARY 2025 25/20192

MOVED Cr de Vries

That Council receives and notes the monthly finance report as at 28 February 2025 as provided in Attachment 1.

SECONDED Cr Schilling

CARRIED 2022-26/648

PURPOSE

The monthly finance report as at 28 February 2025 provides information on the financial position and performance of the Council, including notes on material financial trends and transactions.

REPORT

The monthly finance report as at 28 February 2025 is attached. This report has been prepared comparing the year-to-date actuals at the end of the period, to the original adopted 2024-2025 Budget, as well as revised quarter 2 budget.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Monthly Finance Report to Council - as at 28 February 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS6 Finance - Transparency and accountability regarding Council activity and expenditure. Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

To enable Council to make effective and strategic decisions, a high-level monthly finance report is provided for Council's noting.

COMMUNITY ENGAGEMENT

Community consultation was undertaken as part of the original budget adoption process for 2024/2025, as required by the relevant legislation. This report is advising Council of the monthly finance position compared that budget.

7.3 Infrastructure and Environmental Services**7.3.1 BAROSSA BUSHGARDENS - MEMORIAL TREE
25/18340****MOVED** Cr Angas

That Council:

- (1) Approves the planting of a suitable native tree at the Barossa Bushgardens as a memorial to the late Frances Clancy, in recognition of the contributions she made to Foundation Barossa and the wider community.
- (2) Approves the donation of funds from Foundation Barossa to support the purchase, planting, and establishment of the tree, including the installation of a plaque, subject to compliance with the Memorials on Community Land Policy.

SECONDED Cr Greatwich**CARRIED 2022-26/649****PURPOSE**

To consider a request from Foundation Barossa for funding to plant a memorial tree at the Barossa Bushgardens in recognition of the late Frances (Fran) Clancy.

REPORTBackground

The installation of memorial symbols within Community Land requires the approval of Council. Council's Memorials on Community Land Policy is attached ([Attachment 1](#)) for information.

Introduction

Fran Clancy was a key member of the team that helped establish Foundation Barossa. She served on the board for many years, working hard to build a supportive, inclusive community. In honour of Fran's contributions, her husband, Paul Clancy, has donated \$100,000 to Foundation Barossa to create the Frances Clancy Memorial Scholarship, which will be launched in 2025. This scholarship will provide disadvantaged young people with the chance to study in the arts, something that was very important to Fran.

Foundation Barossa has contacted The Barossa Council ([Attachment 2](#)) with a request to plant a native tree in Fran's honour. This tree will be a lasting public memorial to the work she did for the community, with the tree planting ceremony being used to launch Fran's legacy through the Frances Clancy Memorial Scholarship.

Discussion

In addition to the scholarship, Foundation Barossa propose planting a native tree in Fran's honour. Foundation Barossa will cover all costs related to purchasing, planting, and establishment of the tree, including a suitable memorial plaque.

If approved, Councils Director, Infrastructure and Environmental Services will work with Foundation Barossa to select an appropriate tree species and location for this tribute, in accordance with the Council's fees and charges and Memorials on Community Land Policy

A small ceremony will be held to plant the tree and announce the launch of the Fran Clancy Memorial Scholarship.

Summary and Conclusion

The letter from Foundation Barossa outlines the connection the late Frances Clancy had to the Barossa as required at 4.1.1 of the policy.

Relevant Council Officers have been consulted regarding this matter and have raised no objections to the proposal.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- | | |
|--------------|---|
| Attachment 1 | Memorials on Community Land Policy  |
| Attachment 2 | The Fran Clancy Memorial Tree - Foundation Barossa - application letter - Memorial on community land submission  |

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTSCorporate Plan

- CS12 Facility and Community Land - Management of buildings, maintenance and occupancy, including inspections and advice to enable safe, accessible, fit for purpose and well managed community facilities, office spaces and community land

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Foundation Barossa will cover all costs associated with this proposal.

COMMUNITY ENGAGEMENT

Community consultation is not required under legislation or Council Policy.

7.3.2 CONSIDERATION AND ADOPTION OF COMMITTEE RESOLUTIONS - BAROSSA BUSHGARDENS **25/18428**

MOVED Cr Hurn

That Council having reviewed the minutes of the Barossa Bushgardens S41 Committee meeting held 19 February 2025, adopt the resolutions contained therein.

SECONDED Cr de Vries

CARRIED 2022-26/650

PURPOSE

The minutes of Council Section 41 Committees are presented here for consideration and adoption by Council.

REPORT

Discussion

The consideration and adoption of recommendations of Council Committees to Council requires assessment by Council to ensure compliance obligations under section 6(a) of the *Local Government Act 1999*. The relevant minutes received in the past month are therefore presented for Council adoption.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Minutes - Barossa Bushgardens Committee Meeting - 19 February 2025 pdf 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

- 1 The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.

- 3 We take a proactive approach in responding to key environmental challenges such as climate change, water security and waste management.

Strategies

- 1.3 Build on the conservation of the region's natural heritage including bush eco-systems, grassy woodlands, agricultural landscapes and recreational green spaces.
- 3.1 Support community based sustainability initiatives to help reduce the Barossa's contribution to the climate crisis and build on the capacity of local residents and industry to mitigate negative impacts.

Legislative Requirements

Local Government Act and Regulations

Landscape South Australia Act 2019 and Landscape South Australia (General Regulations 2020

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Identified in the body of the minutes and is included within endorsed Council budget.

COMMUNITY ENGAGEMENT

Not required by Council.

7.3.3 OPEN SPACE RESOURCING **25/20083**

MOVED Cr Angas

That Council approves the addition of 1 FTE in the Infrastructure and Environmental Operations department to accommodate increased maintenance demands and ensure the department can meet the required service levels resulting from new land developments and council projects noting the costs can be absorbed within the existing budget settings through amendments to the existing Infrastructure and Environmental Operations contractor budgets .

SECONDED Cr Evans

CARRIED 2022-26/651

PURPOSE

To consider and approve the addition of one full-time equivalent (1 FTE) position to the Infrastructure and Environmental Operations department. This position is in response to increased maintenance demands in Open Spaces and to ensure the department can meet the required service levels resulting from new land developments and council projects. The increase in FTE will be supported by the existing approved operational budget and will not result in an increase to the 2024/25 adopted council budget as it is effectively in sourcing the work and providing greater flexibility in the workforce.

REPORTBackground

The Infrastructure and Environmental Operations department has seen an increase in the volume of maintenance work required in Open Space areas due to ongoing land developments and several council projects. As the community grows and new public spaces and infrastructure are developed, there is a need for additional resources to maintain these areas at the service levels expected by council and the community.

Currently, the department relies on contractors or existing staff resource to manage these increased workloads. However, to ensure long-term sustainability and better control over service quality, it is proposed that a new full-time equivalent (FTE) staff position be added to the department. This adjustment is intended to address the current demands of the department as it continues to support the development of new spaces.

Introduction

The recommendation to create one additional FTE position within the Infrastructure and Environmental Operations department aligns with the Barossa Community Plan 2024-2044 Vision - *To create a vibrant and growing community where people support one another and come together to have fun and foster a sense of belonging, community spirit and connection to the Barossa.*

This initiative is also part of a broader effort to streamline operations by reducing reliance on contractors and employing more permanent, skilled staff to maintain consistency in service levels.

The additional position is necessary to meet the growing demand for maintenance services in newly developed areas and to accommodate the increasing workload that has arisen from ongoing and upcoming projects, including Krieg Park, Sovereign Estate and Barossa Park. It is worth noting that additional resourcing requests will be recommended as part of the upcoming 2025/26 budget process to address Barossa Park.

Discussion

As part of the Infrastructure and Environmental Operations department ongoing resource planning, it has been identified that the addition of a new position is required to address increased maintenance requirements. This proposed new FTE will help reduce the strain on the existing workforce and improve the department's ability to maintain these spaces at the required standard, ensuring that the quality of service remains consistent and equitable across the Barossa.

As new land developments and projects incrementally come on board for Council, regular budget amendments are made. These typically results in increase contractor budgets to service these assets. Once enough new assets and budget are accounted for, a decision is then made on whether to continue contractors or transition to an in-house maintenance delivery model.

The proposed amendment to the budget requires transferring \$85,000 from the existing contractor budget, which will not result in an overall increase to the 2024/25 adopted council budget. This financial adjustment will provide the necessary resources to cover the costs associated with the additional position, without impacting other projects or areas of service delivery.

Furthermore, hiring an additional staff member rather than continuing to rely on contractors provides an opportunity for improved continuity, greater efficiency, and a more direct response to maintenance needs as they arise.

Summary and Conclusion

The addition of one full-time equivalent (1 FTE) position to the Infrastructure and Environmental Operations department will allow the department to better manage the increased maintenance demands resulting from new land developments and council projects. The funding for this position will be sourced from within the existing operational budget, meaning there will be no increase to the 2024/25 or forward council budgets.

By approving this recommendation, Council will help ensure that the department can maintain consistent service standards in newly developed areas and continue to meet the needs of the community without placing further strain on the current workforce or relying too heavily on external contractors.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Infrastructure

Goal

7 Community infrastructure planning is aligned to both current and the future needs of the community

Strategies

7.2 Ensure both current and future infrastructure needs are met in a proactive rather than reactive way.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

The increase in FTE will be supported by the existing approved operational budget and will not result in an increase to the 2024/25 financial year and forward council budgets.

COMMUNITY ENGAGEMENT

Not required

7.4 Development and Community Services

7.4.1 DOG REGISTRATION FEES - 2025-2026

25/16248

MOVED Cr Angas

That Council:

Approves an increase to the current dog registration fees, for the 2025/2026 financial year, as follows.

Non-Standard Dog (Not desexed and not Microchipped)	\$91.00
Standard Dog	\$45.50
Working Dog	\$26.00
Racing Greyhound (Registered with Greyhound Racing SA)	\$26.00
Assistance Dogs (No charge, per legislation)	Free
Late Registration Renewal fee (if paid after 31 August)	\$26.00
Standard Dog Rebate	50%
Concession Rebate	50%
Puppy Training Rebate (first year of registration only)	10%
Partial Year Rebate (New Registrations - 1 January to 31 May)	50%

SECONDED Cr de Vries**CARRIED 2022-26/652**

PURPOSE

To consider and approve the proposed annual dog registration fees for the 2025/2026 financial year.

REPORT

Introduction

Dog registration fees are set by council at its discretion under the *Dog and Cat Management Act 1995 (the Act)*. Annually a review is undertaken to consider a schedule of dog registration fees, as part of the annual budget processes.

Discussion

It is a requirement of Council to set dog registration fees in keeping with the Act. Council have endorsed the current registration fees until 31 May 2025 and now require fees to be endorsed for 2025-2026 financial year.

In accordance with the Act, all dogs in South Australia must be registered at 3 months of age in Dogs and Cats Online (DACO).

Legislation mandates all dogs to be microchipped by three months of age, and all dogs born after 1 July 2018 to be desexed by six months of age, unless the dog is eligible for an exemption.

To provide consistency across council's, the Dog and Cat Management Board introduced and adopted a 'standard' and a 'non-standard' registration category. This forms the basis of council's registration fees.

Due to the increasing cost to Council meeting its requirement to administer the Act, and animal management in general, in setting the registration fees for the 2025/2026 period it is recommended that the fees should be marginally increased.

The current registration fees have not changed since being endorsed for the 2023/24 financial year.

This recommendation has been formed based on current data of all South Australian Councils dog registration fees for 2024/2025, obtained by the Dog and Cat Management Board, noting particularly where The Barossa Council dog registration fees sit in comparison.

Proposed Dog Registration Fees, Rebates and Charges 2025/2026

Registration Category	Fee description	2024-2025	2025 – 2026 proposed
Non-Standard Dog	Not desexed and not microchipped	\$88.00	\$91.00
Standard Dog	desexed and microchipped	\$44.00	\$45.50
Working Dog	Working livestock dog	\$25.00	\$26.00
Racing Greyhound	Greyhound registered with GRSA	\$25.00	\$26.00
Assistance Dogs	Free per legislation	\$0	\$0
Late Registration Renewal fee	If renewed after 31 August	\$25.00	\$26.00

	Rebates
Standard dog (both desexed and microchipped)	50%
Puppy Training (applies to first year registration only)	10%
Concession	50%
Partial year (1 January to 31 May)	50%

The history of fees, together with the proposed fees for 2025/2026 are provided in the following table.

	Maximum Fee (Non-Standard Dog)	Standard Dog
2025/2026	\$91.00	\$45.50
2024/2025	\$88.00	\$44.00
2023/2024	\$88.00	\$44.00
2022/2023	\$84.00	\$42.00
2021/2022	\$84.00	\$42.00
2020/2021	\$80.00	\$40.00

Comparisons to neighbouring council's current 2024-2025 dog registration fees tabled below.

	Non Standard Dog	Standard Dog
Adelaide Hills Council	\$110.00	\$55.00
Town of Gawler	\$100.00	\$52.00
The Barossa Council	\$88.00	\$44.00
City of Playford	\$87.00	\$44.00
Mid Murray Council	\$83.00	\$42.50
Light Regional Council	\$79.00	\$38.50

A summary of the number of registrations for each of the registration classes are provided below for the current financial year to date 12 February 2025.

Number Dog Registrations per category – 2023/24 YTD		
Registration Type	Regular	Concession
Standard Dog (Desexed and Microchipped)	3072	1040
Standard Dog (Desexed, Trained and Microchipped)	154	60
Non-Standard Dog (Full Registration)	812	287
Working Livestock Dog	329	
Racing Greyhounds (Registered with Greyhound Racing SA)	27	
Assistance Dogs (No fee)	1	
Late Registration Renewal Fee (if paid after 31 August)	358	

Standard Dog

A standard dog is a dog that is both desexed and microchipped. Council is required to provide a rebate off the 'non-standard' fee for a 'standard' dog registration. The Dog and Cat Management Board (the Board) recommends that this rebate be set at 50%.

This current year, 4112 dogs have been registered as being desexed and microchipped as of 12 February 2025.

Non-Standard Dog

A non-standard dog, is a dog that is neither desexed or microchipped, or a dog that is only desexed (and not microchipped) or only microchipped (and not desexed) is classed as a non-standard dog. The full registration fee applies to this category.

The desexing requirement applies to new generations of dogs and does not apply to dog born before 1 July 2018.

This is designed to encourage dog owners to have their dogs desexed and microchipped in line with the requirements of the State Government, in order to be eligible for a cheaper registration fee.

1099 dogs are registered as non-standard as of 12 February 2025.

Concession Card Holders

The Barossa Council have historically offered a further 50% reduction in fees to concession card holders. This rebate shall be applied after other rebates have been calculated as is the present case. DACO has the ability to verify the status of a concession instantly through an interface with federal government databases.

In line with the recommendations of the Board, the holder of the following concession cards will be eligible for the concession discount.

- Department of Veteran Affairs – Gold or White Card
- Pensioner Card
- Senior Health Care Card
- Health Care Card

All concessions, except the Health Care Card, will be a permanent concession. The Health Care Card is a temporary concession and will be required to be validated each registration year.

There have been 1387 concession rebates applied as of 12 February 2025.

Training Rebate

The Board no longer provides a recommendation or guidance about the training rebate for dog registrations and has left it to individual councils. Traditionally, a training rebate has been provided to encourage responsible dog ownership via a 10% rebate off the dog registration fee to owners who train their dogs.

As in previous years, it is recommended that this remains to encourage dog owners to attend obedience training by providing a discount on the registration fee. The rebate is calculated as a percentage of the maximum fee.

To encourage attendance at puppy pre-school classes, it is proposed that Council will continue to provide a training rebate for the first year of registration to owners that have completed puppy pre-school.

As only a total of 214 dogs received this training rebate this current year.

Working Livestock Dog

Working livestock dogs are those that are kept *primarily* for the purpose of herding, droving, protecting, tending or working stock. It is proposed to continue to provide a set fee for registering working livestock dogs. No other rebates apply.

Working Livestock Dogs are exempt from the desexing requirements. DACO provides a process to validate a working dog's status.

To date, there are 329 dogs classified as working dogs in the council area.

Partial Year Registration Rebate

A partial year rebate is currently offered for new registrations received after 1 January. This rebate acknowledges new ownership and provides incentive to new owners registering their recently acquired dogs during the second half of the registration year.

This rebate is applied after all other applicable rebates have been applied and is currently set at 50% of the fee otherwise payable. It is proposed that this rebate remains at 50% for 2025/26 and does not apply to registration renewals.

60 new partial year registrations have been registered from 1 January to 12 February 2025 February 2024.

Late renewal fee

Currently a \$25 late registration renewal fee per dog is applied mid-September, this fee is to cover costs associated with ensuring that all known dogs are registered in DACO and to encourage owners to register their dogs within the renewal period of July and August. Staff recommends this fee be increased to \$26.00 for the 25/26 period.

As of 12 February 2025, 358 late fees have been applied.

Dog Management Fund

All South Australian councils are required to pay the State Government, via The Board, a percentage of every dog registration received. For rural councils, which includes The Barossa Council, this contribution is set at 12% rural councils; and 24% for metropolitan councils.

Council's contribution to The Board to date is \$28,379.

Exemptions

The legislation enables veterinarians to exempt a dog from microchipping or desexing requirements for reasons which relate to the health, well-being, growth and development of a dog. Council must accept these exemptions.

Exemptions do not alter the registration fees otherwise payable. Meaning that a dog with a veterinary exemption from the requirements to be microchipped or desexed, will attract the relevant fee for a non-standard dog. Owners are exempt from being compliant with the mandatory microchip / desexing requirements as per the Act.

Dog Business Registrations

Section 35 of the Act requires Council to offer the option for owners to register their dogs under a business registration. Which allows owners to register a set number of dogs, rather than individual dogs. In the past this has been used for dog breeders and trainers, but is not commonly used since the inception of DACO.

Other Revenue

Council collects revenue for expiation notice, fines recovered by Fines Enforcement and Recovery Unit and pound fees under the provisions of the Act. These are variable revenue sources and dependent on animals impounded and offences being committed.

19 expiations notices have been issued for owning or keeping an unregistered dog since August 2024.

Summary and Conclusion

Based on the fact that dog registration fees have not been increased for the past two registration periods, this report recommends the fees be marginally increased for the upcoming financial year.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS1 Animals - Management of animal issues including attacks, harassment, complaints, lost companion animals, registration, cage hire and collection, wandering animals, breeders.
- CS8 Compliance, Monitoring and Enforcement - Conducting compliance, monitoring and responding to non-compliance associated with planning, building, swimming pool, fire safety, public health and safety.

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims.

Legislative Requirements

Dog and Cat Management Act 1995

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

A significant effort by officers throughout the course of the 2024-2025 financial year has seen an increase in dog registration revenue. A compliance focus will continue to maximise registrations.

The table below highlights dog management revenue, expenditure, and registration numbers since 2020-2021.

	2020-2021 Actual	2021-2022 Actual	2022-2023 Actual	2023-2024 Actual	2024-2025
Registrations Numbers	5,809	5,907	5,754	5859	5793
Registration Revenue (100%)	(\$227,070)	(\$240,000)	(\$257,345)	(\$273,090)	(236,492) – End Dec 24
Other Revenue (<i>Dog Pound, expiations</i>)	(\$8,020)	(\$9,150)	(\$8,935)	(\$7688)	(6,172)
Total Revenue	(\$235,090)	(\$249,150)	(\$266,280)	(\$280,778)	(242,665)
Operational Expenses	\$516,015	\$498,972	\$459,855	\$389,392	\$180,571 – End Dec 24
Net	\$280,925	\$249,882	\$170,244	\$108,614	62,094
Included in above:					
State Government Contribution (12%)	\$27,248	\$28,800	\$31,312	\$32,770	28,379

Resourcing

Council's Community Safety team continues to receive animal related requests for service. A four-year comparison on the number of dog and cat related requests requiring some level of service provision is provided below.

Dog and Cat related requests

2024-2025	491 so far, this financial year
2023-2024	706
2022-2023	802
2021-2022	657

Risk Considerations

Increasing registration fees raises the risk of adding to financial hardship for some dog owners and an increased possibility of dog owners choosing to not renew their dog registration, this has potential for additional pressure on resources to follow up compliance, and therefore additional compliance costs.

COMMUNITY ENGAGEMENT

Nil

7.4.2 GREEN INDUSTRIES SA (GISA) COUNCIL MODERNISATION GRANT FUNDING OPPORTUNITY
25/17951

MOVED Cr Evans

That Council:

- (1) Provide support for the project; and
- (2) Provide authority for the Chief Executive Officer to execute the grant with Green Industries SA; and
- (3) Note Council's 50% co-contribution of \$9,485 will come from within existing waste budget (no new budget allocation required).

SECONDED Cr Schilling

CARRIED 2022-26/653

PURPOSE

In December 2024 the Executive Leadership Team provided support to apply for the Green Industries SA (GISA) Council Modernisation Grant Program for a community waste education program. The grant release and due date did not provide sufficient time to bring it to Council before submission, so the application was submitted subject to Council endorsement. The application was successful, and as such it is now presented for Council's endorsement.

REPORT

Background

No previous reports have been received by Council about this grant opportunity.

The Barossa Community Plan CS22, Output 2, is Waste Education with the Corporate Plan objective to provide ongoing waste education and awareness to service users as required.

Introduction

The Green Industries SA (GISA) Council Modernisation Grants provides funding for councils to improve waste management and recycling services through the introduction of innovative measures to improve operational efficiencies, customer service and economic development benefits for the community.

Green organic bins were made mandatory in Townships in July 2021 and Council has not audited bins or invested in a coordinated waste education program for residents since this initial rollout. About 3000 tonnes of organic material is currently collected from kerbside bins annually (29% of total kerbside tonnes 2023/ 2024 financial year). GISA reports from aggregated data from Council bin audits that red bins, even with green bin rollout, on average still contain 40% organic based material¹. It is unlikely that Barossa Council bins would be significantly different.

¹ [South Australia's strategy to reduce food waste - Valuing our food waste 2020 - 2025](#)

The recent Barossa Council Community Wellbeing Survey (2024) told us that residents view access to affordable and healthy food as a priority (85% of survey respondents) and aspire to reduce the impact of daily activities on the environment (53% of survey respondents).

Discussion

The proposed project is to undertake visual bin inspections of 200 household bins and test the effectiveness of different feedback loops to households in maximising food waste diversion. Feedback to residents will be a combination of printed education material, some face-face 'street corner' information drop-in sessions and offering limited cooking classes to teach skills how to reduce food waste before it even gets to the green organics bin.

The visual inspections will take place at intervals over 12 months when the bins are presented on the kerbside for collection (residents will not need to be home). KESAB will be engaged to support this auditing activity with training from Council regarding communication and branding expectations. Waste and recycling will not be removed from the bins, just moved around to look for evidence of food waste in the red waste and green organics bins. Likely 2 – 4 streets will be selected to make up the 200 households. Ideally to achieve an unbiased baseline, we will communicate broadly about the successful grant and initiative, but selected streets will not be informed of the first visual inspection, until after it has occurred. The streets or methodology for selecting street/s has not been confirmed yet. The streets selected can remain de-identified in any reporting.

Getting food waste out of red waste bins and into green organic bins will reduce community carbon emissions, and landfill disposal costs. Currently a levy is applied by the Environmental Protection Authority (EPA) at \$81 per tonne of waste sent to landfill, with green organic waste diverted for composting exempt from this charge. In financial year 2023/2024 5050 tonnes of waste was sent to landfill. If through education 5% of food waste currently in red waste bins is shifted to green organic bins, this would be an annual cost saving of \$20,000.

Part of the project budget is also allocated to ideally championing local people and local stories that can be shared on Council communication platforms and might encourage others to get involved in getting food waste out of the red waste bin and into the green waste bin.

The Grant requires applicants to contribute 50% of total project costs. The Barossa co-contribution is \$9,485 and it will be funded from existing waste budget. The hard waste 'declutter and save' voucher program is always more subscribed than the number of people who use the voucher they are issued.

As part of the GIA grant acquittal process, Council will be required to report and share outcomes of this project, which may be turned into a case study.

The completed GISA Grant Application can be found in Content Manager (CM 24/114906), with the key activities and associated budget extracted from this document as Attachment 1.

Summary and Conclusion

In December 2024, Administration applied for a GISA Council Modernisation Grant to deliver waste education and has now been granted the funding subject to Council endorsement. Green organic bins were made mandatory in Townships in July 2021 and research suggests that there is still opportunity to get food waste out of the red waste bin and into the green organics bin. This grant allows Council to deliver a local education program, that includes data collection through visual bin inspections, at a subsidised cost (50% subsidy). There are many benefits to getting food waste out of landfill including reduced waste disposal costs (5% reduction equals \$20,000 per annum) and community carbon emissions because food waste in the green organics bin is turned into compost for re-use instead of being lost to landfill. Fifty three percent (53%) of respondents to the Barossa Council Community Wellbeing Survey 2024 told us that they 'aspire to reduce the impact of daily activities on the environment'. Supporting residents to know that food waste goes in the green organics bin, is one way to support action for this aspiration. As part of the program, we hope to champion local people and stories. The grant co-contribution amount is \$9,485 and can be funded from the existing waste budget for FY 2024/2025. The program will run over 12 months, with a likely starting date of May 2025 if Council chooses to endorse the program and grant funding.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 The Barossa Council - Green Industries SA Council Modernisation Application - Budget information submitted - 13 December 2024 

Supporting references

The Barossa Council – submitted application for Green Industries SA Council Modernisation Grant (CM 24/114906).

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

3 We take a proactive approach in responding to key environmental challenges such as climate change, water security and waste management.

Strategies

3.2 Collaborate with partners and our community to support innovative approaches to waste minimisation, and increase reuse and recycling opportunities.

Corporate Plan

CS17 Natural Resources - Regional development and management of the environment including natural resource management to ensure the region is managed sustainably and the environment is protected and enhanced

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Program would likely be cost prohibitive without grant funding.

Project will be in collaboration with KESAB.

Education program will be for Townships only, rural residents currently do not have access to a green organics bin service.

COMMUNITY ENGAGEMENT

No consultation required. Project will communicate with selected streets and a broader communications plan will be created to uphold communication and branding expectations, but consultation is not applicable.

7.4.3 DRAFT BAROSSA GROWTH AND INFRASTRUCTURE INVESTMENT STRATEGY - PHASE 1 25/19566

MOVED Cr Hurn

That Council:

- (1) Endorse the Phase 1 Barossa Growth and Infrastructure Investment Strategy contained in Attachment 1 and Responses to Submissions Table contained in Attachment 2.
- (2) Receive the related Appendices document contained in Attachment 3;
- (3) Complete communication with stakeholders and the community more broadly post adoption to close the loop in accordance with the Communications Plan contained in Attachment 4.

SECONDED Cr Troup

VARIATION

With the consent of the seconder, Cr Tony Hurn as the mover sought leave of the meeting to vary the motion to remove item xx of strategy that includes Kroemers Crossing.

The Mayor put the question of leave of the meeting. Leave of the meeting was granted.

The motion was varied and read as follows:

That Council:

- (1) **Endorse the Phase 1 Barossa Growth and Infrastructure Investment Strategy contained in Attachment 1 and Responses to Submissions Table contained in Attachment 2 with the removal of item 7 on page 257 of the strategy.**
- (2) **Receive the related Appendices document contained in Attachment 3;**

(3) Complete communication with stakeholders and the community more broadly post adoption to close the loop in accordance with the Communications Plan contained in Attachment 4.

CARRIED 2022-26/654

PURPOSE

To present the Phase 1 Barossa Growth and Infrastructure Investment Strategy to Council for adoption, and to receive the related Appendices document.

REPORT

Background

The phase 1 Growth and Infrastructure Investment Strategy (hereafter 'The Strategy') is a culmination of a significant body of work initiated by Council in early 2023. Planning consultants, URPS were appointed to undertake The Strategy in late 2022 and commenced the project by undertaking stakeholder consultation with key interest groups in February 2023.

Early stakeholder consultation informed preparation of an Options Paper, outlining ideas for Council's future planning and growth, which occurred between May and June 2023. Over 700 pieces of feedback were received through a number of platforms including surveys, submissions, community listening posts and two community forums. A consultation summary report was received by Council in September 2023 and all feedback informed the preparation of a draft strategy.

In December 2023, following several workshops with Council during the year, Council endorsed the release of a draft strategy for community consultation. The draft strategy was endorsed for consultation for a period of 4 weeks, from 7 February 2024 but was subsequently extended by Council until 1 May 2024 to enable greater opportunity for the community to provide feedback.

Substantive community feedback was received in relation to the draft strategy; in total 467 completed survey responses and 88 written submissions were received. The Consultation Summary Report was received by Council at the August 2024 meeting and has been pivotal in informing the strategies, actions and proposals contained within The Strategy. Elected Members have also participated in several confidential workshops and provided further feedback through a survey engagement with staff to communicate their views in relation to a number of draft proposals.

Introduction

This report presents The Strategy, contained in Attachment 1 and Responses to Submissions Table, contained in Attachment 2, to Council for adoption. The related Appendices, contained in Attachment 3, are presented to Council for receipt, noting all of these documents have previously been presented to Council. Their inclusion in Attachment 3 represents the full body of documentation developed in formulating The Strategy.

Discussion

The Strategy is the culmination of significant investigations undertaken by staff in partnership with consultants, URPS, extensive community consultation undertaken

through three phases of engagement over period of two years and targeted engagement with Elected Members.

The adopted vision for The Strategy is to *“Coordinate land use planning and infrastructure prioritisation to enhance our premium wine, food and tourism region and its unique lifestyle, heritage and community spirit”*. Three key objectives have underpinned the project vision which are:

- (1) Provide strategic direction for land use and infrastructure planning;
- (2) Provide greater investment certainty about where the Barossa will grow and what infrastructure is necessary to support this growth; and
- (3) Enable Council to better target expenditure in infrastructure and align it with growth priorities.

This Strategy is presented as a Phase 1 report. The Strategy has been split into two thus enabling the parts of the draft strategy that received the strongest level of support through the third consultation phase, and which are fundamentally sound recommendations and proposals in line with the four overarching themes outlined in The Strategy. It needs to be noted at this time its is simply a strategy, Council will need to prioritise those strategies it wishes to pursue and undertake the next level of investigations and policy development before anything actually can be put to the Minister for amendment.

This approach enables Council to proceed with the parts of the Strategy that are considered appropriate and provides strategic direction and certainty to staff and community in relation to council's future strategic planning priorities. At the same time, this approach enables the foreshadowed further investigations to be undertaken in relation to proposals that received mixed community support, and which may or may not ultimately be supported by Council subject to available resourcing.

A number of the proposals outlined in the draft strategy that was released for consultation received mixed or little support. Some of these proposals are identified for further investigation in Phase 2 while some have been withdrawn and will not be pursued. The latter relates to proposals that increase building heights above current Planning & Design Code policies in main streets of townships, proposal to develop several reserves in Lyndoch and proposal to rezone employment land in Angaston along with reinforcing the needs of the Character Area preservation as it currently is and the planning also undertaken parallel to this work to assist in having better policy frameworks to protect the landscape and assist in activation economic opportunity.

Proposals identified for further investigation within Phase 2 are identified in Section 8.3 and are focused predominantly on tourism and employment proposals outside of townships. Importantly, it is noted these proposals do not form part of Phase 1 as they are acknowledged as requiring further investigation. The timeline for undertaking of further investigations for Stage 2 proposals will be further built out post adoption of Phase 1 and it is anticipated this work will continue through 2025 and possibly 2026, in consultation with Council.

Section 8.3 further acknowledges that this is a Living Strategy and therefore must be flexible to adapt and evolve according to changing circumstances and the rapidly changing economy. As such, there will be a need for continual review of the Strategy and this may result in further inclusions and/or exclusions through further strategic

planning work that will be undertaken by staff in consultation with Council and community more broadly.

One of the more debated proposals included within The Strategy is the recommendation to rezone land at Kroemers Crossing to Tourism Development. Community feedback in relation to this proposal was mixed with many in support and many in opposition. The Strategy outlines the reasons for inclusion of this proposal. While this proposal is recommended, should Council be of a mind that this proposal should not be included in Phase 1, then Council may amend the resolution.

A critically important recommendation that is included within The Strategy is the proposal to rezone land for employment and/or strategic employment north of Sturt Highway, to the west of the current Service Centre Zoned land. This proposal is considered to represent a sound rezoning to support future employment land in Nuriootpa but clearly requires substantive further investigations.

It is important to restate and note The Strategy is a holistic planning strategy for The Barossa Council for the next 30 years. This Strategy does not of itself change or amend the 'rule book', the Planning & Design Code, which can only be amended through a proposal to initiate a Code Amendment and which is the subject of community consultation and ultimately can only be approved by the Minister for Planning.

In terms of future priorities, Elected Members were asked to identify their priorities for future strategic planning work. Priorities have been identified within The Strategy in Section 8.1 and reflect the need to prioritise future employment land in Nuriootpa and future investigations in relation to residential infill and review of policy settings in townships, principally Nuriootpa, Angaston and Tanunda. It is acknowledged that not all of the proposals can be implemented at one time and will need to balance the use of limited resources. This matter is further discussed under 'Financial, Resource and Risk Management Considerations' later in this report.

An overarching objective of The Strategy has been to inform and influence the Greater Adelaide Regional Plan (GARP). Council has made submissions in relation to the GARP Discussion Paper and Draft GARP during the consultation processes. In preparing The Strategy, the GARP has been given careful consideration and the proposals outlined within The Strategy are considered to be in alignment with GARP.

Planning and Land Use Services advise the GARP is expected to be adopted at the end of the first quarter 2025. Further, Councils have been asked to undertake local area planning in the 18 months post GARP to meet housing and employment targets and achieve alignment with land use strategies. In this regard, the Strategy represents a key lever in terms of supporting the implementation of GARP, supporting housing supply and employment while also supporting Council's economic, social and environmental objectives.

Summary and Conclusion

This report seeks Council's adoption of the Phase 1 Growth and Infrastructure Investment Strategy contained in Attachment 1, related Responses to Submissions Table contained in Attachment 2 and receipt of the Appendices document contained in Attachment 3.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Barossa Growth and Infrastructure Investment Strategy - Phase 1 
Attachment 2	Summary of Submissions Table and Responses 
Attachment 3	Barossa Growth and Infrastructure Investment Strategy - Appendices 
Attachment 4	Communications Plan 

Supporting references

[Greater Adelaide Regional Plan](#) | [Regional Planning Program](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage

Goal

- 1 The Barossa has sustainable farmland providing diverse and stable returns, while protecting the unique natural environment and biodiversity of the region.
- 2 The history of our region including aboriginal sites is reflected in our streetscapes and our historic buildings are maintained for future generations.

Strategies

- 1.1 Ensure land use planning and resource use protects the quality of the natural environment, the existing character of rural landscapes, historic significance and the high value of agricultural land.
- 1.2 Support tourism development that is sensitive to the natural environment and ensures that the unique character of the rural landscape is appropriately managed and promoted.
- 1.3 Build on the conservation of the region's natural heritage including bush ecosystems, grassy woodlands, agricultural landscapes and recreational green spaces.
- 2.1 Continue to maintain streetscapes that reflect the character and heritage of the region and facilitate opportunities to repurpose or find alternative uses of built heritage.
- 2.2 Ensure clearly defined townships are maintained to manage residential and commercial development that is sensitive to the natural environment and areas of historical significance.

Legislative Requirements

Planning, Development and Infrastructure Act 2016

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

The completion of the Phase 1 Growth Strategy is within the existing budget allocation for strategic planning work for the 2024/25 financial year. Phase 2 of the Growth Strategy and implementation of the Phase 1 strategies and actions is subject to future resourcing. A budget allocation for strategic planning work is planned to be included within the 2025/26 budget as well as allocation of resources to recruit a strategic

planner to support the implementation of strategic planning priorities under The Strategy and future strategic planning for Concordia.

COMMUNITY ENGAGEMENT

The Strategy has been subject of extensive community engagement as described within the background section of this report. Should Council endorse The Strategy, communication will take place to close the loop with stakeholders and community in accordance with the Communications Plan, contained in Attachment 4.

7.4.4 GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY (GRFMA) - 2025/2026 DRAFT ANNUAL BUSINESS PLAN AND DRAFT BUDGET **25/19532**

MOVED Cr de Vries

That Council having reviewed the Gawler River Floodplain Management Authority 2025/2026 Draft Annual Business Plan and 2025/2026 Draft Budget and advise the Authority it supports the draft budget and business plan settings.

SECONDED Cr Hurn

CARRIED 2022-26/655

PURPOSE

To provide Elected Members with an opportunity to consider and provide feedback on the 2025/2026 Draft GRFMA Annual Business Plan (ABP) and draft 2025/26 budget.

REPORT

Background

The Gawler River Floodplain Management Authority (GRFMA) is required to prepare an Annual Business Plan and budget for the upcoming financial year. Prior to setting the draft budget each year the Authority must review its Annual Business Plan in consultation with constituent Councils.

The GRFMA Board, at its 20 February 2025 meeting considered a draft Annual Business Plan (ABP) and 2025/26 budget and endorsed the following resolution:

8.5 Draft 2025/2026 GRFMA Annual Business Plan and Draft 2025/2026 Budget

GB8/25 Draft 2025/2026 GRFMA Annual Business Plan and Draft 2025/2026 Budget

Moved: Cr Malcolm Herrmann

Seconded: Ms Whendee Young

That the GRFMA:

1. Endorses the Draft 2025/2026 GRFMA Annual Business Plan and Draft 2025/2026 Budget.

2. Following receipt of Constituent Council feedback, considers adoption of the GRFMA draft Annual Business Plan and Annual Budget at the June 2025 meeting.

CARRIED UNANIMOUSLY

As such, Elected Members are now provided the opportunity to provide feedback on the ABP and Budget.

Discussion

Draft Annual Business Plan

The priority tasks focus on the delivery of the actions contained within the Gawler River Flood Management Business Case which was developed in partnership with DEW.

These initiatives are considered feasible and provide complementary benefits for the management of flood in the Gawler River, and comprise:

- Increasing the height of the Bruce Eastick Dam on the North Para River (nominally a 10m increase in the height of the dam wall).
- Improving planning controls for developments near the Gawler River that will reduce the likelihood of flood and the impacts of flood inundation on new developments – this may include advocating for policy changes in the flood hazard overlay, making recommendations for inclusion in regional plans, working with local councils to set local development policies.
- Implementing a Community Flood Awareness Campaign
- Undertaking the repair and maintenance of existing riverside levee banks in the lower Gawler River, which play a critical role in constraining floodwaters to the river channel during high flow events, and reducing potential damage of flood.

The GRFMA has acknowledged that Local Government lacks the resources and budget alone, to progress with the above options, particularly the raising of the dam wall height and works to levee banks. Before proceeding funding agreements and resourcing will be required from Local, State and Federal Governments.

Draft Budget

The 2025/2026 draft budget has been delivered, again, with reference to key strategic documents. The Authority has attempted to minimise cost increases in delivering the functions, operations and project management.

An important note of this budget is the allocation of \$290,000 for the completion of the Gawler River Flood Management Business Case ISA Gate 2 Recommendations.

Summary and Conclusion

The draft GRFMA Annual Business Plan 2025/26 and Draft Budget 2025/26 have been provided to constituent Councils for consideration, in accordance with the GRFMA charter.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Gawler River Floodplain Management Authority - Draft 2025-2026 Annual Business Plan and Draft 2025-2026 Budget 
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Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Natural Environment and Built Heritage



Infrastructure

Goal

- 3 We take a proactive approach in responding to key environmental challenges such as climate change, water security and waste management.
- 6 The Barossa maintains and develops infrastructure that meets the needs of the region and is efficient.

Strategies

- 3.1 Support community based sustainability initiatives to help reduce the Barossa's contribution to the climate crisis and build on the capacity of local residents and industry to mitigate negative impacts.
- 6.1 Advocate for and identify funding opportunities that support the development of community, cultural, health and other facilities and infrastructure to meet personal and commercial needs of residents and businesses.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

Proposed budget is based on a predetermined financial contribution model for constituent Councils, as well as funding opportunities, and is lower than the Council estimates in the Long Term Financial Plan.

COMMUNITY ENGAGEMENT

The GRFMA Charter requires that the Annual Business Plan and Draft Budget are circulated to constituent Councils seeking support, prior to their adoption by the board. There is no legislative obligation for community consultation in relation to this item, however it will be included in the draft annual business plan and budget which is consulted upon with the community.

7.4.5 RELOCATION OF GALLERY SERVICES DURING BAROSSA CREATIVE INDUSTRIES CENTRE BUILD TIME
25/19740

MOVED Cr de Vries

That Council:

- (1) Endorse the temporary relocation and timeline of Barossa Regional Gallery services to the Barossa Museum site, 47 Murray Street, Tanunda 5352 located in this report.
- (2) Endorse the proposed temporary change to Service Levels due to Barossa Creative Industries Centre's redevelopment and relocation of services ([Attachment 1](#)).

SECONDED Cr Troup

CARRIED 2022-26/656

PURPOSE

To seek Council endorsement of the closure and transition timeline from the Barossa Regional Gallery to a temporary location and adoption of modified service levels outlined in the interim service delivery plan during the Barossa Creative Industries Centre (BCIC) redevelopment.

REPORT

Background

The Barossa Creative Industries Centre (BCIC) is scheduled for construction starting in July 2025. As part of this redevelopment, the Barossa Regional Gallery and Tanunda Soldiers' Memorial Hall site will be closed for at least 12 months starting July 2025.

Introduction

This report outlines the planned closure and transition strategy for the Barossa Regional Gallery in preparation for the Barossa Creative Industries Centre (BCIC) construction, which will commence in July 2025. Given that the site will be inaccessible for at least 12 months, an interim service delivery plan has been developed to ensure the continued provision of arts, cultural, and retail services.

The plan includes temporarily relocating Gallery operations and retail assets to the Barossa Museum, in collaboration with the Barossa Valley Archives & Historical Trust Inc. (BVAHT). This partnership will allow for modified service levels while supporting ongoing community engagement.

Discussion

Arts and cultural programs and other services will continue to be offered throughout the redevelopment period across the region (see [Attachment 1](#)). The team recognises this as an opportunity to engage the community in new and innovative ways and invest in developing the strategy and programming for the new facility.

Closure and transition timeline:

- **March Council Meeting** – Endorsement of closure (current site and operations)
- **1st April 2025** – Barossa Regional Gallery closes, and front-facing operations are transitioned to the museum.
- **17th April 2025** – Barossa Museum location will reopen with modified services, including the Gallery and Shop.
 - Will be open from 10 am to 3 pm on Mondays, Thursdays, Fridays, and Saturdays.
 - The Gallery and Shop will be staffed between opening hours alongside Gallery/Museum volunteers to facilitate visitor access to the Barossa Museum.
 - Arts and Culture staff will also work with the Barossa Museum to build capacity, support future operations, and connect to the future BCIC.
 - Barossa Vintage Art Collection will be temporarily housed at Barossa, Australia, in climate-controlled conditions, accessible to Council staff when required,
- **Ongoing until Construction** - Organ Tours will continue, with Arts and Culture overseeing

Summary and Conclusion

An interim service delivery and operations plan has been developed in response to the Barossa Creative Industries Centre's redevelopment. Council endorsement is sought for the closure and transition timeline from the current location, Barossa Regional Gallery, and the adoption of modified service levels outlined in the interim service delivery plan during the Barossa Creative Industries Centre (BCIC) redevelopment.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Barossa Regional Gallery and Arts and Culture Interim Service Levels - April 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTSCommunity Plan

Community and Culture



Health and Wellbeing

Goal

- 5 We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.

- 9 Our community has fair and equitable access to the resources and services they need to lead a safe, healthy, inclusive and connected lifestyle
- 10 Our region enjoys the benefits of sustainable community groups, networks and facilities that encourage everybody to participate in the community.

Strategies

- 5.1 Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.3 Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.
- 5.2 Create places where people want to live and plan for the future in a coordinated, affordable, appropriate and proactive way.
- 9.1 Work towards combating loneliness and social isolation and ensuring that people enjoy a sense of inclusion and feel connected.
- 10.3 Build on the capacity of community members to participate in cultural, creative, recreational, sporting and learning opportunities.

Corporate Plan

- CS2 Art and Culture - Organising and facilitating the gallery, arts culture and events, including workshops and concerts and support for art-based committees' calendar of events and exhibitions.

Legislative Requirements

Nil

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

- The relocation to temporary premises is within the Barossa Regional Gallery's annual budget.
- User groups within current Gallery Operations have been supported to transition from the current location.
- A volunteer and Staff Operations plan will be created in response to the new site and needs

COMMUNITY ENGAGEMENT

The council has been working with the Barossa Valley Archives and Historical Trust to pursue plans and develop an agreement to host the Barossa Regional Gallery in front of the business. The planned services from the museum site will align with the current heritage plan and support the arts and cultural team in strengthening and developing programming toward the new heritage space in the Barossa Creative Industries Centre.

The Barossa Regional Gallery volunteers, stakeholders and user groups, including the Barossa Regional Gallery Management Advisory Group, have been advised of the planned relocation and proposed service levels.

7.4.6 BUDGET ADJUSTMENT - BAROSSA COOKERY BOOK RESERVE FUND 25/19745

MOVED Cr Preece

That Council:

- (1) Approve the allocation of \$11,726 (incl. GST) from The Barossa Cookery Book Reserve (Asset 9501-1605-35006) to fund the 36th edition reprint of The Barossa Cookery Book.
- (2) Approve the allocation of \$19,500 (incl. GST) from The Barossa Cookery Book Reserve (Asset 9501-1605-35006) for the wholesale procurement of Rolling Up Their Sleeves, following the interim sales model used for The Barossa Cookery Book.
- (3) Acknowledge the Barossa Regional Gallery Management Advisory Group's endorsement of these recommendations and confirm that future governance of the reserve fund will be reviewed as part of the Community Governance and Funding Model project.
- (4) Confirm that all revenue generated from sales of Rolling Up Their Sleeves and The Barossa Cookery Book will return to The Barossa Cookery Book Reserve, pending the development of a formal governance framework for ongoing reserve fund management.
- (5) Support the development of a structured governance process for The Barossa Cookery Book Reserve as part of the Council's broader Arts, Culture, and Heritage operational planning.

SECONDED Cr Hurn

CARRIED 2022-26/657

PURPOSE

This report seeks Council approval for a budget adjustment to fund the March 2025 reprint of the 36th edition of The Barossa Cookery Book and the wholesale procurement of 'Rolling Up Their Sleeves'. The proposed interim sales model aligns with current financial management practices, ensuring revenue returns to The Barossa Cookery Book Reserve. At the same time, a formal governance framework will be developed as part of the Community Governance and Funding Model project.

Additionally, this report acknowledges the Barossa Regional Gallery Management Advisory Group's role in recommending these actions. Further, it outlines the need for a structured approach to managing the reserve fund within future Arts, Culture, and Heritage operations.

REPORT

Background

First published in 1917, The Barossa Cookery Book was created as a community fundraiser to support the heritage and maintenance of the Tanunda Soldiers'

Memorial Hall. Proceeds from its sales continue to be held in reserve by The Barossa Council to fund:

- Heritage maintenance of the Hall.
- Print production and associated costs.
- Ongoing revenue generation to sustain its legacy.

The Barossa Regional Gallery houses The Barossa Cookery Book, reinforcing its cultural and historical significance to the region.

Governance Changes

The Barossa Regional Gallery Management Advisory Group (BRGMAG), previously a Section 41 Committee, was restructured in 2022 to an Advisory Group (see Attachment 1) under the key functions of:

- Arts, culture, music, and heritage initiatives;
- Oversight of The Barossa Cookery Book and its reserve fund expenditure; and
- Collaboration with the Advisory Group Facilitator on operational management.

Although the Advisory Group does not hold delegated decision-making power, it does play a key role in guiding recommendations related to the sale, reprint, and procurement of The Barossa Cookery Book. As part of its advisory role, the Advisory Group along with Arts and Culture staff have made the recommendations (see discussion) for Council approval regarding the expenditure of reserve funds through their February meeting ([Attachment 2](#))

The current functions and operations of BRGMAG's governance structure will be reviewed as part of the current Community Governance and Funding Model project and will inform future Arts, Culture, and Heritage operations.

Introduction

This report proposes the interim adoption of the existing sales model for Rolling Up Their Sleeves, with wholesale procurement funded from The Barossa Cookery Book Reserve. Revenue from both books will be directed to The Barossa Cookery Book Reserve Fund, reinforcing its original fundraising purpose for the Tanunda Soldiers' Memorial Hall.

The intent is for a formal governance framework for managing reserve funds, which will be developed and incorporated into the Community Governance Structure and Funding Program Buildout, which the Council endorsed in January 2025. This will support the Barossa Council in retaining custodianship of the Barossa Cookery Book and any associated revenue streams.

Discussion

A March 2025 reprint of the 36th edition is required to meet demand for sales for the 2024-25 and 2025-26 financial years. At the same time, The BCB Project Trust will release

a companion publication, Rolling Up Their Sleeves, which is thematically and historically linked to The Barossa Cookery Book.

To ensure continuity and alignment, staff propose to adopt the same interim sales model for Rolling Up Their Sleeves as is currently used for The Barossa Cookery Book, with wholesale procurement funded from the reserve and revenue returning to it. While this structure supports the short-term alignment of both publications, a formal process for the ongoing use of the reserve funds will be developed as part of the new Operations Plan and Community Governance Structure Projects.

The BCB Project Trust operates independently and exists to direct profits toward the Tanunda Soldiers' Memorial Hall. However, there is no obligation or expectation that this must occur. Under the existing model, the Council's role is limited to stock procurement and sales management.

Financial projections confirm sufficient funds exist within the Barossa Cookery Book Reserve to support the 2025 print run and the initial wholesale stock order for Rolling Up Their Sleeves. The total investment of \$31,226 (inclusive of GST) is expected to yield up to \$88,500 (inclusive of GST) in revenue, ensuring a sustainable funding stream for heritage maintenance.

This approach ensures:

1. Immediate continuity of sales and revenue generation for both books;
2. Align with existing financial management practices while developing a formal governance framework; and
3. A structured approach to managing The Barossa Cookery Book Reserve as part of broader governance and operational planning.

By adopting this interim model, the Council can preserve The Barossa Cookery Book's historical and financial legacy while establishing a clear long-term framework for fund management and governance.

Summary and Conclusion

To ensure continuity of sales and revenue generation, the existing sales model for The Barossa Cookery Book is recommended to be temporarily adopted for Rolling Up Their Sleeves, with procurement funded from the reserve and revenue returning to it.

While this interim structure provides immediate outcomes, a formal governance process for managing reserve funds will be developed as part of the Community Governance and Funding Model project, ensuring long-term financial sustainability and strategic oversight.

Council endorsement is sought to approve the budget adjustment and interim sales and procurement model. All future fund management will be incorporated into broader Arts, Culture, and Heritage operational planning and Community Governance Framework.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 Barossa Regional Gallery Management Advisory Group - Terms Of Reference - Approved February 2023 
- Attachment 2 Meeting 11 - Barossa Regional Gallery Management Advisory Group Minutes - 10th February 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Community and Culture

Goal

- 5 We are a strong community that is welcoming, safe and enjoys a quality lifestyle that celebrates our local identities, diversities, cultures and histories including our Aboriginal heritage.

Strategies

- 5.1 Support the development of activities that celebrate the history, art and culture of the Barossa and its people.
- 5.3 Create vibrant public spaces that provide places for creative development, cultural interaction and social connections.
- 5.4 Recognising and celebrating the community successes and learning from opportunities.

Corporate Plan

- CS2 Art and Culture - Organising and facilitating the gallery, arts culture and events, including workshops and concerts and support for art-based committees' calendar of events and exhibitions

Legislative Requirements

Council's Delegations Register at Appendix 13 (Local Government Act 1999)
Australian Consumer Law

FINANCIAL, RESOURCE AND RISK MANAGEMENT CONSIDERATIONS

The Barossa Council Procurement Policy
Section 49 of the Local Government Act 1999 (Act)

It is important to note that all recipes as originally submitted within The Barossa Cookery Book are now out of copyright. Manager Community and Culture, The Barossa Council approved Those Barossa Girls' 'cookbook project' to investigate The Barossa Cookery Book in 2017.

The 'cookbook project' (Rolling up their Sleeves) is operated as a dedicated trust fund. (The BCB Project Trust). It is a dedicated legal entity that manages the costs and proceeds of the project. The cookbook project is funded entirely by community donations and sponsorship, with all labour donated.

The BCB Project Trust operates independently to Those Barossa Girls. The Trust is registered for GST. It honours the intent of the original cookbook with a dedicated legacy clause that dictates return of profits to the Tanunda Soldiers Memorial Hall for the benefit of the community.

While the BCB Project Trust indicates intent to direct profits from sale of books after cost to Tanunda Soldiers' Memorial Hall, there is and has never been any understanding, demand or expectation from The Barossa Council that this must occur.

The projected maximum value of total \$31,226 (incl. GST) investment across both publications is \$88,500 (incl. GST) before costs. This projection acknowledges potential variation of \$28,000 due to different profit margins for wholesale and retail of The Barossa Cookery Book.

COMMUNITY ENGAGEMENT

Not required under legislation or Council's Public Consultation Policy.

Consultation has been ongoing with the Barossa Regional Gallery Management Advisory Group throughout the development of the companion publication.

Discussions have highlighted priorities surrounding the 36th edition of The Barossa Cookery Book and future considerations for the ongoing governance, custodianship, and protection of the Barossa Cookery Book as a brand, an asset for continued revenue generation for the upkeep of the Tanunda Soldiers' Memorial Hall, and an important cultural asset for the Barossa region.

8. CONFIDENTIAL REPORTS

8.1 Office of the Mayor and CEO

A.1 GEBER SUPER PTY LTD VERSUS THE BAROSSA COUNCIL ASSESSMENT PANEL - SETTLEMENT OF COSTS **25/21109**

There is strong public interest in enabling members of the public to observe Council's transparent and informed decision-making. This helps to ensure accountability, maintain transparency of public expenditure, facilitate public participation, assist public awareness and allow for the scrutiny of information. Attendance at a Council meeting is one means of satisfying this interest. The public will only be excluded from a Council meeting when the need for confidentiality pursuant to Section 90(2) of the Act outweighs the public interest of open decision-making.

In this matter, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest are that relates to legal advice provided to resolve settlement costs.

On balance, the above reason which supports the need for confidentiality pursuant to Section 90(2) of the Act outweighs the factors in favour of the public interest of open decision-making.

MOVED Cr de Vries

That Council:

- (1) Under the provisions of Section 90(2) of the *Local Government Act 1999*, make an order that the public be excluded from the meeting with the exception of the Chief Executive Officer, Director Corporate Services, Strategy and Innovation, Director Development and Community Services, Director Infrastructure and Environmental Services and the Minute Secretary, in order to consider in confidence a report relating to being information that must be considered in confidence pursuant to:

Section 90(3)(h) of the *Local Government Act 1999*:

legal advice;

- (2) Accordingly, on this basis, Council is satisfied that public interest in conducting meetings in a place open to the public has been outweighed by the need to keep the information and discussion confidential in order that relates to legal advice provided to resolve settlement costs.

SECONDED Cr Evans

CARRIED 2022-26/658

The meeting moved into confidence at 6.34pm

Cr Preece left the meeting at 6:34 pm

MOVED Cr Angas

That Council, having reviewed the legal advice:

- (1) Council resolution
- (2) Council resolution
- (3) Having considered this matter in confidence under Sections 90(2) and 90(3)(h) of the *Local Government Act 1999*, makes an order pursuant to Section 91(7), that the minutes, agenda report and attachments other than the minutes relating to this confidentiality order of the Confidential Council Meeting held on 18 March 2025 in relation to item A.1 Geber Super Pty Ltd Versus The Barossa Council Assessment Panel - Settlement of Costs be kept confidential and not available for public inspection until at the conclusion of the settlement costs process and payment the minutes and agenda (not the attached legal advice) shall be released, and authorise the Chief Executive Officer to review and revoke the order.

SECONDED Cr Barrett

CARRIED CO 2022-26/659

Resumption of open council meeting at 6.38pm

8.2 Development and Community Services

8.1.1 COMMUNITY BATTERY INITIATIVE

25/19413

There is strong public interest in enabling members of the public to observe Council's transparent and informed decision-making. This helps to ensure accountability, maintain transparency of public expenditure, facilitate public participation, assist public awareness and allow for the scrutiny of information. Attendance at a Council meeting is one means of satisfying this interest. The public will only be excluded from a Council meeting when the need for confidentiality pursuant to Section 90(2) of the Act outweighs the public interest of open decision-making.

In this matter, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest are that State Government has requested it remains confidential because it contains sensitive information and does not have the Ministers final endorsement. MoU and communication strategy are also outstanding.

On balance, the above reason which supports the need for confidentiality pursuant to Section 90(2) of the Act outweighs the factors in favour of the public interest of open decision-making.

MOVED Cr Angas

That Council:

- (1) Under the provisions of Section 90(2) of the *Local Government Act 1999*, make an order that the public be excluded from the meeting with the exception of the Chief Executive Officer, Director Corporate Services, Strategy and Innovation, Director Development and Community Services, Director Infrastructure and Environmental Service and the Minute Secretary, in order to consider in confidence a report relating to being information that must be considered in confidence pursuant to:

Section 90(3)(j) of the *Local Government Act 1999*:

information the disclosure of which-

- (i) would divulge information provided on a confidential basis by or to a Minister of the Crown, or another public authority or official (not being an employee of the council, or a person engaged by the council); and
 - (ii) would, on balance, be contrary to the public interest;
- (2) Accordingly, on this basis, Council is satisfied that public interest in conducting meetings in a place open to the public has been outweighed by the need to keep the information and discussion confidential in order that State Government has requested it remains confidential because it contains sensitive information and does not have the Ministers final endorsement. MoU and communication strategy are also outstanding.

SECONDED Cr Hurn

CARRIED 2022-26/660

The meeting moved into confidence at 6.38pm

MOVED Cr Angas

That Council:

- (1) Council resolution
- (2) Council resolution
- (3) Council resolution
- (4) Having considered this matter in confidence under Sections 90(2) and 90(3)(j) of the *Local Government Act 1999*, makes an order pursuant to Section 91(7), that the minutes, agenda report and attachments other than the minutes relating to this confidentiality order of the Confidential Council Meeting held on 18 March 2025 in relation to item 8.1.1 Community Battery Initiative be kept confidential and not available for public inspection until final endorsement from the Minister and MoU is signed and authorise the Chief Executive Officer to review and revoke the order.

SECONDED Cr Barrett

CARRIED CO 2022-26/661

Resumption of open council meeting at 6.41pm

9. URGENT OTHER BUSINESS

Nil

10. NEXT MEETING

Tuesday 15 April 2025 at 5.30pm

11. CLOSURE

Mayor Lange declared the meeting closed at 6.41pm.

Confirmed at Council Meeting on 15 April 2025

Date:.....

Mayor:.....