



MINUTES OF THE MEETING OF THE BAROSSA COUNCIL

held on Tuesday 18 November 2025 commencing at 5.30pm
in the Council Chambers, 43-51 Tanunda Road, Nuriootpa.

MINUTES

Welcome and Acknowledgement of Country by Mayor Bim Lange who declared the meeting open at 5.30pm.

1. ATTENDANCE RECORD

1.1 Members Present

Mayor Bim Lange, Crs John Angas, Don Barrett, David de Vries, Tony Hurn, Kathryn Schilling, Cathy Troup, Jane Evans, Bruce Preece and Heidi Thompson

Apologies

Cr Rick Lane

Not Present

Cr Jess Greatwich

Leave of Absence

Nil

2. CONFIRMATION OF MINUTES

2.1 Minutes of previous meetings – for confirmation:

MOVED Cr Hurn

That the Minutes of the Council meeting held on Tuesday 21 October 2025 at 5.30pm, as circulated, be confirmed as true and correct records of the proceedings of those meetings.

SECONDED Cr Barrett

CARRIED 2022-26/835

2.2 Matters arising from previous minutes

2.2.1 COMMUNITY BATTERY PROPOSAL AT STOCKWELL OVAL - PUBLIC CONSULTATION UPDATE **25/93619**

At the Council Meeting 16 September 2025, Council resolved to commence public consultation on a proposal to enter a lease to occupy community land for the purpose of establishing a Community Battery by the Department for Energy and Mining (DEM) at Stockwell Oval (decision 2022-26/807).

Public consultation occurred 8 October 2025 – 5pm 31 October 2025, pursuant to *Section 202(2) & Section 50(6) of the Local Government Act 1999*.

More cautious and opposing responses were received than supportive responses. The general sentiment, particularly from Stockwell residents, was that the development does not meet the intent of the community land that was donated by Mr. Jacob Mickan and that the direct benefits of the battery for the Stockwell community are lower relative to other Barossa townships with a higher number of Housing Trust properties.

Community feedback has been shared with the Department for Energy and Mining. The suitability of the proposed location at Stockwell Oval and potentially other locations is being explored collaboratively before a final recommendation is made at a future Council meeting.

The aim is to bring a decision report to Council on 16 December 2025, subject to the completion of the reviews.

SUPPORTING REFERENCES

Nil

3. PROCEDURAL ITEMS

3.1 Petitions

Nil

3.2 Deputations/Visitors to the meeting

Mayor Lange welcomed Mr Graeme Ruwoldt from St Jakobi Lutheran School who spoke to the Chamber requesting sealing of part of Krieg Road to mitigate environmental issues, the implementation of a safety crossing and a review of speed signage.

3.3 Notice of Motion

3.3.1 FUTURE USE OF TALUNGA PARK 25/94227

MOVED Cr Barrett

That Council rescind motion 2022-26/766 of the Ordinary Council meeting of 15 July 2025.

SECONDED Cr Preece

CARRIED 2022-26/836

MOVED Cr Barrett

That Council:

- (1) Instruct the Chief Executive Office to prepare a report, cost, business case and other necessary information outlined, for the January 2026 Ordinary Council Meeting of Council to continue equestrian and football activities on Talunga Park Oval, Mount Pleasant in accordance with the following desired service levels:
 - a. Maintain the Talunga Park Oval to a football playing standard so that there is an even cover of turf and level surface with no obvious depressions or holes within the playing surface reflecting local requirements, environmental conditions and the intended standard of play as per the 2024 AFL preferred Community Facilities Guidelines.
 - b. Any Licence involving playing and training of Australian Rules Football on Talunga Park shall reflect that the oval surface is being maintained as per the 2024 AFL Community Facilities Guidelines with an even cover of turf and a level surface with no obvious depressions or holes.
 - c. Permit the Torrens Valley Football Club to use the oval for up to 4 competition days of football, 1 training night per week, 1 finals game per season, a presentation day/evening and up to 11 Auskick events throughout the football season.
 - d. The report shall be based on the information provided by Councillor Barrett covering, but not limited to, the identification of reasonably foreseeable risks and putting in place control measures that cover those identified reasonably foreseeable risks.
- (2) Endorse the prior master planning process regarding oval infrastructure such that there is support and promotion of Talunga Park to facilitate sport including Australian Rules Football competition and training to a level of service commensurate with use and increased population growth.
- (3) Endorse the Talunga Park Master Plan whereby the facility is an agricultural, community, sport and equestrian hub for people visiting, working and living in Mount Pleasant and surrounds.

SECONDED Cr Evans

CARRIED 2022-26/837

PURPOSE

To debate the notice of motion put forward by Cr Barrett to rescind a prior motion of council and investigate changed service levels at Talunga Park.

REPORT

Cr Barrett has provided a notice of motion to rescind and, subject to the rescission motion outcome, propose and debate a second motion pertaining to service levels at Talunga Park.

The information provided is at [Attachment 1](#).

CEO Comments

Regardless of the information provided and the fact that historical changes have occurred over many decades, thus decisions made previously were within the relevant context of that time, it is suggested that no definitive decision be made on new service levels if the rescission motion is supported, but rather a report be sought from Officers for consideration at a future meeting so that Council can make its decision in accordance with the requirements of the *Local Government Act 1999*; specifically, an informed decision maker about the service level change impacts being sought in the secondary motion. To assist that process I have provided an alternative recommendation following.

That Council:

1. *Instruct the Chief Executive Office to prepare a report, cost, business case and other necessary information outlined, for the January 2026 Ordinary Council Meeting of Council to continue equestrian and football activities on Talunga Park Oval, Mount Pleasant in accordance with the following desired service levels:*
 - a.) *Maintain the Talunga Park Oval to a football playing standard so that there is an even cover of turf and level surface with no obvious depressions or holes within the playing surface reflecting local requirements, environmental conditions and the intended standard of play as per the 2024 AFL preferred Community Facilities Guidelines.*
 - b.) *Any Licence involving playing and training of Australian Rules Football on Talunga Park shall reflect that the oval surface is being maintained as per the 2024 AFL Community Facilities Guidelines with an even cover of turf and a level surface with no obvious depressions or holes.*
 - c.) *Permit the Torrens Valley Football Club to use the oval for up to 4 competition days of football, 1 training night per week, 1 finals game per season, a presentation day/evening and up to 11 Auskick events throughout the football season.*
 - d.) *The report shall be based on the information provided by Councillor Barrett covering, but not limited to, the identification of reasonably foreseeable risks and putting in place control measures that cover those identified reasonably foreseeable risks.*
2. *Endorse the prior master planning process regarding oval infrastructure such that there is support and promotion of Talunga Park to facilitate sport including Australian Rules Football competition and training to a level of service commensurate with use and increased population growth.*

3. *Endorse the Talunga Park Master Plan whereby the facility is an agricultural, community, sport and equestrian hub for people visiting, working and living in Mount Pleasant and surrounds.*

Officers have commenced sourcing information to inform an updated risk assessment and deficiency report from an independent source and this will be tabled with Council if it is provided in time for Council's meeting. Subject to Council's decision making, this report will be the basis for a consultant to develop a full remediation solution and ongoing program to deliver the service level sought, which primarily is equestrian and football collectively.

It should be noted that whilst every effort will be made to develop a comprehensive assessment and report by the January 2026 meeting, I flag that the nature of the work and availability of people and contractors/consultants over the Christmas and New Year period is likely to impact our ability to deliver a full report. Such work would normally take anywhere up to 6 months to build the necessary information, business case and financial modelling.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Notice of Motion 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- BS4 Council and Committees - Provision of support to Council and Committees through the provision of required information, agendas, and minutes. Council and Committees are provided with support to enable informed decisions
- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Regulation 12 Local Government (Procedures at Meetings) Regulations 2013

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Proposes to increase the current service levels in both use and quality of infrastructure.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Needs to be assessed as part of the reporting and investigation sought by the resolutions.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Needs to be assessed as part of the reporting and investigation sought by the resolutions.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Needs to be assessed as part of the reporting and investigation sought by the resolutions.

COMMUNITY ENGAGEMENT

No community engagement has been undertaken on this proposal, the current masterplan has had extensive consultation completed. Council has indicated the need to review the masterplan and that will include consultation, however this work has not been funded at this time.

3.4 Questions with Notice

Nil

4. MAYOR

4.1 Mayor's Report

MOVED Cr de Vries

That the Mayor's report be received.

SECONDED Cr Evans

CARRIED 2022-26/838

CR PREECE LEFT THE MEETING AT 6:03 PM.

5. COUNCILLORS' REPORTS

Nil

Cr Preece returned to the meeting at 6:05 pm.

6. MATTERS FOR INFORMATION

- 6.1 Local Housing Strategies - Project Update
- 6.2 Williamstown and Lyndoch Landcare Group Inc - Minutes of Meeting
- 6.3 Northern and Yorke Local Government Association Annual Report 2024-25
- 6.4 Gawler River Floodplain Management Authority - Minutes of Meeting
- 6.5 Development Applications Report - Quarter 3 - July to September 2025
- 6.6 Local Government Association of South Australia - Adopted New Strategic Plan 2025-2030
- 6.7 Regional Response to Regulatory Impact Analysis to Reduce the Open Road Default Speed Limit
- 6.8 Environmental Services Team Update
- 6.9 Green Industries SA Clothing and Textile Collection 'Set Your Clothes Free' - Event Outcome Summary
- 6.10 Barossa Wellbeing Project- Resource Hub
- 6.11 LGA South Australia Climate Risk Assessment and Planning Resources
- 6.12 Local Government Association Annual General Meeting Agenda

7. DEBATE REPORTS

7.1 Office of the Mayor and CEO

7.1.1 REVOCATION OF THE LEGACY POLICY STATEMENTS

25/92290

MOVED Cr de Vries

That Council:

- (1) Endorse the revocation of the Legacy Policy Statements as per Attachment 1.
- (2) Endorse the policy position that the Chief Executive Officer or Director responsible for asset management and infrastructure is authorised at their discretion to deploy Council plant and labour to assist in reasonable and authorised works that is clearly of community benefit and only for not for profit / community groups and clubs involving Council land or publicly accessible facilities and land to a value of \$5,000 and not more than once in every three years, otherwise the matter shall be determined by Council and that no other works on private land are permitted without the expressed approval of Council except in emergency management situations.

SECONDED Cr Troup

CARRIED 2022-26/839

PURPOSE

To provide an update on the review of the Legacy Statement Policy and to seek Council endorsement to revoke.

REPORT

Background

The Barossa Council's Policy Manual, which was first adopted on 6th October 1998 and last updated as far back as 24th April 2008, was subject to a 2017 cross-team audit to ascertain its ongoing relevance. All content from the Manual that was not superseded by new legislation or policy was compiled for convenience in the Legacy Policy Statements document (Attachment 1).

All remaining Policy Manual content was formally revoked by Council on 19 September 2017.

The Legacy Policy Statement document was then reviewed and endorsed by Council on 20 July 2021.

Discussion

As included in the purpose of the policy, *'is the intent that all subject matter within the Legacy Policy Statements document will be reviewed and updated within Council's new Policy Framework by authorised officers in due course, after which time the Policy Manual will be revoked in its entirety'*.

A comprehensive review of the Legacy Policy Statements has now been completed.

Consultation and confirmation from officers with knowledge specialisation has now been undertaken on all clauses within the document, noting the current Clauses may be:

- covered under current legislation, codes, standards, guidelines, frameworks, or plans
- are obsolete and can longer be used
- deemed an internal process
- included into another Council policy
- not a policy position

A summary of the clauses and an explanation on where content within each clause is currently sitting in current documents is his presented in Attachment 2.

Summary and Conclusion

The Legacy Policy Statements document is now presented to Council for endorsement to revoke the Legacy Policy Statements in its entirety.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Legacy Policy Statements - approved 20 July 2021 
Attachment 2 Legacy Policy Review - Summary document 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not required.

7.1.2 APPOINTMENT OF DEPUTY MAYOR **25/92427**

MOVED Cr de Vries

That Council:

- (1) Appoint a Deputy Mayor for a period commencing on 28 November 2025 until the conclusion of the term of the Council;
- (2) Determine that the method of choosing a Deputy Mayor be by an election process using Option B - preferential voting system;
- (3) Undertake an indicative secret ballot should it be required;
- (4) Appoint the Chief Executive Officer to be the returning officer for any ballot;
- (5) On completion of the ballot (if required), authorise the returning officer (Chief Executive Officer) to declare the successful candidate of the ballot to the position of Deputy Mayor and require the Council to consider Recommendation 3.

SECONDED Cr Schilling

CARRIED 2022-26/840

The Mayor, on the outcome of recommendation 1, shall call for nominations to the position of Deputy Mayor. Nominations are **not required** to be seconded but can be declined.

Cr Barrett nominated Cr Evans, Cr Evans accepted the nomination.

Pursuant to Section 73 of the Local Government Act 1999, Cr Evans disclosed a Conflict of Interest in the matter of Item number 7.1.2 - Appointment of Deputy Mayor as she accepted the nomination and declared that she would leave the meeting.

Cr Evans left the meeting at 6:11 pm.

MOVED Cr Barrett

- (1) That Council, pursuant to Section 51 (3) of the Local Government Act 1999, appoints Cr Evans as Deputy Mayor of The Barossa Council for a period commencing on 28 November 2025 until the conclusion of the term of the Council.
- (2) That Deputy Mayor, Cr Evans be appointed to represent Council as the Mayoral Proxy on the Local Government Association SA, for the period of appointment and the Chief Executive Officer inform the Local Government Association SA.

SECONDED Cr Schilling

CARRIED 2022-26/841

PURPOSE

Section 51 (3) of the *Local Government Act 1999* provides that a Council may resolve to elect a Deputy Mayor. Further, that the Deputy Mayor can hold office for a term determined by the Council, but for a period not exceeding 4 years (which is now only 1 year remaining for this Council).

REPORT

Background

Section 51 (3) of the *Local Government Act 1999* provides that a Council may resolve to elect a Deputy Mayor. Further, that the Deputy Mayor will hold office for a term determined by the Council, but for a period not exceeding 4 years (now that the Council is three years into its term it can only appoint for a maximum of 1 year).

Introduction

The Barossa Council has historically elected a Deputy Mayor for a term of 12 months. The rationale for this has been that shorter terms allows for role of Deputy Mayor to provided development opportunities to more than one Elected Member though the four-year Council term, should they be interested in gaining the experience in the role. There is no restriction on any of these variables or those who have been Deputy Mayor during the term from re-nominating and continuing. No resolution can be structured so as to exclude any nominee.

It is Council usual policy practice for the Deputy Mayor to be appointed as the Mayor's Proxy to the Local Government Association SA.

Delegates appointed to the Local Government Association SA shall attend the Annual General Meeting, and any meetings Ordinary General Meetings and Special General Meetings that may be called. It is recommended that a Proxy be appointed to represent Council in the event the Mayor is unable to attend a meeting.

Discussion

There are various ways to undertake the election and appointment of a Deputy Mayor.

Option A - Resolution of Council

Option B - An election process determined by the Council

Option A requires Council to test each nomination by resolution, and only if a resolution is lost (or not seconded) can it proceed to the next nomination. How the nominations are tested through this process is undertaken in the order the Mayor accepts the nominations. If there are two nominations and the first nominee receives majority support then they are appointed, the second nominee's nomination in this case does not proceed.

Option B, which is that which has traditionally been adopted by Council, is to undertake a nomination and secret ballot, conducted by the Chief Executive Officer. In accordance with the Local Government Association SA guidelines, this should be undertaken in adjourned Council so that nominees and the Mayor may cast a ballot. The Mayor will call on nominees if they wish to say anything in support of their nomination prior to the vote. Once the result is determined the adjournment ends and the result is formally tested as a motion of the Council.

It should be noted that whilst a ballot is undertaken, no conflict of interest arises for the nominees. The Mayor is also provided a ballot due to the fact that they form part of the members of Council pursuant to Section 51 (4) of the Act and it is not a question before Council, it is a ballot. Once formal meeting procedures commence again the nominee determined by the ballot by virtue of the provisions of Section 74 of the Act will have a material conflict of interest due to the increased allowance and status of the position and must declare a conflict of interest and leave the meeting before the final motion is considered and debated by Council.

Option B if selected should stipulate if the voting system shall be first past the post or preferential voting utilising a show of hands or a secret ballot. Traditionally Council has undertaken a secret ballot using preferential voting. By way of example:

Example 1 - First past the post

Candidate 1 = 5 votes
Candidate 2 = 4
Candidate 3 = 3

Candidate 1 has the most votes and would be elected, but with a minority of the votes cast.

Example 2 - A preferential system with the elimination of the candidate with the lowest vote until a preferred candidate is left.

Candidate 1 = 5
Candidate 2 = 4
Candidate 3 = 3

Candidate 3 is eliminated, and those three votes are distributed to the second preference demonstrated on the ballots. Let's assume candidate 3's second preferences all when to candidate 2, then the result will be:

Candidate 1 = 5
Candidate 2 = 7

Candidate 2 would be elected with a majority of the total votes cast on a preferential basis. Traditionally this has been the method chosen by Council.

Further if there is a tied vote it is an established practice under Section 51(8) that lots shall be drawn (by the returning officer) to determine who is excluded from the ballot. This is done by placing the tied nominee's names on identical pieces of paper, placing them in a receptacle so that no one can see the names on the paper and the returning officer drawing names until only one nominee remains (of those on the tied vote). The name of the candidate/s withdrawn will be the one/s excluded from the ballot.

Council must also consider whether or not to appoint the newly appointed Deputy Mayor (or other Elected Member) as the Mayor's Proxy to the Local Government Association SA. Council may choose to appoint the newly appointed Deputy Mayor (or other Elected Member)

Summary

Council is now asked to consider appointing a new Deputy Mayor, and whether or not to appoint the new Deputy Mayor as the Mayor's Proxy on the Local Government Association SA.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

[Periodic adjustment of council member allowances | LGA South Australia](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Section 51, Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services,

including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Elected Members are entitled to an allowance as determined by the independent Remuneration Tribunal of South Australia and in line with Section 76 of the *Local Government Act 1999*.

The Remuneration Tribunal Determination sets the annual allowance for all council members, as well as sitting fees and travel time allowances where applicable.

All allowances must be adjusted in accordance with section 76(9) of the *Local Government Act 1999*, on the first, second and third anniversaries of a periodic election to reflect changes in the Consumer Price Index.

The current allowance set by the Remuneration Tribunal of SA as of 31 October 2025 for the Deputy Mayor is \$26,732.50.

Remuneration required under legislation is already budgeted for the term of the Council and included in the Annual Budget,

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Consultation is not required under policy or legislation.

Cr Evans returned to the meeting at 6:12 pm.

7.1.3 CITY OF GRAPEVINE TEXAS SISTER CITY RELATIONSHIP - SEPTEMBER 2025 VISIT DELEGATION REPORT
25/92428

MOVED Cr de Vries

That Council receives and notes the Sister City Visit Delegation Report provided at Attachment 1 in accordance with requirements set out within Council's Sister City Relationships and Engagement Policy following the official delegation travel to the City of Grapevine, Texas in September 2025.

SECONDED Cr Angas

CARRIED 2022-26/842

PURPOSE

To provide Council with a Sister City Visit Delegation Report in accordance with Council's Sister City Relationships and Engagement Policy following the official delegation travel to the City of Grapevine, Texas in September 2025.

REPORT

Background

Following the signing of the intention to enter into a Sister City Accord with the City of Grapevine, Texas during their visit in April 2023, the Barossa Council was invited to attend Grapevine's premier event, GrapeFest 2023, in September to sign the official Sister City Accord.

Mayor Bim Lange, Jo Moen, Acting CEO The Barossa Council, Scott Hazeldine, CEO Barossa Australia, and a delegation of Barossa Winemakers travelled to the City of Grapevine, Texas from 12th to 18th of September to attend GrapeFest 2023 which facilitated the official signing of a Sister City Accord between the two local government entities.

Since then, Council has proactively established a Sister Cities Advisory Committee (the Committee) pursuant to Section 41 of the *Local Government 1999*. Council then appointed the member representatives to the Sister Cities Advisory Committee on 20 February 2024, consisting of a diverse group of representatives from education, economic development, events, service clubs, community development and business owners.

Members of the Committee are outlined below:

Committee Member	Who
Chairperson	Mayor Lange
Council Staff	Janine Harding, Sister Cities Program Manager Catherine Nacey, Executive Support Officer
Community Members	• Ingrid Day • Carol Dadds • Vanesa Lambert • Louise Hickinbotham

Organisational Members	• Scott Hazeldine – Barossa Australia • Rolf Binder - RDA, BGLAP • Sandie Simons - Rotary Club of Barossa Valley • Milly Hoffmann & Rick Lane - Nuriootpa High School
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The Committee, in partnership with Council, industry and community, objectives are to support Council's strategic commitment to the development and maintenance of effective international relations via Sister City and Friendship City relationships and provide a framework for entering into, maintaining and assessing such relationships to ensure that maximum benefits can be realised by both parties.

The Committees Terms of Reference and through the signed Accord with Grapevine outline the following:

The Committee will provide advice and support to Council, industry and the community to enhance Sister City relationships and programs and will actively undertake the facilitation of activities with the objective of nurturing and fostering the relationship and providing cross-cultural understanding, building connected communities, and generating mutual benefits for Sister Cities by:

- 2.1.1 Facilitation of the sharing of best practice and exchange of new ideas and successful experiences across a range of disciplines to improve capability and build more vibrant cities and local government authorities.
- 2.1.2 Fostering trade and investment initiatives that promote business development, provide accelerated access and open doors into key markets to connect our cities more effectively with buyers and sellers.
- 2.1.3 Promotion of each other's cities as visitor destinations, cross participation in festivals and events and facilitation of the exchange of destination marketing expertise and experience to enhance the tourism market intelligence of both cities.
- 2.1.4 Facilitation of education, cultural and sporting exchanges that empower our youth, support the education sector, celebrate our unique heritage, create opportunities for artistic expression and activate community participation.
- 2.1.5 Enhancement of each other's reputation and capacity to meet emerging policy issues facing our cities in addition to capitalizing on opportunities to explore innovations and improvements in science and technology, viticulture, rural and urban design, public infrastructure and sustainability.
- 2.1.6 Fostering friendship, mutual regard, and understanding among the citizens of our communities.

The Committee are committed to facilitating and working towards implementing 'on ground' these objectives with direct benefit to our community and industries within.

Introduction

The Committee has been meeting regularly and actively working towards developing the Sister City relationship with clear benefits coming to fruition over the past 12 months.

In support of the Committee objectives, The Barossa Council hosted a delegation of officials from City of Grapevine during the Barossa Vintage Festival in April 2025.

Some of the direct community benefits have been:

- The Committee presented a \$3000 cheque to 2025 Barossa Young Ambassador, Amber Perry, who demonstrated a deep commitment to the community, to attend Grapevine with the other official delegates to perform her role as Barossa Ambassador.
 - Delegates from Grapevine have a keen interest in youth development and education and were particularly interested in the Barossa Vintage Festival's Barossa Young Ambassadors Program which they are now implementing into their 'Grapefest' program.
- The establishment of a Committee Study Tour Working Group
 - Supporting and sending 8 agriculture students and 2 teachers from Nuri High School to join the delegation in Grapevine.
- Supporting our local service groups; Lions, Kiwanis and Rotary to work side by side with the Study Tour students and teachers – connecting, mentoring and creating lasting relationship bridging generational gaps.
 - Seeing amazing fundraising efforts with widespread community support over a 9 month period raising well over \$40,000!
- The establishment of a Working Group focusing on economic development that is working to strengthen regional industries, support economic growth and enhance trade and community prosperity.
- Participation in the Barossa Vintage Festival Parade with a Sister City Float as well as the Touchdown and Taste Off – American Football event, promoting awareness of the Sister City with the community.
- Implementing a 'Meet the Makers' Trade Show so Grapevine delegates could experience some of our local businesses show casing their wares – 14 stall holders including, Aboriginal wines, local gin distilleries, artists, artisan foods and products.

Discussion

A comprehensive itinerary of events, site visits and networking opportunities were curated for The Barossa Council Delegation over the seven day visit providing an opportunity to develop key relationships with City of Grapevine Council Officials, Staff, Business Leaders, representatives from Rotary, Volunteer Groups, the Education Sector and the Tourism industry, Texas government officials to provide a platform for future conversations and collaborations in the pursuit of education, tourism, trade, cultural and innovation outcomes.

In addition to key contacts made with Texas stakeholders, Barossa's delegates also capitalised on the opportunity to establish strong connections with delegates attending Grapefest from the City of Grapevine's other sister cities including West Lothian, Scotland and Parras de la Fuente, Mexico.

Representatives from Barossa Australia and the contingent of Barossa Wineries were also afforded a range of media, education, networking and promotional opportunities as a result of being showcased as a featured wine region at GrapeFest 2025.

A detailed Sister City Visit Delegation Report is provided at [Attachment 1](#) which provides the following for Council consideration:

- Background
- Grapevine Key Statistics
- City of Grapevine Summary & Community Profile
- Detailed Visit Program Overview
- Study Tour
- Barossa Young Ambassador
- Grapevine Visit Key Takeaways
- Financial Analysis
- Acknowledgement and Thanks

The report also sets out a number of observations and opportunities for improvement within the Barossa Council region based on learnings from the visit. These ideas and concepts, summarised in overarching themes within the Key Takeaways section of the report, will be explored further by Council Officers in due course.

To provide Council with additional details on the success of the visit to Grapevine, [Attachment 2](#) provides a collated summary document of Student and Parent commentary and feedback on the experience of being part of the inaugural Study Tour.

Barossa Australia has provided their report - Grapefest Texas 2025 – Activation Report as at [Attachment 3](#) as The Grapefest activation reaffirmed that connection, collaboration and continuity remain central to Barossa's success in North America.

Summary and Conclusion

In accordance with Council's Sister City Relationships and Engagement Policy, a Sister City Visit Delegation Report has been prepared for Council consideration following Council's official delegation travel to the City of Grapevine, Texas in September 2025.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Grapevine, Texas Sister City Visit Delegation Report - September 2025

Attachment 2 NHS Study Tour Feedback - Students and Parents - 2025 

Attachment 3 Barossa Australia - Grapefest Report 

Supporting reference

[Sister City Relationships and Engagement Policy](#)
[Terms of Reference - Sister Cities Advisory Committee](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS10 Economic Development - Facilitating the economic well-being and quality of life of the local businesses and the community

- CS20 Tourism - Provision of a range of tourism services, including; managing the nationally accredited Barossa Visitor Centre, development and maintenance of tourism resources both digital and printed, customer service delivery encouraging longer stays, dispersal throughout the region, and maximising visitor yield and investment in our region, Tourism Business Support, capacity building, training, product development, marketing

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Council's total financial commitment for the Mayor, CEO and Sister Cities Program Manager's visit to Grapevine including flights, entry requirements, minor incidentals in September 2025 is outlined in the report noting catering and accommodation paid by City of Grapevine as part of the reciprocal arrangements under the sister city arrangements and other out of pocket expenses paid by the individuals. Council did not fund any costs of any other visitor. This expenditure was incurred in accordance with approved budget provisions and relevant policy settings (Sister City Relationships and Engagement Policy; Clause 3.5.3 of the Elected Member's Allowances and Benefits Policy; and Clause 4.1.3 of the Employee Travel and Accommodation Policy) and approved by Council at its meeting of 18 February 2025.

Deliverables and outcomes associated with this spend are detailed within the attached report.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The delegation visit to Grapevine, Texas has reinforced the community's appreciation of the valuable opportunities created through our Sister City relationship, highlighting the direct benefits it brings, particularly for our young people.

COMMUNITY ENGAGEMENT

Engagement with the community representatives appointed to the Sister Cities Advisory Committee enabled extensive collaboration across the community to support the official delegation.

The strong community involvement and shared commitment were instrumental to the success of this delegation.

This partnership not only made the visit possible but also strengthened Council's reputation as a collaborative, community focused organisation that values and invests in international relationships.

On behalf of the Sister Cities Advisory Committee, we extend our sincere thanks and appreciation to all who contributed.

7.1.4 REQUEST FOR FUNDS FROM THE TANUNDA TOWN COMMITTEE RESERVE - TANUNDA CHRISTMAS PARADE **25/92914**

MOVED Cr de Vries

That Council:

- (1) Approve the allocation of \$5,000 from the Tanunda Town Reserve as requested at Attachment 1, to be invoiced to Council by the Rockford Wines, with the funds to be acquitted via an event report.
- (2) Approve the amendment to the 2025-26 budget to support the payment from the reserve as outlined in part 1 of this resolution.

SECONDED Cr Evans

CARRIED 2022-26/843

PURPOSE

To consider a request to use funds from the Tanunda Town Reserve to support the Tanunda Christmas Parade.

REPORTBackground and Introduction

As outlined in the March 2025 meeting of Council, agenda item 7.1.1, various reserves have been held for some years and Council has determined to distribute or allocate funds to specific projects or surviving groups.

One group however did not have a natural successor, the Tanunda Town Committee. Many other groups have benefited from the release of remaining reserves to support their programs including Christmas parades.

Discussion

There is a request for utilisation of \$5,000 of these funds as outlined at Attachment 1.

The second idea is the replacement or repair of the Tanunda Heritage Trail markers which are deteriorated and in need of funding. To give effect to this request a survey of markers and quotes will be necessary.

The request is aligned with the general community development to the Tanunda Township and at officer level is supported.

Summary

The requests are consistent with the desire of Council to distribute funding and close the reserve accounts.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Request 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTSLegislative Requirements

Section 123 of the Local Government Act

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Provides support to community service outcomes in heritage and place.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

\$5,000 funded from the Tanunda Town Committee Reserve. Will make no material impact to the operating budget outcomes or net financial liabilities. The current balance of the fund is \$98,684,

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Supports community request and associated services.

COMMUNITY ENGAGEMENT

Nil required or recommended.

7.2 Corporate Services, Strategy and Innovation**7.2.1 LICENCE AGREEMENT - THE TANUNDA CLUB**
25/92480**MOVED** Cr de Vries

That Council:

- (1) Notes that the Tanunda Club, located at 45-47 MacDonnell Street Tanunda, has been occupying a portion of land owned by the Barossa Council adjacent to the Club under a long-standing informal agreement.

- (2) Endorses the proposal to draft and execute a 5-year licence agreement over a portion of the land known as 1-3 Basedow Road, Tanunda defined as Allotment 200 in Filed Plan 15221 and described in Certificate of Title Volume 5383 Folio 369, in accordance with Section 202 of the *Local Government Act 1999* between the Barossa Council and the Club. The Land is to be maintained by the Club, on the condition that the Land reverts back to Council if the Club is sold or ceases to operate during the agreement term and that the Council enjoys unrestricted access to the land upon request.
- (3) Authorises relevant Council staff to negotiate the terms and conditions upon which the agreement shall be reached and delegates the Director, Corporate Services, Strategy and Innovation to execute the necessary documentation

.SECONDED Cr Hurn**CARRIED 2022-26/844****PURPOSE**

To seek Council endorsement to formalise a long-standing arrangement with the Tanunda Club for access across a portion of Council-owned land at the rear of the Tanunda Club and Council's Tanunda Soldier's Memorial Hall (otherwise known as the Barossa Creative Industries Centre).

REPORTBackground

The Tanunda Club (the Club) was established in 1891 by a forward-thinking group of local men who intended to provide a safe and suitable venue for social gatherings for the residents of Tanunda and surrounding communities, and to promote the local wine and brandy industry during a period of economic hardship. Since that time, the Club has been a cornerstone of community activation. As a licenced not-for-profit community club, the Club has been a place for the community to gather for over 134 years.

In 1910, the Club constructed a new "Club Hall" on land adjacent to the clubhouse as a place for culture, music and social activity. Shortly thereafter, with the onset of World War 1 in 1914, the Hall was sold and in subsequent years, was renamed the Tanunda Soldier's Memorial Hall. The Hall, and the land upon which it sits, has long been in Council ownership. It continues to be a place for culture, music and social activity. Its future will be secured for many years to come as it forms a critical part of the upcoming Barossa Creative Industries Centre (BCIC).

The Club have enjoyed access to the rear of their clubhouse via entry off MacDonnell Street, and through the carpark alongside the Hall off Basedow Road, for many years. Due to the way the land was subdivided and the Club Hall sold back in 1919, access to the rear of the clubhouse is reliant on passage across Council-owned land, as is use of some of this land for storage purposes. Without this, the Club is unable to receive and store supplies which are vital to the Club operating.

Introduction

Any previous agreements between Council and the Club for use of this Land, either formal or informal, have long expired, and both parties seek to execute a new agreement in good faith.

The Land is owned by the Barossa Council and is classified as Community Land in accordance with relevant legislation.

This report seeks Council's endorsement to grant the Club a licence over a portion of the land known as 1-3 Basedow Road, Tanunda defined as Allotment 200 in Filed Plan 15221 described in Certificate of Title Volume 5383 Folio 369 (the Land), in accordance with Section 202 of the *Local Government Act 1999* (the Act) as outlined in Attachment 1.

Discussion

Within their property boundaries, the Club own a small strip of land at the rear of their building for external access. They are reliant on access across a portion of Council-owned land to receive deliveries and to store an overflow of goods. The portion of land in question (the Land) is outlined in Attachment 1 and is approximately 120m² in size.

It not only allows access to the rear of the Club but also contains within it essential services (including the septic system which services both Council and the Club) and provides access to the rear loading dock of the Hall. Ongoing access to the Land for both Council and the Club is essential.

Under the proposed licence agreement, both Council and the Club will continue to enjoy access to the Land, with the Club required to comply with the following provisions:

- Keep the area appropriately secured at all times;
- Maintain the area in a neat and tidy state;
- Ensure that access as required is permitted for the inspection, servicing and maintenance of essential services contained within the Land;
- Ensure that unrestricted access is permitted to Council staff and contractors upon request; and
- The Club will do all things necessary to ensure that access to and use of this Land shall not now, or in the future, inhibit either the development of the Barossa Creative Industries Centre or its ongoing operations.
- Should the Club sell or cease to trade, this agreement shall be terminated and any request for ongoing use must be renegotiated with the new owners at the Council's discretion.
- Should the Club cease to trade as a not-for-profit organisation, the Council reserves the right to renegotiate terms of the agreement, bearing in mind the

Licensee's scope as a commercial entity in accordance with relevant legislation.

The Land is currently fenced to allow safe storage. New fencing is proposed as part of the BCIC upgrades. Council reserves the right to realign the existing fence during these works.

Summary and Conclusion

Ongoing access to Council land is vital to the operations of the Tanunda Club at their existing location. This report seeks Council's endorsement to negotiate and execute a five-year licence with the Club to formalise current use of this Land and put into place parameters which will ensure that the upcoming renovations to the Soldiers Memorial Hall as part of the BCIC project are not compromised.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Attachment 1 - Licenced Area Map - Land adjacent to the Tanunda Club and Tanunda Solders Memorial Hall 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Implementing economic development strategies to support future growth opportunities and a diversified and resilient economy showcasing the Barossa rural and regional character.

Strategic Outcome

- We partner with and support local business.
- We strive to support income and job stability and growth for the future in support of quality of life outcomes.
- We look to maximize community economic return.



We strive to be a leader in regional Local Government and are committed to delivering effective, efficient, and valued services to the community.

Strategic Outcome

- We deliver a quality customer experience based on a willingness to innovate and drive change.
- We have strong relationships, and where appropriate, partner with our community, industries, stakeholders, the Local Government sector and Governments.

Legislative Requirements

Compliance with Section 202 of the Local Government Act 1999 is a mandatory requirement. The granting of a lease or licence upon this portion of community land will be reflected in Council's appropriate Community Land Management Register.

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Maintaining a positive relationship between Council and the Club will continue to provide an ongoing benefit to the wider community. A formal agreement with the Club for use of this land will ensure that the Club is able to receive and store supplies essential to its ongoing operations.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Access to the Land by the Club will ensure that they are able to neatly and safely store deliveries at the back of their premises, thereby keeping the surrounding area neat, tidy and free from debris.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

The Club operates as a not-for-profit community club, supporting local clubs, charities and organisations with sponsorship, donations and services in kind. It is proposed that this agreement be offered to the Club for \$1 per annum if demanded, provided that the Club maintain its not-for-profit status and continue to support its local community. Council is not required to provide any financial assistance or investment to the delivery of this licence, save for its reasonable obligations as landowner.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

The ability to keep supplies delivered behind fencing, secure from community access, will assist to manage safety concerns in the area.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

As a licenced venue in accordance with Liquor Licencing legislation, the Club receives routine delivery of alcohol. Council's willingness to provide a safe and secure storage area for the Club will ensure that these transactions are not visible from the Tanunda Kindergarten playground, located at the side and rear of the Club.

COMMUNITY ENGAGEMENT

There are no legislative requirements to undertake public consultation on this proposal in line with the Local Government Act and Council's own Public Consultation Policy.

7.2.2 OFFICE CLOSURE - ALL STAFF END OF YEAR EVENT **25/93075**

MOVED Cr Hurn

That Council:

- (1) Pursuant to Section 45(2) of the *Local Government Act 1999*, approves the Principal Office and other offices of the Council to open at 10.30am on Thursday 4 December 2025.
- (2) Makes the following alternative arrangements to enable the local community to access the services of the Council which are ordinarily available at the Principal Office of the Council:
Email: barossa@barossa.sa.gov.au
After hours service: Answering Adelaide 8563 8444
Website (online services and Make a Payment): barossa.sa.gov.au

SECONDED Cr Angas

CARRIED 2022-26/845

PURPOSE

To consider and adopt a proposal for late Council office opening in order to facilitate all staff access and inclusion in an organisation-wide professional development event. Specifically, to consider and adopt the following late opening times for Thursday 4 December 2025:

- 10.15am opening for the Lyndoch Library and Williamstown Depot
- 10.30am opening for Council workplaces that provide direct service to the public

REPORT

Background

Twice per annum organisation-wide professional development events are held in support of Council's ongoing commitment to the implementation of modern people and culture strategies and the development and retention of staff, with a strong aim to continuously improve the quality of services to our community through the professional development of our staff.

Introduction

An all-staff professional development and service recognition event is scheduled to be held on Thursday 4 December 2025 from 8:00am to 10:00am, to allow as many staff as possible to attend and return to the workplace. The timing of the event will commence at 8am, before normal working hours, and will run to approximately 10.00am. To facilitate this timeframe, support is being sought to allow Council workplaces providing direct services to the public to open 75/90 minutes later than normal at 10.15/30am, allowing staff to attend the event in its entirety.

Discussion

This event has been designed to recognise staff who have served the Council and community for many years and to form connection of staff from various departments and work sites. It also provides a pivotal opportunity for new and existing staff alike to broaden their understanding and appreciation for the positive impacts that Council makes within our community.

Whilst face to face service delivery will be impacted for 75/90 minutes due to the delayed opening of Council workplaces, online services will continue to be available, along with email enquiries and Council's after-hours telephone contact service.

Summary and Conclusion

Council support is being sought to approve the amendment of the opening times of Council's Principal Office and other offices to 10.15/30am to support staff attendance at an organisation-wide professional development and recognition event on Thursday 4 December 2025.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**Corporate Plan**

BS10 People and Culture - Support to Managers and employees across the full employee lifecycle, including attraction, recruitment and selection, induction and on-boarding, training and performance development, performance management and offboarding.

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Whilst face to face service delivery will be impacted for 75/90 minutes due to the delayed opening of Council workplaces, online services will continue to be available, along with email enquiries and Council's after-hours telephone contact service.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Council's professional development and staff service recognition events are designed to facilitate the retention of employees and celebrate success along with ongoing skills and knowledge development.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The staff event will be held early morning to ensure as little disruption to service delivery as possible and we will promote the late opening to mitigate any inconvenience to community.

COMMUNITY ENGAGEMENT

No consultation required given the amendment is minor in nature, although promotion and awareness to the community of the late opening will occur via social media, public notices and signage at relevant sites.

7.2.3 SANTOS TOUR DOWN UNDER MEN'S STAGE 1 - REQUEST TO LAND HELICOPTER ON NURIROOTPA CENTENNIAL PARK OVAL
25/93215

MOVED Cr Evans

That Council approves the request from Specialist DA Helicopters and EMG / Gravity Media to land on the Nuriootpa Centennial Park Oval, Nuriootpa for refuelling purposes in relation to the SANTOS Tour Down Under Men's Stage 1, Wednesday 21 January 2026.

SECONDED Cr Preece

CARRIED 2022-26/846

PURPOSE

Council has received a request from Specialist DA Helicopters and EMG / Gravity Media to land three (3) helicopters at the Nuriootpa Centennial Park Oval, Nuriootpa, for refuelling operations as part of the SANTOS Tour Down Under Men's Stage 1, Wednesday 21 January 2026.

REPORT

Background

The SANTOS Tour Down Under Men's Stage 1 will be taking place on Wednesday 21 January 2026. The cyclists will start in Tanunda and pass landmarks including Barossa Park, ascend Mengler Hill and will loop clockwise through Tanunda before finishing in Tanunda.

Introduction

Specialist DA Helicopters have requested approval to land three (3) helicopters at 30-minute and 45-minute intervals (Camera Heli, 12:30 / Heli Link 1 12:00 / Heli Link 2 12:45) for refuelling at the Nuriootpa Centennial Park Oval, Nuriootpa. These times are indicative and may vary slightly due to live broadcast requirements. Adjustments may be necessary to maintain optimal broadcast coverage and safe fuel management. Refuelling will be undertaken via a small rigid fuel tank and a qualified refueller. The landing and refuelling area will be cordoned off with access restricted by Ground Marshalls to ensure public safety.

Discussion

The proposed landing site is located on Local Government Land and use of the land is controlled by Council By-Law 4. The By-Law stipulates under Part 4, *that "A person must not, without permission, on local government land: Subject to the Civil Aviation Act 1988, land or take off any aircraft on or from the land"*.

The power to grant the required permission for the land use has not been delegated to any Council Officer, and as such, a decision needs to be made by resolution of Council.

In support of their request, Specialist DA Helicopters have provided Council with the following documentation, which is included at Attachments 1, 2 and 3:

- Safety Policy and Procedures – Specialist Helicopters
- Public Liability Certificate of Currency
- SOP Refuelling Helicopters

Specialist DA Helicopters have been corresponding with BIG4 Barossa Tourist Park (Nuriootpa Centennial Park) management to ensure minimal impact and operational requirements are met.

The information supplied is considered satisfactory to meet Council's minimum risk and safety requirements.

Summary and Conclusion

Specialist DA Helicopters and EMG / Gravity Media have submitted a request to land (3) Helicopters at varying times on the Nuriootpa Centennial Park Oval on Wednesday 21 January 2026 for refuelling purposes for the SANTOS Tour Down Under Men's Stage 1 requiring Council approval. Having met Council's minimum requirements, it is recommended that the request be approved.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- | | |
|--------------|--|
| Attachment 1 | Safety Policy and Procedures - Specialist Helicopters - Tour Down Under 2026  |
| Attachment 2 | Specialist Helicopters - Liability Insurance - Tour Down Under 2026  |
| Attachment 3 | SOP Refueling Helicopters - Specialist Helicopters - Tour Down Under 2026  |

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.
- CS10 Economic Development - Facilitating the economic well-being and quality of life of the local businesses and the community

Legislative Requirements

Local Government Act 1999

Civil Aviation Act 1988

Council By-Law 4.

Financial, Resource and Risk Management Considerations

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services,

including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Access to the Nuriootpa Centennial Park Oval, Nuriootpa, will be restricted during the window of usage by Specialist DA Helicopters.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Specialist DA Helicopters have appropriate risk management provisions in place to mitigate risks to the public and assets during helicopter landing, refuelling and take off operations.

Access to the Nuriootpa Centennial Park Oval, Nuriootpa, will be restricted during the window of usage by Specialist DA Helicopters.

COMMUNITY ENGAGEMENT

Not required.

7.2.4 ANNUAL REPORT 2024 - 2025
25/93382**MOVED** Cr Angas

That Council adopt the 2024-25 Annual Report for The Barossa Council, as presented in Attachment 1, with any necessary non-material amendments and typography corrections to be made by the Chief Executive Officer as well as the inclusion of financial statements and associated financial indicators for The Barossa Council and Nuriootpa Centennial Park Authority, which are subject to approval at a Special Council Meeting on 25 November 2025.

SECONDED Cr Troup**CARRIED 2022-26/847****PURPOSE**

The Annual Report for the financial year ending 30 June 2025 is presented for adoption by Council.

REPORTBackground

Under legislation, Council is required to prepare and adopt an Annual Report relating to the operations of Council. The Annual Report is produced by Council as a means of being accountable to our community and to foster strong community connection and engagement with Council programs, services, decisions, performance and achievements.

Introduction

The Annual Report highlights key activities, financial and business plan performance and other disclosures as required by legislation.

Discussion

Section 131(1) of the *Local Government Act 1999* states that:

"A Council must, on or before 30 November in each year, prepare and adopt an annual report relating to the operations of the Council for the financial year ending on the preceding June."

If Elected Members have drafting changes that are non-material they will be amended by the Chief Executive Officer under the authorisation provided, should Council agree to the recommendation.

Financial statements for The Barossa Council and Nuriootpa Centennial Park Authority are subject to approval at a Special Council meeting on 25 November 2025. Financial details will be included in the body of the Report and in Appendix 2 following adoption by Council at the Special Council Meeting.

Summary and Conclusion

The adopted Annual Report provides a snapshot of highlights in the 2024-25 year and will be distributed in accordance with the Act.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Annual Report - Draft for Council Report 
Attachment 2	Appendix One Freedom of Information Statement 2024-25 
Attachment 3	Appendix Two - Financial Statements and Subsidiary Reports 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims
- BS3 Communications and Engagement - Management of media, social media, digital communications, branding and strategy, special projects, grants and research, corporate publications, community engagement and events.

Legislative Requirements

Local Government Act 1999 Section 131

Local Government (General) Regulations 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. **SERVICE DELIVERY**

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. **SUSTAINABILITY & ENVIRONMENT**

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. **FINANCIAL**

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

The Annual Report is produced in-house. The cost of preparing and producing the report is incorporated within the existing adopted budget.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not required

**7.2.5 TANUNDA ARCHWAY REBRAND / ARTWORK REFRESH
25/93552**

MOVED Cr Hurn

That Council:

- (1) Endorses the proposed rebranding and artwork refresh of the Tanunda Archway, as submitted by Treasury Wine Estates Vintners Limited as at Attachment 1.
- (2) Notes that final approval will be required from the Department for Infrastructure and Transport (DIT) as the road authority for Murray Street, Tanunda.

SECONDED Cr Preece

CARRIED 2022-26/848

PURPOSE

Council endorsement is sought for the proposed rebranding and artwork refresh of the Tanunda Archway, submitted by Treasury Wine Estates Vintners Limited (TWE). Although the structure is privately owned, it is located over a Department for Infrastructure and Transport (DIT) managed road, and Council's endorsement is required prior to TWE seeking DIT approval.

REPORT

Background

The Tanunda Archway, positioned over Murray Street, is subject to a lease between The Barossa Council (Lessor) and Treasury Wine Estates Vintners Limited (Lessee), which permits "the erection, maintenance and branding of the Archway" under the terms of the lease (Volume 5292 Folio 902). The Lessee has proposed a refresh and rebrand

of the existing artwork to modernise the appearance of the structure while maintaining its historic prominence within the Tanunda streetscape.

Discussion

The proposed design (see [Attachment 1](#)) has been reviewed by Council's Property, Communication and Marketing and Development Services teams. No objections or concerns have been raised in relation to the proposed artwork, colour palette, or placement. As the Archway spans a DIT-managed road, final approval will be required from DIT following Council endorsement. The works will be undertaken at the cost and risk of the Lessee, in accordance with the lease and relevant legislative requirements.

Summary and Conclusion

The proposed Tanunda Archway rebrand has been reviewed with no concerns raised by internal teams. Endorsement will allow TWE to proceed to DIT for final approval and will enhance the township's streetscape.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 25/93543 Penfolds Tanunda Archway Design Proposal 49580-2-DA-REV3 - 23 October 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS15 Land Use and Development - Assessment of development applications for construction, alteration or demolition of buildings, and the division of land and changes in land use.

Legislative Requirements

- Local Government Act 1999
- Development Act 1993
- Department for Infrastructure and Transport (DIT) road management approval
- Lease Agreement between The Barossa Council and Treasury Wine Estates Vintners Limited (Volume 5292 Folio 902)

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

No interruption to Council services. Coordination with DIT will ensure minimal traffic disruption.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Minimal environmental impact; repainting and artwork are surface-level treatments only.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

No cost to Council as all works funded by Lessee.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

No direct impact on staff or public safety. DIT review will ensure traffic and structural safety.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Support for local branding refresh enhances visual appeal and community pride.

COMMUNITY ENGAGEMENT

Not required. The proposal is consistent with the existing lease arrangement and does not alter the structure's use or ownership.

7.2.6 MONTHLY FINANCE REPORT AS AT 31 OCTOBER 2025
25/93598**MOVED** Cr de Vries

That Council receives and notes the monthly finance update report as at 31 October 2025, as provided in Attachment 1.

SECONDED Cr Troup**CARRIED 2022-26/849****PURPOSE**

The monthly finance update report as at 31 October 2025 provides information on the financial position and performance of the Council, including notes on material trends and transactions.

REPORTBackground

The monthly finance report as at 31 October 2025 is at Attachment 1. This report has been prepared comparing the year-to-date actuals at the end of the period, to the original adopted 2025-2026 budget.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Monthly Finance Report Council October 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**Corporate Plan**

BS6 Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Monthly monitoring of financial performance ensures Council is in a position to ensure budget and expenditure are aligned to meet approved levels of service.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

To enable Council to make effective and strategic decisions, a high-level monthly finance report is provided for Council's noting.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Community consultation was undertaken as part of the original budget adoption process for 2025-26, as required by the relevant legislation. This report is advising Council of the monthly finance position compared to that budget.

**7.2.7 2025-26 QUARTER 1 BUDGET UPDATE - AS AT 30 SEPTEMBER 2025
25/94267****MOVED** Cr de Vries

That Council, having reviewed the Q1 budget update for 2025-26 (as at 30 September 2025) at [Attachment 1](#), note the budget update report and approve the budget adjustments and final carry-overs from the 2024-25 financial year.

SECONDED Cr Evans**CARRIED 2022-26/850****PURPOSE**

The quarter 1 (Q1) budget update for 2025-26 (as at 30 September 2025) is attached for Council consideration and adoption of budget adjustments and final carry-overs from the 2024-25 financial year.

REPORTBackground

On a quarterly basis the budgets of Council are reviewed in accordance with the *Local Government Act 1999* and associated regulations.

Budget managers undertake a review of all budget lines and make adjustments where budgets are trending over or under budget and where changes are required for capital programs or new or changed funding conditions.

In addition, the first review as at September each year brings into the budget changes associated with the finalisation of the financial statements and carried forward funding, final annual grant allocations, insurance costs and many other items that are initially estimated in the budget but become known in the first quarter of each financial year when annual accounts are received. The quarterly budget review process also captures prior decisions of Council involving funding changes so these are captured in the updated budget forecasts for the year.

All budget adjustments are approved by the relevant member of the Executive team, and then reviewed by the Chief Executive Officer and Manager Financial Services prior to being included in the report at [Attachment A](#) as a proposed budget variation.

Discussion

A detailed list of all proposed Q1 budget adjustments and final carry overs from the 2024-25 financial year, and updated financial reports to reflect those adjustments, is included at [Attachment A](#).

Proposed Q1 operating budget adjustments result in Council's consolidated operating deficit increasing by \$1.449 million, from \$178,000 to \$1.627 million. This is due to a \$976,000 reduction in income along with \$473,000 in additional expenses.

Refer to page 2 of Attachment 1 for the significant adjustments to the budget contributing to this. When adjusting for the impact of the advanced payment the underlying budget deficit is only \$253,000 and well within normal operating surplus targets.

Proposed Q1 capital budget adjustments result in a decrease of \$12.176 million in budgeted capital expenditure along with a \$2.845 million decrease in budgeted capital revenue, resulting in net capital budget adjustments of \$9.331 million. Significant adjustments to the capital budget contributing to this are outlined on pages 2-3 of Attachment 1.

Summary and Conclusion

The Q1 budget update for 2025-26 as at 30 September 2025 has been completed and is ready for Council consideration and approval of budget adjustments and final carry-overs from the 2024-25 financial year.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Quarter 1 2025-26 Financial Year Budget Review as at 30 September 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS6 Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services

Legislative Requirements

Section 122 of the Local Government Act 1999

Section 123 of the Local Government Act 1999

Regulation 9 of the Local Government (Financial Management) Regulations 2011

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Detailed quarterly reviews of the annual budget ensure that the budget and expenditure/revenue are aligned to meet approved levels of service.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Detailed quarterly reviews of the annual budget ensure that the budget and expenditure/revenue are aligned to meet approved levels of service.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Community consultation was part of the original 2025-26 budget adoption process in June 2025.

7.3 Infrastructure and Environmental Services

7.3.1 TREE MANAGEMENT POLICY - ADOPTION POST PUBLIC CONSULTATION **25/72417**

MOVED Cr Hurn

That Council:

- (1) Received and notes four submissions from the community during the public consultation period.
- (2) Having considered the submissions, endorse the Tree Management Policy as per Attachment 1.

SECONDED Cr Preece

CARRIED 2022-26/851

PURPOSE

To receive and consider submissions received during public consultation and to seek Council's endorsement to adopt the Tree Management Policy.

REPORTBackground

Trees are a vital public asset that provide numerous environmental, social, and economic benefits. Effective management of public trees is essential to safeguard community safety, preserve biodiversity, and maintain local character and amenity.

This policy has been developed in alignment with relevant legislation, including the *Local Government Act 1999*, *Planning, Development and Infrastructure Act 2016*, and best practice standards such as AS 4373-2007. It aims to formalise Council's approach to managing trees on public land.

Introduction

The Tree Management Policy establishes a strategic and consistent framework for the planting, care, protection, and, where necessary, removal of public trees. It outlines the Council's commitment to enhancing urban greening, managing risk, and involving the community in tree related decision making. The policy supports sustainable urban tree management and aligns with regional liveability and climate resilience outcomes.

Discussion

The Tree Management Policy provides a comprehensive framework for the sustainable, consistent, and transparent management of all public trees under The Barossa Council's control. This includes trees located within parks, road reserves, cemeteries, and other Council-managed open spaces. The Policy is intended to guide and inform the work of Council staff, contractors, and developers, while also promoting community understanding and involvement. It supports a collaborative approach by outlining roles and responsibilities for all stakeholders, including elected members and residents.

The Policy is underpinned by key objectives that reflect Council's commitment to responsible tree management:

- **Public Safety** – The Policy prioritises the protection of the community through structured tree risk assessments, including the application of industry-recognised methodologies such as Visual Tree Assessments and Quantified Tree Risk Assessment (QTRA). Proactive inspections and hazard mitigation measures aim to minimise the risk of injury or damage resulting from tree failure, particularly in high occupancy or high-risk areas.
- **Infrastructure Protection** – Trees are managed to reduce potential conflicts with public infrastructure, such as roads, footpaths, and utilities, as well as private property. The Policy outlines clear assessment processes and escalation pathways to ensure that significant damage is addressed appropriately, with removal considered only when other mitigation options have been exhausted.

- **Environmental Benefits** – Council recognises the vital environmental role of public trees and is committed to enhancing biodiversity, increasing canopy cover, and selecting appropriate species that contribute to long-term sustainability. A proactive planting program supports ecological resilience, improved air quality, and climate adaptation.
- **Community Amenity** – Trees are a key element of the Barossa region's visual character and community identity. The Policy supports strategic tree planting and maintenance practices that enhance the aesthetic and recreational value of public spaces, contributing to improved liveability and regional appeal.
- **Clear Criteria for Tree Removal** – Tree removals are governed by defined criteria based on safety risk, structural condition, and impacts on infrastructure. The Policy mandates a strong preference for retention and requires a minimum offset of five replacement trees for every one removed (5:1), reinforcing Council's commitment to maintaining and expanding the urban canopy.

In developing the Policy, Council engaged with key internal officers across relevant departments, consulted with external industry professionals, and conducted two workshops with Elected Members. This collaborative approach has ensured that the Policy is aligned with legislative requirements, operational capacity, and community expectations, while also integrating best practice principles in tree risk management, environmental sustainability, and public engagement.

In accordance with Council's Public Consultation Policy, a phase of community consultation was undertaken inviting written submissions from the community. The consultation phase commenced on 2 July 2025 and concluded on 24 July 2025.

Four responses were received via Your Say Barossa and are summarised below :

Submitter	Submission	Response	Action/Recommendation
Anonymous	Incomplete submission	Noted	No change to the Policy is recommended.
Anonymous	"plant natives only"	Noted	No change to the Policy is recommended where it is appropriate the plant natives that is current covered in the policy.
Anonymous	"As a resident I am not impressed with the way the trees are pruned by leaving a gap in the centre of canopy. Why not take the height off level; at least that would look better than half a tree. "	Noted	No change to the Policy is recommended, this is related to SAPN pruning rules, Council already attempts when notified to reshape trees in these instances.
Raechel Reichstein	"To whom it may concern, I wish to submit a submission for consideration of Tree Management Policy and concern for tress overhanging my private property. I wish to address the following questions and to review; 3.1.1 Public Safety: Minimise risks		No change to the Policy is recommended. The overhanging of vegetation and root invasion is covered off in the Development and Infrastructure Act 2016 and in AS 4373-2007.

	associated with trees through proactive risk assessment, mitigation measures, and regular monitoring. Does public safety include trees that overhang private property? 3.1.2 Property and Infrastructure Protection: Protect property and infrastructure from potential damage caused by trees. Does the protection of property include private property in this clause? What are the rights of a rate payer who has Council trees over hanging into their property to trim them back to their fence line at their own cost? Are Council trees only trimmed and maintained by Council? 3.3.2..1 Assess tree health and conduct risk assessment to evaluate potential hazards posed by the tree, including risks to public safety or property damage. Do private owners of trees overhanging able to initiate feedback/involvement as to concerns of risks associated to highlight these potential hazards, resident safety and property damage to work through a proposal to mitigate risks while maintaining tree safety? 3.3.2..2 Recommend actions for tree maintenance or removal based on risk assessment outcomes. What are the rights as a rate payer? 3.3.4..2 Represent community interests by considering feedback and advocating for balanced decisions that appropriately weigh tree preservation and public safety in accordance with this policy. Private owner input due to rights as a rate payer, safety concerns, mitigating risks where associated due to trees overhanging private property? To also consider; Trees and the Law Trees intruding on to the Neighbour's side, tree branches and roots growing over the boundary are not 'trespassing' in the legal sense.		This policy only applies to trees located on Council land.
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	5. They are legally a nuisance. 6 A tree that remains entirely on the owner's side of the boundary cannot, technically, can be a nuisance. 7 The law of nuisance is essentially about balancing interests in cases of conflicting land use. A nuisance is an unreasonable and substantial interference with the neighbouring owner's use and enjoyment of their land. Where a nuisance is found to exist, the law may provide several remedies, depending on whether actual damage or loss has occurred or is likely to occur. In most cases, the main legal remedy for projecting branches and penetrating roots is the right to cut them off at the boundary. Generally it is the tree owner who is liable for a nuisance. Liability will usually depend on whether the tree owner was aware or should have been aware of the nuisance situation that created a risk of damage to the neighbour. Also to consider, private owner placing dwelling near trees due to civil works and construction and access to property due to curb placement, entry to the property for side access and including council approval for dwelling to exist in current location."		
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Summary and Conclusion

Officers recommend that Council endorse the Tree Management Policy as a Policy of Council and schedule the review for four years' time.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Draft Tree Management Policy - PDF 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**Community Plan**

Our Environment

Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.
- We sustainably manage our resources and encourage sustainable practices.

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Council supports proactive and innovative approaches such as the use of digital tree databases, prioritised maintenance scheduling, and sustainable planting practices. However, Council remains risk-averse where service failure may result in compromised public safety, infrastructure damage, or reduced community access. Resource allocation is guided by evidence-based decision-making to ensure services are delivered in a timely, safe, and sustainable manner across all public land areas.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

The Tree Management Policy strongly emphasises preserving biodiversity, increasing canopy coverage, and selecting appropriate species for local ecosystems. Removal of trees is considered only after all other alternatives are exhausted, particularly when trees contribute to local heritage, native vegetation, or long-term environmental goals. Tree replacement programs, which require a minimum 5:1 planting ratio, reflect Council's commitment to long-term environmental stewardship.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Council's Tree Management Policy has a strong focus on achieving long-term value and cost-effectiveness in the management of public trees. Financial decisions are made to ensure the sustainability of tree-related programs without placing undue burden on ratepayers, and where possible, costs are recovered through mechanisms such as offset fees for development related removals or private infrastructure impacts.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Public safety is the core priority in all tree management decisions, supported by structured risk assessments (e.g. QTRA), routine inspections, and emergency response planning. Council also safeguards the health and wellbeing of its workers, volunteers, and contractors through training, adherence to safety standards, and clearly defined operational responsibilities. Community engagement is encouraged, but always within the framework of safe and approved practices.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The Tree Management Policy mandates transparency, community consultation, and thorough documentation for removals involving locally or culturally significant trees. Council seeks to build public trust by acting with integrity, engaging stakeholders, and ensuring that all decisions reflect a balance between community safety, environmental responsibility, and the region's visual and cultural values.

COMMUNITY ENGAGEMENT

As part of the community consultation process, two public workshops with Elected Members have been held.

In accordance with Council's Public Consultation Policy, the community were invited to provide written feedback and submissions in relation to the draft document.

Consultation commenced on 2 July 2025 and concluded on 24 July 2025. Engagement methods included Council's yoursay.barossa.sa.gov.au consultation platform, Council's website and Facebook page, a Public Notice in the local newspapers and hard copy documents available on request.

7.4 Development and Community Services

7.4.1 AFTER HOURS ANIMAL MANAGEMENT SERVICES 25/75203

MOVED Cr de Vries

That Council amend the existing level of Animal Management Services such that no afterhours services will be provided between the hours of 9pm-7am and that it be reviewed in 18 months.

SECONDED Cr Evans

CARRIED 2022-26/852

PURPOSE

To seek Council approval to alter the existing levels of afterhours animal management service levels.

REPORT

Background

Section 26 (1)(d)&(f) of the Dog and Cat Management Act (the Act) states the Council must appoint at least 1 full-time authorised person or make other satisfactory arrangements for the exercise of the functions and powers of authorised persons and make satisfactory arrangements for fulfilling other obligations under this Act.

However, the Act doesn't mention that Council must offer an afterhours animal management callout service.

Councils afterhours service is currently staffed by two Council officers rostered on a fortnightly basis to service Monday through Friday, with Saturday and Sunday being serviced by a contractor three weekends out of four. The fourth being serviced by a Council officer.

Discussion

Over the past 14 years, the afterhours service has been available between 9pm and 7am, 7 days per week. Currently, all reports received between 9pm and 7am are managed by Answering Adelaide as per Councils instructions, and urgent situations are attended at the Council officer's discretion and with the assistance of SAPOL, if required.

As compensation for the existing service, one of Council's staff members receives 10% of their hourly wage for each hour they are on 'standby' waiting for a callout. Further award penalty rates apply should they attend a job. The other Council officer has private use of a Council vehicle in lieu of all afterhours standby and callout allowances. Councils' contractor receives a flat fee for the year.

Data shows that for the two previous financial years and this current year (to date), only four calls have been received after 9pm with no attendance required for any of these.

Given the above, it is proposed to remove the afterhours service. Should Council decide to reduce the availability of the service between the hours of 9pm – 7am, savings of approximately \$11,500 will be achieved due to the removal of the requirement to pay staff being held on 'stand-by'.

Furthermore, a staff needing to remain 'at the ready' when rostered on call can be mentally fatiguing and may have a negative impact to their overall health and wellbeing. Having the ability to 'switch off' calls between certain hours would enable staff to mentally reset and relax outside of standard work hours.

Several other Councils have made the decision to not respond to calls received after a determined time. Callers are either directed to a recorded phone message or the calls are received by the contracted call centre. Attachment 1 outlines the services offered by several other Councils, both regional and metropolitan.

In the event there was a matter that needed attention, callers would be advised that their call will be responded to after 7am, or directed to SAPOL for urgent issues. Dogs being held with identification would be serviced as per normal by the Afterhours call centre.

Summary and Conclusion

With very little calls being received requesting a response for animal management between 9pm and 7am, it is recommended that Council amends the availability of staff for animal management duties after 9pm. This will also enable staff to mentally reset and relax outside of standard work hours.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 After Hours Service Times - Dog Management 

Supporting references

Nil.

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS1 Animals - Management of animal issues including attacks, harassment, complaints, lost companion animals, registration, cage hire and collection, wandering animals, breeders

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Reduced availability of Council staff between 9pm and 7am seven days per week.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Should Council reduce the availability of the service, this would be producing savings of approximately \$11,500, therefore making these funds available for other initiatives.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Should an emergency arise between 9pm and 7am, the community can contact SAPol, or the matter will be addressed as per normal by Council after 7am. This would be a change for the community.

COMMUNITY ENGAGEMENT

Nil

7.4.2 THE FATHER'S FARM - ADDITIONAL FUNDING PROPOSAL

25/79388

MOVED Cr Hurn

That Council:

- (1) Endorse increasing the financial contribution paid by Council to The Father's Farm by an additional \$19,770 per annum, conditional upon:
 - a. Evidence of a signed lease of value;
 - b. Evidence of Development and EPA operating licence approvals;
 - c. Signed 3-year Agreement with Council that minimum service levels, and namely operating hours, tonnages processed, and students supported, is maintained at the same or greater level as is currently, evidenced by an annual report produced by The Father's Farm for Council.
- (2) Authorise for Council's total cash contribution be increased by CPI on 1 July 2026 and yearly thereafter.
- (3) Authorise Council to keep paying The Father's Farm as budgeted for 2025/2026 until 28 February 2026, even though operations will be paused, but to support pack down and clean-up of site.

SECONDED Cr Preece

CARRIED 2022-26/853

PURPOSE

To seek approval to increase Council's annual financial contribution to The Father's Farm by an additional \$19,770.

REPORTBackground

The Father's Farm is a local non-for-profit, volunteer led organisation that receives and recycles e-waste to support at-risk youth through a hand-on mentor program certified by the Department for Education South Australia, known as 'Engaging Youth' (John's Place).

The Father's Farm first approached Council about managing e-waste for the Barossa Council as part of the National Television and Computer Recycling Scheme in March 2018. Council's annual cash contribution and the revenue from the resource recovery of e-waste materials after dismantling e-waste locally, financially supports John's Place.

The Father's Farm have been operating from Moppa Road, Nuriootpa, with rent and utilities generously subsidised by John Falland. This property has recently been sold, and operations will now pause on 30 November 2025. Council was first advised of the likelihood of having to find an alternate location to operate from in October 2024 (Information Report, 15 October 2024).

It was determined that Council did not have any low-risk land available, however support to look for another site, advocacy, and coordinating and hosting stakeholder meetings, has been provided to The Father's Farm during this time.

Discussion

The Father's Farm have now identified a potential new site, but the lease costs are significantly higher because they are aligned to standard commercial lease rates. It is important to the support program outcomes that e-waste recycling and the mentor program can be facilitated at the same location, which increases site requirements and therefore costs to lease. For comparison, the rent at Moppa Road has been \$10,080 per annum, with the new lease cost expected to be \$65,655 per annum – an increase of approximately \$55,000.

The Father's Farm has requested Council to increase their annual cash contribution to cover two thirds of the expected new annual rent cost. This is an increase of an \$19,770 per annum and will mean that Council's cash total contribution to The Father's Farm annually will increase to \$53,230, plus in-kind support currently valued at an additional \$9,500. In-kind support includes covering transport cost to Electronic Recycling Australia and free disposal to landfill at Springton Waste Transfer Station. All costs are exclusive of GST.

In financial year 2024 – 2025 Council's cash contribution was 26% of The Father's Farm total income. Assuming all other income remains steady, it is anticipated that if the increase is endorsed, then Council will become nearly 40% of operating income. Other income is generated from payment for materials sent for recycling (44%), donations from supporters (12%), and participant payments and bank interest combined (4%).

The Father's Farm are confident that with this extra support, their financial model, even at commercial lease rates, is sufficient for their operating model to remain sustainable to keep providing both the e-waste recycling service to Barossa residents and the John's Place program for disengaged youth.

Bank account balances of The Father's Farm as of 31 August 2025:

Cheque account	\$ 35,243
SA Freedom a/c	\$ 133
Reserve a/c	<u>\$ 75,712</u>
Total	\$111,089

In addition, to normal operating costs, other costs that The Father's Farm expect to incur in the next year include, relocation costs including Development and EPA Licence applications, and increase maintenance or replacement costs for a forklift and small truck.

It is recommended that Council consider keep paying The Father's Farm as budgeted for 2025/2026 until 28 February 2026, even though operations will be paused, but to support pack down, clean-up of site and new site referrals.

The reasons for endorsing the increase cash amount paid by Council to The Fathers Farm is outlined below:

Social Impact.

The John's Place Program is in its 29th year. Bob Modra, Volunteer, says *"while the program looks different how it did originally, the spirit of caring for the kids, with kids remaining at the centred of the program is the same"*. Jan Hatten, another volunteer, emphasises that *"The Father's Farm is a place of belonging for kids that are disassociated with main-stream schooling and facing limited or no career options as a result"*. Jan talks fondly about one 16-year-old girl who now has a welding apprenticeship because of The John's Place Program.

There are approximately 30 volunteers that find joy and purpose in working alongside at-risk youth (ratio of 1 mentor: 2 students) and, or dismantling e-waste to maximise the recovery of materials for profit to financially support John's Place. The only paid person is an Education Coordinator who is required for the John's Place program to be recognised by the Department for Education South Australia's Flexible Learning Options program (FLO). The employment of this educator is coordinated locally through Employment Directions who are a preferred provider of the Department for Education South Australia.

It is understood that the John's Place Program is currently the only registered and approved FLO program in the Barossa. The goal of FLO is to support young people who have disengaged from school or who have poor attendance or are at risk for various circumstances. The aim is for the student to reengage with their learning in a location that best suits their needs. John's place provides a space where students can dismantle e-waste to build new things and are supported to bring their own project ideas to life, with support of a mentor.

While the John's Place Program has experienced some fluctuations in participant numbers recently due to reduced certainty about when the program will need to be paused and turnover of the paid education facilitator, previous years participation

has been strong and consistent. More young people try the program each year but not all commit in the end.

In the 12 months preceding October 2024:

- 12 students connected through the FLO,
- 5 NDIS funded students,
- 3 self-funded students (home schoolers),
- 2 Fathers Farm sponsored students,
- Referrals came from 9 different schools from Tanunda to Kapunda, including Nuriootpa High,
- 7 students had been participating in the program for between 1 – 2 years, with one student participating for their 3rd year.

What differentiates John Place from other non-school base programs is the purposeful intergenerational connection. Once a week, there is a weekly shared meal where participants learn to socialise, respect for others and general life skills.

E-waste recycling

The revenue from the e-waste recycling program funds the education program.

The amount of e-waste has been steadily increasing with over 136 tonnes of e-waste processed in financial year 2024 – 2025. Anyone can drop-off e-waste for free, with commercial groups encouraged to make a cash donation to cover residual landfill cost. Depending on the item, up to 30% of the item after local processing is disposed to landfill, for example ridged plastics like a washing machine case is not recyclable.

In financial year 2024 – 2025 the Fathers Farm:

- received e-waste from 2,094 customers,
- sent 136 tonnes of material for recycling, and
- disposed of 5 trailer loads of residual material to landfill.

The e-waste recycling program is run solely by volunteers.

The Father's Farm recycling program is delivering higher level processing of e-waste than would otherwise be achieved if Council simply collected in stillages and sent to a metal recycler. By dismantling by hand the items, they can separate items into their material components and maximise the recovery and financial value of each component at a higher level.

The location of The Father's Farm provides a convenient and accessible service to residents of the Barossa, particularly for those located in north of Tanunda and east of Angaston. The proposed new location is also in Nuriootpa with operating hours expected to remain at 2 half days per week. The closest alternate location without The Father's Farm in the mix is Springton Transfer Station which is currently open one Saturday per month. Eligible residents can dispose of e-waste through Council's residential hard waste program 'Declutter and save' campaigns.

E-waste is banned from direct disposal to landfill as legislated by The Environment Protection (Waste to Resources) Policy 2010. Springton Waste Transfer Station meets e-waste requirements in the simplest form, but The Father's Farm model far exceeds this for resource recovery, service delivery and social impact.

While e-waste drop-off is paused at The Father's Farm, a collaboration with Light Regional Council to host an additional e-waste container is being considered. The

costs associated with the container will include transport (to be determined), processing fees per kg ranging from \$0.70/kg to \$12.20/kg (ex. GST), and likely a nominal contribution to the Men's Shed Kapunda who manage the site on behalf of Light Regional Council.

Summary and Conclusion

The Father's Farm is a local non-for-profit, volunteer led organisation that receives and recycles e-waste to support at-risk youth through a hand-on mentor program (John's Place).

The Father's Farm have operated from Moppa Road, Nuriootpa, for many years now but the site has been sold, and they are required to find a new site.

A potential site has been identified, subject to Development and EPA licence approvals, but the new lease cost is aligned to commercial rates, which means The Father's Farm will be required to pay significantly more per annum.

The Father's Farm is asking for an increase in Council's cash contribution annually to effectively offset two thirds of the expected new lease cost. The additional cash amount they are seeking annually is \$19,770 which means that Council's total cash contribution per annum would increase to \$53,230 as summarised in the table below.

Table 1 - Council support current and proposed.

Annual support	Current	Proposed	Increase
Barossa Council Direct support (cash)	\$24,000	\$43,770	\$19,770
Barossa Council In-kind support	\$9,500	\$9,500	\$0
Barossa total contribution	\$33,460	\$53,230	\$19,770

John's Place delivers strong social impact by supporting local youth that are actively disengaged from school and community to have a purpose, connection and be mentored. This is the only Department for Education South Australia approved FLO program in the Barossa. There are about 30 volunteers who also enriched by volunteering at The Father's Farm.

E-waste recycling is important to The Father's Farm operating model to fund John's Place. Items are dismantled by hand by volunteers into material components to maximise the recovery and financial value of each component. This higher order processing means that more material is recycled that otherwise would by Council simply hosting a container that would go to a metal recycler. The Father's Farm serviced 2,094 customers in financial year 2024 – 2025 demonstrating that they are a valued service in the Barossa.

Endorsing a cash increase from Council will facilitate a sustainable way for John's Program and higher order e-waste recycling to continue to operate in the Barossa. The recommendation provides for evidence to be provided to unlock the additional cash funding.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 The Father's Farm Annual Report - Ewaste transfer depot 1 July 2024
- 30 June 2025 

Supporting references

[Home - The Father's Farm & John's Place](#)

[New landfill bans and recycling options | EPA](#)

[Department for Education South Australia - Tailored Learning](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Our Environment

Supporting a sustainable Barossa.

Strategic Outcome

- We sustainably manage our resources and encourage sustainable practices.



Our Community

Creating a safe and connected community where people have access to sustainable services and service levels and infrastructure they need and feel a sense of belonging.

Strategic Outcome

- Our services and facilities are accessible.



Our Economy

Implementing economic development strategies to support future growth opportunities and a diversified and resilient economy showcasing the Barossa rural and regional character.

Strategic Outcome

- We strive to support income and job stability and growth for the future in support of quality of life outcomes.

Legislative Requirements

E-waste is banned from direct disposal to landfill as legislated by The Environment Protection (Waste to Resources) Policy 2010.

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. **SERVICE DELIVERY**

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

The Father's Farm have indicated that their operating model may not be sustainable without a cash increase. Council could still provide community e-waste facilities, but resource recovery and service delivery would be at a much lower level. The education program, John's Place, would cease.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

The Father's Farm have indicated that their operating model may not be sustainable without a cash increase. Council could still provide community e-waste facilities, but resource recovery and service level would be at a much lower level.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Increase is approved and The Father's Farm operating model still becomes unsustainable.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

If The Father's Farm and John's Place ceased it may attract some community criticism of Council.

COMMUNITY ENGAGEMENT

Nil

7.4.3 CONSIDERATION AND ADOPTION OF COMMITTEE RESOLUTIONS - BAROSSA BUSHGARDENS

25/79800

MOVED Cr Barrett

That Council having reviewed the minutes of the Barossa Bushgardens S41 Committee meeting held on 15 October 2025, adopt the resolutions contained therein, not including that related to the master planning which is the subject of a new initiatives budget bid for the 2026-27 financial year.

SECONDED Cr Troup

CARRIED 2022-26/854

PURPOSE

The minutes of Council S41 Committees are presented here for consideration and adoption by Council.

REPORT

Discussion

The consideration and adoption of recommendations of Council Committees to Council requires assessment by Council to ensure compliance obligations under section 6(a) of the *Local Government Act*. The relevant minutes received in the past month are therefore presented to Council.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Minutes - Barossa Bushgardens S41 Committee - 15 October 2025_Redacted 1 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.
- We sustainably manage our resources and encourage sustainable practices.

Corporate Plan

CS17 Natural Resources - Regional development and management of the environment including natural resource management to ensure the region is managed sustainably and the environment is protected and enhanced

- BS4 Council and Committees - Provision of support to Council and Committees through the provision of required information, agendas, and minutes. Council and Committees are provided with support to enable informed decisions

Legislative Requirements

Local Government Act and Regulations

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Expenditure identified in the body of the minutes is included within Council's endorsed budget.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not required.

7.4.4 REVISED WASTE MANAGEMENT SERVICES POLICY - OUTCOMES OF CONSULTATION 25/91961**MOVED** Cr Angas

That Council:

- (1) Note the responses received during public consultation, and
- (2) Adopt the draft revised Waste Management Services Policy with no changes as a Policy of Council.

SECONDED Cr Hurn**CARRIED 2022-26/855****PURPOSE**

To seek Council endorsement of the revised Waste Management Services Policy.

REPORTBackground

The Waste Management Services Policy was last adopted in June 2023 (decision: 2022-26/196) with a recommended review date of June 2027. A need to manage service levels relating to ancillary accommodation prompted an earlier review and Council approved the release of the draft revised policy for public consultation at the September 2025 Council Meeting (decision: 2022-26/1). Public consultation commenced 1 October 2025 and concluded at 5pm 24 October 2025.

Discussion

Three responses were received through Your Barossa Your Say and Five comments received on Council's Facebook post. Given submissions were received, the matter is required to return to Council for a decision. The source and comment verbatim have been provided below in Table 1.

Table 1 - Public consultation comments verbatim.

Source	Comment verbatim	Administration's response
Your Barossa Your Say	Pedestrian Accessibility It may not be able to be included in the policy as it may be more about education but I put forward these points as part of the accessibility. - positioning. - having bins back on the residential property by 7am the next day. Example: https://www.playford.sa.gov.au/live/environment-and-waste/waste-management	Not for policy but covered in By-Law 7 Waste Management 5.7.2.6 Website FAQs 'How do I present my bins for collection'. Council follows up reports of bins left out directly with properties. Administration will explore with our waste contractor whether similar messaging provided as an example by the respondent might be feasible.
Your Barossa Your Say	Need a better way to get rift of garden waste green bin is too small most the time	Green organics is a 240L bin which is larger than red waste bin. Properties can opt in for an additional green organics bin for an annual fee (\$74.40 2025/2026).
Your Barossa Your Say	The red bins are TOO small. I recycle appropriately and responsibly, however, I find I am accumulating rubbish more often than not that is designated for the red bin.	Red waste is a 140L bin which is smaller than yellow recycling and green organics bins. The Policy provides for 'special circumstance upgrade' (to 240L bin) for free in some situations. Residential properties however <u>cannot</u> opt in for a second red waste bin. Additional red waste bins are available to Commercial only. Where special circumstance is not applicable, education is provided to the property.
Facebook comment	Rubbish tip would be handy.	General waste by trailer is accepted at Springton Transfer Station.
Facebook comment	We pay extra to have the 240L red bin and no I don't want to charge.	All bin services are charged separate to general rating as an annual fee. 2025/2026 are as follows: General waste standard (140L) - \$137.20 General waste upgrade (240L) - \$178 Recycling (240L) - \$72.70

		Green Organics (240L) - \$74.40
Facebook comment	Red and yellow bins go in the same hole at the dump. I've asked to halve my cost on the red bin as I only put it out once a fortnight, council said can't be done. Bring back the tip? In humpty doo, darwin, if you have a local driver's licence, you can go to the tip for free!	Red waste bin material is disposed to Landfill at Integrated Waste Services. Yellow recycling bin material is taken to NAWMA Material Recycling Facility . Springton Transfer Station charges residents who present their rates notice at a lower price than non-residents.
Facebook comment	I'd just like a service that actually will collect it from my premises and not have to cart it 2km to a "convenient " pick up point.	Collection points are used to service rural properties because not all rural roads are all-weather roads and/ or to ensure that the cost of service remains sustainable.
Facebook comment	As long as you don't change it to the dumb idea of fortnightly red bin pick up !	Some metropolitan councils have moved to or are trialling a weekly green organics bin service and red waste fortnightly service that aligns with Green Industries SA Sustainable Kerbside Service Better Practice Guide . The best practice recommendation for low-density regional councils is a fortnightly All 3 streams collection service. It is not a priority to explore this currently.

As a result of the public consultation process, there have been no additional amendments to the revised Waste Management Services Policy.

Summary and Conclusion

At Council's September meeting, public consultation of the draft revised Waste Management Services Policy was endorsed (decision: 2022-26/2). Public consultation occurred from 1 October 2025 to 5pm 24 October 2025. While eight (8) responses were received and considered, no changes were made to the draft revised Waste Management Services Policy that was presented to Council in September. It is recommended that this Policy is now adopted as a Policy of Council with the next review date to be set as November 2029.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Final draft revised Waste Management Services Policy recommended for adoption - November 2025 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS22 Waste and Resource Recovery - Management of waste contract to ensure appropriate waste collection and disposal and operation of waste transfer station

Legislative Requirements

Local Government Act 1999.

The Barossa Council Waste Management By-Law No. 7 of 2021.

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

The policy change meets new service needs of the community without putting the long-term sustainability of the contract at risk.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

The new policy is consistent with goals to encourage community to 'Waste less and recycle more'.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

The policy change will not impact the long-term financial sustainability of the contract.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

The contractor has capacity with current contract limits to meet the new policy requirements while meeting the wellbeing and safety of its employees.

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The new policy does not put Council's reputation at risk.

COMMUNITY ENGAGEMENT

Consultation opened 1 October 2025 and closed 5pm 24 October 2025.
Public notice in The Leader Newspaper on Wednesday 1 October 2025.
Your Barossa Your Say with electronic survey link.
Facebook posts.
Copy made available at Nuriootpa Council Office.

7.4.5 ACCOMMODATION DIVERSITY CODE AMENDMENT - PART TWO
25/93435**MOVED** Cr de Vries

That Council authorise the Chief Executive Officer to respond to the Hon Nick Champion MP, Minister for Planning, that Council does not consider there are any suitable locations in the Established Neighbourhood Zone, Character Area Overlay or Historic Area Overlay in which to apply the Significant Retirement Facility and Supported Accommodation Overlay in townships of The Barossa Council.

SECONDED Cr Preece**CARRIED 2022-26/856****PURPOSE**

To confirm Council's position in relation to Part 2 of the Accommodation Diversity Code Amendment as to whether the Significant Retirement Facility and Supported

Accommodation Overlay should apply to any areas of the Established Neighbourhood Zone, Character Area Overlay or Historic Area Overlay in townships of The Barossa Council.

REPORT

Background

The Draft Accommodation Diversity Code Amendment commenced community engagement for a period of 12 weeks until 27 February 2025. Council endorsed a submission to the State Planning Commission at the Council meeting of 18 February 2025. Council's submission objected to elements of the Code Amendment, principally the proposal to increase building heights in Neighbourhood Zones up to 4-6 storeys.

The Minister has decided to divide the Code amendment into two separate parts, adopting Part one on 20 October 2025.

Part 1 includes the bulk of the changes and introduces:

- More flexibility in apartment design, by focussing on rules that contribute to a comfortable home, such as minimum bedroom and living area dimensions, rather than minimum total floor area;
- Option of providing communal amenities like rooftop gardens and barbecue areas in apartment buildings instead of private balconies;
- A new form of 'co-living' accommodation for residences that rely on shared facilities;
- More guidance on how shared rooms and open spaces are designed;
- Better guidance on communal recreation spaces and shared facilities for student accommodation;
- A new Significant Retirement Facility and Supported Accommodation Sites Overlay across most suburban residential zones, allowing increased building height for large retirement villages and supported living developments of up to 4-6 storeys, with rules in place to manage impacts on neighbouring properties and to allow non-residential uses such as a café or allied health services within the development.

The second part (Part two) is yet to be approved and concerns the application of the new Significant Retirement Facility and Supported Accommodation Overlay over the Established Neighbourhood Zone or where the Character Area Overlay or Historic Area Overlay apply.

The Minister acknowledges the concerns raised by many councils regarding the tension between the new Overlay policy and the desired outcomes sought within these areas but also acknowledges there may be parts of these Zones where the new Overlay could apply.

The Minister therefore wishes to consult further with relevant councils regarding suitable locations to apply the new Significant Retirement Facility and Supported Accommodation Sites Overlay within these areas.

Introduction

Council is invited to respond to the Minister concerning Part two of the Accommodation Diversity Code Amendment. Part two of the Code Amendment concerns whether the new Significant Retirement Facility and Supported Accommodation Overlay should apply to the Established Neighbourhood Zone, the Character Area Overlay or Historic Area Overlay.

This report recommends that Council advises the Minister that it does not support the application of the Significant Retirement Facility and Supported Accommodation Overlay to the Established Neighbourhood Zone, Character Area Overlay or Historic Area Overlay in townships of The Barossa Council.

Discussion

Council endorsed a submission to the State Planning Commission in relation to the Code Amendment at the Council meeting of 18 February 2025. Council's submission objected to elements of the Code Amendment, principally the proposal to increase building heights in Neighbourhood Zones up to 4-6 storeys.

A key change to the Code Amendment post consultation is that retirement facilities and supported accommodation can now be proposed of up to four storeys on sites between 6,500m² and 10,000m² (previously was 1ha) and up to six storeys on sites of more than 1ha (previously was 2ha).

This change is approved as part of Part 1 of the Code Amendment and applies to the Neighbourhood Zone in Tanunda, Nuriootpa and Angaston. It does not apply to the Township Neighbourhood Zone in Lyndoch, Williamstown or Mount Pleasant. There are also other design criteria applicable to developments in this Overlay.

Notwithstanding approval of Part 1, it is considered that the Established Neighbourhood Zone and areas affected by the Historic Area Overlay and Character Area Overlay are not suitable for application of the Significant Retirement Facility and Supported Accommodation Overlay.

The Established Neighbourhood Zone applies to the historic areas within the townships of Nuriootpa, Tanunda and Angaston and differs from Neighbourhood Zones in that there is a stronger emphasis on policies that support retention of character. The Historic Area Overlay spatially applies to the same areas of the Established Neighbourhood Zone in Tanunda and Angaston but does not apply to the Established Neighbourhood Zone in Nuriootpa. Council has few areas subject to the Character Area Overlay other than a portion of the Neighbourhood Zone in Angaston.

While amalgamation can enable the formation of sites in the order of 6,500m² – 10,000m², there are few sites, if any, that are presently available for this form of development in these areas and buildings of between 4 and 6 storeys will have a significant detrimental effect on the character of these areas, such that they are considered to be inappropriate.

The proposed change is also considered to be significant at odds with the Character Values enshrined in Section 7 of the *Character Preservation Act 2012*. In particular, part (c) which acknowledges "*the built form of the townships as they relate to the district*".

Further, as part of the two stages of consultation through the Growth & Infrastructure Investment Strategy, the community expressed a strong objection to increased building heights in townships of the Barossa. With this in mind, application of the Significant Retirement Facility and Supported Accommodation Overlay to allow 4-6 storey buildings in the Established Neighbourhood Zone, Character Area Overlay and Historic Area Overlay is not supported.

Summary and Conclusion

This report recommends that Council authorise the Chief Executive Officer to respond to the Hon Nick Champion MP, Minister for Planning, that Council does not consider there are any suitable locations in the Established Neighbourhood Zone, Character Area Overlay or Historic Area Overlay in which to apply the Significant Retirement Facility and Supported Accommodation Overlay in townships of The Barossa Council.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Update - Accommodation Diversity Code Amendment 

Supporting references

[accommodation diversity code amendment engagement report - Google Search](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan

Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.



Our places and spaces enhance the liveability, retain rural and regional character and diversity of our communities.

Strategic Outcome

- Our places are planned, managed, and sustainable.

Corporate Plan

- CS8 Compliance, Monitoring and Enforcement - Conducting compliance, monitoring and responding to non-compliance associated with planning, building, swimming pool, fire safety, public health and safety
- CS15 Land Use and Development - Assessment of development applications for construction, alteration or demolition of buildings, and the division of land and changes in land use.

Legislative Requirements

Planning, Development and Infrastructure Act 2016

Character Preservation Act 2012

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Increased building heights of between 4 and 6 storeys will have a detrimental effect on the character of established areas in The Barossa Council townships.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Increased building heights in established areas of The Barossa Council townships will erode the strong character of established townships and in particular the special character acknowledged in Section 7 of the Character Preservation Act 2012.

COMMUNITY ENGAGEMENT

The community were provided the opportunity to make public submissions as part of the consultation process of the Code Amendment which ran for 12 weeks until 27 February 2025. The Minister has divided the Code Amendment into two with the second part subject to further consultation with relevant councils before determining whether to apply the Significant Retirement Facility and Supported Accommodation Sites Overlay to the Established Neighbourhood Zone, Character Area Overlay or Historic Area Overlay.

7.4.6 BAROSSA BUSHGARDENS SECTION 41 COMMITTEE INDEPENDENT MEMBER APPOINTMENTS
25/93672

MOVED Cr Troup

That Council appoint the following Independent Members to the Barossa Bushgardens Section 41 Committee, for the remainder of the current term of Council:

1. Sarah Barrett
2. Louise Mason
3. Kate Jenkins
4. Trevor Waldhuter
5. Bryce Lillecrapp
6. Andrew Fairney
7. Andrew Philpott

SECONDED Cr Schilling

CARRIED 2022-26/857

PURPOSE

For Council to appointment Independent Members to the Barossa Bushgardens Section 41 Committee in accordance with the Committee's Terms of Reference (refer Attachment 1).

REPORT

Background

The Barossa Bushgardens Section 41 Committee was established to manage the Barossa Bushgardens property (being a Crown Reserve for which Council has care and control), at 653 Research Road Nuriootpa, in accordance with the Objectives set out under clause 2 of the Barossa Bushgardens Section 41 Committee Terms of Reference.

Discussion

The Barossa Bushgardens Section 41 Committee has current vacancies in its Independent membership. Under the Terms of Reference, Council are responsible to appoint Independent Members to fill these vacancies. It is recommended that community members who have been acting in these positions.

Summary and Conclusion

Council is required to appoint the Barossa Bushgardens Section 41 Committee Independent Members to enable the Committee to meet moving forward.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Terms of Reference - The Barossa Bushgardens Section 41 Committee 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan

Our Environment

Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.
- We sustainably manage our resources and encourage sustainable practices.

Corporate Plan

- CS17 Natural Resources - Regional development and management of the environment including natural resource management to ensure the region is managed sustainably and the environment is protected and enhanced
- BS4 Council and Committees - Provision of support to Council and Committees through the provision of required information, agendas, and minutes. Council and Committees are provided with support to enable informed decisions

Legislative Requirements

Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Regular monitoring of financial performance ensures budget and expenditure are aligned to meet approved levels of service.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not required under legislation or Council's Public Consultation Policy.

8. CONFIDENTIAL REPORTS

8.1 Office of the Mayor and CEO

8.1.1 CONCORDIA BASIC INFRASTRUCTURE SCHEME 25/93232

There is strong public interest in enabling members of the public to observe Council's transparent and informed decision-making. This helps to ensure accountability, maintain transparency of public expenditure, facilitate public participation, assist public awareness and allow for the scrutiny of information. Attendance at a Council meeting is one means of satisfying this interest. The public will only be excluded from a Council meeting when the need for confidentiality pursuant to Section 90(2) of the Act outweighs the public interest of open decision-making.

In this matter, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest are that it contains Commercial in confidence information, subject to Ministerial Non-disclosure agreement.

On balance, the above reason which supports the need for confidentiality pursuant to Section 90(2) of the Act outweighs the factors in favour of the public interest of open decision-making.

MOVED Cr Preece

That Council:

- (1) Under the provisions of Section 90(2) of the *Local Government Act 1999*, make an order that the public be excluded from the meeting with the exception of the Chief Executive Officer, Director Corporate Services, Strategy and Innovation, Director Development and Community Services, Director Infrastructure and Environmental Services, Principal Engineer, Senior Strategy Advisor and the Minute Secretary, in order to consider in confidence a report relating to being information that must be considered in confidence pursuant to:

Section 90(3)(j) of the *Local Government Act 1999*:

information the disclosure of which-

- (i) would divulge information provided on a confidential basis by or to a Minister of the Crown, or another public authority or official (not being an employee of the council, or a person engaged by the council); and
 - (ii) would, on balance, be contrary to the public interest;
- (2) Accordingly, on this basis, Council is satisfied that public interest in conducting meetings in a place open to the public has been outweighed by the need to keep the information and discussion confidential in order that it contains Commercial in confidence information, subject to Ministerial Non-disclosure agreement.

SECONDED Cr Hurn**CARRIED 2022-26/858**

The meeting moved into confidence at 6.50pm

MOVED Cr de Vries

That Council:

- (1) Council resolution
- (2) Council resolution
- (3) Council resolution
- (4) Having considered this matter in confidence under Sections 90(2) and 90(3)(j) of the *Local Government Act 1999*, makes an order pursuant to Section 91(7), that the minutes, agenda report and attachments other than the minutes relating to this confidentiality order of the Confidential Council Meeting held on 18 November 2025 in relation to item 8.1.1 Concordia Basic Infrastructure Scheme be kept confidential and not available for public inspection and authorise the Chief Executive Officer to review and revoke the order.

SECONDED Cr Preece**CARRIED CO 2022-26/859**

Resumption of open council meeting at 6.52pm

9. URGENT OTHER BUSINESS

Nil

10. NEXT MEETING

Tuesday 16 December 2025 at 5.30pm

11. CLOSURE

Mayor Lange declared the meeting closed at 6.52pm.

Confirmed at Council Meeting on 16 December 2025

Date:.....

Mayor:.....