



MINUTES OF THE MEETING OF THE BAROSSA COUNCIL

held on Tuesday 17 March 2026 commencing at 5:30pm
in the Council Chambers, 43-51 Tanunda Road, Nuriootpa.

MINUTES

Welcome and Acknowledgement of Country by Mayor Bim Lange who declared the meeting open at 5:30pm.

1. ATTENDANCE RECORD

1.1 Members Present

Mayor Bim Lange, Crs John Angas, Don Barrett, David de Vries, Tony Hurn, Kathryn Schilling, Cathy Troup, Jane Evans, Jess Greatwich and Heidi Thompson

Apologies

Nil

Not Present

Cr Rick Lane (notified and provided certificate of illness after the meeting)

Leave of Absence

Cr Bruce Preece

2. CONFIRMATION OF MINUTES

2.1 Minutes of previous meetings – for confirmation:

MOVED Cr Hurn

That the Minutes of the Council meeting held on Tuesday 17 February 2026 at 5:30pm, as circulated, be confirmed as true and correct records of the proceedings of those meetings.

SECONDED Cr Schilling

CARRIED 2022-26/920

2.2 Matters arising from previous minutes

Nil

3. PROCEDURAL ITEMS

3.1 Petitions

Nil

3.2 Deputations/Visitors to the meeting

3.2.1 Mayor Lange welcomed Mr Andrew Young to the meeting to talk about a Truro/Dutton - Proposed Boundary Realignment to join The Barossa Council.

Mr Young presented to Council Greater Truro Area encompassing Dutton and up to Henschke winery seeking Councils support in an amalgamation proposal.

3.2.2 Mayor Lange noted that the requested Deputation by Mr Trevor Paech regarding the walkway between Scholz Avenue/Penrice Rd, Nuriootpa has been withdrawn.

3.3 Notice of Motion

Nil

3.4 Questions with Notice

Cr de Vries sought the approval of the Mayor to ask a question without notice linked to past Council resolutions. The Mayor accepted the request.

Cr de Vries asked if Cr Preece has adhered to the orders imposed on him by the Behaviour Standards Panel and prior Council instructions.

CEO, Mr Martin McCarthy advised:

1. NO APOLOGIES AS ORDERED BY COUNCIL OR THE BEHAVIOURAL STANDARDS PANEL HAVE BEEN ISSUED, THERE WAS A PRESENTATION TO GRFMA BUT IT DID NOT MEET THE REQUIREMENTS OF COUNCILS INSTRUCTIONS.
2. NO FUNDS HAVE BEEN RETURNED, THE INVOICE IS OUTSTANDING.
3. THE TRAINING HAS BEEN UNDERTAKEN AT A COST OF \$4.2K.
4. I HAVE PREPARED THE NECESSARY AFFIDAVIT TO LODGE THE COMPLAINT WITH THE SA CIVIL AND ADMINISTRATIVE TRIBUNAL, BUT THIS IS ON HOLD FOR REASONS UNDER THE LOCAL GOVERNMENT ACT 1999 AND HOW THE OPERATION OF THE STATE ELECTION WORKS FOR COUNCIL MEMBERS WHO HAVE NOMINATED FOR THE STATE ELECTION. ONCE THE OUTCOME OF THE ELECTION IS DECLARED, THE NECESSARY AND ALREADY APPROVED STEPS WILL BE UNDERTAKEN OR DISCONTINUED.

4. MAYOR

4.1 Mayor's Report

MOVED Cr Evans

That the Mayor's report be received.

SECONDED Cr Greatwich

CARRIED 2022-26/921

5. COUNCILLORS' REPORTS

5.1 Councillor's Report To Council - Deputy Mayor Jane Evans

MOVED Cr de Vries

That the Councillor Evan's report be received.

SECONDED Cr Hurn

CARRIED 2022-26/922

6. MATTERS FOR INFORMATION

- 6.1 Review of Allowances for Members of Local Government Councils - Request for Submissions
- 6.2 Southern Barossa Winery and Tourist Accommodation Project Update
- 6.3 Gawler River Floodplain Management Authority - Minutes of Meeting
- 6.4 Food Premises Inspections
- 6.5 2026 Review of Remuneration for Local Government Chief Executive Officers
- 6.6 Bush for life - Trees for Life Quarterly Report
- 6.7 Williamstown and Lyndoch Landcare Group Inc. - Minutes of Meeting
- 6.8 Disability Access and Inclusion Plan 2020-2025 - Final Reporting

7. DEBATE REPORTS

7.1 Office of the Mayor and CEO

7.1.1 MOUNT PLEASANT TALUNGA PARK BUSINESS CASE FOR FOOTBALL SERVICE LEVELS AT TALUNGA PARK AND MASTERPLAN UPDATE **26/19263**

MOVED Cr de Vries

That Council having reviewed the updated consultation plan distributed on 14 March 2026 and labelled version 2 dated 14 March 2026 and issued publicly on 17 March 2026 approve it for the requested community consultation for the Business Case for Football Service Levels at Talunga Park and Masterplan Update.

SECONDED Cr Barrett

CARRIED 2022-26/923

PURPOSE

To endorse the engagement plan as requested by Council at its meeting of 17 February 2026 regarding the Talunga Park Business Case for Football Service Levels at Talunga Park and Masterplan Update.

REPORT

Background

Council requested a business case for the expansion of football services at Talunga Park which was tabled with Council at its meeting of 17 February 2026. The Council determined, among other things, to undertake a consultation process before making any further decisions as to the long term uses at the park.

Introduction

As instructed a program of consultation has been developed.

Discussion

The proposed consultation model is presented at Attachment 1.

The business case will be provided in full noting the following material change to that presented at the Council's meeting of 17 February 2026.

The 10-year current settings in the long term financial plan (LTFP) presented a 40 year total in the total column, where as it should have been a 10 year total. The original and revised table is below and will be updated in the released document in the relevant locations.

This has no effect on the option analysis as the tables and calculation for the net present value of each option are based on the updated modelling for each of the options and those tables are not impacted by the base funding in the LTFP.

Original Table

THE BAROSSA COUNCIL												
Financial Modelling - 40 Year Generational Model												
Mount Pleasant Service Level Changes - January 2026												
PROJECT YEARLY COST NET (GST Exclusive)												
Financial Year Ending 30 June	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total
NI - Income	-	-	-	-	-	-	-	-	-	-	-	-
Total Funding External	-	-	-	-	-	-	-	-	-	-	-	-
NI - Capital	-	322,889	-	-	-	-	-	-	-	-	-	322,889
NI - Operating	-	(32,054)	(61,886)	(63,187)	(64,830)	(66,519)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(871,983)
Project Annual Position - Surplus/Deficit	-	(355,043)	(61,886)	(63,187)	(64,830)	(66,519)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(894,971)
Project Cumulative - Surplus/Deficit	-	(355,043)	(416,626)	(479,813)	(544,645)	(611,160)	(679,405)	(749,424)	(821,264)	(894,971)	(970,595)	(894,971)
Projected General Rating Revenue	34,376,789	36,197,706	38,007,891	39,812,862	41,604,634	43,372,727	44,999,204	46,686,676	48,437,425	50,253,028	51,867,078	423,748,432
Projected Rating Percentage Operating Impact	-	0.99%	0.16%	0.16%	0.16%	0.16%	0.15%	0.15%	0.15%	0.15%	0.15%	0.21%
40 Year Funding Requirements & Financial Outcomes												
Capital Expenditure - Creative Industries Centre - Future Capital Replacement	-	202,990	-	-	-	-	-	-	-	-	-	-
Capital Upgrade Oval	-	120,039	-	-	-	-	-	-	-	-	-	-
Capital New - Equestrian	-	-	-	-	-	-	-	-	-	-	-	-
Capital Maintenance	-	-	-	-	-	-	-	-	-	-	-	-
Total - Capital Expenses - Future Capital Replacement	-	322,989	-	-	-	-	-	-	-	-	-	-
All Operating Revenue and Expenses below are additional i.e., a result of the new initiative (with GST excluded) and do not include previous normal level operations												
Net Operating Result Profit/(Loss)	-	(32,054)	(61,886)	(63,187)	(64,830)	(66,519)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(4,142,676)
Total Operating Revenue	-	3,500	3,591	3,684	3,780	3,878	3,979	4,083	4,189	4,298	4,410	231,689
Total Operating Expenses	-	35,554	65,177	66,871	68,610	70,394	72,224	74,102	76,029	78,005	80,035	4,314,364
Operational	-	-	-	-	-	-	-	-	-	-	-	-
Operating Revenue	-	-	-	-	-	-	-	-	-	-	-	-
Lease Fees	-	3,500	3,591	3,684	3,780	3,878	3,979	4,083	4,189	4,298	4,410	231,689
Operating Expenses	-	-	-	-	-	-	-	-	-	-	-	-
Depreciation	-	8,075	8,265	8,500	8,721	8,948	9,180	9,419	9,664	9,915	10,173	731,702
Oval Maintenance Costs for New Service Level	-	11,686	28,775	29,523	30,291	31,078	31,886	32,715	33,566	34,439	35,334	1,840,184
Equestrian Arena Costs to New Service Level	-	7,408	18,241	18,715	19,202	19,701	20,213	20,739	21,278	21,831	22,399	1,166,326
Increased Civil Works	-	888	2,181	2,238	2,296	2,356	2,417	2,480	2,544	2,610	2,678	139,474
ESL Levy	-	500	513	526	540	554	568	583	598	614	630	33,088
Electricity Consumption	-	1,000	1,026	1,053	1,080	1,108	1,137	1,166	1,197	1,228	1,260	66,197
Materials Water	-	5,000	5,130	5,263	5,400	5,541	5,685	5,832	5,984	6,140	6,299	330,984
Insurance	-	1,000	1,026	1,053	1,080	1,108	1,137	1,166	1,197	1,228	1,260	66,197

Corrected Table

THE BAROSSA COUNCIL												
Financial Modelling - 40 Year Generational Model												
Mount Pleasant Service Level Changes - January 2026												
PROJECT YEARLY COST NET (GST Exclusive)												
Financial Year Ending 30 June	Year 0 2026	Year 1 2027	Year 2 2028	Year 3 2029	Year 4 2030	Year 5 2031	Year 6 2032	Year 7 2033	Year 8 2034	Year 9 2035	Year 10 2036	Total
NI - Income	-	-	-	-	-	-	-	-	-	-	-	-
NI - Capital	-	322,969	-	-	-	-	-	-	-	-	-	322,969
NI - Operating	-	(32,054)	(61,586)	(63,187)	(64,530)	(66,515)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(647,607)
Project Annual Position - Surplus/(Deficit)	-	(355,943)	(61,586)	(63,187)	(64,530)	(66,515)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(970,595)
Project Cumulative - Surplus/(Deficit)	-	(355,943)	(416,629)	(479,815)	(544,345)	(611,160)	(679,405)	(748,424)	(821,264)	(894,871)	(970,595)	(970,595)
Projected General Rating Revenue	34,375,789	36,197,706	38,007,591	39,812,952	41,604,534	43,372,727	44,999,204	46,686,675	48,437,425	50,253,828	51,887,078	475,635,510
Projected Rating Percentage Operating Impact	-	0.09%	0.10%	0.10%	0.10%	0.10%	0.10%	0.10%	0.10%	0.10%	0.10%	0.20%
40 Year Funding Requirements & Financial Outcomes												
Capital Expenditure - Creative Industries Centre - Future Capital Replacement	-	202,950	-	-	-	-	-	-	-	-	-	202,950
Capital Upgrade Oval	-	120,039	-	-	-	-	-	-	-	-	-	120,039
Capital New - Equestrian	-	-	-	-	-	-	-	-	-	-	-	-
Capital Maintenance	-	-	-	-	-	-	-	-	-	-	-	-
Total - Capital Expenses - Future Capital Replacement	-	322,989	-	-	-	-	-	-	-	-	-	322,989
All Operating Revenue and Expenses below are <i>additional</i> ie., a result of the new initiative (with GST excluded) and do not include previous normal level operations												
Net Operating Result Profit/(Loss)	-	(32,054)	(61,586)	(63,187)	(64,530)	(66,515)	(68,245)	(70,019)	(71,840)	(73,707)	(75,624)	(647,607)
Total Operating Revenue	-	3,500	3,591	3,684	3,780	3,878	3,979	4,083	4,189	4,298	4,410	39,392
Total Operating Expenses	-	35,554	65,177	66,871	68,610	70,394	72,224	74,102	76,029	78,005	80,033	686,999
Operational	-	-	-	-	-	-	-	-	-	-	-	-
Operating Revenue	-	3,500	3,591	3,684	3,780	3,878	3,979	4,083	4,189	4,298	4,410	39,392
Lease Fees	-	3,500	3,591	3,684	3,780	3,878	3,979	4,083	4,189	4,298	4,410	39,392
Operating Expenses	-	-	-	-	-	-	-	-	-	-	-	-
Depreciation	-	8,075	8,285	8,500	8,721	8,948	9,180	9,419	9,664	9,915	10,173	90,880
Oval Maintenance Costs for New Service Level	-	11,686	28,775	29,523	30,291	31,078	31,886	32,715	33,566	34,439	35,334	299,294
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ESL Levy	-	500	513	526	540	554	568	583	598	614	630	5,627
Electricity Consumption	-	1,000	1,026	1,053	1,080	1,108	1,137	1,166	1,197	1,228	1,260	11,255
Materials/Water	-	5,000	5,130	5,263	5,400	5,541	5,685	5,832	5,984	6,140	6,299	56,275
Insurance	-	1,000	1,026	1,053	1,080	1,108	1,137	1,166	1,197	1,228	1,260	11,255

The current approved masterplan will be presented and a business case summary document will be developed.

Summary and Conclusion

Council determined to undertake a consultation process on this matter and it is hereby tabled for consideration and endorsement before it is commenced.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Consultation Communications Plan 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Creating a safe and connected community where people have access to sustainable services and service levels and infrastructure they need and feel a sense of belonging.

Strategic Outcome

- We support and advocate for sound planning and community outcomes in the implementation of the Concordia development in alignment with Councils vision, mission and principles for this development.



Our Places

Our places and spaces enhance the liveability, retain rural and regional character and diversity of our communities.

Strategic Outcome

- Our places are planned, managed, and sustainable.



Our Council

We strive to be a leader in regional Local Government and are committed to delivering effective, efficient, and valued services to the community.

Strategic Outcome

- We are financially sustainable and take a planned and long-term approach to investment.
- We have sound asset management services.

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Outlined in the business case presented to Council at its meeting of 17 February 2026

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Outlined in the business case presented to Council at its meeting of 17 February 2026

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Outlined in the business case presented to Council at its meeting of 17 February 2026

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Outlined in the business case presented to Council at its meeting of 17 February 2026

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Outlined in the business case presented to Council at its meeting of 17 February 2026

COMMUNITY ENGAGEMENT

Outlined in the body of the report and attachment.

7.1.2 REQUEST TO PURCHASE PART OF COUNCIL LAND - PRELIMINARY COMMUNITY CONSULTATION OUTCOMES
26/19311

MOVED Cr de Vries

- (1) That Council having reviewed the consultation feedback and disposal of assets assessment at Attachment 2 determined to commence the road closure process for the purposes of transferring a portion of land as detailed at Attachment 1 on condition that:
 - a. The resident agrees to enter into a Roads Preliminary Agreement with Council, that will require the resident to pay all Council costs, the agreed value of the land noting this does not include the cost of Council internal resources.
 - b. That direct purchase with two independent valuations to be undertaken and the value of the land be assessed through two independent valuations undertaken and paid for by the residents.
 - c. The resident agrees that should any road process orders not be approved by the relevant Minister the costs incurred remain due and payable.
- (2) That Council approve the Chief Executive Officer to set the transfer price on condition it is not lower than the lowest valuation.
- (3) That Council authorises the Mayor and Chief Executive Officer to sign and seal any, and all, necessary documentation to give effect to the Council approved

direction, outlined in resolution 1 and 2 above noting the road processes orders will require Council approval.

SECONDED Cr Troup

CARRIED 2022-26/924

PURPOSE

That Council receive the outcomes of the preliminary consultation work undertaken and determine if it wishes to proceed with the formal road closure and sale processes.

REPORT

Background

A report was provided in December 2025 that provided at Attachment 1 attachments that describe the subject land, it also provides the FAQ's provided as part of the consultation. Council approved the undertaking of preliminary consultation to ascertain community input before committing resources and private costs to a road closure process.

Introduction

The said consultation as been undertaken and closed on 17 February 2026. The consultation included communication directly with all residents within 60 metres of the land.

Discussion

Council received only 1 submission in support of the initiative and suggested funds can be devoted to improvements to goat square. The submission is at Attachment 3.

Should Council wish to proceed with the process it will require the following broad needs:

- (1) Development of a road closure plan through survey.
- (2) Engagement of solicitors to write a Road (Opening and Closing) Agreement pursuant to Section 12 of the *Roads (Opening and Closing) Act 1991*.
- (3) Engagement of valuers to undertake valuation estimates for the agreement.
- (4) Formal engagement process.
- (5) Further report to Council on that engagement process and if it approves the road closing order and that any subsequent land created is not community land for the purposes of Section 194 of the *Local Government Act 1999*.
- (6) Submission to the relevant Minister.
- (7) Conclusion of the necessary legislative and land management arrangements.
- (8) If approved land transfer through normal land processes.

Summary and Conclusion

Noting the outcomes of the preliminary consultation and no objections received Council are to determine if it will proceed with the road closure process and if successful and approve the transfer of the land to the adjacent landowner.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 FAQ's and Land Description and Photos 

Attachment 2 Assessment Against Disposal of Land and Other Assets Policy 

Supporting references[Disposal-of-Land-and-Other-Assets-Policy.pdf](#)**COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS****Corporate Plan**

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Roads (Opening and Closing) Act 1991 Part 3

Local Government Act 1999 Sections 49(a1) and 194

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Costs are likely to be in the order of \$10,000 but that will be reimbursed. Internal resources will be required to manage the process through the governance resources.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Engagement is undertaken and has already been undertaken to manage reputation risk.

COMMUNITY ENGAGEMENT

Preliminary consultation has been undertaken, and further formal consultation will be undertaken in accordance with the *Roads (Opening and Closing) Act 1991*.

7.2 Corporate Services, Strategy and Innovation

7.2.1 2025-26 LOCAL GOVERNMENT ADVICE FROM ESSENTIAL SERVICES COMMISSION OF SOUTH AUSTRALIA **26/17215**

MOVED Cr de Vries

That Council notes the Barossa Council Local Government Advice as provided by the Essential Services Commission of South Australia, as provided at [Attachment 1](#).

SECONDED Cr Angas

CARRIED 2022-26/925

PURPOSE

To note the 2025-26 Barossa Council Local Government Advice, as provided by the Essential Services Commission of South Australia, which shows that the Barossa Council's financial performance is sustainable (over past 10 years, current and projected).

REPORT

Background

The Local Government Advice Scheme (the advice scheme) came into operation on 30 April 2022 with amendments to the *Local Government Act 1999*. The State Government introduced the advice scheme to give ratepayers confidence that their council rate levels are reasonable, with a review of all 68 councils in South Australia performed by the Essential Services Commission of South Australia (ESCOSA) across a

4-year period. The review of the Barossa Council was performed in 2025-26 as part of tranche 4 of ESCOSA's review.

Discussion

ESCOSA's review of the Barossa Council commenced in early 2025 with various discussions held between council officers and ESCOSA officers, along with the provision of various financial documents to ESCOSA including the long-term financial plan, the infrastructure asset management plan and prior year audited financial reports.

We have now received the final report from ESCOSA and this is provided at Attachment 1. This was also published on ESCOSA's website on 19 February 2026.

We are pleased to advise Council that the final report from ESCOSA finds the Barossa Council's current and projected financial performance is sustainable due to its strong governance processes and favourable sustainability ratios.

The report identifies a number of sound practices we currently perform in our strategic planning and asset management, and also a number of areas where we can further strengthen our financial sustainability into the future. These are areas we had already identified, and work has already commenced to begin strengthening these areas. A report will be provided at a future Council meeting to provide an update on progress in implementing ESCOSA's suggestions.

As required by section 122(1)(h) of the *Local Government Act 1999*, the final ESCOSA report is now required to be published in our annual plan, or any draft of the plan, and therefore a copy of the report will be included with our 2026-27 Annual Business Plan and Budget.

Summary and Conclusion

We have now received the final report from ESCOSA, as shown at Attachment 1, and this finds the Barossa Council's current and projected financial performance is sustainable due to its strong governance processes and favourable sustainability ratios.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 2025-26 Barossa Council Local Government Advice - final report from the Essential Services Commission of South Australia. 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

BS6 Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services

Legislative Requirements

Section 122 of the Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

The ESCOSA report finds that the Barossa Council's current and projected financial performance is sustainable due to its strong governance processes and favourable sustainability ratios, and this reflects our hard work and commitment to ensuring we follow sound financial management across the organisation.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The results of the ESCOSA review give Barossa Council ratepayers confidence that their council rate levels are reasonable and provides credibility to the Barossa Council's reputation within the community.

COMMUNITY ENGAGEMENT

As required by section 122(1)(h) of the *Local Government Act 1999*, the final ESCOSA report is now required to be published in our annual plan, or any draft of the plan, and therefore a copy of the report will be included with our 2026-27 Annual Business Plan and Budget, which will go out for public consultation in the coming months.

7.2.2 LYNDOKH AND DISTRICT BOWLING CLUB APPLICATION FOR COMMUNITY LOAN - LIGHTING REPLACEMENT **26/17221**

MOVED Cr Hurn

That Council, having reviewed the financial modelling for the Lyndoch and District Bowling Club at Attachment 1:

- (1) Approve a Local Government Finance Authority community loan of \$50,000 over a maximum period of 10 years for the Lyndoch and District Bowling Club for the replacement of its lighting.
- (2) Authorise the Mayor and Chief Executive Officer to sign, seal and execute any relevant documents to give effect to part (1) of this resolution, including the loan application, loan funding agreement, debenture documentation and statutory declaration to the Local Government Finance Authority.

SECONDED Cr Barrett

CARRIED 2022-26/926

PURPOSE

To review and approve a community loan from the Local Government Finance Authority for \$50,000 to assist the Lyndoch and District Bowling Club with the replacement of its lighting.

REPORT

Background

As outlined in Council's Treasury Management Policy, from time-to-time community groups may approach Council for financial support by way of a self-supporting loan and Council may agree to borrow funds from the Local Government Finance Authority (LGFA) on behalf of the community group. Specific eligibility criteria, as outlined in section 3.2.2.8 of the Treasury Management Policy, are required to be met before Council will agree to borrow funds on behalf of the community group.

If approved, community loan arrangements are governed in accordance with an agreed loan agreement between Council and the community group, including formal 6-monthly loan repayments.

Council's Treasury Management Policy outlines that Council's total community loan/loan guarantee balance should be maintained below 7.5% of Council's budgeted general rate revenue at any one time to ensure the financial sustainability of Council's overall financial position, ensuring Council's borrowing capacity is not inhibited.

It should be noted that community borrowings allow community groups to access our sector's borrowing capacity when they may otherwise struggle to obtain finance given they are leasing Council-owned land. If a community group defaults on its loan repayments, the liability for the loan repayments falls on Council, thus why it is important to perform an analysis of a community group's financial position and performance to ensure ongoing repayments are viable over the proposed term of the loan.

In terms of Council's financial indicators, any principal and interest repayments are cost neutral given all payments associated with the loan are recovered from the community group. Although a liability is recognised in our accounts, representing the loan that Council has taken out with the LGFA, this is offset by a community loan receivable asset, which represents the loan principal amounts which will be received by Council from the community group over the life of the loan.

Discussion

The Chief Executive Officer was approached by the Treasurer of the Lyndoch and District Bowling Club with a request for Council to fund the replacement of the existing lighting to its green, along with a quote for the works.

Due to the recent significant investment by the Council in the works at Barossa Park, the club was advised that these works would not be possible in the current year due to budget constraints. It was agreed that a \$50,000 community loan with the LGFA would assist the club to complete the lighting replacement works, ensuring the club can continue to provide benefits to the Barossa community. This was approved by the Lyndoch and District Bowling Club at a special meeting in December 2025, as shown in the minutes at Attachment 3.

Refer to Attachment 1 for financial modelling performed by the Manager Financial Services using the club's financial results over the past 3 years (refer to Attachment 2). This assesses the club's ability to repay the proposed loan of \$50,000 over a 10-year term. As shown at Attachment 1, based on prior year results, it is modelled that the club will have capacity to repay the loan over the 10-year term, as evidenced by the positive cash balance each year of the proposed loan term.

With a community loan balance as at 28 February 2026 of \$1,978,681 and total budgeted general rate revenue in 2025-26 of \$34,942,871, a \$50,000 increase to the community loan balance would result in a loan balance ratio of 5.81%. This is within

the 7.5% limit outlined in Council's Treasury Management Policy, therefore resulting in continued compliance with policy if the proposed loan for \$50,000 is approved.

Summary and Conclusion

As evidenced by the financial modelling information at Attachment 1, the Lyndoch and District Bowling Club has capacity to repay a proposed \$50,000 loan over a 10-year term and therefore it is recommended that Council support the club's request.

The proposed loan is also within the 7.5% limit outlined in Council's Treasury Management Policy.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- | | |
|--------------|---|
| Attachment 1 | Financial model for Lyndoch and District Bowling Club - lighting replacement - Modelling  |
| Attachment 2 | Financial model for Lyndoch and District Bowling Club - lighting replacement - 3 Year Financial Input  |
| Attachment 3 | Lyndoch and District Bowling Club - minutes from 6 December 2025 special meeting - supporting \$50,000 community loan application  |

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- | | |
|-----|--|
| CS6 | Community - To help the prosperity and wellbeing of the community. Community grants programs. Support for community groups – networking, advice, input to The Big Project |
| CS3 | Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater) |
| BS6 | Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services |

Legislative Requirements

Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

This proposal supports service delivery by the club on behalf of the community.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

There are no impacts on Council's key financial indicators as outlined in the body of the report.

Council's total community loan/loan guarantee balance is also maintained below 7.5% of Council's budgeted general rate revenue as required by Council's Treasury Management Policy.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not applicable.

7.2.3 ANGASTON RAILWAY STATION - COMMERCIAL ACTIVATION/BUSINESS INCUBATION
26/17867

MOVED Cr Evans

That Council:

- (1) Endorses an Expression of Interest (EOI) process being undertaken for the short-term lease of the Angaston Railway Station, based on the methodology and criteria proposed in this Report;
- (2) Subject to finding a suitable tenant, enters into a lease agreement based on a low-cost lease model (compared to commercial rates) as a pilot project; and
- (3) Requires a report be returned to Council at the conclusion of the tenancy, with findings from the pilot project to inform future decision-making.

SECONDED Cr Angas

CARRIED 2022-26/927

PURPOSE

This report seeks Council endorsement for the undertaking of an Expression of Interest process for the short-term lease of the Angaston Railway Station as a pilot program to support local business incubation, following in-principle endorsement by the Executive Leadership Team.

REPORT

Background

Angaston Railway Station dates from 1911 and is listed as a State Heritage Place. The station building forms part of a \$3.48 million redevelopment of the precinct, which included construction of the Barossa Adventure Station. It is strategically located on Community Land at the head of Barossa Trail and is co-located with the Barossa Valley Machinery Preservation Society.

The vision for the future use of the building is captured in the **Angaston Railway Precinct Masterplan**, which involved extensive community consultation and was adopted in 2017:

1. *Conserve Railway station building and encourage adaptive reuse (café or restaurant, museum, local artist or produce shop) with WIFI and temporary outdoor seating (such as bean bags)*

The restoration of the station building was completed in 2019 and was reliant on significant grant funds for the precinct including:

SA Heritage grant – railway roof restoration - **\$20,000**

Local Government Stimulus Program - **\$34,250**

Planning and Development Fund –**\$1,119,250**

Council called for Expressions of Interest for business or community use of the station building in September 2020. While a number of EOIs were received, none were progressed, noting the onset of Covid at that time. The building has sat vacant since, and with key staff turnover, no further activations have been instigated by council or the community.

Introduction

With recent resourcing to activate the Economic Development function of Council and coordinate delivery of the Local Economic Development Plan (LEDP), it is timely to contemplate a renewed approach to the use of the building to support strategic outcomes that benefit the business and wider community and contribute to regional economic growth and the visitor experience.

The building is comprised of three distinct but connected rooms, one standalone room and the landing adjacent the platform (*See Attachment 1 - Photos*). It is equipped with power and running water (one sink), heating/cooling and freestanding toilet cubicle that is currently locked and un-serviced.

A site inspection with Council's Manager Assets and Capital Delivery indicates the building remains in sound condition but requires an external pressure clean, internal deep cleaning, new window locks and potential addition of fly screens to make it fit-for-purpose. General open space maintenance is also needed. These improvements can be absorbed within existing budget.

The site particularly lends itself to activities of a hospitality, creative, tourism or VIO (Visitor Information Office) nature that are complementary to, not in competition with, mixed use tenancies in the main street.

While this project is seen as progressing implementation of the Angaston Railway Station masterplan, further consultation with key stakeholders is warranted (*refer EOI and Engagement Process*).

Importantly, this project should be treated as a pilot to establish 'proof of concept' to inform future decision-making. A short-term lease (6-12 months) and low-cost rental model (compared to commercial rates) is recommended to support the 'incubation' nature of the proposal and inform longer-term recommendations around commercial activation.

Discussion

Strategic activation of the precinct through a commercial tenancy supports wide-ranging tourism, economic and community outcomes:

- Potential activation of the early morning/twilight economy
- Vibrant tenancy mix (assuming multiple tenants)
- Increases foot traffic through the precinct and connectivity with the main street
- Passive surveillance
- Strengthened neighbourhood/precinct identity
- Supports innovative small business concepts/improves business attraction and retention
- Grows foot traffic and visitation

- Improves town centre activation and precinct identity
- Uplifts local community and culture
- Internal improvements to the tenancy (more lettable).

Strategic Alignment:

The project aligns with all Pillars of the Community Plan, and business incubation is contemplated in several key areas of the LEDP:

- Review options for the provision of direct assistance to aspirational local businesses, including start-ups, those seeking to expand existing operations, or those diversifying into complementary sectors.
- Identify potential locations and develop a Strategy to establish shared workspaces within commercial centres
- Partner with landholders of vacant properties in commercial centres to help activate vacant buildings and town centres

Within the tourism landscape, new product and experiences are identified as key drivers in both the draft Barossa Destination Management Plan and SA Regional Visitor Strategy.

The findings of this pilot can also be used to inform the delivery of other strategic and operational work such as the District Action Plans.

EOI and Engagement Process

Council is aware of demand for retail space from small business and has received a direct approach from a business owner seeking a retail presence in Angaston.

An EOI process will not only help quantify demand but provide transparency around the rationale for a supporting low-cost rental model (compared to commercial rates) as a pilot project.

EOIs would be assessed against key criteria using a scoring matrix and provide clear parameters for prospective applicants by specifying:

- What success looks like (activation, visitor drawcard)
- Lease parameters (term, rent expectations, fit-out responsibilities)
- Site constraints (heritage overlay)

A two-stage process (EOI → detailed business case) may be considered.

Applications will be evaluated against key criteria which may include:

1. Strategic Alignment

Does the proposal align with Council's broader objectives?

- Alignment with tourism, economic development strategy and place-based plans
- Contribution to visitation and length of stay
- Fit with precinct vision and surrounding uses
- Complementarity (not duplication) of existing local offerings
- Contribution to destination brand

2. Quality & Concept Strength

Is the idea compelling and well thought through?

- Clear value proposition and point of difference
- Authenticity and local character
- Quality of visitor experience
- Design intent (if fit-out required)
- Activation of the space (day/night use, seasonality, vibrancy)
- Innovation or experiential elements

3. Commercial & Financial Viability

Is the proposal realistic and sustainable?

- Demonstrated business experience
- Track record in hospitality/tourism (if applicable)
- Financial capacity and funding sources
- Realistic revenue projections
- Ability to pay proposed rent/lease terms
- Business plan robustness
- Risk awareness and mitigation strategies

4. Community & Economic Benefit

What broader value does it generate?

- Local employment opportunities
- Support for local suppliers/producers
- Partnerships with local businesses
- Contribution to the local economy
- Community accessibility (if relevant)
- Cultural sensitivity and inclusion

5. Operator Capability & Governance

Can they actually deliver?

- Relevant skills and experience of key personnel
- Operational plan (hours, staffing, service model)
- Compliance understanding if relevant (food safety, liquor licensing, etc.)
- WHS and risk management approach
- Governance structure (if a partnership or consortium)

6. Activation & Place Outcomes

- How the proposal activates the underutilised space
- Contribution to safety and passive surveillance
- Engagement with public realm
- Contribution to vibrancy and visitation patterns
- Programming or events (if applicable)

7. Sustainability, Heritage & Environmental Considerations

- Sustainable operations (waste, water, energy)
- Fit-out sustainability
- Consideration for heritage overlay
- Responsible tourism practices

8. Lease & Property Considerations

- Proposed lease term
- Capital investment into the space
- Maintenance responsibilities
- Ability to meet building constraints
- Insurance and compliance capability

Applications will be assessed against weighted criteria by an internal panel representing economic development, community development, and tourism and events.

The process will be underpinned by a robust communications plan to engage the Barossa business community, supported by FAQs and supporting information on Council's website.

Lease arrangements

Council's Property Lead has made a number of recommendations to support lease and risk management processes which will be progressed internally if the proposal is supported.

Evaluation / Measures of success

Evaluation will include a range of qualitative and quantitative data such as:

- commercial performance;
- tourism and visitation impact;
- place activation and precinct outcomes;
- community and economic benefit;
- asset condition and stewardship;
- strategic alignment; and
- reputation and relationships.

Performance measures should be embedded in the lease agreement to include such things as minimum trading hours, reporting requirements, customer/visitor data, activation benchmarks and the like. An end-of-lease evaluation framework is also desirable.

Summary and Conclusion

Substantial financial and community investment has been made into the railway precinct, however the aspirations for the site remain unrealised. A lease agreement has potential to deliver a return on investment, at minimal cost to Council or community, whilst delivering on the key strategic objectives for the site, the town centre and the community more broadly.

Aside from the lost opportunity to realise tangible outcomes for the community, ongoing vacancy presents significant asset maintenance issues and a landmark building risks falling into disrepair.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Angaston Railway Station - Supporting Documentation - Photos 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**Corporate Plan**

CS10 Economic Development - Facilitating the economic well-being and quality of life of the local businesses and the community

Legislative Requirements

A review of the status of the prevailing Community Land Management Plan may be required to identify any limitations of use of the station building. Due consideration should also be given to the National Competition Policy to ensure that the pilot project abides by required parameters around Competitive Neutrality.

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Contemplated in body of report relevant to sustainability and heritage overlay.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

No additional funding is required for project implementation. Cosmetic improvements to make the building fit-for-purpose can be absorbed within the current budget.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

A communications plan will support community education around the rationale for undertaking the project.

COMMUNITY ENGAGEMENT

Extensive community consultation occurred during development of the Angaston Railway Precinct Masterplan, which was adopted in 2017.

Subject to approval, Council officers will develop a communications plan to engage the Barossa business and wider community, supported by FAQs and supporting information on Council's website. Separately, a review of the status of the prevailing Community Land Management Plan may be required to identify any limitations of use of the station building.

7.2.4 MONTHLY FINANCE REPORT AS AT 28 FEBRUARY 2026 26/18271

MOVED Cr de Vries

That Council receives and notes the monthly finance update report as at 28 February 2026, as provided at [Attachment 1](#).

SECONDED Cr Troup

CARRIED 2022-26/928

PURPOSE

The monthly finance report update as at 28 February 2026 provides information on the financial position and performance of the Council, including notes on material trends and transactions.

REPORT

Background

The monthly finance report as at 28 February 2026 is at [Attachment 1](#). This report has been prepared comparing the year-to-date actuals at the end of the period, to the original adopted 2025-26 budget and updated Q2 budget, as approved at the February 2026 Council meeting.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Monthly Finance Report Council February 2026 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

BS6 Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Monthly monitoring of financial performance ensures Council is in a position to ensure budget and expenditure are aligned to meet approved levels of service.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

To enable Council to make effective and strategic decisions, a high-level monthly finance report is provided for Council's noting.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Community consultation was undertaken as part of the original budget adoption process for 2025-26, as required by the relevant legislation. This report is advising Council of the monthly finance position compared to that budget.

7.3 Infrastructure and Environmental Services

7.3.1 TANUNDA FOOTBALL CLUB - COACHES BOXES **26/18790**

MOVED Cr de Vries

That Council:

- (1) Approve the works to be undertaken subject to development approval with the following conditions:
 - a. All works are to be at no cost to Council.
 - b. The ongoing maintenance and renewal of the coaches' boxes is the Tanunda Football Club's responsibility.
 - c. Any damage or issues caused to existing infrastructure as a result of the installation is the responsibility of the Tanunda Football Club to rectify.
- (2) That the above conditions are reflected in the lease agreement between Council and the Tanunda Football Club.

SECONDED Cr Evans

CARRIED 2022-26/929

PURPOSE

Tanunda Football Club have approached Council for permission to undertake works at no cost to Council on two (2) buildings at the Tanunda Recreation Park to install new Coaches Boxes.

REPORT

Introduction

Council has been approached by the Tanunda Football Club seeking Council approval to undertake modifications to the Canteen on the Northern side of the Grandstand and the Top Bar on the Southern side of the Grandstand. Works include the installation of stairs and spaces upstairs including glazing to create dedicated home and away coaches' boxes.

Discussion

The Tanunda Football Club (TFC) have identified improvements they wish to make to enhance the facility for themselves and broader users of the facility including organisations that host events within the facility such as Veterans Cricket.

TFC have undertaken a design process through JBG Architects (*attached*) to create a design that leverages existing structures but keeps with the broader design intentions of the site.

The funding mechanisms that TFC have identified is through their own funds along with sponsorship and in-kind support from several corporate partners who have provided statements of support (*attached*). In this case those partners are Ultimate Engineering NB Structural Detailing JBG Architects and Triaxial Consulting

As this project is at the request of the TFC and in discussion no financial support from Council is required and noting that the expenditure and value of the additions will not be reflected in either of Council's Asset Management or Financial Systems. Along with this TFC have agreed to the conditions outlined in the recommendation in which they are solely responsible for the construction, maintenance and renewal of the Coaches Boxes. TFC will also be responsible to rectify and damage or issues that are directly related to the works.

Summary and Conclusion

The Tanunda Football Club has requested the approval of Council to undertake works to construct two (2) coaches' boxes above the Canteen and Top Bar adjacent to the existing Grandstand. These works require no up-front or ongoing financial investment by Council.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	JBG Architects - Design - Tanunda Football Club - Coaches Boxes 
Attachment 2	Ultimate Engineering - Letter of support - Tanunda Football Club - Coaches Boxes 
Attachment 3	NB Structural Detailing - NB Audio - Letter of support - Tanunda Football Club - Coaches Boxes 
Attachment 4	JBG Architects - Letter of support - Tanunda Football Club - Coaches Boxes 
Attachment 5	Triaxial Consulting - Letter of support - Tanunda Football Club - Coaches Boxes 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Implementing economic development strategies to support future growth opportunities and a diversified and resilient economy showcasing the Barossa rural and regional character.

Strategic Outcome

- We partner with and support local business.
- We look to maximize community economic return.



Our places and spaces enhance the liveability, retain rural and regional character and diversity of our communities.

Strategic Outcome

- We plan for and deliver infrastructure to enhance our places.



We strive to be a leader in regional Local Government and are committed to delivering effective, efficient, and valued services to the community.

Strategic Outcome

- We have strong relationships, and where appropriate, partner with our community, industries, stakeholders, the Local Government sector and Governments.

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

Not required.

7.3.2 PUBLIC CONSULTATION - RESULTS- REQUEST TO CONSIDER A WALKWAY CLOSURE (EFFECTIVELY A ROAD CLOSURE) - BAROSSA VILLAGE INCORPORATED **26/18791**

MOVED Cr Angas

That Council:

- (1) Receives and notes submissions received from the community during the public consultation period along with the previously submitted petition.
- (2) Having considered the submissions, and undertaken further investigation, noting the walkway provides drainage services and the cost to address this would be significant, decline the request from Barossa Village for the closure of the walkway and subsequent land transfer.
- (3) Request that the walkway be made and maintained fit for purpose, mindful of the fact that the majority of users may be frail or aged and that wheelchair and gopher use must be accommodated adequately, and that initial program of maintenance (which shall include but not be limited to presentation of the

walkway, overhanging tree management, surface safety treatments and trip hazard elimination and drainage cleanout) be completed by 30 June 2026.

SECONDED Cr Schilling

CARRIED 2022-26/930

PURPOSE

To receive and consider submissions received during public consultation and to seek Council's endorsement to decline the request for the closure of the walkway.

REPORT

Background

At the Ordinary Council meeting held on the 15 July 2025 Council considered the first request from Barossa Village to consider closure of the walkway at Scholz Avenue, Nuriootpa. Subsequently at its Ordinary Council meeting on the 16 September 2025 a petition was presented regarding the walkway closure. Council resolved to undertake public consultation on the closure before proceeding any further.

Discussion

Via Council resolution and in accordance with Council's Public Consultation Policy, a phase of community consultation was undertaken inviting written submissions from the community. The consultation phase commenced on 4 February 2026 and concluded on 25 February 2026.

13 pieces of written correspondence together with 9 posts on the Council Facebook page were received. Of these pieces of correspondence 9 were objecting to the closure, 1 was in support, 1 was in support with conditions and the Facebook posts were questions relating to the closure. As requested by Council the petition with 39 signatories has also been considered and included as a part of the consultation process (attached).

Summary and Conclusion

Based on the feedback received Council offers recommend that the request for the walkway closure be declined and that Council ensure that the walkway is maintained to the appropriate level of service.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Public Consultation - Scholz Avenue - Walkway - redacted summary



Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

The maintenance of the walkway will be catered for within existing operational budgets.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

In accordance with Council's Public Consultation Policy, the community were invited to provide written feedback and submissions in relation to the draft document.

Consultation commenced on 4 February 2026 and concluded on 25 February 2026. Engagement methods included Council's website and Facebook page, a Public Notice in the local newspapers and hard copy documents available on request.

7.4 Development and Community Services

7.4.1 ENFORCEMENT POLICY

26/1776

MOVED Cr de Vries

That Council:

- (1) Endorse the draft Enforcement Policy and draft Enforcement Process as per Attachment 1 and Attachment 2, to proceed for public consultation; and
- (2) In event that no submissions are received following the mandatory public consultation, authorise the Chief Executive Officer to approve and implement the final Policy and Process.

SECONDED Cr Hurn**CARRIED 2022-26/931**

PURPOSE

The purpose of this report is to seek Council endorsement of the draft Enforcement Policy (Attachment 1) and draft Enforcement Process (Attachment 2) and approval to undertake the relevant community consultation process.

REPORT

Background

Council approved the current version of the Enforcement Policy in March 2021 and this Policy was due for review in March 2022. It is a requirement under section 259 of the *Local Government Act 1999* (LG Act) for Council to prepare and adopt policies, including Orders.

Discussion

The community has an expectation that Council enforces local and State Legislation in their area and do so in a fair and consistent manner.

The current Enforcement Policy was approved by Council in March 2021.

A review of the current Enforcement Policy highlighted the need to separate key procedural elements and create a separate Enforcement Process.

This draft Policy and Process provide a holistic approach to all compliance related matters and establishes principles for managing non-complaint activities and behaviours in a fair, consistent manner.

It is recognised that the prevention of negative behaviours via education, and encouragement of positive voluntary compliance is essential.

An internal consultation process occurred with only minor suggested changes that had little bearing on the spirit and intent of the draft Policy and Process.

Summary and Conclusion

The draft Policy and Process establish broad principles for good enforcement and will also encourage further development of decision frameworks for the administration of relevant legislation.

The Policy and Process still allow individual Authorised Officers to exercise discretion within their delegations for the administration of their duties while considering processes and guidelines.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- Attachment 1 Draft Enforcement Policy - Council 
 Attachment 2 Draft Enforcement Process - Council 
 Attachment 3 Draft Enforcement Policy and Process Communications Plan 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS8 Compliance, Monitoring and Enforcement - Conducting compliance, monitoring and responding to non-compliance associated with planning, building, swimming pool, fire safety, public health and safety

Legislative Requirements

It is a requirement under section 259 of the LG Act for Council to prepare and adopt policies, including Orders.

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

The draft Policy and Process recognises that the prevention of negative behaviours via education, and encouragement of positive voluntary compliance is essential.

COMMUNITY ENGAGEMENT

There is a requirement to consult with the community regarding this Policy, pursuant to section 259(2)(b) of the LG Act.

The community will be invited to provide written submissions on the Draft Policy and Process. These submissions will be considered at the conclusion of the consultation period.

A Community Engagement plan has been prepared and is provided as Attachment 3.

7.4.2 EMPOWERINGSA COMMUNITY BATTERY PROPOSAL - STOCKWELL OVAL AND ALLOT 30 MILWAY AVENUE/ DRINKWATER CRESCENT NURIOTPA
25/91964

MOVED Cr Schilling

That Council:

- (1) Do not endorse the Lease of Community Land at Stockwell Oval for a community battery.
- (2) Endorse exploring the suitability of a section of Community Land at Allot 30 Milway Avenue Nuriootpa, connected to Drinkwater Crescent Nuriootpa, as an alternate site for a battery including, pre-engagement with Drinkwater Crescent properties by letter drop, inviting residents to provide initial feedback about the proposal.
- (3) Acknowledge that any feedback received will be considered by the Director Development and Community Services, before returning to Council with a recommendation to either withdraw The Barossa Council from the empoweringSA program in its entirety, or recommend that there is merit in proceeding to formal community consultation about leasing a section of this community land in accordance with Section 202(2) & Section 50(6) of the Local Government Act 1999.

SECONDED Cr Evans

CARRIED 2022-26/932

PURPOSE

To seek a decision from Council with regards to leasing Community Land at Stockwell Oval for a community battery following public consultation.

REPORT

Background

At the Council Meeting 16 September 2025, Council resolved to commence public consultation on a proposal to enter a lease to occupy community land for the purpose of establishing a Community Battery by the Department for Energy and Mining (DEM) at Stockwell Oval (decision 2022-26/807). The decision also endorsed the CEO to enter into a Lease with the Minister for Department for Energy and Mining if no objections to the proposal were received during public consultation.

The Community Battery Initiative is part of the Government of South Australia's *emPowering SA* program which is delivering 18 community batteries across South Australia for the direct benefit of South Australian government nominated households facing cost of living pressures. *emPowering SA* is also supported by the Australian Government's \$200m Community Batteries for Household Solar program through the Department of Climate Change, Energy, the Environment and Water (DCCEEW), and the Australian Renewable Energy Agency's (ARENA's) Advancing Renewables Program.

Council previously considered the battery proposal in confidence (18 March 2025, Decision: CO 2022-26/661) to facilitate technical assessments to determine if the site

was feasible to host the technology. The proposal was received in confidence to align with the needs of the State Government's funding program at that time. The decision always resolved to bring back a detailed development plan to Council before public consultation in accordance with section 202 of the *Local Government Act 1999* is initiated, which is what occurred at the 16 September 2025 meeting.

A summary of the proposal timeline to date is provided in table below.

April 2024	Expression of interest in hosting a community battery submitted. Information report to Council 16 April 2025.
April 2024 – January 2025	Assessment of potential sites. Council and DEM collaboration. List of sites considered and assessed are on page 12 of this document.
February 2025	Stockwell Oval identified as preferred host site. Executive Leadership reviewed proposal.
18 March 2025	Confidential Decision Report to Council. Confidential Memorandum of Understanding (MoU) with State Government endorsed to commence detailed engineering and technical assessments.
April – August 2025	Engineering and technical assessments of Stockwell Oval completed. Placement on site adjusted before final recommendation to Council.
26 August 2025	Development Application submitted by State Government to PlanSA.
4 September 2025	Key contacts of leases at Stockwell Oval notified by email about pending report to Council, including links to agenda. Light Pass Cricket Club, General Motors Owners Club and Barossa Hockey Association were all notified.
16 September 2025	Decision Report to Council. Detailed proposal for battery at Stockwell Oval submitted and public consultation endorsed.
17 September 2025	The Leader Newspaper reported on Council Meeting proceedings including public consultation decision.
3 October 2025	Public consultation dates confirmed as 8 October to 31 October. Emailed and spoke by phone to key contacts of leases at Stockwell Oval notifying of consultation dates and links. Light Pass Cricket Club, General Motors Owners Club and Barossa Hockey Association were all notified.
8 October 2025	Public consultation opened. Council placed Public Notice in The Leader Newspaper and commenced other notifications in line with Policy including Your Barossa Your Say.

14 October 2025 – 16 October 2025	Council Administration Invited to Stockwell Community Association meeting on 14/10/2025, Council's Sustainability Officer and Director from Department for Energy and Mining attended meeting 16/10/2025 at 8pm. Cr Schilling was also present at the meeting.
22 October 2025	The Leader Newspaper publishes 'Community association says Stockwell battery need a recharge'. Council and Department for Energy and Mining were asked for comments to questions in advance.
31 October 2025	5pm Consultation closed.
PENDING 18 November 2025	Decision report to Council for final determination

Discussion – public consultation results

Public consultation occurred 8 October 2025 – 5pm 31 October 2025, pursuant to Section 202(2) & Section 50(6) of the Local Government Act 1999. The matter attracted reasonable interest, and the number and method of responses is detailed below in table 1.

Table 1 - summary of responses received during public consultation

Source of contribution	Number of contributions
Facebook	44 contributors made comments.
direct written (letters and emails)	10 Noting: - Some submissions came from the same residential address but different individuals. - 1 submission contained a list of names and signatures in support of the letter in that 12 separate addresses were additionally represented. - 2 community group submissions: The St Thomas Evangelical Lutheran Church Stockwell, and Barossa Valley General Motors Owners Club Inc.
Submissions through portal	34 Noting: origin of feedback not disclosed as name was not a requirement to submit feedback
Total contributions	88 43 direct submissions 44 Facebook contributors
Direct phone conversations with community	1 resident who spoke to Director Development and Community Services
Community meetings	1 meeting – Stockwell Community Association Meeting (Thursday 16 October 2025) attended by Sustainability Officer and Director Department for

	Energy and Mining, listen and answered questions for 1 hour. Meeting was attended by approximately 12 community members.
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More cautious and opposing responses were received than supportive responses. The general sentiment, particularly from Stockwell residents, was that the development does not meet the intent of the community land that was donated by Mr. Jacob Mickan and that the direct benefits of the battery for the Stockwell community are lower relative to other Barossa townships with a higher number of Housing Trust properties.

At the Stockwell Community Association Meeting similar sentiment was conveyed, there was some scepticism that Stockwell Oval could be selected as the most suitable location, and concerns that the community had not been consulted early enough in the process, and that Council had already made the decision. Attendees of the meeting were encouraged to use *Your Barossa Your Say* to provide comment on the proposal and links were provided to the Chairperson in a follow up email.

Appendix 1 - table 2, summarises the key themes, providing a snapshot of some of the commentary that was submitted during consultation, and outlines the Administration's response to each concern.

Discussion

Confidence in the merit of this small-scale community battery proposal remains high. The responses detailed in Appendix 1 – table 2, demonstrates that all concerns could be managed appropriately. Specifically, lease terms could have been explored to address community sensitivities and give Council the confidence to move past community objection. For example, terms to provide avenues to terminate the lease early if the average efficiency or capacity dropped below a nominal amount could have been considered, and similarly, assurances that the battery would be constructed and maintained without stopping recreational activities at the Oval could have been sought.

However, there were more cautious and opposing comments and responses received than supportive replies. This consultation attracted more interest than other recent community consultation in the Barossa. Community feedback indicates that there is a lack of trust or confidence in community batteries as positive social infrastructure, especially where the direct benefits to the community hosting the battery, in this case Stockwell, are not high.

The indirect benefits including increased local grid stabilisation and more renewable energy being kept for local use, were not valued highly, nor did hosting the technology for the benefit of specific households in other Barossa Townships and regional LGA's resonate with the Stockwell residents as important.

While endorsing the Lease to host the community battery would have contributed to Strategic Outcomes 'Supporting a sustainable Barossa' (Community Plan, Corporate Plan CS17), and 'to help the prosperity and wellbeing of the community' (Corporate Plan – Community CS6), the recommendation to not proceed has been determined with consideration of the number of SA Housing Trust tenancies in the Barossa being still less than the batteries capacity at the current time, and because the community sentiment, at least in Stockwell, is not aligned.

Consideration was given to withdrawing The Barossa Council from the emPoweringSA program however, the Department for Energy and Mining were keen to exhaust all opportunities in the Barossa first and asked for more time to consider feedback. Consequently, four additional locations across The Barossa were reviewed, with only one returning as potentially viable. This site is on Drinkwater Crescent Nuriootpa, next to an existing transformer, but is much closer to housing than the original Stockwell proposal (see images below – a section of Community Land at Allot 30 Milway Avenue Nuriootpa).



Figure 1 – Aerial view Drinkwater Crescent, Nuriootpa and approximate location (red box – not to scale). The battery itself having dimensions of 7.5m long by 1.7m wide and 2.4m high, with total fenced area of 82.8m².



Figure 2 - street view Drinkwater Crescent, Nuriootpa - showing existing transformer.



Figure 3 - **ARTIST IMPRESSION ONLY** of Battery unit in situ (Not Barossa location). The battery itself having dimensions of 7.5m long by 1.7m wide and 2.4m high, with total fenced area of 82.8m².

There are examples of other community batteries within residential areas (see link in support references to Playford Council), however rather than proceeding straight to formal consultation pursuant to Section 202(2) & Section 50(6) of the *Local Government Act 1999* to lease Community Land, the recommendation is to pre-engage to seek direct feedback from Drinkwater Crescent residents first through 2 separate letter drops.

Any feedback received will be considered by the Director Development and Community Services, before returning to Council with a recommendation to either withdraw The Barossa Council from the empoweringSA program in its entirety, or commence formal public consultation to enter a lease to occupy a section of Community Land at Allot 30 Milway Avenue Nuriootpa for the purpose of establishing a Community Battery by the Department for Energy and Mining (DEM) at Drinkwater Crescent, Nuriootpa.

Summary and Conclusion

Council resolved to commence public consultation to enter a Community Land Lease at Stockwell Oval for the purpose of establishing a Community Battery by the Department for Energy and Mining (decision 2022-26/807). The decision endorsed the CEO to enter a 15-year Lease with the Minister for Department for Energy and Mining if no objections to the proposal were received in public consultation.

Public consultation attracted significant interest, and objections were received with some Stockwell residents specifically asking Council to reject the proposal.

All feedback received has been reviewed and considered at length with responses to objections raised detailed in Appendix 1 - table 2.

While the merits of the proposal remain high and sensitivities could have likely been addressed by specific lease terms, feedback indicated that the indirect benefits of increased grid stabilisation and keeping more renewable energy in the region for use, did not offset community sentiment that the battery doesn't meet the intended use of the community land at Stockwell and there would be no direct benefits realised for

Stockwell residents. Stockwell residents in general were not supportive of hosting technology for the benefit for specific households in other Barossa Townships and regional LGA's.

Consequently, the recommendation to Council is that the Lease of Community Land at Stockwell for the purpose of a community Battery is not endorsed.

The Department for Energy and Mining were keen to continue to exhaust all opportunities though in the Barossa and identified one last potential site – a section of Allot 30 Milway Avenue Nuriootpa, connected to Drinkwater Crescent Nuriootpa.

The recommendation is to proceed with exploring the suitability of this new site by seeking direct feedback from residents on Drinkwater Crescent Nuriootpa via letter drops, before returning to Council with a recommendation to either withdraw The Barossa Council from the empoweringSA program in its entirety, or recommend that there is merit in proceeding to formal community consultation about leasing a section of community land in accordance with Section 202(2) & Section 50(6) of the Local Government Act 1999.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1	Artist impression of proposed battery in situ at Stockwell Oval 
Attachment 2	Locality plan for community battery at Stockwell Oval 
Attachment 3	Combined responses_Redacted - Community Battery Proposal 

Supporting references

[emPowering SA | Energy & Mining](#)

[City of Playford | Proposed 15-Year Lease of Council-Owned Community Land for a Community Battery – Elizabeth Park](#)

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Our Environment

Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.

Corporate Plan

- CS6 Community - To help the prosperity and wellbeing of the community. Community grants programs. Support for community groups – networking, advice, input to The Big Project
- CS17 Natural Resources - Regional development and management of the environment including natural resource management to ensure the region is managed sustainably and the environment is protected and enhanced

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Missed opportunity to contribute to Strategic outcomes of 'Supporting a sustainable Barossa' (Community Plan, Corporate Plan CS17), and 'to help the prosperity and wellbeing of the community' (Corporate Plan – Community CS6), for no Council financial outlay.

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Potential loss of credibility with Department for Mining and Energy for withdrawing support.

COMMUNITY ENGAGEMENT

Consultation was initiated pursuant to Section 202(2) & Section 50(6) of the Local Government Act 1999, and The Barossa Council Public Consultation Policy.

Consultation was from 8 October to 5pm 31 October 2025.

Media release

Public notice in the Leader

Your Barossa Your Say

Posters displayed on windows of Stockwell club at recreation park

Email and phone contact with nominated lease holders including Light Pass Cricket Club, General Motors Club and Hockey Association.

A Council representative and Director from Department for Energy and Mining attended the Stockwell Community Association meeting by invitation. Administration thanks the Light Pass Cricket Club for sharing the information that we provided to them that facilitated our attendance at the Community Association Meeting.

7.4.3 GARAGE SALE TRAIL - PROGRAM EXTENSION REVIEW

26/14370

MOVED Cr Greatwich

That Council:

- (1) Receive the 2025 Barossa Impact Report prepared by Taverner Research Group for Garage Sale Trail.
- (2) Endorse that the partnership with Garage Sale Trail ceases.
- (3) Endorse that the 2026 – 2027 budget (\$3,000) is reallocated to other waste initiatives in line with Community and Corporate Plans, and as approved by the Director Development and Community Services.

SECONDED Cr Angas

CARRIED 2022-26/933

PURPOSE

Councils' agreement with [Garage Sale Trail](#) has now expired. This report provides an overview of the program for the last 4 years (2022 – 2025) and recommends that the partnership does not continue.

REPORT

Background

Garage Sale Trail is a waste education and behaviour change program that aims to reduce household waste to landfill and support the transition to a circular economy.

Council has been participating in [Garage Sale Trail](#) since 2018, and in February 2022, resolved to partake in the initiative for four (4) years. This period has now past and Council's agreement with Garage Sale Trail has now expired.

Barossa Council was one of 5 Councils in South Australia who participated in 2025. By participating, Barossa Residents were able to register to be involved for free and access free promotion materials, tips and tricks for facilitating a successful garage sale.

Discussion

Table 1 summarises registrations and costs for the duration of the partnership, with the average investment by Council per garage sale returning at \$120/ registered sale.

We have had some fun promoting Garage Sale Trail including a library display and photoshoot with Cr Rick Lane in the local newspaper. Targeted promotions to schools, and other community and non-for-profit groups in the last 2 years has not significantly increased participation.

Table 1 - costs and participation 2022 - 2025

Year	Registrations		Financial commitment per annum	Investment/ sale
	Individual	Market/ car boot event (that support multiple stalls at a location)		
2025	20	1	\$2,728	\$129
2024	16	1	\$2,643	\$155
2023	37	1	\$2,508	\$66
2022	11		\$2,597	\$236
Totals	84	3	\$10,476	\$120

There are established groups that also facilitate garage sales locally, including Barossa Valley's Online Garage Sale (Private Group 14.5K members) and Whole Town Garage Sales SA.

Participants do report a positive experience with Garage Sale Trail, but the reach of the program remains quite small for the financial investment.

Summary and Conclusion

Garage Sale Trail is a waste education and behaviour change program that aims to reduce household waste to landfill and support the transition to a circular economy.

Council has been participating in Garage Sale Trail since 2018 with the most recent partnership concluded at the end of 2025.

While participants report a positive experience with Garage Sale Trail, it has been assessed that the reach of the program for the financial investment is relatively small - for example: 21 registrations in 2025 at \$129 per sale.

Consequently, the recommendation is that Council does not renew the Garage Sale Trail partnership in 2026, with the budget reallocated to other waste initiatives (to be determined) in line with Community and Corporate Plans and as approved by the Director Development and Community Services.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Garage Sale Trail 2025 SA Barossa Impact Report 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Supporting a sustainable Barossa.

Strategic Outcome

- We sustainably manage our resources and encourage sustainable practices.

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Council will be stopping an established program so there is some risk to reputation. Risk is considered low - there are other avenues for Barossa Community to connect with established groups that facilitate garage sales locally.

COMMUNITY ENGAGEMENT

Nil

7.4.4 RESIDENTIAL HARD WASTE PROGRAM 'DECLUTTER AND SAVE' - KERBSIDE COLLECTION AND VOUCHER SERVICE REVIEW **26/17622**

MOVED Cr de Vries

That Council:

- (1) Commencing April 2026, extends the hard waste kerbside collection service (through the Waste Management Services Contract) from a township only service to include some rural properties, which includes no longer contracting small business operators to service the voucher service.
- (2) To support this change:
 - a. Increase the available number of hard waste kerbside collection services for 'Declutter and save' by 200 services per annum,
 - b. Acknowledge a rural collection rate per service will be established with Solo Resource Recovery and aligned with the Waste Management Services Contract Rise and Fall Mechanism, and
 - c. Approve a budget increase of \$14,600 starting financial year 2026 – 2027. Noting that the undersubscription of hard waste vouchers from an earlier campaign this financial year will offset the additional funds needed for expanded service to commence in April 2026.
- (3) Effective financial year 2026 – 2027 increases the hard waste voucher value to align with Springton Transfer Stations resident rate for 'Trailers, Utes & Tandem Trailers above water level (exceeding 6x4) with hurdle' which means increasing budget 2026 – 2027 by an additional \$21,000 plus yearly index.

SECONDED Cr Greatwich

CARRIED 2022-26/934

PURPOSE

This report seeks endorsement of key recommendations following a review of the Residential Hard Waste Program ('Declutter and save') which includes kerbside collections and vouchers.

REPORT

Background

Council implemented a residential hard and green waste voucher system in 2020 - 2021 financial year. The hard waste voucher value was set at \$75 including GST and has remained the same value. The number of vouchers was set at 500 per campaign (1000 per year) and this has also not changed. Residents have been able to use their hard waste voucher at Springton Waste Transfer Station, Eco Waste Services Transfer Station Willaston, or engage one of two smaller contractors to come and collect material from the resident's property.

In 2022 the program was extended to include residential hard waste kerbside collections performed by Solo Resource Recovery under the Waste Management Services Contract. The number of kerbside collections was set at 500 per campaign (1000 per year) and to date this has also not changed. The cost per service has varied in line with the Waste Management Services Contract's Rise and Fall Mechanism. Townships serviced by the kerbside program have included: Altona, Angaston, Cockatoo Valley, Eden Valley, Lyndoch, Mt Pleasant, Nuriootpa, Springton, Stockwell, Moculta, Tanunda, and Williamstown.

The program is marketed as 'Declutter and save' and is generally well utilised. There are always more vouchers claimed than redeemed in the end (average utilisation rate is about 60%). To date, we have not been oversubscribed in either program or turned any eligible properties away. Properties are eligible for one service per financial year subject to availability.

Hard waste voucher utilisation is represented over the last 3 years in the table below.

VOUCHERS					
01/01/2022 - 30/12/2025		Column Labels			
Program utilisation (Counts)		2023	2024	2025	Grand Total
Completed - Redeemed - Small business contractor 1		88	39	12	139
Completed - Redeemed - Small business contractor 2		117	63	38	218
Completed - Redeemed - Eco Waste Solutions		144	112	108	364
Completed - Redeemed - Springton Transfer Station		292	250	177	719
Completed - Voucher Generated. (Voucher claimed but not redeemed		379	267	294	940
Grand Total		1020	731	629	2380
Program utilisation (%)					
Completed - Redeemed - Small business contractor 1		8.63%	5.34%	1.91%	5.84%
Completed - Redeemed - Small business contractor 2		11.47%	8.62%	6.04%	9.16%
Completed - Redeemed - Eco Waste Solutions		14.12%	15.32%	17.17%	15.29%
Completed - Redeemed - Springton Transfer Station		28.63%	34.20%	28.14%	30.21%
Completed - Voucher Generated. (Voucher claimed but not redeemed)		37.16%	36.53%	46.74%	39.50%
		100%	100%	100%	100%

Figure 1- Voucher utilisation history 2022 - 2025

Discussion

A review of the Residential Hard Waste Program has been triggered because the value of the hard waste voucher has become uncompetitive with Springton Waste Transfer Station pricing for residents, and Council's Procurement Policy requires that we formally re-tender expression of interest for small business contractors that service the voucher system. Instead of re-tendering, it is proposed that the hard waste kerbside collection service facilitated twice yearly under the Waste Management Services Contract with Solo Resource Recovery is extended into some rural areas. Extension areas were identified by reviewing past voucher data and looking at town maps for opportunities.

Proposal to increase voucher value

The hard waste voucher value has been set at \$75 including GST since the inception of the program 6 years ago. Over this time, both the Non-metropolitan Solid Waste Levy and wages costs have increased. It is recommended that moving forward the voucher value is aligned with Springton Transfer Station's residential fee for *'Trailers, Utes & Tandem Trailers above water level (exceeding 6x4) with hurdles'*. This means that the voucher value will never fall behind the cost to dispose at Springton Waste Transfer Station.

The 2025-2026 rate for proposed *'Trailers, Utes & Tandem Trailers above water level (exceeding 6x4) with hurdles'* is currently \$98 including GST. This means a minimum \$23 (31%) increase per voucher. The additional budget needed to sustain this at 100% redemption is \$21,000 per annum plus yearly index for financial year 2026 - 2027. While it's important to budget for 100% utilisation, in practice previous data tells us that the real budget impact is more likely to be \$14,600 (assumes 70% redemption).

The following table shows results previous financial year 2024 – 2025, and underspend to budget was also recorded in financial year 2023 – 2024.

2024 - 2025	budgeted			Actuals spend	Variance	Commentary
Description	Count	cost per count	total			
vouchers	1000	\$68	\$68,180	\$26,703	\$41,477	64% utilisation campaign 1, 54% utilisation campaign 2
Springton additional opening days	4	\$2,500	\$10,000	\$8,800	\$1,200	labour for 4 extra open days
		Totals	\$78,180	\$35,503	\$42,677	Some underspend in 2024/ 2025 was reallocated to GISA green bin education grant per Council decision

Figure 2 - Voucher service budget and actuals previous financial year 2024 - 2025

If required though, the budget impact could be further lessened by undertaking a step increase over 2 financial years or fixing at a lower rate, for example *'trailers exceeding 6x4 trailers without hurdles'*.

While budget calculations are based on 2025-2026 rates, the proposal is to increase the hard waste voucher value for financial year 2026 – 2027. The budget impact of proposed voucher rate increase is further summarised in the table below.

VOUCHER RATE INCREASE PROPOSAL	Vouchers per annum	Cost per voucher - 2025/2026 rates (ex. GST)	total program cost	Additional budget required - 100% utilisation		Additional budget required - likely redemption rate (70%)	
				\$	%	\$	%
Current	1000	\$68.18	\$68,180	\$0	0.00%	\$0	0.00%
Proposal 1 - 6x4 no hurdles	1000	\$72.73	\$72,730	\$4,550	6.67%	\$3,185	4.67%
Proposal 2 (preferred) - 6x4 with hurdles	1000	\$89.09	\$89,090	\$20,910	30.67%	\$14,637	21.47%
Note - budgeted increases are calculated on 2025/2026. Rates for 2026/2027 will be plus yearly index.							

Figure 3 - Budget impact of voucher value increase proposal

Proposal to extend the hard waste residential kerbside collection service area and stop contracting small business operators to service the hard waste voucher system.

The hard waste residential kerbside collection service, performed by Solo Resource Recovery twice yearly as part of the Waste Management Services Contract, currently services township properties only. The hard waste voucher service has traditionally filled the gap for rural properties by giving these residents access to subsidised hard waste or garden waste disposal. Noting that some township properties have also opted for the voucher over the kerbside service.

Residents have been able to use their hard waste voucher at Springton Waste Transfer Station, Eco Waste Services Transfer Station Willaston, or engage one of two smaller contractors to come and collect material directly from their property. While the smaller contractors have other service offerings, the voucher conditions clearly communicates that Council only endorses the collection and disposal of hard waste or garden waste as part of the voucher program.

It has been identified that if we want to continue to have small business contractors as part of the hard waste voucher service delivery, an open market re-tender expression of interest is required. On review, these small business contractors make up the smaller part (15%, refer figure 1) of total vouchers claimed, administratively are more complex to manage, and data recording like of tonnages is often less accessible.

Consequently, an alternate proposal to extend the hard waste kerbside collection service to rural areas was investigated. Solo Resource Recovery has confirmed that service expansion to some rural properties is possible where a separate rural collection rate is negotiated. The separate rate acknowledges that more travel will be required between hard waste collections. The areas that have been identified for extension include Light Pass, Bethany, Vine Vale, Williamstown North, Kalbeeba and Sany Creek East. Extension areas were identified by reviewing past voucher data and looking at town maps for opportunities.

There will be a positive impact to service levels with more properties able to access a hard waste kerbside collection service through 'Declutter and save'. Residents will not be able to use the hard waste voucher moving forward to have a contractor come to their house and take away a trailer of garden waste. Solo's hard waste kerbside service does not accept garden waste. Residents will still be able to take a trailer load of garden waste themselves to a transfer station with a hard waste voucher for subsidised disposal. Similarly, there could be a small service level drop in the disposal of mattresses if the smaller contractors were collecting these too. There is no data available to quantify what percentage of the 15% of hard waste vouchers redeemed with the small business contractors were used for garden waste or mattress disposal. It is likely a smaller portion of the 15% of hard waste voucher users, but this cannot be verified with data.

Options are being explored to approve an additional drop off location for garden waste, but alternative avenues for a dedicated mattress collection service or drop-off program have been explored with investment per property returning significantly more than current residential hard waste service program allows.

It is proposed that if the hard waste kerbside service areas for 'Declutter and save' campaigns are expanded, an additional 200 kerbside services are added per annum to the current service level - 1200 services instead of 1000 services per annum. The expected budget impact is an additional \$14,600 per annum subject to indexation. The expanded service can commence in April 2026 however, with no adjustment to 2025 – 2026 budget. Vouchers in campaign 1 of 2025 – 2026 were under subscribed sufficiently to cover the increase for it to be actioned in April 2026.

There is a risk that removing the smaller operators from the program could negatively affect Council's reputation. The risk is considered low however, and the benefits of this change justify the risk level. If the community response to removing the small business contractors from the service delivery is negative, a re-tender process can be completed to consider reengaging this service option. This could not be achieved for the April 2026 hard waste campaign but could be facilitated for the first campaign for financial year 2026 - 2027.

While not the preferred model, if the budget increase was a barrier to change, the number of hard waste kerbside services added could be offset by reducing the number of vouchers available (currently 1000 per annum, could be reduced to 850).

Overall budget summary of proposals

The below table provides an overall summary of budget impacts for execution of both change proposals. The recommendation is that:

- The expansion of the hard waste kerbside service proposal is made effective April 2026 using reallocating budget underspend from undersubscribed vouchers from an earlier campaign this financial year, and
- The hard waste voucher rate increases effective next financial year (2026 – 2027). Budget increase (\$21,000) is represented at 100% utilisation, but noting anticipated spend if actual utilisation remains closer to 70% (\$14,700).

Change proposal	current number of services per annum	change in service numbers	Budget increase required from 2026 - 2027 (ex. gst)	Likely actual spend
1 - voucher rate increase	1000	no change	\$21,000	\$14,700
2 - expansion of kerbside service	1000	+200	\$14,600	\$14,600
		total	\$35,600	\$29,300

Figure 4 - Budget impact summary for both change recommendations.

Summary and Conclusion

The Residential Hard Waste Program, known as 'Declutter and save' and offered twice yearly, has been operating since 2021, initially as a hard waste voucher service then a hard waste kerbside collection service too. A recent review of the program has been completed with 2 key change recommendations.

Firstly, an increase in the hard waste voucher value commencing financial year 2026 – 2027 to make the voucher competitive with increasing costs to residents to dispose of hard waste, and secondly, expanding the contracted hard waste kerbside collection service area to include some rural properties.

Increasing the hard waste voucher value is a service level increase. Aligning with Springton Transfer Station's residential fee for 'Trailers, Utes & Tandem Trailers above water level (exceeding 6x4) with hurdles' will mean that the voucher value will never fall behind the cost to dispose at Springton Waste Transfer Station.

Expanding the hard waste kerbside collection service is proposed effective April 2026 and will have a positive service level impact with more rural properties able to access a hard waste kerbside service through the 'Declutter and save' program. Small business' who have been servicing the hard waste voucher on behalf of Council though will stop servicing 'Declutter and save' as part of this expansion proposal.

Consequently, up to 15% of properties that used their hard waste voucher with a small business contractor may receive a reduced level of service if the contractor was used to remove garden waste or a mattress directly from their property. We anticipate that it will be the smaller portion of this 15% of users but cannot verify this with data. Properties will still be able to use the hard waste voucher for green waste disposal but will need to arrange to take it to a transfer station. If the community response to removing the small business contractors from the service delivery model is negative, a re-tender process can be completed to consider reengaging this service option for financial year 2026 - 2027.

The hard waste kerbside service expansion proposal can commence in time for Declutter and save April 2026 by reallocating underspend from an earlier voucher campaign this year (100% offset). Moving forward though, the anticipated budget increase to execute both proposals in 2026 – 2027 financial year is \$35,000 plus yearly indexing. While budgeting is for 100% utilisation is important, the actual spend is likely closer to 70%.

If the budget is a barrier for change, there are some proposals contained within the report that could be modelled to reduce the impact.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Nil

Supporting references

[Declutter and save • The Barossa Council](#) , includes program terms and conditions.

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Community Plan



Our Environment

Supporting a sustainable Barossa.

Strategic Outcome

- We support actions that manage our environment for future generations.

Corporate Plan

CS22 Waste and Resource Recovery - Management of waste contract to ensure appropriate waste collection and disposal and operation of waste transfer station

Legislative Requirements

Nil

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

No impact to service delivery with regards to increasing the voucher value.

Expanding kerbside service areas will have a positive impact to service delivery - more properties able to access a direct kerbside collection service, and an additional 200 services per annum are proposed while maintaining the same number of voucher services available.

There will be a small reduction in service delivery with regards to using the voucher service for garden waste. Residents can still use the voucher for green waste disposal but will have to take it themselves to an approved facility as there will no longer be an option for green waste collection direct from property.

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Increase in budget required to implement recommended changes.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

There is a risk that removing the smaller operators from the program could negatively affect Council's reputation. The risk is considered low however, and the benefits of this change justify the risk level.

COMMUNITY ENGAGEMENT

Nil

-

THE BAROSSA COUNCIL WASTE MANAGEMENT SERVICES POLICY 3.17.1 Council may offer residential hard waste (including green garden waste) programs. The extent and scope of these services is subject to service availability and budget allocation.

7.4.5 GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY (GRFMA) - 2026/2027 DRAFT ANNUAL BUSINESS PLAN AND DRAFT BUDGET **26/17704**

MOVED Cr de Vries

That Council having reviewed the Gawler River Floodplain Management Authority 2026/2027 Draft Annual Business Plan and draft 2026/2027 Budget and advise the Authority that it supports the draft Budget and Business Plan settings.

SECONDED Cr Hurn

CARRIED 2022-26/935

PURPOSE

To provide Elected Members with an opportunity to consider and provide feedback on the 2026/2027 Draft GRFMA Annual Business Plan and draft 2026/2027 Budget.

REPORT

Background

The Gawler River Floodplain Management Authority (GRFMA) is required to prepare an Annual Business Plan and Budget for the upcoming financial year. Prior to setting the draft Budget each year, the Authority must review its Annual Business Plan in consultation with constituent councils.

The GRFMA Board, at its meeting held 12 February 2026, considered a draft Annual Business Plan and draft 2026/2027 Budget and endorsed the following resolution:

1.1 Draft 2026/2027 GRFMA Annual Business Plan and Draft 2026/2027 Budget

GB7/26 **Draft 2026/2027 GRFMA Annual Business Plan and Draft 2026/2027 Budget**

Moved: Cr Malcolm Herrmann

Seconded: Mr Greg Pattinson

That the GRFMA:

1. Endorses the Draft 2026/2027 GRFMA Annual Business Plan and Draft 2026/2027 Budget.
2. Following receipt of Constituent Council feedback, considers adoption of the GRFMA draft Annual Business Plan and Annual Budget at the June 2026 meeting.

CARRIED UNANIMOUSLY

As such, Elected Members are now provided the opportunity to provide feedback on the draft Annual Business Plan and draft 2026/2027 Budget.

Discussion

The Draft Annual Business Plan indefinites the following priority actions:

- Completion of Gawler River Flood Management Business Case;
- Review of the GRFMA's Strategic Management framework; and
- Maintenance and Operations of the dam.

The 2026/27 draft budget has been drafted referencing the GRFMA Strategic Management Framework, with the following to note:

- GRFMA received \$774,000 from the Federal Government Disaster Ready Fund to finalise the future investment business case.
- Allocation of \$100,000 to facilitate a Dam Safety Review.

It is important to note there has been an increase in the contribution of constituent Councils by \$111,092. For the Barossa Council this will see the contribution increase from \$36,469 to \$47,783 which will fund the dam safety review work.

The GRFMA has endeavoured to minimise cost increase in delivering its function, operations and project management required.

Summary and Conclusion

The draft GRFMA Annual Business Plan 2026/27 and Draft Budget 2026/27 have been provided to constituent Councils for consideration, in accordance with the GRFMA charter.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Gawler River Floodplain Management Authority draft Annual Business Plan and 2026/2027 Budget 

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

CS7 Community Emergency, Hazard Planning and Management - Response to emergency management situations, from prevention through to emergency

response and recovery, as well as building the resilience of communities to respond to emergencies.

- CS17 Natural Resources - Regional development and management of the environment including natural resource management to ensure the region is managed sustainably and the environment is protected and enhanced

Legislative Requirements

Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Increase in financial contribution of \$11,314.

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Increase in funding allows for dam safety review to be undertaken.

COMMUNITY ENGAGEMENT

The GRFMA Charter requires that the Annual Business Plan and Draft Budget are circulated to constituent councils seeking support, prior to their adoption by the Board. There is no legislative obligation for community consultation in relation to this item, however it will be included in the draft Annual Business Plan and Budget which is consulted upon with the community.

7.4.6 DOG AND CAT MANAGEMENT (BREEDER REFORMS) AMENDMENT REGULATIONS 2025 **26/18852**

MOVED Cr Troup

That Council endorses the draft submission on the Breeder Reforms and Regulations for the Dog and Cat Breeders and Dog and Cat Regulations as contained within Attachment 4.

SECONDED Cr Evans

CARRIED 2022-26/936

PURPOSE

To seek Councils endorsement for the draft submission on the Breeder Reforms and Regulations for Dog and Cat Breeders, and Dog and Cat Regulations.

REPORT

Background

Staff have previously prepared a report for Council (24/42117) to endorse the draft submission prepared in response to the proposed Dog and Cat Management (Breeder Reforms) Amendment Bill 2024 to amend the Dog and Cat Management Act 1995 (the Act), Council endorsed the draft Submission in September 2024.

In addition to that Bill, in the same year, the State Government released the Dog and Cat Management (Cat Management) Amendment Bill 2024 to amend the Dog and Cat Management Act 1995 with reference to cat management provisions. Staff subsequently prepared a report for Council (24/62449) to endorse the draft Submission.

After considering the relevant feedback, the Dog and Cat Management (Breeder Reforms) Amendment Act was passed in June 2025. The amendments included the powers to implement breeder licensing. These amendments replaced the current breeder registration category and need to be supported by relevant Regulations.

Introduction

State Government are now seeking feedback on the Dog and Cat Management (Breeder Reforms) Amendment Regulations 2025.

These Draft regulations support breeder licensing, cat management and recognition of interstate dog control orders (see [Attachment 1](#))

Discussion

The Dog and Cat Management (Breeder Reforms) Amendment Act 2025 requires all those wanting to breed to meet specific criteria. This will now replace the existing breeder registration. The draft standard and guidelines can be reviewed in [Attachment 2](#). Furthermore, a broader breeder reforms explanatory guide is contained as attachment 3.

In essence these reforms include, but are not limited to:

- Fertile female limits, including 20 fertile females per breeding facility and 50 fertile females per breeding program.
- Breeders requirement to provide any information or records the Dog and Cat Management Board requires.
- Include Management Plans to care for all dog or cats.
- Adequate training to be provided to staff involved in the breeding of animals.

Overall, staff are generally supportive of the proposed breeder reforms. What remains unclear is the level of obligation placed on local Council's as the Dog and Cat Management Board (the Board) will be administering and enforcing the breeder licensing system. This has been highlighted by staff in the draft submission ([Attachment 4](#)).

In relation to feedback regarding the proposed dog and cat regulations there are two changes that relate to cats which have been implemented to support the amendments introduced by the Dog and Cat Management (Breeder Reforms) Amendment Act 2025.

As Council continues to maintain the view that overall cat management needs to be a statewide approach, one amendment to the regulations has been addressed in our submission.

Section 64 of the Dog and Cat Management (Breeder Reforms) Amendment Act 2025 outlines the power for Councils to seize and detain cats. Section 64(1)(b) outlines the circumstances as set by regulation. The applicable regulation 16 provides the power to council to seize cats (including identified cats), but only if council has a cat by-law. A response to the proposed regulation 16 has been provided as part of the submission.

Summary and Conclusion

Broadly staff are supportive the breeder license amendments. These amendments will assist in introducing a statewide approach to this practice and will strengthen animal welfare and provide better clarity for the breeding industry.

However, as highlighted in the submission, we have suggested that cat management needs to be a statewide approach. Should the current cat management regulations be implemented, substantial amendments would need to occur to Councils current cat by-law.

ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- | | |
|--------------|---|
| Attachment 1 | Dog and Cat Management Act 1995 - Dog and Cat Management (Breeder Reforms) Amendment Regulations 2025  |
| Attachment 2 | DRAFT Standards and Guidelines for Breeding Dogs and Cats 2026  |
| Attachment 3 | Explanatory Guide - Dog and Cat Management - Breed Reforms - Amendment Regulations  |
| Attachment 4 | Draft Submission - Dog and Cat Management- Breeder Reforms - Amendment Regulations 2025  |

Supporting references

Nil

COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Corporate Plan

- CS1 Animals - Management of animal issues including attacks, harassment, complaints, lost companion animals, registration, cage hire and collection, wandering animals, breeders

Legislative Requirements

Local Government Act 1999

RISK MANAGEMENT CONSIDERATIONS

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

1. SERVICE DELIVERY

Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.

Nil

2. SUSTAINABILITY & ENVIRONMENT

Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.

Nil

3. FINANCIAL

Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.

Nil

4. PEOPLE

Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.

Nil

5. REPUTATION

Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.

Nil

COMMUNITY ENGAGEMENT

The general community has had the opportunity to provide feedback via the government's consultation portal.

8. CONFIDENTIAL REPORTS

8.1 Office of the Mayor and CEO

8.1.1 SUPREME COURT CASE MATTER - QUARTERLY UPDATE **26/17105**

There is strong public interest in enabling members of the public to observe Council's transparent and informed decision-making. This helps to ensure accountability, maintain transparency of public expenditure, facilitate public participation, assist public awareness and allow for the scrutiny of information. Attendance at a Council meeting is one means of satisfying this interest. The public will only be excluded from a Council meeting when the need for confidentiality pursuant to Section 90(2) of the Act outweighs the public interest of open decision-making.

In this matter, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest are that it contains information that is related to the Supreme Court Case between Councils and TTEG.

On balance, the above reason which supports the need for confidentiality pursuant to Section 90(2) of the Act outweighs the factors in favour of the public interest of open decision-making.

MOVED Cr de Vries

That Council:

- (1) Under the provisions of Section 90(2) of the *Local Government Act 1999*, make an order that the public be excluded from the meeting with the exception of the Chief Executive Officer, Director Corporate Services, Strategy and Innovation, Director Development and Community Services, Director Infrastructure and Environmental Services and the Minute Secretary, in order to consider in confidence a report relating to being information that must be considered in confidence pursuant to:

Section 90(3)(i) of the *Local Government Act 1999*:

information relating to actual litigation, or litigation that the council or council committee believes on reasonable grounds will take place, involving the council or an employee of the council;

- (2) Accordingly, on this basis, Council is satisfied that public interest in conducting meetings in a place open to the public has been outweighed by the need to keep the information and discussion confidential in order that it contains information that is related to the Supreme Court Case between Councils and TTEG.

SECONDED Cr Greatwich

CARRIED 2022-26/937

The meeting moved into confidence at 6.36pm

MOVED Cr de Vries

That Council:

- (1) Council resolution
- (2) Having considered this matter in confidence under Sections 90(2) and 90(3)(i) of the *Local Government Act 1999*, makes an order pursuant to Section 91(7), that the minutes, agenda report and attachments other than the minutes relating to this confidentiality order of the Confidential Council Meeting held on 16 December 2025 in relation to item 8.1.1 Supreme Court Case Matter - Quarterly Update be kept confidential and not available for public inspection and authorise the Chief Executive Officer to review and revoke the order.

SECONDED Cr Barrett

CARRIED CO 2022-26/938

Resumption of open council meeting at 6.37pm

8.2 Corporate Services, Strategy and Innovation

8.2.1 SALE OF PROPERTY FOR NON-PAYMENT OF COUNCIL RATES - SETTING OF RESERVE PRICE FOR SALE 26/17367

There is strong public interest in enabling members of the public to observe Council's transparent and informed decision-making. This helps to ensure accountability, maintain transparency of public expenditure, facilitate public participation, assist public awareness and allow for the scrutiny of information. Attendance at a Council meeting is one means of satisfying this interest. The public will only be excluded from a Council meeting when the need for confidentiality pursuant to Section 90(2) of the Act outweighs the public interest of open decision-making.

In this matter, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest are that it would result in unreasonable disclosure of the personal affairs of the people who own the properties included in the report.

On balance, the above reason which supports the need for confidentiality pursuant to Section 90(2) of the Act outweighs the factors in favour of the public interest of open decision-making.

MOVED Cr Hurn

That Council:

- (1) Under the provisions of Section 90(2) of the *Local Government Act 1999*, make an order that the public be excluded from the meeting with the exception of the Chief Executive Officer, Deputy Chief Executive Officer and Director Corporate Services, Strategy and Innovation, Director Development and Community Services, Director Infrastructure and Environmental Services, Manager Financial Services and the Minute Secretary, in order to consider in confidence a report relating to being information that must be considered in confidence pursuant to:

Section 90(3)(a) of the *Local Government Act 1999*:

information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead);

- (2) Accordingly, on this basis, Council is satisfied that public interest in conducting meetings in a place open to the public has been outweighed by the need to keep the information and discussion confidential in order that it would result in unreasonable disclosure of the personal affairs of the people who own the properties included in the report.

SECONDED Cr Evans

CARRIED 2022-26/939

The meeting moved into confidence at 6.38pm

RECOMMENDATION

That Council:

- (1) Council resolution
- (2) Having considered this matter in confidence under Sections 90(2) and 90(3)(a) of the *Local Government Act 1999*, makes an order pursuant to Section 91(7), that the minutes, agenda report and attachments other than the minutes relating to this confidentiality order of the Confidential Council Meeting held on 17 March 2026 in relation to item 8.2.1 Sale of property for non-payment of Council rates - setting of reserve price for sale be kept confidential and not available for public inspection until the outstanding debt has been paid or the sale of the property has been settled and authorise the Chief Executive Officer to review and revoke the order.

MOVED Cr de Vries

That item 8.2.1 - Sale of Property for Non-Payment of Council Rates - Setting of Reserve Price for sale lie on the table pending outcomes of recent contact made with residents and if this is not resolved by the 27 April 2026 the matter will be brought back to Council by the Chief Executive Officer.

SECONDED Cr Hurn**CARRIED CO 2022-26/940**

Resumption of open council meeting at 6.42pm

9. URGENT OTHER BUSINESS

Nil

10. NEXT MEETING

Tuesday 21 April 2026 at 5:30pm

11. CLOSURE

Mayor Lange declared the meeting closed at 6.43pm.

Confirmed at Council Meeting on 21 April 2026

Date:.....

Mayor:.....