



## MINUTES OF THE MEETING OF THE BAROSSA COUNCIL

held on Tuesday 16 June 2026 commencing at 5:30pm  
in the Council Chambers, 43-51 Tanunda Road, Nuriootpa.

# MINUTES

Welcome and Acknowledgement of Country by Mayor Bim Lange who declared the meeting open at 5:30pm.

## 1. ATTENDANCE RECORD

### 1.1 Members Present

Mayor Bim Lange, Crs John Angas, Don Barrett, Tony Hurn, Kathryn Schilling, Jane Evans, Bruce Preece, Jess Greatwich, Rick Lane and Heidi Thompson

#### Apologies

Cr David de Vries and Cathy Troup

#### Not Present

Nil

#### Leave of Absence

Nil

## 2. CONFIRMATION OF MINUTES

### 2.1 Minutes of previous meetings – for confirmation:

**MOVED** Cr Hurn

That the Minutes of the Council meeting held on Tuesday 19 May 2026 at 5:30pm, as circulated, be confirmed as true and correct records of the proceedings of those meetings.

**SECONDED** Cr Barrett

**CARRIED 2022-26/985**

## 2.2 Matters arising from previous minutes

Nil

## 3. PROCEDURAL ITEMS

### 3.1 Petitions

#### 3.1.1 PETITION TREE REMOVAL

26/39428

**MOVED** Cr Angas

That Council receive and note the petition and officer level assessment and request the Chief Executive Officer (or his delegate) to request the Department of Infrastructure and Transport to relocate the sign adjacent to 8 Greenock Road Nuriootpa, further away from the road to further improve the site lines, but take no action on the tree removal.

**SECONDED** Cr Lane

**CARRIED 2022-26/986**

#### **PURPOSE**

A petition has been received regarding the removal of a carob tree planted in 2023 and relocation of a road sign adjacent to 8 Greenock Road Nuriootpa.

#### **REPORT**

The petition seeks Council to remove a tree and move a road sign due to site lines and is at Attachment 1.

I have sought a review of the matter, which was the third time it was understood and at there is no concerns with site lines, indeed the site lines as measured from the Australian Standards are exceeded by twice the necessary distances. This has been previously relayed to the residents, Barossa Village, and a councillor, and again relayed through my review to the lead petitioner.

As it is outside of policy offices can do nothing further or authorise any such action to remove the tree or the road sign.

A report has been provided at the attachment of the assessment of the site lines and tree health and is at Attachment 2.

Should Council determine to remove the tree it needs to consider the regional precedent, given there will be a raft of similar examples through our road network, an future application of the precedent.

If Council are inclined to remove the tree and set the road sign back the following resolution is provided as an alternative.

**RECOMMENDATION**

*That Council receive and note the petition and agree to remove the tree and set back the road sign by a distance that continues to comply with the Australian Standards for road signs if possible, and require a new appropriate tree be replanted in the general location and set back to a location that increases site lines, in consultation with the landowner and residents.*

**ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

Attachment 1    Petition   
Attachment 2    Inspection Report 

Supporting references

Nil

**COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS****Corporate Plan**

BS5      Enterprise Risk and Safety - The management of Council's Enterprise Risk profile including strategic and operational risk assessment, control and monitoring; internal control and audit; business continuity and disaster recovery planning; organisational emergency management; insurance portfolio management; and Work Health Safety system coordination

Legislative Requirements

Australian Road Standard – AS2890.1 – Figure 3.2 – Sight Stopping Distance (SSD)

**RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Nil

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

This is not funded as it does not require removal and replanting and does impinge site distance needs. However, it would be funded from maintenance budget allocations in the 2026-27 financial year.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

The decision to remove or not remove may have reputational impact.

**COMMUNITY ENGAGEMENT**

Not required or recommended however various officers have engaged with those requesting removal on multiple occasions.

**3.2 Deputations/Visitors to the meeting****3.2.1 Mayor Lange welcomed Sally Goers-Fox (Barossa Regional Gallery) in recognition of 20 Years.**

Over her 20 years volunteering with the Barossa Regional Gallery, Sally has been a deeply valued member of both the Gallery Committee and Gallery Management Advisory Group. Her long-standing contribution has made her an important custodian of the Gallery's programming knowledge, operational continuity and cultural heritage.

Sally recently completed a Master of Arts in Curatorial Studies and Museums, professional development that has further enriched the Gallery team through her insight and expertise. Generous with both her time and knowledge, she has played a significant role in supporting exhibition development and hanging committees, helping to strengthen curatorial depth, exhibition standards and programming breadth at the Gallery.

Most recently, Sally has led the development of two highly successful exhibitions that bridged creative arts and local heritage: Stability Grace Endurance: Handmade in Early Barossa and Hermannsburg:

The Barossa Connection. Both exhibitions were exceptional examples of Gallery-led cultural programming... educational, meaningful and inspiring for both the local community and visitors to the region.

Sally's generosity, compassion and unwavering support for the Barossa Regional Gallery and Tanunda Soldiers Memorial Hall are a true reflection of her deep love for community, the arts and the Barossa region.

- 3.2.2 Mayor Lange advised that Louise Mason (Barossa Bushgardens) recognition will take place at the next Ordinary Council meeting to be held in July 2026.

3.2.3 **Cr John Angas was presented with the 25 Years Local Government Service Award by Mayor Lange.**

John is a 6th-generation Barossa Valley local and is active in the local agricultural and community life. John has served on The Barossa Council since 1999 and during this time served as Deputy Mayor. John has been a strong advocate for major local government projects such as the Big Project including Council's recreational facilities and other community initiatives. He has a long history of community service, including involvement with groups such as Leisure Options, Carer's Link, the CFS, Barossa Farmers Market, park committees and other local initiatives. John also chairs Barossa Village Incorporated, a community-owned aged-care provider, and has been a board member since 2006, reflecting his deep commitment to local community support and governance.

### 3.3 Notice of Motion

#### 3.3.1 SALEYARDS ROAD 26/42380

**MOVED** Cr Angas

That Council instruct the Chief Executive Officer to:

- (1) Undertake a review of Saleyards Road including traffic counts, use and service level for consideration of implementing a no through road designation in accordance with the Australian Road rules.
- (2) Conduct a period of 4-week community consultation on the proposal including a notice in the Barossa Leader, website information and a letter to all landowners.
- (3) Provide a report to Council of findings and recommendation.

**SECONDED** Cr Preece

#### **VARIATION**

Cr Barrett, with the consent of the mover, sought leave of the meeting to vary the motion with the addition of the word 'adjacent' to the recommendation.

The Mayor put the question of leave of the meeting. Leave of the meeting was granted.

The motion was varied and read as follows:

That Council instruct the Chief Executive Officer to:

- (1) Undertake a review of Saleyards Road including traffic counts, use and service level for consideration of implementing a no through road designation in accordance with the Australian Road rules.
- (2) Conduct a period of 4-week community consultation on the proposal including a notice in the Barossa Leader, website information and a letter to all adjacent landowners.
- (3) Provide a report to Council of findings and recommendation.

**CARRIED 2022-26/987**

## PURPOSE

To debate the notice of motion put forward by Cr Angas to review the service levels for Saleyard Road Angaston.

## REPORT

Cr Angas has proposed a review of the road service level and safety as provided at [Attachment 1](#). A map of the subject area is provided at [Attachment 2](#).

This matter was explored by Council in 2010 and the relevant report is attached for information at [Attachment 3](#) and the minutes for this item are at [Attachment 4](#).

## ATTACHMENTS OR OTHER SUPPORTING REFERENCES

- |              |                                                                                                                                                                                |
|--------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Attachment 1 | Notice of Motion                                                                            |
| Attachment 2 | Map                                                                                         |
| Attachment 3 | Prior Report of January 2010 (not supported by Council at that time)                                                                                                           |
| Attachment 4 | Minutes - Council Meeting - 19 January 2010 - Extract of Minutes for Saleyards Road Matter  |

Supporting references

Nil

## COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

Legislative Requirements

Relevant Australia Road Standards

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Is reviewing the necessary service level and traffic management on the road.

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Nil within existing resourcing and budget allocations.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Engagement with community will realise good practice and ensure any decision made is inclusive of views of the community.

|                             |
|-----------------------------|
| <b>COMMUNITY ENGAGEMENT</b> |
|-----------------------------|

Will be undertaken as outlined in the recommendation if approved.

### 3.4 Questions with Notice

Nil

## 4. MAYOR

### 4.1 Mayor's Report

**MOVED** Cr Evans

That the Mayor's report be received.

**SECONDED** Cr Lane

**CARRIED 2022-26/988**

## 5. COUNCILLORS' REPORTS

Nil

## 6. MATTERS FOR INFORMATION

- 6.1 Enforcement Policy and Process
- 6.2 State-Wide Flood Hazard Code Amendment
- 6.3 National Volunteer Week 2026 - Council Volunteer Event
- 6.4 Bush For Life - Trees for Life Quarterly Report
- 6.5 Quarterly Newsletter Print Reduction
- 6.6 Barossa Bushgardens S41 Committee - Minutes of Meeting
- 6.7 Audit and Risk Committee - Presentation of Agenda and Minutes for the February and May 2026 meetings

## 7. DEBATE REPORTS

### 7.1 Office of the Mayor and CEO

#### 7.1.1 REVIEW OF PROCUREMENT THRESHOLDS 26/42282

**MOVED** Cr Angas

That Council support the rationale for the assessment of procurement thresholds pursuant to clause 3.2 of the Procurement Planning, Sourcing and Selection Process and endorse them for adoption of Council.

**SECONDED** Cr Evans

**CARRIED**

Cr Preece called for a **DIVISION**

The vote was set aside.

**The division was taken with:**

**FOR** the motion - Cr Angas, Cr Barrett, Cr Hurn, Cr Schilling, Cr Evans, Cr Greatwich, Cr Lane, Cr Thompson

**AGAINST** the motion - Cr Preece

The Mayor declared the motion

**CARRIED 2022-26/989**

## PURPOSE

The 2024-2025 response to the financial management audit outcome outlined that a review of procurement thresholds would be undertaken, the purpose of this report is review before it is presented to Council for consideration.

## REPORT

### Background

Councils Auditor made comment on four procurement matters in the 2024-2025 management findings. IN response to those findings the specific procurement matters were reviewed and verified as sound purchases but erroneously approved that matter has been resolved. Further the response to the matter included the following:

*"The ELT has since reviewed this matter and it is proposed that approval limits for Directors be changed, given this has not occurred for some time and current limits are becoming unnecessarily restrictive and misaligned with the risk-profiles associated with contracts of this value. Any changes to approval limits would require Council approval."*

### Discussion

The review has been undertaken given regard to the following matters:

1. The fact these limits, other than the insertion of table 2 in March 2021 which is a very specific clause limited to capital purchases, have not been amended since the original adoption in 2018.
2. Reasonable balance between transparent and efficient delivery of Councils approved budget
3. Management of risk.
4. The maturity of our procurement systems and support provided internally since they were last set.
5. Budget size and maturity of our budget management processes since they were last set.
6. Indexation and inflation impacts over this period amount to the following estimates:
  - a. Recurrent expenditure – source ABS CPI Adelaide from March 2018 to March 2026 – 37.3%
  - b. Capital expenditure – source Adelaide University South Australian Local Government Capital Price Index from March 2018 to March 2026 – 25.9%

It has been determined based on the following analysis to change the levels to reflect the above factors.

Table 1 – Except Where Table 2 Applies

| Value of Purchase (\$)    | Method of Procurement                                                                                                    | Approver                                              | Rationale                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|---------------------------|--------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Up to \$20,000            | No change                                                                                                                | No change – limited to expenditure approval limit.    | No change – not applicable                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| \$20,001 - \$250,000      | Increase threshold value from \$100,000 to \$250,000 but method of procurement is unchanged.                             | No change – limited to expenditure approval limit.    | The vast majority of projects that require market approach sit above the \$100,000 prior threshold and proceeding on such items for lower value purchases is a significant commitment of resources for Council and companies. With general growth in budget and inflationary impacts the higher threshold provides a balance against the general decision-making matters outlined above.                                                                                                                                                       |
| \$250,001 - \$1,000,000   | Increase threshold value from \$100,000 to \$250,000 to \$250,001 to \$1,000,000 but method of procurement is unchanged. | No change – remains with Director, Deputy CEO or CEO. | Projects at this level remain tendered on open or select tenders and for the same reasons outlined above the higher threshold balances the decision-making factors above. There are few projects annually in this and provides a sound risk approach. Further Council delegates the powers to the executive officers to spend to the approved budget limit.                                                                                                                                                                                    |
| \$1,000,000 - \$2,000,000 | Increase threshold value from \$1,000,000 to \$250,000 but method of procurement is unchanged.                           | No change – remains with CEO.                         | General increase given the size of Council budgets. Larger projects have been tested at a higher level by Council prior to budget approval. The lifting reflects the balance between efficient decision making and risk, noting Council has already agreed for The Big Project or other capital projects to this methodology under table 2, therefore there will be very few operating procurements that would meet this threshold in any case the two most likely are waste and enterprise systems, which are both larger than this threshold |

|                       |                                                                                                            |                                   |                                                                                                                                                                                                                                                                                                                                                          |
|-----------------------|------------------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                       |                                                                                                            |                                   | and would therefore come to Council anyhow.                                                                                                                                                                                                                                                                                                              |
| \$2,000,001 and above | Increase threshold value from \$1,000,001 to \$2,000,000 and above but method of procurement is unchanged. | No change – remains with Council. | Is considered the threshold of risk and cost that warrants Council decision making directly.<br><br>None of the above changes for all classes remove the intent that any matter can come to Council through the procurement should Council instruct on specific projects or determined by CEO that it is of nature that should be a decision of Council. |

**Table 2 – Procurement Thresholds under The Big Project or Other Capital Projects Approved in the Budget Applies**

| Value of Purchase (\$)    | Method of Procurement | Approver                                                                                   | Rationale                                                                                                                                                                        |
|---------------------------|-----------------------|--------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| \$1,000,001 - \$2,000,000 | No change             | New level to allow Directors and the Deputy CEO to approve capital projects in this range. | As with other changes this is aligned to the decision-making items and balancing risk and efficiency, noting these level employees have delegation to spend the approved budget. |
| \$2,000,001 - \$4,000,000 | No change             | No change                                                                                  | This is effectively no change as the CEO already has \$4M approval limit under table 2.                                                                                          |
| \$4,000,001 and above     | No change             | Council                                                                                    | No change – not applicable.                                                                                                                                                      |

These thresholds sit within the Councils Procurement Policy (provided at the link following) document and support Procurement Planning, Sourcing and Selection Process (which is provided at Attachment 2). Specifically, the review is seeking to update clause 3.2, tables 1 and 2 of the process. This framework is currently under extensive review and reform under the Enterprise Resources Program project and in 2027 newly updated policy and process in their entirety will be provided to the Committee and Council for review.

The proposal has been tabled with the Audit and Risk Committee at its meeting of 11 May 2026 and they resolved as follows:

**4.6 REVIEW OF PROCUREMENT THRESHOLDS**

26/36970

**MOVED** Mr Paprzycki

*That Audit and Risk Committee support the rationale for the assessment of procurement thresholds pursuant to clause 3.2 of the Procurement Planning, Sourcing and Selection Process and endorse them for adoption of Council.*

**SECONDED** Ms Haydon**CARRIED AC 2022-26/1**Summary and Conclusion

Having undertaken the review the information, how it was assessed, and rationale has been presented for assessment and approval.

**ATTACHMENTS OR OTHER SUPPORTING REFERENCES**Attachment 1 Procurement Threshold Review Attachment 2 Procurement Planning, Sourcing and Selection Process Supporting references[Procurement-Policy-Approved-21-November-2023.pdf](#)**COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS****Corporate Plan**

BS11 Procurement - Management of the acquisition of goods and services in accordance with legislative requirements and Council's procurement principles to deliver value for money outcomes for the community

Legislative Requirements

Section 49 of the Local Government Act

**RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Achieving efficient service outcomes within the approved budget through balanced procurement and internal decision making.

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

The system is geared to achieving the best value for money outcomes aligned to budget settings in a transparent and management process that aligns to the Council procurement policy.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Ensuring there are clear accountabilities, thresholds and understood decision making levels that support efficient, transparent and accountable procurement outcomes for council and its community.

**COMMUNITY ENGAGEMENT**

Not required or recommended.

Pursuant to Section 75 of the Local Government Act 1999, Cr Barrett disclosed a General Conflict of Interest in the matter Item number 7.1.2 - Mount Pleasant Talunga Park Business Case for Football Service Levels at Talunga Park and Masterplan Update - Consultation Outcomes and Determination of pathway as declared that many items of feedback were made by local community groups, my wife is secretary of two of those groups namely the Mt. Pleasant Community Association and the History Group.

Cr Barrett made the declaration for transparency, and advised he will stay in the meeting and speak on the Agenda item and vote.

**7.1.2 MOUNT PLEASANT TALUNGA PARK BUSINESS CASE FOR FOOTBALL SERVICE LEVELS AT TALUNGA PARK AND MASTERPLAN UPDATE - CONSULTATION OUTCOMES AND DETERMINATION OF PATHWAY**  
**26/42427**

**MOVED** Cr Barrett

That Council having received and considered the consultation outcomes that note the desire to achieve dual use of Talunga Oval for Australian Rules Football and Equestrian services and being satisfied this project meets the critical test outlined in Councils motion of 16 December 2025:

- (1) Accept the risk profile outlined in the Business Case Part 5 and Part 9 – Attachment 6 and the assessment of the business case that no investment, programming management or maintenance program will achieve a full desired service level due to the incompatibility of the uses and level of uses being sought.
- (2) With a clear understanding of the service level desires and risks involved and the need to cancel events should oval conditions not meet requisite standards at the time of events, that Option 3 be implemented with the following conditions:
  - a. The Chief Executive Officer shall bring a report to Council:
    - i. For basic remediation needs to allow dual use, noting the uses may result, periodically in the oval not being available for events (which includes any sporting or community event), and a annual maintenance plan.
    - ii. Scoping a new governance and inclusive model for the users of the facility.
    - iii. Proposed licensing and leasing conditions for the use of the oval.
    - iv. Estimated timeframes to implement with a view to allowing Torrens Valley Football Club to host the grand final, noting this may not be able to be achieved.
    - v. Propose a rescission motion to alter the decision of Council to allow football use on the oval contingent on all above matters, and any others that maybe developed in this report.
- (3) The Council instruct the Chief Executive Officer to develop a proposal to move the high impact equestrian use to the north of the oval and develop a report for use in consultation with user groups for consultation in the first half of 2027 and consideration for funding in the 2027-2028 financial year budget.

**SECONDED** Cr Preece

**CARRIED 2022-26/990**

**Part 4 Addition Should Council propose to undertake option 1 or 2 of the business case:**

- (4) Prior to the investment outlined in part 2 of this recommendation proceeds the Torrens Valley Football Club shall commit to a capital contribution of 3% of the capital costs of the full project once tendered and accepted by Council.

**PURPOSE**

To review consultation feedback, the Mount Pleasant Talunga Park – Investment in Increased Service Levels for Football Business Case (the 'business case') and determine what direction Council wishes to take in regard to service levels at Mount Pleasant Talunga Park.

**REPORT**Background

Council has received various reports and undertaken workshops on this matter in summary:

1. 15 July 2025 - outlining significant challenges in service levels and risk with dual use of the oval for football and equestrian events. Council resolved to focus service levels on the primary role of the approved masterplan and align to equestrian needs.
2. 21 October 2025 – deputation from Torrens Valley Football Club – received and noted
3. 18 November 2025 – Notice of Motion to rescind decision of 15 July 2025 passed and business case sought.
4. 27 January 2026 – Business Case development update.
5. 17 February 2026 – Business Case consideration and adoption for consultation subject to consultation plan.
6. 17 March 2026 – Business Case and consultation plan adopted and approved.

The consultation plan was implemented as designed without variation.

At the time of closure of the consultation on 8 May 2026 34 submissions had been received. The submissions and the summary document are at [Attachment 1](#). Also response from Adelaide Hills Council has been received and is incorporated into [Attachment 1](#) also.

Introduction

The analysis of the service levels requests has been undertaken on the following policy and prior decision-making premises:

1. The currently approved masterplan for Talunga Park.
2. The estimated costs, benefits and data available including data from the Torrens Valley Football Club.

3. Assessment against Council Community Plan, Prudential Management Policy, Assessment Management Plan and Annual Business Plan and Budget.
4. The currently approved The Big Project state 1 projects.
5. The framework used for assessment of The Big Project projects using the business cost analysis framework which takes into account monetary and non-monetary social and wellbeing benefits.

### Discussion

In summary the consultation outcomes indicate:

1. Strong support for dual use for the oval.
2. General support for managing the oval to achieve this through various suggestions, that most accepted is the removal of high impact equestrian to the oval.

Issues generally raised with the solutions through the consultation are well understood by Council but in general are:

1. Service levels lacking at the oval and is sub-par.
2. Location of a lunging / heavy impact equestrian in location in masterplan is also sub-par, it has been suggested by submission to look towards the northern end of the location. Such a move would assist in limiting impact on volunteers being spread over to largely separate locations and remove interfaces with animal and vehicle and pedestrian traffic.
3. Whilst there was views expressed to make service levels aligned to one service use or the other, generally this was not an accepted position by the majority.

At officer level the information from the business case raises the following decision and precedent matters for Council to ponder and why no positive recommendation is made in this report, as at officer level we have outlined the challenges and concerns and that fact we cannot support a level of service that is to the extent desired. In summary the following matters remain problematic:

1. This is not an approved project under The Big Project framework and is proposing a significant service level change without prioritisation against that framework.
2. No options deliver a positive benefit cost analysis outcome, a critical decision point to be considered for prioritisation of a project under Council's The Big project framework and at officer level indicate that the project cannot return benefit for the investment required and thus in the normal course of business would result in a recommendation not to proceed, however Council has reversed that position on 18 November 2025 and it is now for Council to instruct and determine what path it shall now instruct be taken.
3. The capacity to ensure a safe environment of the main oval users being the community, equestrian, the show and Torrens Valley Football Club, if an option is chosen to support them, is concerning and there are real risks the surface at times will not meet the desired service levels and will require event changes or cancellations.

Provided at the Attachments are the Business Case, The Big Project 332prioritization for Old Talunga and Talunga Park all contained within Attachment 2 and the previous list of future investment matters tabled with Council at the December 2025 ordinary meeting at Attachment 3.

Lastly Council will need to turn its mind to the policy position passed at the Council meeting of 16 December 2026, which is at Attachment 3, not to undertake new initiatives unless strict tests were met for the 2026-2027 financial year. This project is a new initiative and does not meet legislative requirements, savings, or is offset against other services or capital investment. It is to determine if Council believes it is critical as the initial scope of works is beyond the built in exceptions.

Options 1, 2 and 3 are live and all have their own risk and challenges and service levels. Options 1 and 2 require the investment of funds as outlined in the business case and option 3 is do nothing, however will require some longer term increase in maintenance costs if Council wishes to ensure football can have the opportunity to play at the ground. It has been the expectation and policy position of council to ensure such investments are supported by club contributions to the capital cost. This has been in order of 3% to 6% depending on the size of the project, excluding Barossa Park. If Council chooses either option 1 or 2 it is recommended a further condition is that any investment is contingent on a 3% capital contribution from Torrens Valley football club being \$9,750.

### Summary and Conclusion

The requested investigations and community consultation have been carried out and the final package of information is tabled for Council to determine its future pathway as it relates to the service levels at Mount Pleasant Talunga Park.

## **ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

|              |                                                                                                                                                                                                                |
|--------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Attachment 1 | Talunga Park Business Plan Consultation – Summary Report – Full Submissions – Correspondence from Adelaide Hills Council  |
| Attachment 2 | Business Case                                                                                                               |
| Attachment 3 | Prior Policy Position to New Initiatives and LTFP Pressures Document of Council dated 16 December 2025                     |

### Supporting references

[Annual Business Plan and Budget Policy](#)

[Prudential Management Policy](#)

## **COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**

### Legislative Requirements

Sections 48 and 123 of the Local Government Act 1999

## **RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

### **1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services,*

*including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Forms part of the Business Case.

## **2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

## **3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Forms part of the Business Case.

## **4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

## **5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Any impacts will be determinant on Councils decision making and relationships with stakeholders and broader community sentiment and align with processes and policy.

|                             |
|-----------------------------|
| <b>COMMUNITY ENGAGEMENT</b> |
|-----------------------------|

Undertaken and results are at Attachment 1.

**A.1 REVIEW OF PUBLIC SUBMISSIONS TO THE DRAFT ANNUAL BUSINESS PLAN AND BUDGET 2026-27 FINANCIAL YEAR AND FINAL PROPOSED BUDGET ADJUSTMENTS**  
**26/42037**

**MOVED** Cr Greatwich

That Council, having noted and considered the submissions and revised budget outcomes as presented at Attachment 1, endorse the ELT recommendations and responses and the amendments as proposed in Attachment 2 and proceed with finalisation of the Annual Business Plan and Budget for the 2026-2027 financial year on these terms.

**SECONDED** Cr Angas

**CARRIED 2022-26/991**

**PURPOSE**

To review public submissions and final adjustments related to the 2026-27 financial year Annual Business Plan and Budget (ABPB) and proposed amendments arising from further budget analysis and rates and valuation modelling processes.

**REPORT**

Introduction

Council's draft ABPB was distributed and consulted on with the community as required by the *Local Government Act 1999* (the Act) and Council's instructions on 19 May 2026.

Discussion

Council must consider any submissions made during the public consultation period before adopting its ABPB (with or without amendment) as required by Section 123 of the Act.

The consultation process was undertaken as approved by Council and closed at 5pm on 11 June 2026. Public notices, social media, and the holding of a public meeting, which allowed the required 1 hour to hear any submission and answer questions, was undertaken.

There were four public submissions received, four presentations at the public meeting held on 9 June 2026, and 20 survey responses, and they are provided along with written notes and other documents at Attachment 1.

Revised budget outcomes since commencement of consultation

As part of continually refining the budget with new and updated information there are various changes necessary and recommended. These are provided at Attachment 2, which includes responses to and assessment of public submissions.

In summary the amendments are:

**Operating Adjustments**

1. Recognition of operating program carry-overs with an overall impact to the budget of \$73,593 deficit already approved at Council meeting of 19 May 2026 as part of the Quarter 3 budget review for the 2025-26 financial year.

2. Inclusion of funds to undertake Stockwell Recreation Park masterplan review and design elements matching the associations offer \$10,000 deficit.
3. Rate revenue changes mainly as a result of additional property growth \$74,679.95 surplus impact. This also has the effect of further lowering the average base general rate increase to 3.47% from 3.60% from that which was consulted on.
4. Landscape Levy, minor correction \$201.02 deficit.
5. Increase Sister City budget by \$25,000 as it is a host year to support costs.
6. Rolling forward the Kegel club funding to 2027-28 as it is pending the generation of a grant/third party contributions of \$150,000. If this cannot be achieved, this project will be reassessed. The grant target has also been moved to 2027-28 meaning a \$150,000 deficit impact in 2026-27.
7. Recalculation of depreciation based on the estimated final capital program and carry-forwards \$92,866.51 surplus impact.
8. There are operating carry-overs for grants to be completed in 2026-27 for the Tanunda heritage trail markers, Hoffnungsthal sign replacement, Inspiring SA Library Grant, works Grow Minds Library Grant and Preventative Health Grant all which are cost neutral.

The net result of the proposed adjustments is a net deficit to the budget of \$33,703.07 with a projected 'above the line' operating deficit of \$742,391.

Please note the Federal Government budget papers indicate that the 2026-27 financial assistance grants will be forward paid in June at the rate of 80%. This is estimated at approximately \$2.329M, once again causing distortion to the budget outcome. Once that figure is known it will be adjusted as part of the Q1 budget review for the 2026-27 year. The above deficit truly reflects the operating position estimates, however should this level of grants be paid in advance, it will result in a budget deficit in the order of \$3.071M.

Further, as Council is aware, with the implementation of our digital transformation program, called the Enterprise Resourcing Planning (ERP) solution project, the 2026-27 year will incur \$969,652 of project expenses which are short term (over three years only and are non-standard once-off costs not ongoing or continuous operating expenses). When adjusting for these payments the underling operating position of the budget is a surplus of \$227,261.

### **Capital Adjustments**

1. Bringing to account expected capital carry-forwards for the 2026-27 financial year totalling \$2,778,039, which is cash neutral. Noting \$673,616 was already approved for carry-over and included in the draft budget estimates.
2. Funding transfer to replace Barossa Bushgardens nursery polytunnels at a cost of \$20,000 which have reached useful life and require urgent replacement. This cost is offset through a reallocation of capital funds from unallocated recreation budget.
3. Inclusion of Tanunda Bowling Club car park sealing \$100,000.
4. Rolling forward the Kegel club funding of \$277,000 to 2027-28 as it is pending the generation of a grant/third party contributions of \$150,000. If this cannot be achieved, the project will be reassessed. The \$150,000 grant target has also been moved to the 2027-28 operating budget.

### Summary and Conclusion

The net changes for the operating and capital budgets and recalculations results in a net saving, when adjusting for carry-overs, of \$154,756.00

With consultation completed, the final stages of budget assessment and adoption (at the Special Council Meeting on 24 June 2026) are prepared and ready for final determination.

## **ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

- Attachment 1 Consultation Submissions and Public Meeting Notes 
- Attachment 2 Summary of Changes - Responses to Public Submissions - Other Amendments 

### Supporting references

Nil

## **COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**

### Legislative Requirements

Section 50 of the Local Government Act 1999

Section 123 of the Local Government Act 1999

## **RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

### **1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

The ABPB is the core annual document and outlines the policy settings underpinning the delivery of the approved service levels.

### **2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

The ABPB is the core annual document and outlines the policy settings underpinning the delivery of the approved service levels, including supporting sustainability and environmental outcomes.

### **3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Detailed assessment including financial sustainability indicators and statements are included in the ABPB. These address the long-term risk and sustainability of Council's financial policy settings.

There remains a significant financial risk that is unknown at this time - the proposed boundary realignment related to the Truro/Dutton proposal. It is not known if Council will be required to assist in funding any investigations and if so, to what level, and therefore no funding for this has been included in the budget.

#### 4. PEOPLE

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

The ABPB is the core annual document and outlines the policy settings underpinning the delivery of the approved service levels and necessary resourcing requirements.

#### 5. REPUTATION

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

The ABPB is the core annual document and outlines the policy settings underpinning the delivery of the approved service levels, supporting the reputation of Council.

### COMMUNITY ENGAGEMENT

Community engagement was undertaken in accordance with Council's instruction from its meeting on 19 May 2025.

## 7.2 Corporate Services, Strategy and Innovation

### 7.2.1 DRAFT COMMUNITY ENGAGEMENT POLICY AND PROCESS 26/41460

**MOVED** Cr Angas

That Council endorse the draft Community Engagement Policy, Process and Framework as at Attachment 1, for public consultation noting a further report will be provided to Council with engagement feedback prior to a report being presented to Council seeking adoption of the Policy.

**SECONDED** Cr Hurn

**CARRIED 2022-26/992**

## PURPOSE

To ensure Council meets legislative requirements by adopting a Community Engagement Policy aligned with the new Community Engagement Charter, while demonstrating a commitment to engaging with the community on the proposed consultation changes.

## REPORT

### Background

Council first adopted its Public Consultation Policy in March 2010. Since this time, the Policy has been updated and revised to align with changes as required of the *Local Government (Accountability and Governance) Amendment Act 2015*.

In December 2025, the South Australian Government introduced a new Community Engagement Charter that sets updated requirements for how councils engage with their communities.

Council has prepared a draft Community Engagement Policy to replace the current Public Consultation Policy. The updated policy aligns with the requirements of the Charter and relevant amendments to the Act.

Before the Policy can be adopted, Council must consult with the community across the whole council area and consider the feedback received. The new policy must be adopted by 11 September 2026.

Council may continue using the existing Public Consultation Policy for a period of up to three months after the new policy is adopted or by 10 December 2026, whichever comes first.

### Introduction

Under the *Local Government Act 1999* (the Act) Council is required to maintain a Community Engagement Policy. Under transitional regulations in South Australia, Council must adopt a new Community Engagement Policy that aligns with the Minister's Community Engagement Charter within nine months of 11 December 2025.

The new Charter replaces the previous Public Consultation requirements in the Act and introduces a clearer, tiered approach to community engagement.

### Discussion

The proposed draft Community Engagement Policy and supporting Process will replace Council's existing Public Consultation Policy and provide a clear framework to guide how Council plans, undertakes and communicates community engagement activities.

Aligned with the new Community Engagement Charter, the Policy and Process introduce a clearer, tiered approach to community engagement, recognising that the level of engagement should reflect the significance and impact of decisions.

Engagement levels range from Inform through to Significant, with each level carrying minimum engagement requirements.

- **Significant** (Annual Budget and Business Plan & Rating Policy): decisions related to Council's adoption of its annual business plan or proposed changes to the basis of Council rates.
- **Significant:** decisions that Council makes that have a significant impact on most or all ratepayers and residents, or the wider community or area.
- **Standard:** decisions that Council makes that benefit from community input across the Council area.
- **Local:** decisions that impact an identifiable smaller group of residents/ratepayers or a local area.
- **Inform:** matters where Council provides information to a community impacted by a decision.

The Policy and Process outline:

- Council's formal commitments, statutory obligations and minimum standards for engaging with the community
- The level of engagement required based on the significance and impact of decisions
- The methods and channels Council will use to undertake community engagement
- Roles and responsibilities for planning and delivering engagement
- How feedback will be considered and communicated back to the community.

To support the draft Policy and Process, a draft Community Engagement Framework which clearly articulates Council's commitment to meaningful, transparent and inclusive engagement has been developed. The intent of this Framework is to help community members understand when, how and why they can participate in decision-making processes and create awareness of the methods used by Council to gather feedback and insights.

#### Summary and Conclusion

As required under the Act, a new draft Community Engagement Policy and supporting Process have been developed to replace Council's existing Public Consultation Policy. The draft documents provide a clear and consistent framework to guide how Council plans, undertakes and communicates community engagement activities, aligned with the Minister for Local Government's new Community Engagement Charter.

#### **ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

|              |                                                                                                                                                                 |
|--------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Attachment 1 | Community Engagement Policy - 2026 draft                                   |
| Attachment 2 | Community Engagement Process - 2026 Draft                                  |
| Attachment 3 | Community Engagement Charter - Community Engagement Framework - 18 May 2026  |

#### Supporting references

The South Australian Government Gazette – 11 December 2025 No 71 p.4898  
[No. 71 - Thursday, 11 December 2025 \(pp. 4817–4954\)](#)

**COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS****Corporate Plan**

BS3      Communications and Engagement - Management of media, social media, digital communications, branding and strategy, special projects, grants and research, corporate publications, community engagement and events.

**Legislative Requirements**

Local Government Act 1991, section 50 and 50A

Minister for Local Government's Community Engagement Charter

Local Government (Elections) Act 1999 Section 13A

**RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Nil

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Engagement costs vary depending on the tools used

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

The draft Policy and Process clearly demonstrates Council's commitment to engaging with the community and considering their views as part of its decision making process.

## COMMUNITY ENGAGEMENT

Council must consult with the community across the whole council area and consider the feedback received. Consultation will commence 1 July 2026 and conclude 29 July 2026. The draft Policy, Process and Framework will be made available at Council's Principal Office in Nuriootpa; as well as online via Council's website. As a requirement under the Act, a public notice will be placed in The Leader and The Bunyip and promoted via Council's social media channels.

### 7.2.2 MONTHLY FINANCE REPORT AS AT 31 MAY 2026 26/41533

**MOVED** Cr Barrett

That Council receives and notes the monthly finance update report as at 31 May 2026, as provided at [Attachment 1](#).

**SECONDED** Cr Greatwich

**CARRIED 2022-26/993**

## PURPOSE

The monthly finance report update as at 31 May 2026 provides information on the financial position and performance of the Council, including notes on material trends and transactions.

## REPORT

### Background

The monthly finance report as at 31 May is at [Attachment1](#). This report has been prepared comparing the year-to-date actuals at the end of the period, to the original adopted 2025-26 budget and updated Q3 budget, as approved at the May 2026 Council meeting.

## ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 Monthly Finance Report Council May 2026 

### Supporting references

Nil

## COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

### Corporate Plan

- BS6 Finance - Provision of financial and budgetary accounting services, treasury and investment services, management reporting, reconciliation and taxation services, asset accounting, internal control, accounts payable and receivable services

Legislative Requirements

Nil

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Monthly monitoring of financial performance ensures Council is in a position to ensure budget and expenditure are aligned to meet approved levels of service.

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

To enable Council to make effective and strategic decisions, a high-level monthly finance report is provided for Council's noting.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Nil

## COMMUNITY ENGAGEMENT

Community consultation was undertaken as part of the original budget adoption process for 2025-26, as required by the relevant legislation. This report is advising Council of the monthly finance position compared to that budget.

### 7.3 Infrastructure and Environmental Services

#### 7.3.1 HELICOPTER LANDING REQUEST

26/36671

**MOVED** Cr Preece

That Council approve the request from Barossa Helicopters to land a Helicopter on the Curdnatta Park, Sandy Creek Oval on Saturday 12 September 2026 between 3:15pm and 4:15pm, as part of a wedding celebration.

**SECONDED** Cr Evans

**CARRIED 2022-26/994**

#### PURPOSE

Council has received a request from Barossa Helicopters for approval to land a helicopter on Curdnatta Park | Sandy Creek Oval, as part of a wedding celebration to be held on Saturday 12 September 2026.

#### REPORT

##### Background

As Curdnatta Park, Sandy Creek Oval is Local Government Land use of the land is controlled by Council By-Law 4. The By-Law stipulates under Part 4, 4.3 that "a person must not, without permission, on local government land subject to the Civil Aviation Act 1988, land or take off any aircraft on or from the land"

The power to grant the required permission has not been delegated to any Council Officer, and as such, a decision needs to be made by resolution of Council.

##### Discussion

The timing of the landing on Saturday 12 September 2026 is to be within the window of 3:15pm and 4:15pm. The exact timing is yet to be confirmed as the event is still in the early planning stage, however, planning is progressing based on a 3:30pm pickup.

Ground crew will be on site at the Oval approximately 10 minutes prior to the landing time and will leave once the helicopter has departed. Operators are expecting to be on the ground no longer than 15 minutes providing time for photos and the required passenger briefing.

In support of their request, Barossa Helicopters have provided Council Officers with the following documentation:

- Air Operating Certificate (covering CASA requirements);
- Public Liability Certificate of Currency;
- Risk Assessment; and
- Off-site Emergency Response Plan

### Summary and Conclusion

Barossa Helicopters have submitted a request to land a Helicopter at the Curdnatta Park, Sandy Creek Oval on Saturday 12 September 2026 between 3:15pm and 4:15pm, as part of a wedding celebration.

It is considered that, on balance, all reasonable steps have been taken to mitigate the risk involved with landing the helicopter on Council land.

## **ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

Nil

### Supporting references

Nil

## **COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**

### **Community Plan**



Creating a safe and connected community where people have access to sustainable services and service levels and infrastructure they need and feel a sense of belonging.

### Strategic Outcome

- Our services and facilities are accessible.



Implementing economic development strategies to support future growth opportunities and a diversified and resilient economy showcasing the Barossa rural and regional character.

### Strategic Outcome

- We partner with and support local business.

### **Corporate Plan**

- CS3 Assets - Planning, construction, maintenance and operation of Council's assets (Transport, Bridges, Community Wastewater Management System, Community, Cultural, Recreation and Stormwater)
- CS12 Facility and Community Land - Management of buildings, maintenance and occupancy, including inspections and advice to enable safe, accessible, fit for purpose and well managed community facilities, office spaces and community land

Legislative Requirements

Local Government Act 1999

Civil Aviation Act 1988

The Barossa Council – By Law 4

**RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Will be minor inconvenience to public access of the oval for the period of 3:15pm till 4:15pm

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Nil

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Nil

**COMMUNITY ENGAGEMENT**

Not required.

**7.3.2 FLINDERS TO FLEURIEU RALLY 2026 - ROAD CLOSURE REQUEST****26/38454****MOVED** Cr Preece

That Council advise the Commissioner of Police that Council endorses the road closures of:

- (1) Pipeline Road, Moculta, from 750 metres from the intersection with Keyneton Road to the Council boundary, a total of approximately 1.7km.

**On Thursday 24 September 2026 from 11.00am to 5.30pm, to host the Special Stage 35 Mount Karinya Stage of the Flinders to Fleurieu Rally 2026.**

- (2) Tweedies Gully Road, Williamstown, from 407 Tweedies Gully Road to Trial Hill Road, and  
Trial Hill Road, Altona, from Tweedies Gully Road to Corryton Park Road, and  
Corryton Park Road, Pewsey Vale, between Trial Hill Road and High Eden Road, and  
High Eden Road, Flaxman Valley, between Corryton Park Road and Frenchs Road.

**On Thursday 24 September 2026 from 11.00am to 5.30pm, to host the Special Stage 37 Trial Hill Road Stage of the Flinders to Fleurieu Rally 2026.**

**SECONDED** Cr Angas**CARRIED 2022-26/995****PURPOSE**

Motorsport Academy have written to The Barossa Council requesting road closures for the Flinders to Fleurieu Rally 2026, which will be held between 20 September and 25 September 2026, the event date within The Barossa Council area being Thursday 24 September 2026.

**REPORT**Background

Organisers have provided the following overview of the event for information;

"The Flinders to Fleurieu Rally 2026 is a unique event on the international rally calendar. This six-day, long-distance endurance sprint showcases some of Australia's most spectacular landscapes — from the rugged beauty of the World Heritage-listed Flinders Ranges, through the renowned Barossa and Clare Valleys, to the stunning coastal scenery of Victor Harbor.

The Rally is founded on strong community engagement, respect, and collaboration. We work closely with local councils, Traditional Custodians, landholders, and volunteer groups across all 12 council regions to ensure the event is delivered safely, responsibly, and with genuine appreciation for the communities that host us".

Discussion

With an estimated 700–800 competitors, support crews, and volunteer officials, along with a Caravan and Camping Association companion event, the Rally aims to provide a valuable boost to the local economy and seeks to support local businesses

through the use of regional fuel suppliers, food outlets, beverage providers, and mechanical services.

The event will promote the following information through local media, electronic channels, and pre-event signage:

- Roads to be closed, including dates and time windows
- Safe spectator locations
- Rally service and rendezvous locations

Organisers will contact all residents with direct access to the rally route by letter. Where required, personal visits can be arranged for further consultation. If multiple residents request additional information, organisers have committed to arranging a community forum.

A detailed controlled access plan will be prepared by the Chief Safety Officer. This will ensure residents and emergency services maintain appropriate access throughout the event in accordance with the Safety Management System.

Council officers and an event representative will conduct pre- and post-event road condition inspections to assess the condition of the roads before and after the Rally. If any damage is identified, an agreed process for repairs will be negotiated.

#### Summary and Conclusion

The Flinders to Fleurieu Rally seeks approval to close the roads associated with Special Stages 35 and 37 within The Barossa Council, as detailed on the maps attached.

Motorsport Australia issues the permit to conduct rally events in Australia and provides event insurance that meets Council public liability requirements. All event officials are licensed by Motorsport Australia, recognizing their expertise and experience in motorsport operations.

### **ATTACHMENTS OR OTHER SUPPORTING REFERENCES**

- Attachment 1 Flinders to Fleurieu 2026 – Course Map – SS35 Mount Karinya   
Attachment 2 Flinders to Fleurieu 2026 – Course Map – SS37 Trial Hill Road 

#### Supporting references

Nil

### **COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS**

#### **Corporate Plan**

- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of internal service areas and community that support the delivery of successful, community focused events.

#### Legislative Requirements

Local Government Act 1999  
Road Traffic Act 1961

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Council officers, together with Rally staff, inspect the roads involved prior to the event and if required again after the event to ascertain any dilapidation due to the event.

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Organisers have committed to issue an Environmental Impact Statement once the final route is confirmed.

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

The cost of the road closures and associated advertising will be met by event organisers.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

In the interest of public and participant safety, sections of road are required to be closed for up to 8 hours. Resident movement in this period can be facilitated by arrangement through the Rally office. Driveways are close off with safety tape to ensure that vehicles do not accidentally drive on to the road during competition. Property owners are also provided with emergency contact details for organisers should an emergency arise.

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Nil

## COMMUNITY ENGAGEMENT

Motorsport Academy will be actively promoting the event on their social media platforms.

Organisers will personally correspond with local property owners regarding the event.

The event and associated road closures will be promoted and advertised by organisers.

Council will support notification of the closures via placement of the SAPOL Section 33 Notice on Council's website.

### **7.3.3 COMMUNITY WASTEWATER MANAGEMENT SYSTEM (CWMS) CONNECTION POLICY 26/41555**

**MOVED** Cr Angas

That Council endorse the updated Community Wastewater Management System (CWMS) as provided at [Attachment 1](#).

**SECONDED** Cr Hurn

**CARRIED 2022-26/996**

## PURPOSE

Council endorsement is sought for the updated Community Wastewater Management System (CWMS) Policy as presented at [Attachment 1](#).

## REPORT

### Background

The original Policy was adopted 19 June 2022 and is required to be reviewed in consultation with the relevant stakeholders within 4 years or more frequently if legislation or Council's need changes.

This policy provides information when assessing an application for CWMS connections and was presented to the Executive Leadership Team (ELT) at their meeting held 23 April 2026 for review.

### Introduction

Properties in The Barossa Council are serviced by a Community Wastewater Management System (CWMS).

Council operates and maintains over 120kms of drains, 35 pump stations and 7 treatment plants/lagoons.

Council's CWMS is a wastewater drainage system that takes liquid wastewater (Effluent) from properties that have a septic tank system to approved treatment facilities.

Discussion

The changes made by the Executive Leadership Team (ELT) to the original 2022 Policy are provided at Attachment 2.

Summary and Conclusion

This Policy provides guidance for current and future CWMS customers on the requirements to allow them to connect to The Barossa Council Community Wastewater Management System (CWMS).

Council is now asked to endorse the policy to establish appropriate policy settings for current and future CWMS customers.

|                                                   |
|---------------------------------------------------|
| <b>ATTACHMENTS OR OTHER SUPPORTING REFERENCES</b> |
|---------------------------------------------------|

|              |                                                                                                                                                             |
|--------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Attachment 1 | CWMS - Connection Policy - 2026                                            |
| Attachment 2 | Community Wastewater Management System (CWMS) Policy - Summary of changes  |

Supporting references

Nil

|                                                                   |
|-------------------------------------------------------------------|
| <b>COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS</b> |
|-------------------------------------------------------------------|

Corporate Plan

BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims

Legislative Requirements

Water Industry Act 2012

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Nil

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

The augmentation fee allows for investment into expansion of the network.

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Nil

**COMMUNITY ENGAGEMENT**

Not required.

## 7.4 Development and Community Services

### 7.4.1 WELLBEING AND INCLUSION PLAN

26/40748

**MOVED** Cr Greatwich

That Council:

- (1) Endorse the draft Wellbeing and Inclusion Strategy 2026 -2030 for public consultation and authorise the Chief Executive Officer to finalise the Plan if no submissions are received during the consultation process.
- (2) Note the Barossa Wellbeing Hub, a central point that brings together local wellbeing information, services and supports for the community, which will go live alongside the draft Plan.

**SECONDED** Cr Evans

**CARRIED 2022-26/997**

**PURPOSE**

To seek Council endorsement to release the Draft Wellbeing and Inclusion Plan 2026–2030 ([Attachment 1](#)) for public consultation, and to note the Wellbeing Resource Hub.

The Plan sets Council's direction and commitments for wellbeing and inclusion across the Barossa over four years.

## REPORT

### Background

The draft Plan grew out of The Barossa Council Wellbeing Project and carries forward the community wellbeing aspirations of the Barossa Community Plan 2024–2044. Phase 1 engaged the community through the Barossa Wellbeing Project 2024, and Council subsequently endorsed a Grant Agreement with Preventive Health SA to develop the Strategy now before it. The same engagement also shaped Council's Disability Access and Inclusion Plan (DAIP) 2026–2030, so the two Plans share an evidence base, governance and reporting.

This Plan has come to Council through the following decisions:

- 20 February 2024 — Council endorsed the Grant Agreement with the Minister for Health and Wellbeing (Wellbeing SA), providing seed funding for project planning, consultation and engagement, and the development of a Wellbeing Program concept for the Barossa.
- 28 January 2025 — Council endorsed the Phase 1 Wellbeing Project Engagement Report and the Grant Agreement with Preventive Health SA to deliver Phases 2 and 3, developing the Wellbeing Strategy and Action Plan.

The Plan sits within Council's strategic framework and is the strategic partner to the Community Connection and Investment Framework, which sets out how Council connects with and invests in the community.

The Strategy was developed through Phase 2 of the Wellbeing Project, 'Let's Build Wellbeing Together', which built the foundational tools and resources for a Council-wide approach. Completed Phase 2 work includes:

- The Wellbeing Project Concept Plan (Phase 2) and High-Level Implementation Plan, which scoped the Strategy and its outputs.
- A community and Council wellbeing database and asset map.
- The Barossa Wellbeing Network was established as an ongoing stakeholder group.
- A Measurement Tool for Wellbeing Investment
- District profiling for community planning and a life-stage approach to the focus areas.
- Integration of existing plans — the DAIP, Aboriginal Engagement Plan and Regional Public Health Plan — under one framework.
- A one-stop Wellbeing Resource Hub bringing together available programs and initiatives.

### Discussion

Each focus area sets a four-year objective and outlines how Council and the community are working to achieve the plan's expected outcomes.

It is proposed that Council will measure the outputs it contributes, and the experiences people have as a result, recognising in the draft Plan that wellbeing is a shared responsibility that Council supports rather than delivers alone.

The themes in Table 1 reflect what the community identified as most important through the 2024 engagement being mentally well, affordable, healthy food, safe and welcoming spaces, and being physically active and connected.

| <b>COMMUNITY PLAN CONNECTION</b>              | <b>WELLBEING THEME</b>                                                          | <b>WHAT COUNCIL IS OPERATIONALISING</b>                                                                                                                                                          | <b>COUNCIL'S ROLE</b>                                                                                                                                                                                                     |
|-----------------------------------------------|---------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>A community that is healthy and active</b> | <b>Being Well</b><br>(mentally well, healthy food, active living)               | Safe, accessible places to move and gather; connection to support and referral pathways; programs that build everyday health. Council does not deliver clinical care or mental health treatment. | <b>Facilitator/Partner; Advocate</b><br><br>Council creates conditions and connects people to services and advocates where the levers sit elsewhere. Health outcomes are delivered by SA Health and specialist providers. |
| <b>A community where everyone belongs</b>     | <b>Being Included</b><br>(inclusive places, cultural safety, access to Council) | Inclusive and accessible design in Council places and services; cultural safety built into how Council works; consistent, barrier-free ways into Council.                                        | <b>Leader/ Provider/Regulator</b><br><br>These sit within Council's direct remit and statutory obligations (DAIP).                                                                                                        |
| <b>A connected and engaged community</b>      | <b>Being Connected</b><br>(belonging, volunteering, community voice)            | Stronger community networks; recognised and supported volunteering; structured channels for community voice through the Community Investment and Connections Framework (CCIF)                    | <b>Leader/ Facilitator/Partner</b><br><br>Council holds the connection architecture; community drives the activity within it.                                                                                             |
| <b>A capable community shaping its future</b> | <b>Being Empowered</b><br>(lifelong learning, confidence and leadership)        | Access to learning and digital support close to home; visible pathways into local leadership for under-represented groups.                                                                       | <b>Facilitator/Partner; Provider/Regulator</b><br><br>Council enables, connects, and delivers certain services; learning and leadership are                                                                               |

|  |  |  |                                               |
|--|--|--|-----------------------------------------------|
|  |  |  | cultivated in partnership with the community. |
|--|--|--|-----------------------------------------------|

Table 1: Community Plan, Wellbeing and Councils Role

Wellbeing is the outcome; delivery runs through the Community Connection and Investment Framework, action plans and community investment. The Barossa Wellbeing Network, the first Strategic Action Network under the Plan, brings a region-wide, life-stage perspective alongside the district networks.

The Plan meets two statutory obligations: the Disability Inclusion Act 2018 (SA), with disability inclusion built into every focus area, and the South Australian Public Health Act 2011, with the Plan contributing to regional public health planning.

- The Disability Inclusion Act 2018 (SA) requires Council to maintain a Disability Access and Inclusion Plan and to make its services, facilities and information accessible. Disability inclusion is built into every focus area, and Appendix B outlines how each contributes to the DAIP.
- The Public Health Act 2011 (SA) requires Council to plan for and protect public health across the region. Appendix C sets out how the Plan contributes to the State Public Health Plan and connects with the Regional Public Health Plan.

The Barossa Wellbeing Hub (view a preview of the hub [here](#)) is noted as one of the platforms we will use to shape wellbeing moving forward. It is a one-stop point, physical or digital, that brings together and showcases the wellbeing programs, services and initiatives available across the region, making it easier for people to find and connect with what is on offer and supporting delivery of the Plan.

## ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1 The Barossa Council - Draft Wellbeing and Inclusion Plan 2026 - 2030  
- 10 June 2026 

Supporting references

[Wellbeing Project • The Barossa Council](#)

## COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

### Community Plan



Creating a safe and connected community where people have access to sustainable services and service levels and infrastructure they need and feel a sense of belonging.

### Strategic Outcome

- Our community is welcoming, vibrant and safe.
- Our services and facilities are accessible.
- We have a healthy respect for our diversity, character and history and are welcoming and supportive of all people.



We strive to be a leader in regional Local Government and are committed to delivering effective, efficient, and valued services to the community.

### Strategic Outcome

- We have strong relationships, and where appropriate, partner with our community, industries, stakeholders, the Local Government sector and Governments.

### Corporate Plan

- CS6 Community - To help the prosperity and wellbeing of the community. Community grants programs. Support for community groups – networking, advice, input to The Big Project
- CS21 Volunteers - Support of community volunteering through provision of the Volunteer Resource Centre. Provision of volunteer opportunities and engagement of volunteers in Council programs

### Legislative Requirements

Disability Inclusion Act 2018 (SA)

Public Health Act 2011 (SA)

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

#### **1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

The Plan holds the DAIP and public health planning and connects to the Framework; misalignment across Plans or teams is a risk. Mitigated by a shared evidence base, governance and reporting.

DAIP (Disability Inclusion Act 2018) and public health (SA Public Health Act 2011) obligations must continue to be met within the integrated approach. Mitigated by the appendices mapping how each focus area contributes, with the statutory plans held inside the framework.

Delivery relies on existing operational resources. Mitigated by phased delivery, integration with the Framework, and partnerships.

#### **2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

N/A

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Consultation raises expectations of funded actions the Plan cannot resource. Mitigated by framing it as a four-year living Plan, with investment decisions made through the Community Connection and Investment Framework and Council's budget processes

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

N/A

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

If the community give feedback and doesn't see how it shaped the final Plan, confidence in future engagement drops. Mitigated by revising the Plan in response to consultation and reporting back on what changed before it returns for endorsement.

**COMMUNITY ENGAGEMENT**

**2024 — Phase 1.** The Plan was shaped by the Barossa Wellbeing Project 2024, which ran for six weeks from 1 July to 9 August 2024. An online survey was the primary tool, supported by a YourSay page (1,063 visits), a social media campaign (reaching 22,738 people), flyers with rates notices distributed to 10,000 households, emails to 219 stakeholders, QR code signage, newspaper and radio coverage, and face-to-face outreach. In total, 862 survey responses were received (about 3.3 per cent of the population) plus 29 Easy Read surveys; 14 per cent of respondents identified as having a disability.

**Since 2024 — Phase 2.** Engagement has continued through the development of the Strategy. Council established the Barossa Wellbeing Network as an ongoing stakeholder group and co-built the Phase 2 Concept Plan with Council staff and community. District profiling drew on further community consultation to ground the work in each place, and the Strategy was developed alongside sector partnerships, a partnership with UniSA on the wellbeing measurement tool, and Preventive Health SA. Community planning conversations, the Wellbeing Network and everyday contact have continued to test and refine what matters most.

**Now proposed.** A Wellbeing and Inclusion Communications Plan has been created for the 21-day public consultation in line with the Community Engagement Charter.

**7.4.2 COMMUNITY CONNECTION AND INVESTMENT FRAMEWORK****26/41962****MOVED** Cr Greatwich

That Council endorse the Draft Community Connection and Investment Framework as presented at Attachment 1.

**SECONDED** Cr Evans**CARRIED**Cr Greatwich called for a **DIVISION**

The vote was set aside.

**The division was taken with:**

**FOR** the motion - Cr Angas, Cr Barrett, Cr Hurn, Cr Schilling, , Cr Evans, Cr Greatwich, Cr Lane, Cr Thompson

**AGAINST** the motion - Cr Preece

The Mayor declared the motion

**CARRIED 2022-26/998****PURPOSE**

To seek Council endorsement of the Draft Community Connection and Investment Framework which is at Attachment 1.

**REPORT**Background

At its Ordinary Meeting held on 28 January 2025, Council resolved to temporarily pause the Community Assistance Scheme (CAS) including Community, Youth and Heritage Grants and the operations of current formal Council-led community groups from January 2025 to June 2026, and endorsed reallocating resources to support stakeholder engagement, framework development and pilot implementation. That resolution created the space to move beyond a fragmented set of grants, sponsorships and cost-centre allocations toward a single, consistent approach to how Council invests in and partners with its community.

The work since has been informed by a review of the previous arrangements and by direct engagement with community groups, volunteers and partners across the region. The Draft Framework is the result.

The Community Connection and Investment Framework (CCIF) outlines:

- A new model of Community Investment, refined over the build year 2026–2027.
- A High-Level Implementation Plan, setting out the commitments Council will deliver over the next four years, including the key endorsement milestones.

Introduction

The Draft Community Connection and Investment Framework brings together separate funding streams and Council-connected networks into a single structured, evidence-based, and participatory model, designed to strengthen the connection between Council and community, direct investment toward shared wellbeing and strategic priorities, and link with existing community assets across the region.

It responds directly to the review's findings, inconsistent documentation of support, uneven funding across districts, administrative complexity, and reliance on ageing and time-pressured volunteers and to what the community has told Council: a desire for clearer roles, simpler processes, a single point of contact, and a more genuine partnership.

The Community Connection and Investment Framework (CCIF) outlines:

- A new model of Community Investment (refined over the build year 2026-2027)
- A High-Level Implementation Plan, including the commitments that the Council will implement over the next four years, including key endorsement milestones.

### Discussion

The Framework gives the region one connected system: community sets the priorities in each place, those priorities are resourced and moderated consistently, and Council sees a single regional picture to endorse. It is underpinned by three pillars being community, networks, and Council that sit alongside one another rather than in a hierarchy, with each doing what only it can do, and the architecture holding them together.

Community connects to Council through four working parts:

- **Place-Based Networks** — one in each of the six districts, bringing together the existing groups in that place to look at the district as a whole and agree what matters most locally.
- **The Wellbeing Network** — the first Strategic Action Network, established under the Wellbeing and Inclusion Plan. It brings a Barossa-wide, life-stage perspective rather than being tied to a single place.
- **The Community Voice register** — an opt-in channel for residents who are not on a network. It feeds into the work and keeps the regional picture connected, but it does not run as a second decision-making route; shaping happens at the networks.
- **The Community Investment Model** — the resourcing partner to the architecture. The networks decide what matters; this model supports and funds those priorities through the Community Action Fund and the Youth Impact Fund, with the full picture of what goes into each Plan recorded.

Each network produces a Plan. The six Place-based Networks each produce a Place Action Plan for their district, and the Wellbeing Network produces a Strategic Action Plan for its regional domain. Because the networks are peers, the Plans are built to inform one another rather than one sitting above the other, and the Place Action Plans are what return to Council for endorsement and funding allocation.

### **Delivery runs in three phases across the four years from endorsement:**

The build year (July 2026 to June 2027) covers the first two phases: the foundations are built, and the networks co-create the first Place Action Plans, which return to Council together in June 2027.

Throughout the build year, networks are involved in developing their district's Plan, and the operating detail that supports the Framework is built and maintained in the Community Connection Toolkit.

| Phase | Timing | Focus |
|-------|--------|-------|
|-------|--------|-------|

|                              |                       |                                                                                                                          |
|------------------------------|-----------------------|--------------------------------------------------------------------------------------------------------------------------|
| <b>Phase 1 — Foundations</b> | July – December 2026  | Build the Framework architecture, develop the place-based and Wellbeing networks, and reach operational readiness.       |
| <b>Phase 2 — Forming</b>     | January – June 2027   | Networks meet and co-create the six Place Action Plans in each district, which come to Council together for endorsement. |
| <b>Phase 3 — Embedding</b>   | July 2027 – June 2030 | Endorsed Plans are delivered, the Community Action Fund activates, and the annual review and reporting cycle runs.       |

### The key endorsement milestones are:

**June 2026:** Endorsement of the Draft Community Connection and Investment Framework, the Community Investment Model, and the High-Level Implementation Plan. This is the decision that starts the work (this report).

**June 2027:** Endorsement of the six Place Action Plans together at one Ordinary Meeting. The operating details for the Community Action Fund and Youth Impact Fund returns are noted, and the Community Action Fund is authorised through the 2027–28 budget round.

**Late 2027:** A revised Framework returns to Council for noting, carrying the decision rules co-constructed through the build year. From July 2027, the Framework will be reviewed annually and brought to Council.

The Youth Impact Fund is repositioned as an interim stream, available from September 2026 ahead of the Community Action Fund, and will fold into the Fund as its first stream once the Fund activates in July 2027.

### Summary and Conclusion

The Draft Framework replaces a fragmented set of grants, sponsorships and cost-centre allocations with one consistent model that connects Council to community, resources the priorities communities identify, and reports investment and outcomes in a single picture. It addresses both the review findings and the community's requests: clearer roles, a simpler process, a single point of contact, and a genuine partnership.

Endorsement does not commit funding. It sets the foundations and authorises the build year to begin, during which Place Action Plans are developed across the six districts and the operating detail is built with the networks. The funding decisions follow their scheduled path; the Place Action Plans return for endorsement in June 2027, with the indicative Community Action Fund pool to be considered in the 2027–28 budget round.

### ATTACHMENTS OR OTHER SUPPORTING REFERENCES

Attachment 1    The Barossa Council- Draft Community Connection and Investment Framework - 10 June 2026 

## COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS

### Community Plan



Creating a safe and connected community where people have access to sustainable services and service levels and infrastructure they need and feel a sense of belonging.

#### Strategic Outcome

- Our community is welcoming, vibrant and safe.
- We have a healthy respect for our diversity, character and history and are welcoming and supportive of all people.



Implementing economic development strategies to support future growth opportunities and a diversified and resilient economy showcasing the Barossa rural and regional character.

#### Strategic Outcome

- We partner with and support local business.
- We look to maximize community economic return.



Our places and spaces enhance the liveability, retain rural and regional character and diversity of our communities.

#### Strategic Outcome

- Our places are planned, managed, and sustainable.



We strive to be a leader in regional Local Government and are committed to delivering effective, efficient, and valued services to the community.

#### Strategic Outcome

- We deliver a quality customer experience based on a willingness to innovate and drive change.
- We are financially sustainable and take a planned and long-term approach to investment.
- We have strong relationships, and where appropriate, partner with our community, industries, stakeholders, the Local Government sector and Governments.

### Corporate Plan

- CS6 Community - To help the prosperity and wellbeing of the community. Community grants programs. Support for community groups – networking, advice, input to The Big Project
- CS11 Events - Management of community development projects and events, including enquiries and logistics. Event management supporting a variety of

- internal service areas and community that support the delivery of successful, community focused events.
- CS21 Volunteers - Support of community volunteering through provision of the Volunteer Resource Centre. Provision of volunteer opportunities and engagement of volunteers in Council programs
- BS3 Communications and Engagement - Management of media, social media, digital communications, branding and strategy, special projects, grants and research, corporate publications, community engagement and events.
- CS19 Social Inclusion - Advocate and work in collaboration with core service providers to ensure vulnerable people have increased access and inclusion.
- BS4 Council and Committees - Provision of support to Council and Committees through the provision of required information, agendas, and minutes. Council and Committees are provided with support to enable informed decisions
- BS8 Grants - Support and lead grant applications through research, grant writing and letters of support
- BS13 Strategic/Legislative Planning and Reporting - Provision of organisational performance report (outcomes), activity report (outputs), a range of statutory reporting (e.g. public health, tax, superannuation), financial reporting. Transparency and accountability regarding Council activity and expenditure provided

#### Legislative Requirements

Nil.

|                                       |
|---------------------------------------|
| <b>RISK MANAGEMENT CONSIDERATIONS</b> |
|---------------------------------------|

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

### **1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

- A governance gap could arise if CASC is dissolved before the Youth Impact Fund is settled. The Fund is available from September 2026, ahead of the CAF, with its decision-making basis confirmed before finalisation.
- Delivery timelines may slip, delaying activation — both through build-year items not landing on time and through the challenge of coordinating engagement across a large, diverse stakeholder base, where varying capacity, availability and competing priorities affect the pace of participation. Items are tracked in the Community Connection Toolkit with owners and return-to-Council points.
- Activation spans an election and risks loss of momentum or reversal. Documented decisions, return-to-Council points, and a Framework not reliant on any single officer mitigate this.

### **2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

- N/A

### **3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

- The cost to build and sustain the Framework over its first four years is not yet known, risking slow activation or a model that cannot be maintained. The build year scopes the operating model and confirms ongoing resourcing, with a costed position brought back to Council in the new budget framework. Interim delivery draws on resources reallocated from the paused CAS.

-

### **4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

- The staff effort to build and sustain the model is not yet defined, under-resourcing risks reliance on goodwill, over-extended officers, and impacts on wellbeing and retention. The build year defines roles, workloads, and support structures for sustainable delivery, informing the resourcing position to be brought back to Council.

-

### **5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

- Former CAS recipients may perceive a loss of funding. Affected groups are carried into stakeholder mapping and engaged early, with aligned work eligible for resourcing as a district priority from July 2027. The transition is communicated to them directly.
- Trust may erode if the shift to the new model is not clearly explained. District engagement clarifies where groups fit, and the Framework's reliability and evaluation patterns indicate whether engagement influences decisions.
- Engagement may raise expectations beyond what Council can fund or deliver, risking disappointment and pressure to over-commit. Engagement frames the Council's role and how priorities are set, while district planning and the funding model keep equity across the plans and networks.

**COMMUNITY ENGAGEMENT**

- A review of the Community Assistance Scheme and the current council-led community groups, which found inconsistent documentation of support, funding that did not reflect community need and fell unevenly across districts, administrative complexity, the same applications recurring year after year, and growing reliance on ageing, time-pressured volunteers.
- Stakeholder engagement with community groups, volunteers and partners, carried out under the resolution of 28 January 2025 that paused the Scheme and reallocated resources to stakeholder engagement, framework development and pilot implementation.
- What the community told Council through that engagement: a desire for clearer roles, simpler processes, a single point of contact, and a more genuine partnership.
- An engagement record compiled as part of the Framework's evidence base, capturing what groups in each district have already said — so the build year starts from existing input rather than asking the same questions again.

And the engagement the Framework builds from endorsement:

- During the build year, the Place-based Networks, the Wellbeing Network and community partners co-create the six Place Action Plans and co-construct the Framework's decision rules.
- The Community Voice register gives residents who are not on a network an opt-in channel to contribute.

**7.4.3 REVOCATION OF THE COMMUNITY ASSISTANCE SCHEME COMMITTEE AS A SECTION 41 COMMITTEE**  
**26/42829**

**MOVED** Cr Angas

That Council:

- (1) Endorse the revocation of the Community Assistance Scheme Committee pursuant to Section 41 of the *Local Government Act 1999*; and
- (2) Revoke the Terms of Reference for the Committee as per Attachment 1; Community Assistance Scheme Policy as per Attachment 2 and Community Assistance Scheme Guidelines as per Attachment 3; and
- (3) Review and ratify the Minutes of the Section 41 Committee meeting held 5 February 2025 as per Attachment 4, being the last meeting of the Committee.

**SECONDED** Cr Greatwich

**CARRIED 2022-26/999**

## PURPOSE

For Council to endorse the revocation of the Community Assistance Scheme Committee pursuant to Section 41 of the *Local Government Act 1999*.

## REPORT

### Background

Under Section 41 of the *Local Government Act 1999*, a Council has the legal power to establish, alter, or dissolve its committees at any time. Revoking or dissolving a Section 41 committee typically occurs when its purpose is fulfilled, or when a council wants to bring a function back under direct administration.

A Council must pass a formal resolution to revoke or dissolve the committee including the Terms of Reference for the Committee associated policies and guidelines and also must ratify the Minutes of the meeting held on 5 February 2025, being the last meeting of the Committee.

### Discussion

The draft Community Connection and Investment Framework (CCIF) carries forward the principles of the Community Assistance Scheme and its Committee community-led priorities, clear allocation, and recognition of contributions alongside Council funding while resolving the Scheme's limitations: funding that followed those able to apply, with no shared regional view of priorities.

- (1) The principles of the Community Assistance Scheme transition into the Community Investment Model. The Community Action Fund, the dedicated stream for priorities in endorsed Place Action Plans, activates in July 2027, with the Community Grants budget redirected into it from that point.
- (2) The former Youth Grants line transitions earlier, absorbed into the Youth Impact Fund from July 2026: a discretionary stream aligned to the themes of the draft Wellbeing and Inclusion Plan 2026–2030, funded within the existing budget and carrying new impact measurement. This keeps funding and measurement flowing to wellbeing priorities without a gap while the broader Fund is stood up.
- (3) Heritage Grants will align with the draft Arts, Culture and Heritage Strategy as a shared approach between Arts, Culture and Heritage and Development Services.

### Summary and Conclusion

Council is now asked to endorse the revocation of the Community Assistance Scheme Committee pursuant to Section 41 of the *Local Government Act 1999*, including the Terms of Reference for the Committee and ratify the Minutes of the meeting held on 5 February 2025, being the last meeting of the Committee.

## ATTACHMENTS OR OTHER SUPPORTING REFERENCES

|              |                                                                                                                                                               |
|--------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Attachment 1 | Terms of Reference - Community Assistance Scheme Committee               |
| Attachment 2 | Community Assistance Scheme Policy                                        |
| Attachment 3 | Community Assistance Scheme Guidelines                                   |
| Attachment 4 | Minutes - Community Assistance Scheme Committee Meeting - 5 February 2025  |

Supporting references

Nil

**COMMUNITY PLAN / CORPORATE PLAN / LEGISLATIVE REQUIREMENTS****Corporate Plan**

- BS7 Governance - Provision of governance advice and support in the discharge of legislative responsibilities for policy development, delegations and authorisations, internal review of Council decisions, delegations and authorisations, Native Title claims
- BS8 Grants - Support and lead grant applications through research, grant writing and letters of support

Legislative Requirements*Section 41 of the Local Government Act 1999***RISK MANAGEMENT CONSIDERATIONS**

These statements are qualitative in nature and designed to provide an indication of Council's general position when deciding to take or retain risk in pursuit of its objectives.

**1. SERVICE DELIVERY**

*Refers to the delivery of services to the community, which includes the systems and physical assets that enable provision of these services, including structures (such as roads, buildings and facilities) as well as IT infrastructure, plant, vehicles & other equipment.*

Nil

**2. SUSTAINABILITY & ENVIRONMENT**

*Relates to measures to preserve, protect and minimise impact on the natural environment, including sacred and indigenous lands, flora, fauna, heritage, water, waste, hazardous materials and pollution.*

Nil

**3. FINANCIAL**

*Refers to planning and control of Council's budget to align with the sustainable achievement of the desired outcomes articulated in its Community Plan.*

Nil

**4. PEOPLE**

*Relates to recruitment, retention, wellbeing and safety of employees and volunteers and engagement and management of contractors as well as the wellbeing and safety of the community.*

Nil

**5. REPUTATION**

*Relates to policy, decisions, actions and circumstances that may cause Council to lose credibility with the community, ratepayers, key stakeholders, other levels of government and its own employees and contractors.*

Groups previously supported through the Community Assistance Scheme are uncertain about what the change means for them and read the move to the new model as Council stepping back from community funding, rather than changing how it invests.

(1) The transition is staged, not abrupt: the Youth Grants line continues through the Youth Impact Fund from July 2026, and the Community Grants budget carries into the Community Action Fund from July 2027, so support remains continuous. Currently funded groups are engaged individually and early, with their work considered through the district planning process. The Plan is clear that this is a change in how Council invests, not a reduction in commitment.

**COMMUNITY ENGAGEMENT**

Not required.

**8. CONFIDENTIAL REPORTS**

Nil

**9. URGENT OTHER BUSINESS**

Nil

**10. NEXT MEETING**

Tuesday 21 July 2026 at 5:30pm

**11. CLOSURE**

Mayor Lange declared the meeting closed at 6.16pm.

Confirmed at Council Meeting on 21 July 2026

Date:.....

Mayor:.....